

**BEFORE THE
ARKANSAS PUBLIC SERVICE COMMISSION**

**IN THE MATTER OF SOUTHWESTERN)
ELECTRIC POWER COMPANY'S)
PETITION FOR A DECLARATORY)
ORDER FINDING THAT INSTALLATION) DOCKET NO. 12-008-U
OF ENVIRONMENTAL CONTROLS AT)
THE FLINT CREEK POWER PLANT IS)
IN THE PUBLIC INTEREST)**

DIRECT TESTIMONY OF

CHRISTIAN T. BEAM

ON BEHALF OF

SOUTHWESTERN ELECTRIC POWER COMPANY

FEBRUARY 8, 2012

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I. INTRODUCTION AND QUALIFICATIONS

Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.

A. My name is Christian T. Beam. My business address is 1 Riverside Plaza, Columbus, Ohio 43215.

Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?

A. My title is Managing Director – Projects and Construction in the Generation Engineering, Projects and Field Services (EP&FS) organization for the American Electric Power Service Corporation (AEPSC). AEPSC supplies engineering, financing, accounting and similar planning and advisory services to the subsidiaries of American Electric Power Company, Inc. (AEP or “the Company”), including Southwestern Electric Power Company (SWEPCO).

Q. PLEASE DESCRIBE YOUR EDUCATIONAL AND PROFESSIONAL BACKGROUND.

A. I earned a Bachelor’s Degree in Applied Science with a focus on project management from DeVry University. I am a certified Project Management Professional (PMP) and completed the AEP Leadership Program at The Ohio State University in 2007. I have held positions of escalating responsibility since I started with Ohio Power Company (a subsidiary of AEP) in 1990 in the Utility Operations department at the Kammer Plant. In 1997, I moved to AEPSC and was named Outage Project Supervisor for the Regional Service Organization (RSO) serving the Kammer/Mitchell and Cardinal Plants. In 2000, I assumed a new role as Superintendent for the RSO supporting

1 Southwestern Electric Power Company (another AEP subsidiary) and subsequently
2 became Manager - Region Outage Management in 2002. In 2004, I was named
3 Manager for the Flue Gas Desulphurization (FGD) retrofit project at APCo's
4 Mountaineer Plant. I became Manager - Construction Technology in 2007 and then
5 Director - Construction in 2008. In 2009, I was named the Project Director –
6 Environmental Retrofit Projects. I assumed my current position in 2010.

7 **Q. WHAT ARE YOUR PRIMARY RESPONSIBILITIES IN YOUR CURRENT**
8 **POSITION?**

9 **A.** As Managing Director - Projects and Construction, I am responsible for the
10 construction and start-up services associated with all environmental retrofit and new
11 generation projects and the project management of AEP's western fleet.

12 **Q. HAVE YOU PREVIOUSLY FILED TESTIMONY AS A WITNESS BEFORE**
13 **ANY REGULATORY COMMISSION?**

14 **A.** Yes, before the Public Service Commission of West Virginia in 11-0274-E-GI, the
15 Commonwealth of Virginia State Corporation Commission in PUE-2011-00036, and
16 the Public Utility Commission of Texas Docket No. 39708.

17 **II. PURPOSE OF TESTIMONY**

18 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS PROCEEDING?**

19 **A.** The purpose of my testimony in this proceeding is to provide a brief overview of the
20 Flint Creek Power Plant and to describe the process that is being performed by the
21 AEPSC, on the behalf of SWEPCO, to retrofit Flint Creek with environmental

1 equipment including the proposed flue gas desulfurization (FGD) with pulse jet fabric
2 filter (FF), also referred to as a baghouse, to reduce the plant's emissions of sulfur
3 dioxide (SO₂) and activated carbon injection (ACI) to reduce the plant's emissions of
4 mercury (Hg). I will also describe AEPSC's efforts to select the best SO₂ and
5 hazardous air pollutants (HAPS) reduction technology for Flint Creek, the expected
6 performance of the technology, and the current cost estimate to retrofit the technology
7 on the unit. SWEPCO also anticipates a need for low NO_x burners and over-fired air
8 for environmental compliance. Finally, I will provide information on the current
9 status of the project and the project plan, including the critical milestones to meet the
10 environmental regulatory compliance deadlines.

