Draft

Total Maximum Daily Load

Evaluation

for

One Stream Segment

in the

Altamaha River Basin

for

Enterococci

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Table of Contents

Section **Page**

EXECUTIVE SUMMARY iv

1.0 INTRODUCTION 1
1.1 Background 1
1.2 Watershed Description 1
1.3 Regional Water Planning Councils 2
1.4 Water Quality Standard 2

2.0 WATER QUALITY ASSESSMENT 7

3.0 SOURCE ASSESSMENT 8
3.1 Point Source Assessment 8
3.1.1 Wastewater Treatment Facilities 8
3.1.2 Regulated Stormwater Discharges 8
3.1.3 Concentrated Animal Feeding Operations 10
3.2 Nonpoint Source Assessment 10
3.2.1 Wildlife 10
3.2.2 Agricultural Livestock 11
3.2.3 Urban Development 12

4.0 ANALYTICAL APPROACH 14
4.1 Mass Balance Approach 14

5.0 TOTAL MAXIMUM DAILY LOAD 16
5.1 Waste Load Allocations 17
5.1.1 Wastewater Treatment Facilities 17
5.1.2 Regulated Stormwater Discharges 17
5.1.3 Concentrated Animal Feeding Operations 18
5.2 Load Allocations 18
5.3 Seasonal Variation 18
5.4 Margin of Safety 18
5.5 Total Enterococci Load 19

6.0 RECOMMENDATIONS 21
6.1 Monitoring 21
6.2 Enterococci Management Practices 21
6.2.1 Point Source Approaches 22
6.2.2 Nonpoint Source Approaches 22
6.3 Reasonable Assurance 24
6.4 Public Participation 24

7.0 INITIAL TMDL IMPLEMENTATION PLAN 25
7.1 Impaired Segments 25
7.2 Potential Sources 25
7.3 Management Practices and Activities 26
7.4 Monitoring 26
7.5 Future Action 26

REFERENCES 29

List of Tables

1. Stream Segments Listed on the 2014 303(d) List for Enterococci Bacteria in the Altamaha River Basin
2. Altamaha River Basin Land Coverage
3. Phase II Permitted MS4s in the Altamaha River Basin
4. Estimated Agricultural Livestock Populations in the Altamaha River Basin
5. Estimated Number of Septic Systems in the Altamaha River Basin
6. Beach Physical Characteristics
7. Enterococci Loads and Required Enterococci Load Reductions

List of Figures

1. USGS 8-Digit HUCs for Altamaha River Basin
2. Impaired Stream Segments in Altamaha River Basin
3. Boundaries of the Regional Water Planning Councils and the Metropolitan North Georgia Water Planning District

List of Appendices

A. Enterococci Monitoring Data

EXECUTIVE SUMMARY

The State of Georgia assesses its waterbodies for compliance with water quality standards criteria established for their designated uses as required by the Federal Clean Water Act (CWA). Assessed waterbodies are placed into one of three categories, supporting designated use, not supporting designated use, or assessment pending, depending on water quality assessment results. These waterbodies are found on Georgia's 305(b) list as required by that section of the CWA that defines the assessment process, and are published in *Water Quality in Georgia*. This document is available on the Georgia Environmental Protection Division (EPD) website.

Some of the 305(b) not supporting waterbodies are also assigned to Georgia's 303(d) list, also named after that section of the CWA. Waterbodies on the 303(d) list are required to have a Total Maximum Daily Load (TMDL) evaluation for the water quality constituent(s) in violation of the water quality standard. The TMDLs in this document are based on the 2014 303(d) listing, which is available on the EPD website. The TMDL process establishes the allowable pollutant loadings or other quantifiable parameters for a waterbody based on the relationship between pollutant sources and instream water quality conditions. This allows water quality-based controls to be developed to reduce pollution and restore and maintain water quality.

Every waterbody in the State has one or more designated uses, and each designated use has water quality criteria established to protect it. The State of Georgia has placed one beach in the Altamaha River Basin on the 303(d) list of impaired waters because they were assessed as "not supporting" their designated use of "Recreation" due to violation of the enterococci water quality criteria. The water quality criteria for enterococci bacteria for a coastal water with a designated use of recreation are as follows: Culturable enterococci counts are not to exceed a geometric mean of 35 colony forming units (CFU) per 100 mL during a 30-day interval. Additionally, enterococci counts shall not exceed a statistical threshold value of 130 CFU/100 mL for any individual sample. A waterbody is assessed as "not supporting" its use if more than 10% of the samples exceeded the water quality criteria cited above.

An important part of the TMDL analysis is the identification of potential source categories. Sources are broadly classified as either point or nonpoint sources. A point source is defined as a discernable, confined, and discrete conveyance from which pollutants are or may be discharged to surface waters. Nonpoint sources are diffuse, and generally, but not always, involve accumulated enterococci bacteria that wash off land surfaces as a result of storm events.

The process of developing enterococci bacteria TMDLs for listed segments in the Altamaha River Basin includes the determination of the following:

- The current critical enterococci load to the beach under existing conditions;
- The TMDL for similar conditions under which the current critical load was determined; and
- The percent reduction in the current critical enterococci load necessary to achieve the TMDL.

The calculation of the enterococci load at any point in a beach requires the enterococci concentration and a waterbody volume. The availability of water quality and flow data varies considerably in the listed segment. A mass balance approach was used to determine the current enterococci load and TMDL. The enterococci loads and required reductions for each of the listed segments are summarized in the table below.

Management practices that may be used to help reduce enterococci source loads include:

- Compliance with National Pollutant Discharge Elimination System (NPDES) permit limits and requirements;
- Adoption of Natural Resources Conservation Service (NRCS) conservation practices; and
- Application of Best Management Practices (BMPs) appropriate to reduce nonpoint sources.

The amount of enterococci bacteria delivered to a beach is difficult to determine. However, the use of these management practices should improve water quality, and future monitoring will provide a measurement of TMDL implementation.

Enterococci Loads and Required Enterococci Load Reductions

Stream Segment	Current Load (counts/ 30 days)	TMDL Components					Percent Reduction
		WLA (counts/ 30 days)	WLAsw (counts/ 30 days)	LA (counts/ 30 days)	MOS (counts/ 30 days)	TMDL (counts/ 30 days)	
Reimolds Pasture Beach	2.61E+11	-	-	6.95E+10	7.73E+09	7.73E+10	70

1.0 INTRODUCTION

1.1 Background

The State of Georgia assesses its waterbodies for compliance with water quality standards criteria established for their designated uses as required by the Federal Clean Water Act (CWA). Assessed waterbodies are placed into one of three categories depending on water quality assessment results, supporting designated use, not supporting designated use, or assessment pending. These waterbodies are found on Georgia's 305(b) list as required by that section of the CWA that addresses the assessment process, and are published in *Water Quality in Georgia*. This document is available on the Georgia Environmental Protection Division (EPD) website.

A subset of the waterbodies that do not meet designated uses, those in Category 5 on the 305(b) list, are assigned to Georgia's 303(d) list, named after that section of the CWA. Waterbodies included in the 303(d) list are required to have a Total Maximum Daily Load (TMDL) evaluation for the water quality constituent(s) in violation of the water quality criteria. The TMDLs in this document are based on the 2014 303(d) listing, which is available on the EPD website. The TMDL process establishes the allowable loading of pollutants or other quantifiable parameters for a waterbody based on the relationship between pollution sources and instream water quality conditions. This allows water quality-based controls to be developed to reduce pollution and restore and maintain water quality.

The list identifies the stream segments that are not supporting their designated use classifications due to exceedances of water quality standards for enterococci bacteria. Enterococci bacteria are used as an indicator of the potential presence of pathogens in a stream. Table 1 presents the eight streams in the Altamaha River Basin included on the 2014 303(d) list for exceedances of the enterococci standard criteria.

Table 1. Stream Segments Listed on the 2014 303(d) List for Enterococci Bacteria in the Altamaha River Basin

Stream Segment	Location	Reach ID	Segment Length (miles)	Designated Use
Reimolds Pasture Beach	Eastern Shore of Buttermilk Sound	R030701060506	0.3	Recreation

1.2 Watershed Description

The Altamaha River Basin is located in southeast Georgia, occupying an area of approximately 2,850 square miles. The United States Geologic Survey (USGS) has divided the Altamaha River Basin into two sub-basins, or Hydrologic Unit Codes (HUCs). These are identified as the Altamaha (HUC 03070106), and Ohoopee (HUC 03070107). Figure 1 shows the locations of these sub-basins, and Figure 2 shows the sub-basin(s) with impaired stream segments.

The Altamaha River is formed where the Oconee River and Ocmulgee River converge near the City of Hazlehurst. The Ohoopee River flows into the Altamaha approximately 90 miles downstream from this confluence. The Altamaha River then continues in a southeastern direction to the Atlantic Ocean. Major cities in the Basin include Vidalia, Reidsville, Swainsboro, Glennville, Jesup, and Lyons.

