

STATE OF TENNESSEE DEPARTMENT OF ENVIRONMENT AND CONSERVATION DIVISION OF AIR POLLUTION CONTROL William R. Snodgrass Tennessee Tower, 15th Floor 312 Rosa L. Parks Avenue Nashville, TN 37243

October 23, 2020

Karen Hays Chief, Air Protection Branch Georgia Environmental Protection Division 4244 International Parkway, Suite 120 Atlanta, GA 30354

Subject: Reasonable Progress Analyses for the Regional Haze Second Planning Period (2028)

Dear Ms. Hays,

The purpose of this letter is to request that you share your state's reasonable progress evaluations for a source within Georgia that contributes to visibility impairment in a Class I federal area (Class I area) located within the State of Tennessee. This Class I area is the Joyce Kilmer-Slickrock Wilderness Area¹. Tennessee has a strong interest in improving air quality and visibility at this Class I area and across the State.

As you know, consultation between states is a requirement of the Regional Haze Rule (RHR) located at 40 CFR Part 51, Subpart P – Protection of Visibility under 40 CFR 51.308(f)(2)(ii):

The State must consult with those States that have emissions that are reasonably anticipated to contribute to visibility impairment in the mandatory Class I Federal area to develop coordinated emission management strategies containing the emission reductions necessary to make reasonable progress.

As a member of Visibility Improvement – State and Tribal Association of the Southeast (VISTAS), the regional planning organization for the southeastern United States, my staff within the Tennessee Division of Air Pollution Control (APC) have been working closely with your staff and expect to continue to do so. This collaborative approach to regional haze state implementation plan (SIP) development has been a highly productive endeavor. VISTAS states have leveraged internal resources throughout this process so that final regional haze plans will provide for significant visibility improvement by the end of this second planning period, 2028.

¹ The Joyce Kilmer-Slickrock Wilderness Area is located in both Tennessee and North Carolina.

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Below is a summary of the general process APC followed to determine which sources in Georgia may be contributing to visibility impairment at Tennessee Class I areas in such a manner as to warrant a reasonable progress evaluation.

VISTAS initially used an Area of Influence (AoI) analysis to identify the areas and sources most likely contributing to poor visibility in Class I areas. The AoI analysis used the HYSPLIT Trajectory Model to determine the origin of the air parcels affecting visibility within each Class I area. This information was spatially combined with emissions data to determine the pollutants, sectors, and individual sources that are likely to be contributing to the visibility impairment at each Class I area. VISTAS analyzed this information to determine that the pollutants and sector with the largest impact on visibility impairment were sulfur dioxide (SO2) and nitrogen oxides (NOx) from point sources.

Next, VISTAS states used the results of the AoI analysis to identify sources to "tag" for Particulate Matter Source Apportionment Technology (PSAT) modeling. PSAT modeling uses "reactive tracers" to apportion particulate matter among different sources, source categories, and regions. PSAT was implemented with the Comprehensive Air Quality Model with Extensions (CAMx) photochemical model to determine visibility impairment due to individual facilities. PSAT results showed that in 2028 the majority of anthropogenic visibility impairment at Class I areas continues to be from point source SO2 and NOx emissions.

Using the PSAT data, VISTAS states identified for reasonable progress analysis the sources shown to have a sulfate or nitrate impact on one or more Class I areas that is greater than or equal to 1.00% of the total sulfate plus nitrate point source visibility impairment on the 20% percent most impaired days for that Class I area. While no facilities in Georgia have a nitrate impact greater than 1.00%, one facility in Georgia has a sulfate impact greater than 1.00% on at least one of Tennessee's Class I areas. The projected impact from this facility has been the topic of informal communications between our respective planning staffs. Table 1 lists the Georgia facility that has a sulfate impact greater than 1.00% and provides the SO2 emission rate used in the PSAT analysis for the facility.

Table 1: Georgia Facilities with Greater Than 1.00% Sulfate Impact on Tennessee Class IAreas

Facility Name	Facility ID	Contribution to Visibility Impairment, Joyce Kilmer-Slickrock	2028 Projected SO ₂ Emissions
Georgia Power Company – Plant Bowen	13015-2813011	1.11%	10,453 tpy

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APC requests that you share with us your reasonable progress evaluation for this facility when it is completed. Such evaluation could include updated 2028 emissions estimates, imposition of federally-enforceable SO2 limitations such that the facility impacts to the Tennessee Class I area is less than 1.00%, other analyses or application of guidance indicating that current controls are sufficient for reasonable progress in this round of planning, results of four-factor analyses as described in 40 CFR 51.308(f)(2)(i), or other facility-specific information you deem pertinent to the improvement of visibility impairment at the Joyce Kilmer-Slickrock Wilderness Area. Please provide this information by December 15, 2020, so that it may be included in Tennessee's consultation draft of the regional haze SIP for the second planning period.

Your reasonable progress evaluation may be sent to the address shown on this letter or electronically to air.pollution.control@tn.gov.

Should your staff have any questions on this request or on Tennessee's regional haze state implementation plan development, please contact Jimmy Johnston at (615) 253-7319 or via email at james.johnston@tn.gov. I look forward to continuing this collaboration both directly and through VISTAS.

Sincerely,

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Michelle W. Owenby Director Division of Air Pollution Control

c: Mike Abraczinskas, North Carolina Division of Air Quality
Randy Strait, North Carolina Division of Air Quality
James Boylan, Georgia Environmental Protection Division