11 **Q. ARE YOU SPONSORING ANY EXHIBITS IN THIS PROCEEDING?**

12 **A.** Yes, I am sponsoring Exhibit CTB-1 – Project Schedule and CTB-2-FGD
13 Technology Options.

14 **III. OVERVIEW OF FLINT CREEK POWER PLANT**

15 **Q. PLEASE DESCRIBE THE FLINT CREEK POWER PLANT.**

16 **A.** The Flint Creek Power Plant is a jointly-owned plant located in Benton County,
17 Arkansas near the town of Gentry. Arkansas Electric Cooperative Corporation
18 (AECC) is the co-owner of the plant on a 50/50 net output and cost basis. Flint Creek
19 is a single-unit, pulverized coal-fired plant with a net capacity of 528 MW and was
20 placed in service in 1978. SWEPCO's ownership portion of this unit is 264 MW net,
21 and is responsible for operating and maintaining the plant.

1 construction, startup, and commissioning are undertaken in Phase III. A detailed
2 evaluation, followed by financial authorization, is required before the project can
3 proceed from one phase to the next. A graphical timeline showing the phased
4 approach as well as major project milestones is provided in Exhibit CTB-1.

5 Since 2004, AEP has implemented this phased approach in the installation of
6 FGD systems on nearly 10,800 MW of coal-fired generation and selective catalytic
7 reduction (SCR) systems on more than 8,200 MW. At the height of construction
8 activity in 2007, Engineering News-Record identified AEP's overall construction
9 program as the largest in the utility industry and the second largest in the nation,
10 based on capital invested. The Flint Creek Plant FGD retrofit will positively benefit
11 from years of valuable lessons learned and best practices. AEP's Quality Assurance
12 Program for Projects is based on industry standard methodology established by the
13 Project Management Institute (PMI). In addition, AEP's Project Management
14 leadership team for the Flint Creek Plant FGD Project is PMI Project Management
15 Professional (PMP) certified.

16 **Q. IN WHAT PHASE IS THE FLINT CREEK PLANT'S FGD PROJECT**
17 **CURRENTLY?**

18 **A.** The project is currently in Phase I. The project has been initiated and the project
19 planning and conceptual engineering required to support this filing have been
20 completed. A Project Plan will be developed which will include a detailed execution
21 strategy for the engineering, design, procurement, permitting, construction, startup
22 and commissioning of the FGD and ACI systems.

1 **Q. PLEASE DESCRIBE THE ACTIVITIES THAT OCCUR DURING PHASE I.**

2 **A.** The formal process begins with the preparation and approval of a Capital
3 Improvement Requisition (CI) after which an architect/engineer is engaged to
4 perform the engineering, design, and feasibility studies for Phase I and the ensuing
5 phases of the project. The intent of the Phase I feasibility studies is to investigate the
6 technical options and factors driving the project cost and schedule. During Phase I,
7 the architect/engineer, with input from a team of AEPSC engineers and managers,
8 defines the scope of the project, prepares work plans, and develops a budgetary cost
9 estimate and schedule for implementation. In addition, preliminary environmental
10 permitting activities begin and the FGD and ACI supplier is released to begin
11 conceptual engineering. The results of the Phase I conceptual engineering and
12 feasibility studies are presented to senior management and authorization is sought to
13 proceed to Phase IIa. Approval to proceed to the next project phase is accomplished
14 by either a formal AEPSC and SWEPCO Management meeting or the CI revision
15 approval by the key stakeholders.