The land use characteristics of the Altamaha River Basin watersheds were determined using data from the Georgia Land Use Trends (GLUT) for Year 2008. This raster land use trend product was developed by the University of Georgia – Natural Resources Spatial Analysis Laboratory (NARSAL) and follows land use trends for years 1974, 1985, 1991, 1998, 2001, and 2005. The raster data sets were developed from Landsat Thematic Mapper (TM) and Enhanced Thematic Mapper Plus (ETM+). Some of the NARSAL land use types were reclassified, aggregated into similar land use types, and used in the final watershed characterization. Table 2 lists the watershed land use distribution for the drainage areas of the two impaired stream segments.

1.3 Regional Water Planning Councils

The 2008 Comprehensive State-wide Water Management Plan established Georgia's ten Regional Water Planning Councils (RWPCs). The boundaries of these ten RWPCs, in addition to the Metropolitan North Georgia Water Planning District or MNGWPD, established under a separate statute, are shown in Figure 3. In 2011, each RWPC developed and adopted Regional Water Plans, which identify ranges of actions or management practices to help meet the state's water quality challenges. Implementation of these plans is critical to meeting Georgia's water resource challenges. The specific regional plan(s) applicable to this TMDL are discussed in Sections 6 and 7.

1.4 Water Quality Standard

The water use classification for the listed stream segment in the Altamaha River Basin is Recreation. The criterion violated is listed as enterococci. The potential causes listed include urban runoff, nonpoint sources, and municipal facilities. The use classification water quality standards for enterococci bacteria, as stated in the *State of Georgia's Rules and Regulations for Water Quality Control*, Chapter 391-3-6-.03(6)(b)(i) (GA EPD, 2015), are:

(b) Recreation: General recreational activities such as water skiing, boating, and swimming, or for any other use requiring water of a lower quality, such as recreational fishing. These criteria are not to be interpreted as encouraging water contact sports in proximity to sewage or industrial waste discharges regardless of treatment requirements:

(iii) Bacteria in coastal waters: Culturable enterococci not to exceed a geometric mean of 35 CFU per 100 mL. The geometric mean duration shall not be greater than 30 days. There shall be no greater than a ten percent excursion frequency of an enterococci statistical threshold value (STV) of 130 CFU per 100 mL in the same 30-day interval.

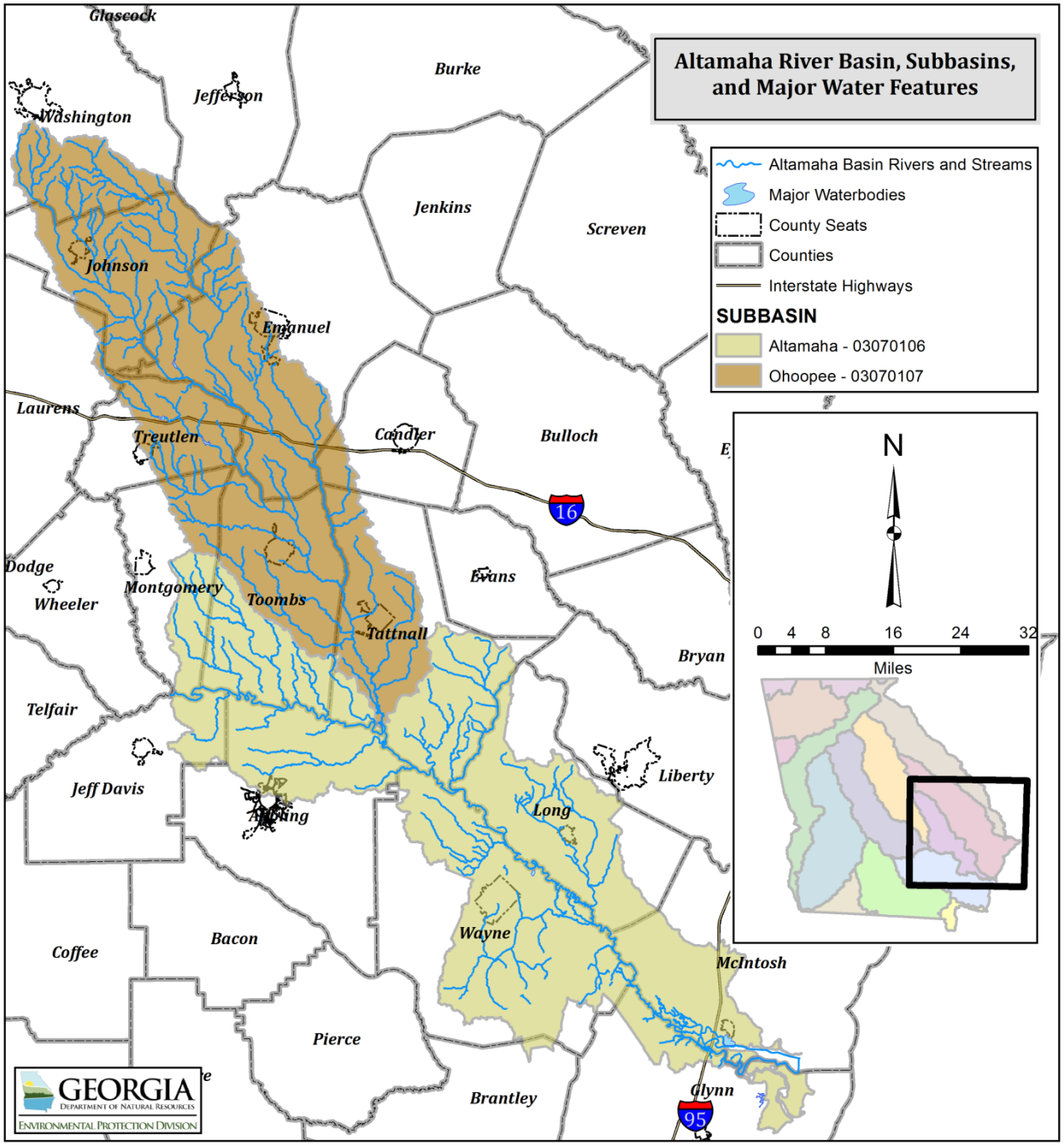

Figure 1. USGS 8-Digit HUCs for Altamaha River Basin

Figure 2. Impaired Stream Segments in Upper Altamaha River Basin

Table 2. Altamaha River Basin Land Coverage

Stream/Segment	Land Use Categories - Acres (Percent)													
	Open Water	Low Intensity Residential	High Intensity Residential	High Intensity Commercial, Industrial, Transportation	Bare Rock, Sand, Clay	Quarries, Strip Mines, Gravel Pits	Transitional	Forest	Row Crops	Pasture, Hay	Other Grasses (Urban, recreational; e.g. parks, lawns)	Woody Wetlands	Emergent Herbaceous Wetlands	Total
Reimolds Pasture Beach	1,575	65	32	16	149	0	24	721	51	11	185	993	4,406	8,229
	19.1%	0.8%	0.4%	0.2%	1.8%	0.0%	0.3%	8.8%	0.6%	0.1%	2.2%	12.1%	53.5%	100.0%