16 **Q. PLEASE DESCRIBE THE ACTIVITIES THAT TAKE PLACE IN PHASE**
17 **IIA.**

18 **A.** Phase IIa consists of preliminary engineering, design, permitting and procurement
19 work. During this phase, we finalize the project scope, refine the cost estimate and
20 schedule, award the Original Equipment Manufacturer (OEM) contract, procure long
21 lead time equipment, and develop drawings to the point that detailed design work can
22 begin. During Phase IIa, modifications to existing air, water and waste environmental

1 permits are submitted to the Arkansas Department of Environmental Quality to begin
2 the evaluation and approval process, and we assemble the construction and site
3 management teams to begin design evaluations to ensure that the proposed scope of
4 work is optimized for constructability. We also define site preparation plans,
5 determine which, if any, facilities will need to be relocated, select a site preparation
6 contractor, and complete studies to support the various permitting activities that will
7 be required. Upon completion of Phase IIa, the project is again evaluated by key
8 stakeholders to proceed to the next project phase. In this case, a Phase IIb CI revision
9 will be prepared for approval by AEPSC and SWEPCO Management.

10 **Q. PLEASE DESCRIBE PHASE IIB OF THE PROJECT PROCESS.**

11 **A.** Phase IIb consists of detailed engineering, design, contracting and initial site
12 construction work that can be performed prior to the final approval of the air permit.
13 During this phase, as detailed design progresses, construction bid packages are
14 prepared and major equipment is specified, bid, and purchased. The construction and
15 site management teams are mobilized and begin site construction work, and we
16 proceed through the process of selecting and awarding the major construction
17 contracts. Upon completion of Phase IIb, the project is evaluated once again, and a
18 Phase III CI revision will be prepared for approval by AEPSC and SWEPCO
19 Management.

1 **Q. WHAT TAKES PLACE DURING PHASE III?**

2 **A.** Phase III consists of the full-scale construction and startup and commissioning of the
3 project. The principal construction contractors mobilize and begin the major
4 construction effort. Engineering and design continues in support of the project
5 throughout the construction and testing activities, including the validation of the
6 design, the preparation of as-built drawings, and the evaluation and approval of
7 necessary design changes. Phase III is complete when the project is complete and the
8 equipment is commissioned and placed in service.

9 **Q. WHAT ARE THE MAJOR BENEFITS DERIVED FROM THIS PHASED**
10 **APPROACH TO CONSTRUCTION PROJECTS?**

11 **A.** The phased approach provides structured control of the project scope and costs. It
12 provides a minimum of three specific decision points (the end of Phases I, IIa, and
13 IIb) where engineering and design, cost, and schedule are evaluated to ensure they are
14 meeting the intent and expectations of the project. Starting major construction
15 activities when the detailed discipline design is substantially complete allows
16 construction to proceed, in many cases, on a fixed or target price basis, since many of
17 the design changes that might otherwise result in additional work and cost will have
18 been identified and remedied. Participation by experienced construction team
19 members during the design phases assures that the equipment layout and
20 modularization results in optimized constructability and a smooth transition into the
21 major construction phase of the project.

1 **Q. PLEASE GENERALLY DESCRIBE THE PROCESS FOR SELECTING A**
2 **SPECIFIC TECHNOLOGY AND OEM VENDOR FOR THE**
3 **ENVIRONMENTAL CONTROLS TO BE INSTALLED AT ANY UNIT.**

4 **A.** AEP maintains an updated list of technologies that have been proven effective in
5 removing emissions from power plant effluent streams. When a generic control
6 technology (e.g., wet or dry scrubber) has been identified as a potential environmental
7 compliance solution for a specific unit burning an identified range of fuel, an
8 Evaluation Team determines, on a unit-specific basis, which OEMs provide control
9 technologies that can be used on that unit. The Evaluation Team then determines the
10 Total Evaluated Cost (TEC) over the life of the project for each technology. If there
11 is no significant difference between or among the TECs or analyzed business risk, the
12 OEM technology that presents the lowest Total Installed Cost (TIC) is preferred.

13 **Q. PLEASE GENERALLY DESCRIBE THE PROCESS USED TO SELECT A**
14 **CONSTRUCTION CONTRACTOR FOR THE ENVIRONMENTAL**
15 **CONTROLS AT ANY UNIT.**

16 **A.** AEP has processes for evaluating and qualifying construction contractors to ensure
17 they have the capability to perform work of the type and scope envisioned with a
18 demonstrated record of safety focus and performance. Proposals are requested from
19 two or more of the contractors on that list. The final award is based on the TEC and
20 safety performance of those bidders, along with ancillary considerations such as a
21 financial risk assessment, any pricing discounts offered for multiple-unit awards,
22 negotiated shared risk/reward programs, and similar factors.

1 **Q. WHAT STEPS DOES AEP TAKE TO ENSURE THAT PROJECT COSTS**
2 **ARE REASONABLE AND NECESSARY?**

3 **A.** The three-phase process enables periodic and structured technical and cost
4 evaluations throughout each phase. The Phase I feasibility study assesses technical
5 options and costs. Phase IIa and IIb engineering produces preliminary, then detailed
6 designs to refine the associated costs.

7 As previously discussed, contracting for construction activities when the
8 detailed discipline design is substantially complete allows construction to proceed, in
9 many cases, on a fixed or target price basis. This serves to mitigate SWEPCO's and
10 our customers' exposure to upside cost risks. As Phase III construction and startup
11 and commissioning proceeds, we use prudent construction management practices and
12 cost and schedule controls to ensure that the projects are accomplished in a safe, as
13 well as professional, and cost-effective manner. To that end, AEP has developed a
14 robust Quality Assurance/Quality Control manual that includes Standard Operating
15 Procedures for such activities as Project Integration and Planning, Work
16 Management, Preparation of Estimates, Procurement, Project Schedule Control,
17 Project Cost Control, Corrective and Preventive Actions, and, above all, Safety.

18 **Q. PLEASE DESCRIBE AEP'S PROJECT MANAGEMENT PROCESS.**

19 **A.** AEP uses several formalized management and control processes developed during
20 our years of project execution experience to ensure projects meet cost, schedule,
21 quality, and safety requirements.

1 Project Cost Management involves the planning, estimating, forecasting, and
2 controlling processes used during each phase of project execution. Estimates and
3 budgets are revised as the project progresses through its phases, and metrics are used
4 to report and manage against those budgets. The cost projections are refined as more
5 engineering is completed, detailed scope is finalized, and estimates are updated with
6 quotes for supply. A detailed risk assessment is completed and revised to determine
7 the level of contingency required by the risks identified as the project progresses.

8 Project Schedule Management ensures that the overall project is executed in
9 accordance with the needs of the interfacing groups so that work is completed in
10 support of the initial operation date. This is accomplished through the use of
11 scheduling tools, the establishment and monitoring of critical project milestones, and
12 the monitoring of specific performance and production metrics. The development of
13 an integrated schedule involves the application of sequencing and durations for the
14 activities required to complete the project. AEPSC acts as the project integrator and
15 the architecture/engineer (A/E), contractors, and vendors provide comprehensive
16 monthly status reports on the project schedule as well as weekly comprehensive
17 schedule updates that include information on activity progress, 30-day look-ahead
18 reports, the status of major activities, and cost/schedule integration information.

19 Project Quality Management ensures that the installed project meets all
20 AEPSC requirements for form, fit, function, and performance. AEPSC Engineering
21 develops a detailed scope of work (SOW) which includes design criteria and
22 specifications for the FGD equipment. A Quality Oversight Plan (QOP) will be

1 developed to determine what inspections will be conducted, their frequency and the
2 responsible person(s). As part of this plan, an engineering evaluation plan is
3 developed and executed to ensure the quality of the A/E's engineering deliverables.
4 The AEPSC construction site manager will assure field inspections are performed
5 both independently and concurrently with any contractor's inspections. All
6 assessments will be documented to ensure compliance with the QOP.