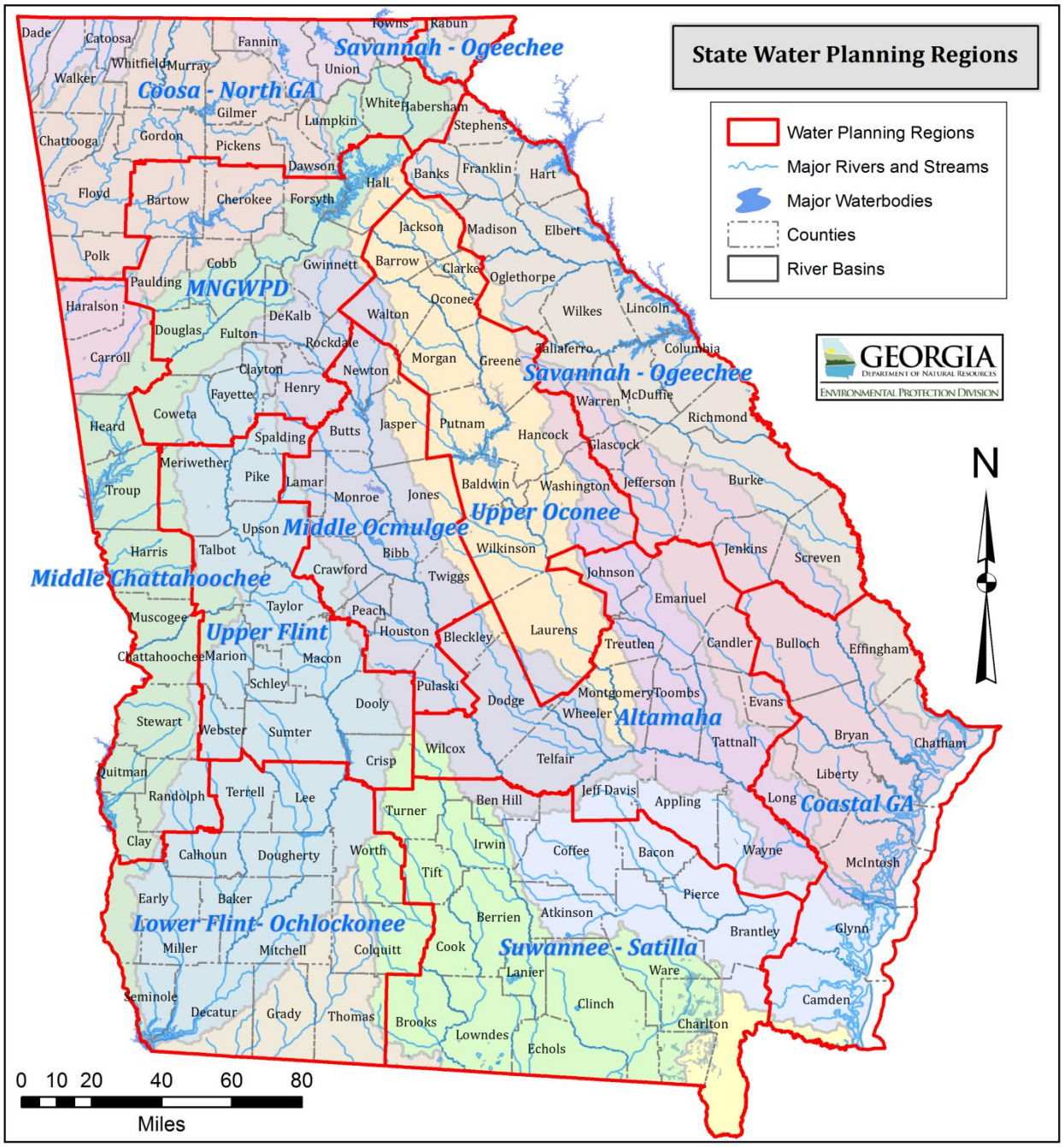

Figure 3. Boundaries of the Regional Water Planning Councils and the Metropolitan North Georgia Water Planning District.

2.0 WATER QUALITY ASSESSMENT

Stream segments are placed on the 303(d) list as not supporting their water use classification based on water quality sampling data. A stream is placed on this list if more than 10% of the calculated geometric means exceed the enterococci criteria. If sampling data do not allow for the calculation of 30-day geometric means, a stream is placed on the list if more than 10% of the individual samples exceed the criteria. Water quality samples collected within a 30-day period that have a geometric mean in excess of 35 counts per 100 milliliters are in violation of the bacteria water quality standard. There is also an individual sample statistical threshold value of 130 counts per 100 milliliters.

Enterococci data used for the TMDL developed in this document were collected during calendar years 2008 through 2013 by the Georgia Coastal Resources Division (CRD). These data are presented in Appendix A.

3.0 SOURCE ASSESSMENT

An important part of the TMDL analysis is the identification of potential source categories. Sources are broadly classified as either point or nonpoint sources. A point source is defined as a discernable, confined, and discrete conveyance from which pollutants are or may be discharged to surface waters. Nonpoint sources are diffuse, and generally, but not always, involve accumulation of enterococci bacteria on land surfaces that wash off as a result of storm events.

3.1 Point Source Assessment

Title IV of the Clean Water Act establishes the National Pollutant Discharge Elimination System (NPDES) permit program. There are two basic kinds of NPDES permits: 1) municipal and industrial wastewater treatment facilities, and 2) regulated stormwater discharges.

3.1.1 Wastewater Treatment Facilities

In general, municipal and industrial wastewater treatment facilities have NPDES permits with effluent limits. These permit limits are either based on federal and state effluent guidelines (technology-based limits) or on water quality standards (water quality-based limits).

The United States Environmental Protection Agency (USEPA) has developed technology-based guidelines, which establish a minimum standard of pollution control for municipal and industrial discharges without regard for the quality of the receiving waters. These are based on Best Practical Control Technology Currently Available (BPT), Best Conventional Control Technology (BCT), and Best Available Technology Economically Achievable (BAT). The level of control required by each facility depends on the type of discharge and the pollutant.

The USEPA and the states have also developed numeric and narrative water quality standards. Typically, these standards are based on the results of aquatic toxicity tests and/or human health criteria and include a margin of safety. Water quality-based effluent limits are set to protect the receiving stream. These limits are based on water quality standards that have been established for a stream based on its intended use and the prescribed biological and chemical conditions that must be met to sustain that use.

Discharges from municipal and industrial wastewater treatment facilities can contribute enterococci to receiving waters. There are no NPDES permitted discharges with flow greater than 0.1 million gallons per day (MGD) identified in the Altamaha River Basin that could potentially impact streams on the 2014 303(d) list for enterococci bacteria.

Combined sewer systems convey a mixture of raw sewage and stormwater in the same conveyance structure to the wastewater treatment plant. These are considered a component of municipal wastewater treatment facilities. When the combined sewage exceeds the capacity of the wastewater treatment plant, the excess is diverted to a combined sewage overflow (CSO) discharge point. There are no permitted CSO outfalls in the Altamaha River Basin.

3.1.2 Regulated Stormwater Discharges

Some stormwater runoff is covered under the NPDES Permit Program as a point source. Some industrial facilities included under the program will have limits similar to traditional NPDES-permitted dischargers, whereas others establish controls to limit pollution: “to the maximum

extent practicable" (MEP). Currently, regulated stormwater discharges that may contain enterococci bacteria consist of those associated with industrial activities and large, medium, and small municipal separate storm sewer systems (MS4s) that serve populations of 50,000 or more.

3.1.2.1 Industrial General Stormwater NPDES Permit

Stormwater discharges associated with industrial activities are currently covered under the 2012 General Storm Water NPDES Permit (GAR050000), also called the Industrial General Permit (IGP). This permit requires visual monitoring of stormwater discharges, site inspections, implementation of Best Management Practices (BMPs), and record keeping. The IGP establishes requirements for stormwater discharged to a 305(b)/303(d)-listed stream segment identified as "not supporting" its designated use(s). Stormwater discharging into, or within one linear mile upstream of and within the same watershed as, a listed segment must satisfy the requirements of Appendix C of the 2012 IGP if the pollutant(s) of concern for which the impaired stream segment has been listed may be exposed to stormwater as a result of industrial activity at the site. If a facility is covered under Appendix C of the IGP, then benchmark monitoring for the pollutant(s) of concern is required.

3.1.2.2 MS4 NPDES Permits

Stormwater discharges from MS4s are very diverse in pollutant loadings and frequency of discharge. At present, all cities and counties within the state of Georgia that had a population of greater than 100,000 at the time of the 1990 Census are permitted for their stormwater discharge under Phase I. This includes 58 permittees in Georgia.

Phase I MS4 permits require the prohibition of non-stormwater discharges (i.e., illicit discharges) into the storm sewer systems and controls to reduce the discharge of pollutants to the maximum extent practicable, including the use of management practices, control techniques and systems, as well as design and engineering methods (Federal Register, 1990). A site-specific Stormwater Management Plan (SWMP) outlining appropriate controls is required by and referenced in the permit. There are no Phase I MS4s in the Altamaha River Basin.

Small MS4s serving urbanized areas are required to obtain a stormwater permit under the Phase II stormwater regulations. The urbanized areas are defined by the U.S. Census Bureau. Thirty-five counties, 73 cities, 5 Department of Defense facilities, and the Georgia Department of Transportation (DOT) are permitted under the Phase II regulations in Georgia. In addition to the DOT, which is located in all river basins, there are 2 Phase II MS4s in the Altamaha River Basin (Table 3).

Table 3. Phase II Permitted MS4s in the Altamaha River Basin

Name	Watershed(s)
Glynn County	Altamaha, Satilla
Long County	Altamaha, Ogeechee

Source: Nonpoint Source Program, GA EPD, 2015

3.1.3 Concentrated Animal Feeding Operations

Under the Clean Water Act, Concentrated Animal Feeding Operations (CAFOs) are defined as point sources of pollution and are therefore subject to NPDES permit regulations. From 1999 through 2001, Georgia adopted rules for permitting swine and non-swine liquid manure animal feeding operations (AFOs). Georgia rules required medium size AFOs with more than 300 animal units (AU), but less than 1,000 AU, to apply for a non-discharge State land application system (LAS) waste disposal permit. Large operations with more than 1000 AU were required to apply for an NPDES permit (also non-discharge) as a CAFO. The USEPA CAFO regulations were successfully appealed in 2005. They were revised to comply with the court's decision that NPDES permits only be required for actual discharges. Georgia's rules were amended on August 7, 2012, to reflect the USEPA revisions. The revised state rules will continue LAS permitting of medium size liquid manure AFOs and extend LAS permitting to large liquid manure AFOs with more than 1,000 AU, unless they elect to obtain an NPDES permit. There are no known liquid manure CAFOs located in the vicinity of the listed segments in the Altamaha River Basin that have NPDES or land application permits.

In 2002, the USEPA promulgated expanded NPDES permit regulations for CAFOs that added dry manure poultry operations larger than 125,000 broilers or 82,000 layers. In accordance with the Georgia rule amendment discussed above, the general permit covering these facilities has been terminated and they are no longer covered under any permit. Georgia is consistently among the top three states in the U.S. in terms of poultry operations. The majority of poultry farms are dry manure operations where the manure is stored for a time and then land applied. Freshly stored litter can be a nonpoint source of enterococci. However, land-applied litter that was previously stored for an extended length of time typically exhibits very low enterococci levels. There are no known dry manure poultry operations located in the vicinity of the listed segments in the Altamaha River Basin.