7 Project Safety Management processes are used by AEPSC to ensure that the
8 project is completed in the safest manner possible. AEPSC has a corporate goal of
9 "Target Zero", which means zero harm to all employees and contractors. The
10 Company has an established culture of providing the safest possible workplace.
11 Every person in an AEPSC facility or on an AEPSC project needs to be proactive in
12 working towards the Company's "Target Zero" goal. A cornerstone in achieving this
13 goal is planning safety into the work. A safe project involves "planning the work and
14 then working the plan."

15 **Q. PLEASE DESCRIBE OTHER FORMALIZED MANAGEMENT AND**
16 **CONTROL PROCESSES USED BY AEP.**

17 **A.** The Company also formally manages and controls procurement, contracts, and risk
18 activities.

19 Project Procurement/Contract Management utilizes competitive bid and
20 program purchase processes to ensure low costs from contractors and vendors that
21 meet AEPSC performance and technical specifications.

1 Project Risk Management involves the formal process of identifying,
2 quantifying, and mitigating risks associated with the project. This is done through the
3 development of a detailed risk register so that risk can be prioritized and resources
4 efficiently focused on mitigating the most critical risks. The risk register is updated
5 periodically throughout the project duration to ensure risk mitigation priorities are
6 valid.

7 **Q. WILL THE PHASE I FEASIBILITY STUDIES COVER THE ENTIRE SCOPE**
8 **OF THE FLINT CREEK FGD PROJECT?**

9 **A.** Yes. AEP will establish a Division of Work (DOW) clearly defining the
10 responsibilities of the assigned parties not only for the FGD technology, but also site
11 development, reagent and material unloading and handling systems, any required
12 switchyard modifications and the identification of all permitting requirements. AEP
13 design criteria will be clearly communicated to the A/E and the OEM to ensure the
14 benefits of our knowledge and experience in owning, maintaining and operating
15 similar systems is carried forward on the Flint Creek Plant project.

16 **Q. CAN YOU PROVIDE A GRAPHICAL SUMMARY OF THE PHASED**
17 **APPROACH TO CONSTRUCTION?**

18 **A.** Yes. Exhibit CTB-1 shows a preliminary project schedule for the various activities
19 that will take place during this phased approach to construction.

1 **Q. WHEN IS EACH PHASE ESTIMATED TO BEGIN?**

2 **A.** Each phase and subsequent activities are displayed in Exhibit CTB-1. Phase I has
3 already commenced and activities are expected to be completed in the third quarter of
4 2012 with Phase IIa to start in the same time frame. Phase IIb is estimated to begin in
5 the first quarter of 2013 and be completed by the end of the fourth quarter of the same
6 year. We are currently planning on commencing Phase III site construction activities
7 on approximately January 1, 2014, predicated upon the receipt of the Permit-to-Install
8 (PTI), often referred to as the air permit, from the Arkansas Department of
9 Environmental Quality (ADEQ). Any delays to the issuance of the air permit may
10 result in schedule delays and cost impacts to the overall execution of the project.

11 **V. TECHNOLOGY SELECTION**

12 **Q. WHAT FGD SYSTEMS WERE CONSIDERED AND HOW DO THEY WORK**
13 **TO REDUCE SO₂ EMISSIONS?**

14 **A.** A variety of SO₂ control processes and technologies are in use within the industry,
15 but two commercialized processes emerged for comparative study on Flint Creek:
16 Limestone Forced Oxidation (LSFO) Spray Tower Wet FGD and Lime Dry FGD
17 with Recycle. These processes are typically referred to in the industry as wet FGD
18 (WFGD) and dry FGD (DFGD) systems, respectively.

19 In a WFGD system, alkaline reagent slurry (usually lime or limestone) is
20 injected into a vessel, where it reacts with the flue gas to collect the SO₂. A WFGD
21 absorber utilizes a high volume of liquid slurry continuously circulating in the

1 absorber vessel and collecting in the absorber reaction tank where the scrubbing
2 reaction occurs. A DFGD is comprised of the absorber vessel or duct integrated with
3 a FF. The DFGD does not utilize a liquid filled reaction tank, but instead relies on
4 the scrubbing reactions to take place as the flue gas intermingles with the lime inside
5 the vessel or ductwork and also in the highly reactive dust cake on the surface of the
6 downstream fabric filter media.

7 **Q. WHAT ARE THE KEY OPERATIONAL DIFFERENCES BETWEEN A WET**
8 **FGD AND A DRY FGD SYSTEM?**

9 **A.** In most WFGD systems, limestone slurry is used as the reagent and a gypsum
10 byproduct is formed as a result of the chemical reaction. In DFGD systems, lime is
11 used as the reagent and calcium sulfite is formed as a result of the chemical reaction.

12 The WFGD process requires an additional step not required of a DFGD. A
13 WFGD requires dewatering of the reaction byproducts for solids handling, landfill
14 suitability, and water reuse or disposal; a DFGD collects the reaction byproducts
15 directly in a downstream fabric filter. Thus, solids dewatering or wastewater
16 treatment is not required for a DFGD system.

17 On a comparable inlet SO₂ concentration, water consumption, auxiliary power
18 usage, solid waste disposal, and equipment footprint are higher for a WFGD than for
19 a DFGD. Co-benefit emissions control for mercury and other Hazardous Air
20 Pollutants (HAPs) is better with a DFGD versus a WFGD due to the integral fabric
21 filter (FF) baghouse associated with the DFGD technology. This is due to the dual
22 functionality of the FF to both remove particulate matter and provide additional

1 contact time between flue gas and reagent to further reduce SO₂ emissions.

2 Plants with WFGD operate with a “wet stack” or a visible thick water vapor
3 plume exiting the stack under all ambient conditions. The stack plume from a DFGD
4 is typically not visible because it operates above the flue gas saturation temperature.
5 A slight water vapor plume might become visible under certain ambient conditions of
6 temperature and humidity.

7 **Q. DID THE COMPANY CONDUCT A STUDY TO COMPARE THE USE OF A**
8 **WFGD TO A DFGD FOR FLINT CREEK?**

9 **A.** Yes. The Projects and Construction group provided technology performance
10 parameters and cost estimates for the initial high level overview of reasonable SO₂
11 compliance options available to SWEPCO customers. Technical and economic
12 evaluations were performed to compare and contrast the WFGD and DFGD
13 technology options that may be applied while burning 0.8 lb sulfur/mmBTU coal.
14 The evaluation of the FGD technology options considered environmental and
15 technical performance, retrofit constraints, and collateral environmental and technical
16 impacts associated with the evaluated technologies. An economic analysis was
17 performed, as outlined in Company witness Scott C. Weaver’s testimony.

18 An OEM proprietary DFGD system was compared to a Spray Dryer Absorber
19 (SDA) technology, Circulating Dry Fluidized Bed Scrubber (CDS) technology, and
20 the Limestone Forced Oxidized (LSFO) Spray Tower WFGD technology.

1 **Q. WHAT ARE THE COST COMPARISONS BETWEEN A DFGD AND A**
2 **WFGD?**

3 **A.** A detailed cost estimate for a DFGD has not been completed for Flint Creek since
4 engineering and design is only in the very early phases. However, our initial Flint
5 Creek Plant cost comparison supports the industry expectation that DFGD is less
6 capital intensive than WFGD. DFGD uses less exotic materials of construction than a
7 WFGD, which not only reduces the initial capital costs, but also future maintenance
8 and equipment replacement costs. In addition, fixed and variable O&M costs are
9 very different, primarily driven by the costs of the reagent used (lime versus
10 limestone). The fuel sulfur content will influence the reagent consumption and thus
11 the variable cost of either technology.