3.2 Nonpoint Source Assessment

In general, nonpoint sources cannot be identified as entering a waterbody through a discrete conveyance at a single location. Typical nonpoint sources of enterococci bacteria include:

- Wildlife
- Agricultural Livestock
  - Animal grazing
  - Animal access to streams
  - Application of manure to pastureland and cropland
- Urban Development
  - Leaking sanitary sewer lines
  - Leaking septic systems
  - Land Application Systems
  - Landfills

In urban areas, a large portion of stormwater runoff may be collected in storm sewer systems and discharged through distinct outlet structures. For large urban areas, these storm sewer discharge points may be regulated as described in Section 3.1.2.

3.2.1 Wildlife

The significance of wildlife as a source of enterococci bacteria in streams varies considerably depending on the animal species present in the watershed. Based on information provided by the Wildlife Resources Division (WRD) of GA DNR, the greatest wildlife sources of enterococci

are the animals that spend a large portion of their time in or around aquatic habitats. Of these, waterfowl, especially ducks and geese, are considered to be the most significant source, because when present, they are typically found in large numbers on the water surface. Other animals regularly found around aquatic environments include racoons, beavers, muskrats, and to a lesser extent, river otters and minks. Recently, rapidly expanding feral swine populations have become a substantial presence in the floodplain areas of the major rivers in Georgia.

White-tailed deer populations are abundant throughout the Altamaha River Basin. Enterococci bacteria contributions to waterbodies from deer are generally considered to be less significant than that of waterfowl, racoons, and beavers. This is because a greater portion of their time is spent in terrestrial habitats. This also holds true for other terrestrial mammals such as squirrels and rabbits, and for terrestrial birds (GA WRD, 2007). However, feces deposited on the land surface can result in the introduction of enterococci to streams during runoff events. Between storm events, considerable decomposition of the fecal matter might occur, resulting in a decrease in the associated enterococci numbers.

3.2.2 Agricultural Livestock

Agricultural livestock are a potential source of enterococci to streams in the Altamaha River Basin. The animals grazing on pastureland deposit their feces onto land surfaces, where it can then be transported during storm events to nearby streams. Animal access to pastureland varies monthly, resulting in varying enterococci loading rates throughout the year. Beef cattle spend all of their time in pastures, while dairy cattle and hogs are periodically confined. In addition, agricultural livestock will often have direct access to streams that pass through their pastures, and can thus impact water quality in a more direct manner (USDA, 2002).

Table 4 provides the estimated number of beef cattle, dairy cattle, goats, horses, swine, sheep, and chickens reported by county.

Table 4. Estimated Agricultural Livestock Populations in the Altamaha River Basin

County	Livestock							
	Beef Cattle	Dairy Cattle	Swine	Sheep	Horses	Goats	Chickens Layers	Chickens-Broilers Sold
Appling	4,500	4,000	50	-	30	750	-	13,893,120
Candler	2,100	-	300	75	30	500	-	240,000
Emanuel	8,000	-	-	-	500	2,100	-	-
Glynn	163	-	-	-	15	76	-	-
Jeff Davis	6,000	-	40	-	400	800	80,000	5,680,742
Johnson	4,400	-	-	200	300	1,100	-	-
Laurens	4,600	300	-	200	30	250	-	-
Long	1,600	-	60	25	350	500	-	4,204,032
McIntosh	-	-	-	-	-	-	-	-
Montgomery	2,000	-	-	-	75	500	122,000	-
Tattnall	11,000	-	-	600	150	1,500	-	47,162,880
Toombs	3,250	-	300	25	350	1,300	-	926,208

County	Livestock							
	Beef Cattle	Dairy Cattle	Swine	Sheep	Horses	Goats	Chickens Layers	Chickens-Broilers Sold
Treutlen	1,175	-	40	-	50	220	-	-
Washington	3,800	750	-	30	600	1,100	-	-
Wayne	5,000	350	-	-	150	2,000	337,500	720,384

Source: Center for Agribusiness and Economic Development, UGA 2014

3.2.3 Urban Development

Enterococci bacteria from urban areas are attributable to multiple sources, including: domestic animals, leaks and overflows from sanitary sewer systems, illicit discharges, leaking septic systems, discharge from marine vessels, runoff from improper disposal of waste materials, and leachate from both operational and closed landfills.

Urban runoff can contain high concentrations of enterococci from domestic animals and urban wildlife. Enterococci bacteria enter streams by direct washoff from the land surface, or the runoff may be diverted to a stormwater collection system and discharged through a discrete outlet structure. For large, medium, and small urban areas (populations greater than 50,000), the stormwater outlets are regulated under MS4 permits (see Section 3.1.2). For smaller urban areas, the stormwater discharge outlets currently remain unregulated.

In addition to urban animal sources of enterococci, there may be illicit connections to the storm sewer system. As part of the MS4 permitting program, municipalities are required to conduct dry-weather monitoring to identify and then eliminate these illicit discharges. Enterococci bacteria may also enter streams from leaky sewer pipes, or during storm events when inflow and infiltration can cause sewer overflows.

3.2.3.1 Leaking Septic Systems

A portion of the enterococci contributions in the Altamaha River Basin may be attributed to failure of septic systems and illicit discharges of raw sewage. Table 5 presents the number of septic systems in each county of the Altamaha River Basin existing at the end of 2009 and the number existing at the end of 2013. This is based on data provided by the Georgia Department of Public Health and information obtained from the U.S. Census. In addition, an estimate of the number of septic systems installed and repaired during the period from 2009 through 2013 is given. These data show an increase in the number of septic systems in all of the counties. Often, this is a reflection of population increases outpacing the expansion of sewage collection systems.

Table 5. Estimated Number of Septic Systems in the Altamaha River Basin

County	Existing Septic Systems (2009)	Existing Septic Systems (2013)	Number of Septic Systems Installed (2009 to 2013)	Number of Septic Systems Repaired (2009 to 2013)
Appling	6,466	6,700	234	20
Candler	3,374	3,521	147	50

County	Existing Septic Systems (2009)	Existing Septic Systems (2013)	Number of Septic Systems Installed (2009 to 2013)	Number of Septic Systems Repaired (2009 to 2013)
Emanuel	7,265	7,560	295	239
Glynn	15,996	16,239	243	186
Jeff Davis	4,258	4,493	235	1
Johnson	3,576	3,746	170	36
Laurens	14,787	15,327	540	363
Long	4,407	5,312	905	62
McIntosh	6,399	6,659	260	90
Montgomery	2,844	2,968	124	59
Tattnall	6,562	6,965	403	97
Toombs	6,488	6,790	302	134
Treutlen	2,190	2,292	102	54
Washington	6,141	6,368	227	131
Wayne	9,500	10,056	556	18

Source: The Georgia Dept. of Public Health, Environmental Health Section, 2014

3.2.3.2 Land Application Systems

Some communities and industries use land application systems (LAS) for wastewater disposal. These facilities are required through LAS permits to dispose of their treated wastewater by land application, and to operate as non-discharging systems that do not contribute wastewater effluent runoff to surface waters. However, sometimes the soil's percolation rate is exceeded when applying the wastewater, or encountering excess precipitation, resulting in runoff. This runoff could contribute enterococci bacteria to nearby surface waters. Runoff of stormwater might also carry surface residual containing enterococci bacteria. There are no permitted LAS systems with a flow greater than 0.1 MGD identified in the Altamaha River Basin that could potentially impact the stream segments in this TMDL.

3.2.3.3 Landfills

Leachate from landfills may contain enterococci bacteria that could at some point reach surface waters. Sanitary (or municipal) landfills are the most likely to serve as a source of enterococci bacteria. These types of landfills receive household wastes, animal manure, offal, hatchery and poultry processing plant wastes, dead animals, and other types of wastes. Older sanitary landfills were not lined and most have been closed. Those that remain active and have not been lined operate as construction/demolition landfills. Currently active sanitary landfills are lined and have leachate collection systems. All landfills, excluding inert landfills, are now required to install environmental monitoring systems for groundwater and methane sampling. There are 39 known landfills in the Altamaha River Basin. Of these, 6 are active landfills, 29 are inactive or closed, and 4 are of unknown status. There are no landfills in the vicinity of the 303(d) listed stream segments.

4.0 ANALYTICAL APPROACH

The process of developing enterococci TMDLs for the Altamaha River Basin listed segments includes the determination of the following:

- The current critical enterococci load to the beach under existing conditions;
- The TMDL for similar conditions under which the current load was determined; and
- The percent reduction in the current critical enterococci load necessary to achieve the TMDL.

The calculation of the enterococci load in a coastal beach segment requires the enterococci concentration and an estimate of the volume of water affected. A mass balance approach was used to determine the current enterococci load and TMDL. For the listed segments, enterococci sampling data were compared to the regulatory criteria.

4.1 Mass Balance Approach

For those segments in which sufficient water quality data were collected to calculate at least one 30-day geometric mean that was above the regulatory standard, a mass balance approach was used. This method involves comparing the current critical load to the applicable enterococci water quality criteria.

This TMDL was calculated using a mass balance approach with an estimated volume of water to represent the zone of contact recreation within the impaired beach segment. The estimate was based on the beach length, an assumed width of contact recreation set at 100 meters, and an estimated water depth based on published fishing maps. A triangular volume was then calculated and the enterococci standards were applied to this approximated volume of water. Table 6 provides the measurements used to calculate the waterbody volume used in this TMDL.

Table 6. Beach Physical Characteristics

Name	Location	Length (miles)	Contact Recreation Width (meters)	Avg. Depth (ft)
Reimolds Pasture Beach	Eastern Shore of Buttermilk Sound	0.3	100	1

The current critical loads were determined using enterococci data collected within a 30-day period to calculate the geometric means, and multiplying these values by the estimated water volume. Georgia's instream enterococci standards are based on a geometric mean of samples collected over a 30-day period, with samples collected at least 24 hours apart. In addition, the standard also references a 10% excursion frequency above the statistical threshold value for any individual sample. To reflect this in the load calculation, the enterococci loads are expressed as 30-day accumulated loads with units of counts per 30 days. This is described by the equation below:

$$L_{critical} = C \times V_{est}$$

Where:

$L_{critical}$ = current critical enterococci load
C = enterococci concentration as a 30-day geometric mean or individual sample
V_{est} = estimated volume of beach contact recreational zone

The current estimated critical load is dependent on the enterococci concentrations and estimated waterbody volume. The number of events sampled can vary from as little as 7 per year to 1 per week or more. Thus, these loads do not represent the full range of flow conditions or loading rates that can occur. Therefore, it must be kept in mind that the current critical loads used only represent the worst-case scenario that occurred during the sampling period.

The maximum load at which the instream enterococci criteria will be met can be determined using a variation of the equation above. By setting C equal to the instream enterococci standard, the load will equal the TMDL. Figures in Appendix A graphically illustrate plots of enterococci loads over time. There are two TMDL plots shown in these figures. One represents the TMDL based on the 30-day geometric mean of 35 counts/100 mL. The second represents the individual sample excursion frequency of 130 counts/100 mL. The equations for these two TMDL curves are:

$TMDL_{geo}$ = 35 counts (as a 30-day geometric mean)/100 mL x Volume

$TMDL_{ind}$ = 130 counts (as an individual sample)/100 mL x Volume

The graphs show the relationship between the current critical load ($L_{critical}$) and the TMDL. The critical TMDL for a given beach segment can be represented by the following equation:

$$TMDL_{critical} = C_{standard} \times V_{est}$$

Where:

$TMDL_{critical}$ = critical enterococci TMDL load
$C_{standard}$ = applicable enterococci standard
V_{est} = estimated volume of beach contact recreational zone

A load that plots above the respective TMDL curve represents an exceedance of the instream enterococci standard. The difference between the current critical load and the TMDL curve represents the load reduction required for the beach segment to meet the appropriate instream enterococci standard. If a single sample exceeds the maximum criterion, and the seasonal geometric mean criteria is also exceeded, then the TMDL is based on the criteria exceedance requiring the largest load reduction. The percent load reduction can be expressed as follows:

$$\text{Percent Load Reduction} = \frac{L_{critical} - TMDL_{critical}}{L_{critical}} \times 100$$

5.0 TOTAL MAXIMUM DAILY LOAD

A Total Maximum Daily Load (TMDL) is the amount of a pollutant that can be assimilated by the receiving waterbody without exceeding the applicable water quality standard. In this case it is the enterococci bacteria standard. A TMDL is the sum of the individual waste load allocations (WLAs) for point sources and load allocations (LAs) for nonpoint sources, as well as natural background (40 CFR 130.2) for a given waterbody. The TMDL must also include a margin of safety (MOS), either implicitly or explicitly, that accounts for the uncertainty in the relationship between pollutant loads and the water quality response of the receiving waterbody. TMDLs can be expressed in terms of either mass per time, toxicity, or other appropriate measures. For enterococci bacteria, the TMDLs are expressed as counts per 30 days.

A TMDL is expressed as follows:

$$TMDL = \Sigma WLAs + \Sigma LAs + MOS$$

The TMDL calculates the WLAs and LAs with a margin of safety to meet the stream's water quality standards. The allocations are based on estimates that use the best available data and provide the basis to establish or modify existing controls so that water quality standards can be achieved. In developing a TMDL, it is important to consider whether adequate data are available to identify the sources, and to understand the fate and transport of the pollutant(s) to be controlled.

TMDLs may be developed using a phased approach. Under a phased approach, the TMDL includes: 1) WLAs that confirm existing limits and controls or lead to new limits, and 2) LAs that confirm existing controls or include implementing new controls (USEPA, 1991). A phased TMDL requires additional data be collected to determine if load reductions required by the TMDL are leading to the attainment of water quality standards.

Watershed-based plans may be developed to address and assess both point and nonpoint sources. These plans establish a schedule or timetable for the installation and evaluation of source control measures, data collection, and assessment of water quality standard attainment. Future monitoring of the listed segment water quality may be used to evaluate this phase of the TMDL, and if necessary, to reallocate the loads.

The enterococci loads calculated for each listed stream segment include the sum of the total loads from all point and nonpoint sources for the segment. The load contributions to the listed segment from unlisted upstream segments are represented in the background loads, unless the unlisted segment contains point sources that had permit violations for bacteria. In these cases, the upstream point sources are included in the wasteload allocations for the listed segment. In situations where two or more adjacent segments are listed, the enterococci loads to each segment are individually evaluated on a localized watershed basis. Point source loads originating in upstream segments are included in the background loads of the downstream segment. The following sections describe the various enterococci TMDL components.

5.1 Waste Load Allocations

5.1.1 Wastewater Treatment Facilities

The waste load allocation (WLA) is the portion of the receiving water's loading capacity that is allocated to existing or future point sources. WLAs are provided to the point sources with flows greater than 0.1 MGD from municipal and industrial wastewater treatment systems with NPDES end-of-pipe effluent limits established to meet the applicable water quality standard. An exception is constructed wetland systems, which have a natural level of fecal coliform input from animals attracted to the artificial wetlands. Wetland fecal permit limits are monitored prior to discharge to the wetlands. In addition, the permits include routine monitoring and reporting requirements.

There are no facilities in the Altamaha River Basin that discharge into or within 25 miles upstream of listed segments.

5.1.2 Regulated Stormwater Discharges

State and Federal Rules define stormwater discharges covered by NPDES permits as point sources. However, stormwater discharges are from diffuse sources and there are multiple stormwater outfalls. Stormwater sources (point and nonpoint) are different than traditional NPDES permitted sources in four respects: 1) they do not produce a continuous (pollutant loading) discharge; 2) their pollutant loading depends on the intensity, duration, and frequency of rainfall events, over which the permittee has no control; 3) the activities contributing to the pollutant loading may include the various allowable activities of others, and control of these activities is not solely within the discretion of the permittee; and 4) they do not have wastewater treatment plants that control specific pollutants to meet numerical limits.

The intent of stormwater NPDES permits is not to treat the water after collection, but to reduce the exposure of stormwater to pollutants by implementing various controls. It would be infeasible and prohibitively expensive to control pollutant discharges from each stormwater outfall. Therefore, stormwater NPDES permits require the establishment of controls or BMPs to reduce the pollutants entering the environment.

The waste load allocations from stormwater discharges associated with MS4s (WLAsw) are estimated based on the percentage of urban area in each watershed covered by the MS4 stormwater permit. At this time, the portion of each watershed that goes directly to a permitted storm sewer and that which goes through non-permitted point sources, or is sheet flow or agricultural runoff, has not been clearly defined. Thus, it is assumed that approximately 70 percent of stormwater runoff from the regulated urban area is collected by the municipal separate storm sewer systems.

For stormwater permits, compliance with the terms and conditions of the permit is effective implementation of the WLA to the Maximum Extent Practicable (MEP), and demonstrates consistency with the assumptions and requirements of the TMDL. EPD acknowledges that progress with the assumptions and requirements of the TMDL by stormwater permittees may take one or more permit iterations. Achieving the TMDL reductions may constitute compliance with a storm water management plan (SWMP) or a storm water pollution prevention plan (SWPPP), provided the MEP definition is met, even where the numeric percent reduction may not be achieved so long as reasonable progress is made toward attainment of water quality standards using an iterative BMP process.

5.1.3 Concentrated Animal Feeding Operations

There are no wet and/or dry manure CAFOs located in the vicinity of the listed segments in the Altamaha River Basin (see Section 3.1.3). Wet manure facilities are either included under an LAS General Permit or an NPDES General Permit. A small number of wet manure operations have an individual NPDES permit. Dry manure facilities are not required to obtain permits. Presently no CAFOs discharge wastewater, and therefore, they were not provided a WLA.

5.2 Load Allocations

The load allocation is the portion of the receiving water's loading capacity that is attributed to existing or future nonpoint sources or to natural background sources. Nonpoint sources are identified in 40 CFR 130.6 as follows:

- Residual waste;
- Land disposal;
- Agricultural and silvicultural;
- Mines;
- Construction;
- Saltwater intrusion; and
- Urban stormwater (non-permitted).

The LA is calculated as the remaining portion of the TMDL load available, after allocating the WLA, WLAsw, and the MOS, using the following equation:

$$LA = TMDL - (\Sigma WLA + \Sigma WLAsw + MOS)$$

As described above, there are two types of load allocations: loads to the stream independent of precipitation, including sources such as failing septic systems, leachate from landfills, animals in the stream, leaking sewer system collection lines, and background loads; and loads associated with enterococci accumulation on land surfaces that is washed off during storm events, including runoff from saturated LAS fields. At this time, it is not possible to partition the various sources of load allocations. Table 7 presents the total load allocation expressed as counts per 30 days for the 303(d) listed streams located in the Altamaha River Basin for the current critical condition. In the future, after additional data has been collected, it may be possible to partition the load allocation by source.