12 **Q. PLEASE OFFER AN OVERVIEW OF THE FGD RETROFIT**
13 **ALTERNATIVES CONSIDERED FOR FLINT CREEK?**

14 **A.** The Company, as well as an AEP EP&FS and AEP Fuel, Emissions & Logistics
15 (FEL) cross-functional team, initially identified and economically-screened a
16 combination of five (5) FGD technology options that were acceptable emission
17 removal solutions for Flint Creek. Exhibit CTB-2 lists those options; however, they
18 can generally be broken down into: 1) two variations of a “wet” FGD; 2) three forms
19 of “dry” FGD technology; 3) a traditional sorbent-injection (SDA) dry FGD; 4) a
20 circulating dry scrubber (CDS) technology; and 5) an OEM proprietary modular
21 DFGD technology (“NID™” design). For all options, this technology screening
22 assumed the utilization of a 0.8 lb. per MMBtu sulfur-content, Power River Basin

1 (PRB) coal source. Finally, the cross-functional team also offered two additional
2 “time-sensitive” cost views pertaining to the NID™ DFGD option. In addition to the
3 “base” 30-month construction period, this technology screening team assessed costs
4 applicable to both a 24-month and a 27-month accelerated construction window.

5 Based on the alternative economic screening performed, as summarized in
6 Exhibit CTB-2, it was recommended by the team that the optimum FGD “retrofit”
7 alternative to be utilized for further modeling purposes was the modular NID™
8 DFGD technology solution. The model utilized a 0.8 lb. per MMBtu sulfur-content
9 coal, and employed a 30-month construction period.

10 **Q. IS ONE OF THE FGD TECHNOLOGIES A CLEAR FRONT RUNNER TO BE**
11 **SELECTED FOR INSTALLATION AT FLINT CREEK PLANT?**

12 **A.** Yes. Considering equivalent SO₂ removal efficiencies among the evaluated FGD
13 technology options for the aforementioned design basis, the proprietary DFGD
14 technology is the favored FGD technology based on the following:

- 15 ■ Lowest total evaluated cost on 30-year (2011-2040) cumulative present worth
16 basis (capital and O&M).
- 17 ■ Lowest water consumption - Total water consumption for the DFGD is
18 significantly less than for the WFGD. This is a major consideration given that
19 Flint Creek is considered to be water limited, as the plant is projected to have
20 difficulty maintaining lake level during a repeat of the historical worst three
21 years of runoff even without the addition of a FGD system. Lowest auxiliary
22 power usage - Auxiliary power requirements are significantly less for a DFGD

1 than for a WFGD.

2 ■ Lowest reagent usage - Reagent usage is significantly less for a DFGD than
3 for a WFGD.

4 ■ Smallest equipment footprint

5 ■ Best supports ACI for mercury removal and other hazardous air pollutants
6 (HAPS) removal – Based upon MATS HAPS limits, in particular for mercury,
7 a DFGD is better suited to an ACI system retrofit because the DFGD already
8 includes a fabric filter. A WFGD installation would require the addition of
9 spray towers and an upstream fabric filter or a wet electrostatic precipitator,
10 along with the installation of an ACI system for mercury control to achieve
11 the levels of mercury reductions possible with a DFGD and ACI.

12 ■ Best supports SO₃ removal - A DFGD does not create a visible moisture
13 plume leaving the stack under most conditions, while a WFGD does.

14 ■ Best supports future National Pollutant Discharge Elimination System
15 (NPDES) permit compliance

16 **Q. WAS A SPECIFIC DFGD TECHNOLOGY SELECTED FOR THE**
17 **INSTALLATION AT FLINT CREEK?**

18 **A.** Yes. As shown in Exhibit CTB-2, the technical and economic evaluation of the FGD
19 technologies shows that the proprietary NIDTM DFGD technology is the preferred
20 technology for Flint Creek. While the NIDTM technology has all of the benefits of the
21 typical DFGD technologies discussed previously, it also has significant benefits over
22 other DFGD technologies, including the previous SDA technology that was proposed

1 for the Flint Creek Plant prior to the suspension of the project.

2 The total installed capital costs for NIDTM are lower than that for other DFGD
3 technologies. O&M costs are also lower for NIDTM, as the total amount of lime
4 consumption required for similar SO₂ removal is less than the amount for other
5 DFGD technologies. Unlike other DFGD systems, the NIDTM technology process
6 does not require the use of lime slurry and its associated equipment. This results in a
7 less complex system that is easier to install and maintain.