5.3 Seasonal Variation

The Georgia enterococci criteria are not seasonal. One set of numeric criteria applies equally to the entire calendar year.

5.4 Margin of Safety

The MOS is a required component of TMDL development. There are two basic methods for incorporating the MOS: 1) implicitly incorporate the MOS using conservative modeling assumptions to develop allocations; or 2) explicitly specify a portion of the TMDL as the MOS and use the remainder for allocations. For this TMDL, an explicit MOS of 10 percent of the TMDL was used. The MOS values are presented in Table 7.

5.5 Total Enterococci Load

The enterococci TMDL for the listed stream segment is dependent on the time of year, the stream flow, and the applicable state water quality standard.

The total maximum daily enterococci loads for Georgia are given below:

$TMDL_{geo}$ = 35 counts (as a 30-day geometric mean)/100 mL x Volume

$TMDL_{ind}$ = 130 counts (as an individual sample)/100 mL x Volume

For purposes of determining necessary load reductions required to meet the instream water quality criteria, the current critical TMDL was determined. This load is the product of the applicable enterococci standard and the waterbody volume used to calculate the current critical load. It represents the sum of the allocated loads from point (WLA and WLA_{sw}) and nonpoint (LA) sources located within the immediate drainage area of the listed segment, the NPDES-permitted point discharges with recorded bacteria violations from the nearest upstream subwatersheds, and a margin of safety (MOS). For these calculations, the enterococci load contributed by a permitted facility to the WLA was not the maximum presented in Table 12, but rather was the product of the applicable enterococci water quality criteria limit and the average monthly discharge at the time of the critical load. The current critical loads and corresponding TMDLs, WLAs (WLA and WLA_{sw}), LAs, MOSs, and percent load reductions for the Altamaha River Basin listed stream segments are presented in Table 7.

The relationships of the current critical loads to the TMDLs are shown graphically in Appendix A. The vertical distance between the two values represents the load reductions necessary to achieve the TMDLs. As a consequence of the localized nature of the load evaluations, the calculated enterococci load reductions pertain to point and nonpoint sources occurring within the immediate drainage area of the listed segment. These current critical values represent a worst-case scenario for the limited set of data. Thus, the load reductions required are conservative estimates, and should be sufficient to prevent exceedances of the instream enterococci standard for a wide range of conditions.

Evaluation of the relationship between instream water quality and the potential sources of pollutant loading is an important component of TMDL development, and is the basis for later implementation of corrective measures and BMPs. For the current TMDLs, the association between enterococci loads and the potential sources occurring within the subwatersheds of each segment was examined on a qualitative basis.

Table 7. Enterococci Loads and Required Enterococci Load Reductions

Stream Segment	Current Load (counts/ 30 days)	TMDL Components					Percent Reduction
		WLA (counts/ 30 days)	WLAsw (counts/ 30 days)	LA (counts/ 30 days)	MOS (counts/ 30 days)	TMDL (counts/ 30 days)	
Reimolds Pasture Beach	2.61E+11	-	-	6.95E+10	7.73E+09	7.73E+10	70

6.0 RECOMMENDATIONS

The TMDL process consists of an evaluation of the subwatersheds for each 303(d) listed stream segment to identify, as best as possible, the sources of the enterococci loads causing the stream to exceed instream standards. The TMDL analysis was performed using the best available data to specify WLAs and LAs that will meet enterococci water quality criteria so as to support the use classification specified for each listed segment.

This TMDL represents part of a long-term process to reduce enterococci loading to meet water quality standards in the Altamaha River Basin. Implementation strategies will be reviewed and the TMDLs will be refined as necessary in the next phase (next five-year cycle). The phased approach will support progress toward water quality standards attainment in the future. In accordance with USEPA TMDL guidance, these TMDLs may be revised based on the results of future monitoring and source characterization data efforts. The following recommendations emphasize further source identification and involve the collection of data to support the current allocations and subsequent source reductions.

6.1 Monitoring

Water quality monitoring is conducted at a number of locations across the State each year. Sampling is conducted statewide by EPD personnel in Atlanta, Brunswick, Cartersville, and Tifton. Beach sampling is conducted by Coastal Resources personnel. Additional monitoring sites are added as necessary.

In the case where a watershed-based plan has been developed for a listed stream segment, an appropriate water quality monitoring program will be outlined. The monitoring program will be developed to help identify the various enterococci sources. The monitoring program may be used to verify the 303(d) stream segment listings. This will be especially valuable for those segments where limited data resulted in the listing.

6.2 Enterococci Management Practices

Based on the findings of the source assessment, NPDES point source enterococci loads from wastewater treatment facilities usually do not significantly contribute to the impairment of the listed stream segments. This is because most facilities are required to treat to levels corresponding to instream water quality criteria. Sources of enterococci in urban areas include wastes that are attributable to domestic animals, leaks and overflows from sanitary sewer systems, illicit discharges of sanitary waste, leaking septic systems, discharge from marine vessels, runoff from improper disposal of waste materials, and leachate from both operational and closed landfills. In agricultural areas, potential sources of enterococci may include CAFOs, animals grazing in pastures, dry manure storage facilities and lagoons, chicken litter storage areas, and direct access of livestock to streams. Wildlife, especially waterfowl can be a significant source of enterococci bacteria.

Management practices are recommended to reduce enterococci source loads to the listed 303(d) stream segments, with the result of achieving the instream enterococci standard criteria. These recommended management practices include:

- Compliance with NPDES permit limits and requirements;

- Implementation of recommended water quality management practices in the *Altamaha* and the *Coastal Georgia Regional Water Plans (2011)*
- Adoption of NRCS Conservation Practices; and
- Application of Best Management Practices (BMPs) appropriate to marine, agricultural, or urban land uses, where applicable.

6.2.1 Point Source Approaches

Point sources are defined as discharges of treated wastewater or stormwater into rivers and streams at discrete locations. The NPDES permit program provides a basis for municipal, industrial, and stormwater permits, monitoring and compliance with permit limitations, and appropriate enforcement actions for violations. In accordance with EPD rules and regulations, all discharges from point source facilities are required to be in compliance with the conditions of their NPDES permit at all times.

For stormwater permits, compliance with the terms and conditions of the permit is effective implementation of the WLA to the Maximum Extent Practicable (MEP), and demonstrates consistency with the assumptions and requirements of the TMDL. EPD acknowledges that progress with the assumptions and requirements of the TMDL by stormwater permittees may take one or more permit iterations. Achieving the TMDL reductions may constitute compliance with a storm water management plan (SWMP) or a storm water pollution prevention plan (SWPPP), provided the MEP definition is met, even where the numeric percent reduction may not be achieved so long as reasonable progress is made toward attainment of water quality standards using an iterative BMP process.

Municipal and industrial wastewater treatment facilities with the potential for fecal coliform in their discharge are given end-of-pipe limits to meet the applicable water quality standard. An exception is constructed wetland systems, which have a natural level of fecal coliform input from animals attracted to the artificial wetlands. Wetland fecal permit limits are monitored prior to discharge to the wetlands. In addition, the permits include routine monitoring and reporting requirements.

6.2.2 Nonpoint Source Approaches

EPD is responsible for administering and enforcing laws to protect the waters of the State. EPD is the lead agency for implementing the State's Nonpoint Source Management Program. Regulatory responsibilities that have a bearing on nonpoint source pollution include establishing water quality standards and use classifications, assessing and reporting water quality conditions, and regulating land use activities that may affect water quality. Georgia is working with local governments, agricultural and forestry agencies such as the Natural Resources Conservation Service, the Georgia Soil and Water Conservation Commission, and the Georgia Forestry Commission, to foster the implementation of BMPs to address nonpoint source pollution. In addition, public education efforts are being targeted to individual stakeholders to provide information regarding the use of BMPs to protect water quality. The following sections describe, in more detail, recommendations to reduce nonpoint source loads of enterococci bacteria in Georgia's surface waters.

6.2.2.1 Agricultural Sources

EPD should coordinate with other agencies that are responsible for agricultural activities in the state to address issues concerning enterococci loading from agricultural lands. It is recommended that information such as livestock populations by subwatershed, animal access

to streams, manure storage and application practices be periodically reviewed so that watershed evaluations can be updated to reflect current conditions. It is also recommended that BMPs be utilized to reduce the amount of enterococci bacteria transported to surface waters from agricultural sources to the maximum extent practicable.

The following three organizations have primary responsibility for working with farmers to promote soil and water conservation, and to protect water quality:

- University of Georgia (UGA) - Cooperative Extension Service;
- Georgia Soil and Water Conservation Commission (GSWCC); and
- Natural Resources Conservation Service (NRCS).

UGA has faculty, County Cooperative Extension Agents, and technical specialists who provide services in several key areas relating to agricultural impacts on water quality.

EPD designated the GSWCC as the lead agency for agricultural Nonpoint Source Management in the State. The GSWCC develops nonpoint source management programs and conducts educational activities to promote conservation and protection of land and water devoted to agricultural uses.

The NRCS works with federal, state, and local governments to provide financial and technical assistance to farmers. The NRCS develops standards and specifications for BMPs that are to be used to improve, protect, and/or maintain our state's natural resources. In addition, every five years, the NRCS conducts the National Resources Inventory (NRI). The NRI is a statistically-based sample of land use and natural resource conditions and trends that covers non-federal land in the United States.

The NRCS is also providing technical assistance to the GSWCC and the EPD with the Georgia River Basin Planning Program. Planning activities associated with this program will describe conditions of the agricultural natural resource base once every five years. It is recommended that the GSWCC and the NRCS continue to encourage BMP implementation, education efforts, and river basin surveys with regard to river basin planning.

6.2.2.2 Urban Sources

Both point and nonpoint sources of enterococci bacteria can be significant in the Altamaha River Basin urban areas. Urban sources of enterococci can best be addressed using a strategy that involves public participation and intergovernmental coordination to reduce the discharge of pollutants to the maximum extent practicable. Management practices, control techniques, public education, and other appropriate methods and provisions may be employed. In addition to water quality monitoring programs, discussed in Section 6.1, the following activities and programs conducted by cities, counties, and state agencies are recommended:

- Uphold requirements that all new and replacement sanitary sewerage systems be designed to minimize discharges into storm sewer systems;

- Further develop and streamline mechanisms for reporting and correcting illicit connections, breaks, surcharges, and general sanitary sewer system problems;

- Maintain compliance with stormwater NPDES permit requirements; and

- Continue efforts to increase public awareness and education towards the impact of human activities in urban settings on water quality, ranging from the

consequences of industrial and municipal discharges to the activities of individuals in residential neighborhoods.

6.3 Reasonable Assurance

Permitted discharges will be regulated through the NPDES permitting process described in this report. An allocation to a point source discharger does not automatically result in a permit limit or a monitoring requirement. Through its NPDES permitting process, EPD will determine whether a new or existing discharger has a reasonable potential of discharging enterococci levels equal to or greater than the total allocated load. The results of this reasonable potential analysis will determine the specific type of requirements in an individual facility's NPDES permit. As part of its analysis, EPD will use its USEPA approved 2003 NPDES Reasonable Potential Procedures to determine whether monitoring requirements or effluent limitations are necessary.

Georgia is working with local governments, agricultural and forestry agencies, such as the Natural Resources Conservation Service, the Georgia Soil and Water Conservation Commission, and the Georgia Forestry Commission, to foster the implementation of best management practices to address nonpoint sources. In addition, public education efforts will be targeted to individual stakeholders to provide information regarding the use of best management practices to protect water quality.

6.4 Public Participation

A thirty-day public notice is being provided for this TMDL. During this time, the availability of the TMDL will be public noticed, a copy of the TMDL will be provided on request, and the public is invited to provide comments on the TMDL.

7.0 INITIAL TMDL IMPLEMENTATION PLAN

This plan identifies applicable State-wide programs and activities that may be employed to manage point and nonpoint sources of bacteria loads for segments in the Altamaha River Basin. Local watershed planning and management initiatives will be fostered, supported, or developed through a variety of mechanisms. Implementation may be addressed by Watershed-Based Plans or other assessments funded by Section 319(h) grants, the local development of watershed protection plans, or "Targeted Outreach" initiated by EPD. These initiatives will supplement or possibly replace this initial implementation plan. Implementation actions should also be guided by the recommended management practices and actions contained within each applicable Regional Water Plan developed as part of *Georgia's Comprehensive State-wide Water Management Plan* implementation (Georgia Water Council, 2008).

7.1 Impaired Segments

This initial plan is applicable to the following waterbodies that were added to Georgia's 303(d) list available on the EPD website (epd.georgia.gov):

Waterbodies Listed on the 2014 303(d) List for Enterococci Bacteria in the Altamaha River Basin

Stream Segment	Location	Reach ID	Segment Length (miles)	Designated Use
Reimolds Pasture Beach	Eastern Shore of Buttermilk Sound	R030701060506	0.3	Recreation

Enterococci bacteria are used as an indicator of the potential presence of pathogens in a stream. The current water quality standard for coastal recreation [*State of Georgia's Rules and Regulations for Water Quality Control*, Chapter 391-3-6-.03(6)(b)(i)] states that culturable enterococci counts are not to exceed a geometric mean of 35 colony forming units (CFU) per 100 mL during a 30-day interval. Additionally, enterococci counts shall not exceed a statistical threshold value of 130 CFU/100 mL for any individual sample.

7.2 Potential Sources

An important part of the TMDL analysis is the identification of potential source categories. A source assessment characterizes the known and suspected bacteria sources in the watershed.

Sources are broadly classified as either point or nonpoint sources. A point source is defined as a discernable, confined, and discrete conveyance from which pollutants are or may be discharged to surface waters. Point sources of bacteria include NPDES permittees discharging treated wastewater and stormwater. Nonpoint sources of bacteria are diffuse sources that cannot be identified as entering the waterbody at a single location. These sources generally involve land use activities that contribute bacteria to streams during a rainfall runoff event.

NPDES point source enterococci loads from wastewater treatment facilities usually do not contribute to impairments. This is because these facilities are required to treat to levels corresponding to instream water quality criteria. However, point sources can and do fail, which

may contribute to bacteria loads through leaks and overflows from sanitary sewer systems, CAFOs, or leachate from operational landfills.

Nonpoint sources of enterococci in urban areas include wastes that are attributable to domestic animals, illicit discharges of sanitary waste, leaking septic systems, discharge from marine vessels, runoff from improper disposal of waste materials, and leachate from closed landfills. In non-urban areas, potential sources of enterococci may include animals grazing in pastures, dry manure storage facilities and lagoons, chicken litter storage areas, and direct access of livestock to streams. Wildlife, especially waterfowl, can be a significant source of enterococci bacteria.

7.3 Management Practices and Activities

EPD is responsible for administering and enforcing laws to protect the waters of the State and is the lead agency for implementing the State's Nonpoint Source Management Program. Georgia is working with local governments, agricultural and forestry agencies such as the Georgia Department of Agriculture, the Natural Resource Conservation Service (NRCS), the Georgia Soil and Water Conservation Commission (GSWCC), and the Georgia Forestry Commission (GFC) to foster implementation of BMPs that address nonpoint source pollution. The following management practices are recommended to reduce enterococci loads to stream segments:

- Sustained compliance with NPDES permit limits and requirements where applicable;
- Implementation of recommended water quality management practices in the *Altamaha* and the *Coastal Georgia Regional Water Plans (2011)*
- Adoption of NRCS Conservation Practices for primarily agricultural lands;
- Application of BMPs appropriate to specific non-urban and urban land uses;
- Further development and streamlining of local jurisdictional mechanisms for identifying, reporting, and correcting illicit connections, breaks, and other sanitary sewer system problems;
- Adoption of local ordinances (i.e. septic tanks, stormwater, etc.) that address local water quality; and
- Ongoing public education efforts on the sources of enterococci and common sense approaches to lessen the impact of this contaminant on surface waters.

Public education efforts target individual stakeholders to provide information regarding the use of BMPs to protect water quality. EPD will continue efforts to increase awareness and educate the public about the impact of human activities on water quality.

7.4 Monitoring

EPD encourages local governments and municipalities to develop water quality monitoring programs. These programs can help pinpoint various enterococci sources, as well as verify the 303(d) stream segment listings. This will be particularly valuable for those segments where listing was based on limited data. In addition, regularly scheduled sampling will determine if there has been some improvement in the water quality of the listed stream segments. EPD is available to assist in providing technical guidance regarding the preparation of monitoring plans and Sampling Quality Assurance Plans (SQAP).

7.5 Future Action

This Initial TMDL Implementation Plan includes a general approach to pollutant source identification as well as management practices to address pollutants. In the future, EPD will continue to

determine and assess the appropriate point and non-point source management measures needed to achieve the TMDLs and also to protect and restore water quality in impaired waterbodies.
For point sources, any wasteload allocations for wastewater treatment plant facilities will be implemented in the form of water quality-based effluent limitations in NPDES permits. Any wasteload allocations for regulated stormwater will be implemented in the form of best management practices in the NPDES permits. Contributions of bacteria from regulated communities may also be managed using permit requirements such as watershed assessments, watershed protection plans, and long term monitoring. These measures will be directed through current point source management programs.

EPD will work to support watershed restoration, improvement and protection projects that address nonpoint source pollution. This is a process whereby EPD and/or Regional Commissions or other agencies or local governments, under a contract with EPD, will develop a watershed management plan intended to address water quality at the small watershed level (HUC 10 or smaller). These plans will be developed as resources and willing partners become available. The development of these plans may be funded via several grant sources, including, but not limited to: Clean Water Act Section 319(h), Section 604(b), and/or Section 106 grant funds. These plans are intended for implementation upon completion.

Any watershed management plan that specifically addresses a waterbody contained within this TMDL will supersede this Initial TMDL Implementation Plan for that waterbody, once EPD accepts and/or approves the plan. Watershed management plans intended to address this TMDL and other water quality concerns, prepared for EPD, and for which EPD and/or the EPD Contractor are responsible, will contain at a minimum the US EPA's 9 Elements of Watershed Planning:

1) An identification of the sources or groups of similar sources contributing to nonpoint source pollution to be controlled to implement load allocations or achieve water quality standards. Sources should be identified at the subcategory level with estimates of the extent to which they are present in the watershed (e.g., X numbers of cattle feedlots needing upgrading, Y acres of row crops needing improved bacteria control, or Z linear miles of eroded streambank needing remediation);

2) An estimate of the load reductions expected for the management measures;

3) A description of the NPS management measures that will need to be implemented to achieve the load reductions established in the TMDL or to achieve water quality standards;

4) An estimate of the sources of funding needed, and/or authorities that will be relied upon, to implement the plan;

5) An information/education component that will be used to enhance public understanding of and participation in implementing the plan;

6) A schedule for implementing the management measures that is reasonably expeditious;

7) A description of interim, measurable milestones (e.g., amount of load reductions, improvement in biological or habitat parameters) for determining whether management measures or other control actions are being implemented;

8) A set of criteria that can be used to determine whether substantial progress is being made towards attaining water quality standards and, if not, the criteria for determining whether the plan needs to be revised; and;

9) A monitoring component to evaluate the effectiveness of the implementation efforts, measured against the criteria established under item (8).

The public will be provided an opportunity to participate in the development of watershed management plans that are prepared for EPD, and for which EPD and/or the EPD Contractor are responsible, and will be able to comment on them before they are finalized.

EPD will offer technical and financial assistance, when and where available, in the preparation of watershed management plans that address the impaired waterbodies listed in this TMDL document. Assistance may include but will not be limited to:

- Assessments of pollutant sources within watersheds;
- Determinations of appropriate management practices to address impairments;
- Identification of potential stakeholders and other partners;
- Developing a plan for outreach to the general public and other groups;
- Assessing the resources needed to implement the plan upon completion; and
- Other needs determined by the lead organization responsible for plan development.

EPD will also make this same assistance available, if needed, to proactively address water quality concerns. This assistance may be in the way of financial, technical, or other aid and may be requested and provided outside of the TMDL process or schedule.

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Appendix A

Enterococci Monitoring Data

Water Quality Monitoring Stations

Stream Segment	Location	CRD Monitoring Station
Reimolds Pasture Beach	Eastern Shore of Buttermilk Sound	CRDREIM

Figure A-1
Enterococci Loads, Critical Load, and TMDL Standards
Reimolds Pasture Beach

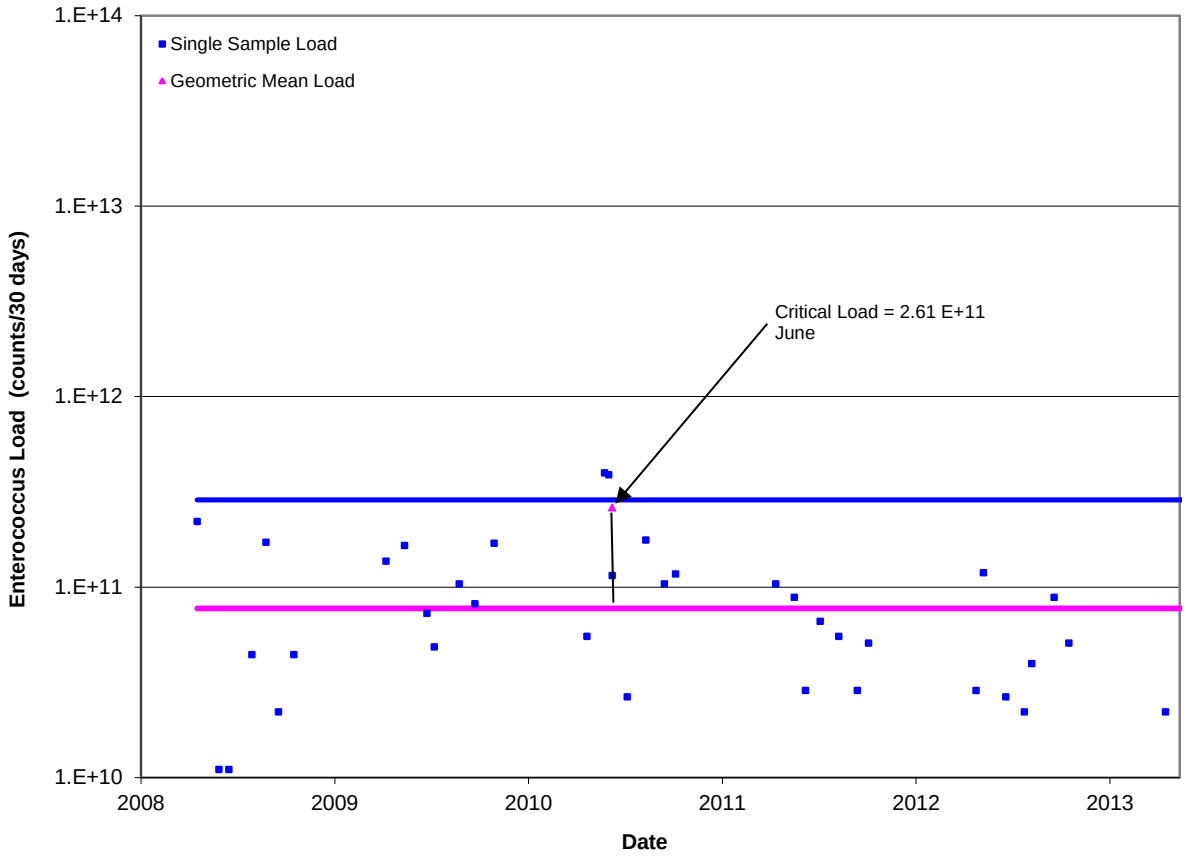

Table A-1. Data for Figure A-1

Date	Maximum Observed Enterococcus (counts/100 mL)	Geometric Mean (counts/100 mL)	Geometric Mean Enterococcus Loading (counts/30 days)	Geometric Mean TMDL Enterococcus Loading (counts/30 days)	Single Sample Enterococcus Loading (counts/30 days)	Single Sample TMDL Enterococcus Loading (counts/30 days)
Apr.08	100	-	-	7.73E+10	2.21E+11	2.87E+11
May.08	5	-	-	7.73E+10	1.10E+10	2.87E+11
Jun.08	5	-	-	7.73E+10	1.10E+10	2.87E+11
Jul.08	20	-	-	7.73E+10	4.42E+10	2.87E+11
Aug.08	78	-	-	7.73E+10	1.72E+11	2.87E+11
Sep.08	10	-	-	7.73E+10	2.21E+10	2.87E+11
Oct.08	20	-	-	7.73E+10	4.42E+10	2.87E+11
Apr.09	62	-	-	7.73E+10	1.37E+11	2.87E+11
May.09	75	-	-	7.73E+10	1.66E+11	2.87E+11
Jun.09	33	-	-	7.73E+10	7.29E+10	2.87E+11
Jul.09	22	-	-	7.73E+10	4.86E+10	2.87E+11
Aug.09	47	-	-	7.73E+10	1.04E+11	2.87E+11
Sep.09	37	-	-	7.73E+10	8.17E+10	2.87E+11
Oct.09	77	-	-	7.73E+10	1.70E+11	2.87E+11
Apr.10	25	-	-	7.73E+10	5.52E+10	2.87E+11
May.10	**180**	-	-	7.73E+10	**3.97E+11**	**2.87E+11**
Jun.10	176	-	-	7.73E+10	3.89E+11	2.87E+11
Jun.10	**52**	**118**	**2.61E+11**	**7.73E+10**	1.15E+11	2.87E+11
Jul.10	12	-	-	7.73E+10	2.65E+10	2.87E+11
Aug.10	80	-	-	7.73E+10	1.77E+11	2.87E+11
Sep.10	47	-	-	7.73E+10	1.04E+11	2.87E+11
Oct.10	53	-	-	7.73E+10	1.17E+11	2.87E+11
Apr.11	47	-	-	7.73E+10	1.04E+11	2.87E+11
May.11	40	-	-	7.73E+10	8.83E+10	2.87E+11
Jun.11	13	-	-	7.73E+10	2.87E+10	2.87E+11
Jul.11	30	-	-	7.73E+10	6.62E+10	2.87E+11
Aug.11	25	-	-	7.73E+10	5.52E+10	2.87E+11
Sep.11	13	-	-	7.73E+10	2.87E+10	2.87E+11
Oct.11	23	-	-	7.73E+10	5.08E+10	2.87E+11
Apr.12	13	-	-	7.73E+10	2.87E+10	2.87E+11
May.12	54	-	-	7.73E+10	1.19E+11	2.87E+11
Jun.12	12	-	-	7.73E+10	2.65E+10	2.87E+11
Jul.12	10	-	-	7.73E+10	2.21E+10	2.87E+11
Aug.12	18	-	-	7.73E+10	3.97E+10	2.87E+11
Sep.12	40	-	-	7.73E+10	8.83E+10	2.87E+11
Oct.12	23	-	-	7.73E+10	5.08E+10	2.87E+11
Apr.13	10	-	-	7.73E+10	2.21E+10	2.87E+11
May.13	44	-	-	7.73E+10	9.71E+10	2.87E+11