8 NIDTM technology can attain higher levels of SO₂ reduction, with vendor
9 guarantee removal rates of 98% compared to maximum removal rates of 95% for
10 SDA and other DFGD technologies. The higher removal rate for NIDTM allows for
11 greater fuel flexibility for the Flint Creek site to meet environmental compliance
12 limits.

13 The DFGD system that is proposed for installation at Flint Creek will remove
14 95% of the SO₂ in the flue gas to meet anticipated emission limits for the design basis
15 fuel. However, as discussed above, NIDTM technology provides greater flexibility for
16 increased SO₂ removal rates, if required in the future.

17 **Q. PLEASE PROVIDE AN OVERVIEW OF THE EQUIPMENT THAT WILL BE**
18 **INSTALLED AS PART OF THE DFGD SYSTEM.**

19 **A.** The following equipment would be installed as part of a DFGD system installation at
20 Flint Creek. This list is not all-inclusive.

- 21 ■ Pebble lime rail and truck unloading equipment and storage silos
- 22 ■ Absorber vessels or ductwork modules

- 1 ▪ Induced draft fans and motors
- 2 ▪ Tie-in ductwork
- 3 ▪ Pulse jet fabric filter
- 4 ▪ Ash recycle system foundations, equipment, and building
- 5 ▪ Waste storage silo and truck loading equipment
- 6 ▪ Equipment to supply electrical needs of new process equipment
- 7 ▪ Distributed control system (DCS) for new process equipment
- 8 ▪ Balance of plant piping (fire protection, service water, sanitary, etc.)

9 **Q. WHAT IS THE PROJECTED SERVICE LIFE OF THE DFGD SYSTEM?**

10 **A.** The DFGD system has been specified such that the system shall operate safely,
11 reliably and without excessive maintenance for a design life of 25 years.

12 **Q. PLEASE SUMMARISE WHY A DFGD WAS CHOSEN FOR INSTALLATION**
13 **AT FLINT CREEK?**

14 **A.** Based on the above, the DFGD is the technology of choice for Flint Creek to meet the
15 required emission limits. The DFGD project cost estimate will be refined as
16 engineering and design progresses, but DFGD is projected to be the lowest cost
17 option especially when considering multi-pollutant reduction performance compared
18 to WFGD. While both systems would meet the necessary emission limits imposed by
19 the Arkansas Regional Haze Rule (RHR), Cross- State Air Pollution Rule (CSAPR),
20 and the Mercury Air and Toxic Standards (MATS Rule), the DFGD system is better
21 suited for Flint Creek from both a technical and cost perspective.

1 **Q. HAS AN ACI SYSTEM BEEN INCLUDED AS PART OF THE EVALUATION**
2 **OF THE FGD FOR FLINT CREEK?**

3 **A.** Yes. In order to meet the mercury removal requirements of the MATS Rule, an ACI
4 system will be required for the Flint Creek Plant. Typically, an ACI system requires
5 the installation of a FF to collect the activated carbon/mercury particulate. Since an
6 FF is an integral component of the DFGD scope, it has been included in the economic
7 and technical evaluation for the Flint Creek Plant environmental projects.

8 **Q. WHAT OTHER ENVIRONMENTAL PROJECTS WILL BE INCLUDED?**

9 **A.** Low NO_x burners and over-fire air may need to be installed at Flint Creek. Low NO_x
10 burners are designed to burn coal at the lowest reasonable temperature while also
11 starting stable combustion as soon as possible. Over-fire air is commonly used in
12 conjunction with low NO_x burners to further reduce of the amount of oxygen
13 available for combustion in the main burner zone. If low NO_x burners and over-fire
14 air are installed on Flint Creek, the NO_x rate is expected to drop to the 0.18 to 0.22
15 lbs/mmbtu range.

16 In addition, a landfill is planned for construction in support of the DFGD
17 system installation, and will be used for the disposal of coal combustion byproducts
18 that are not suitable for commercial or public use. Other systems and equipment to be
19 installed in support of the functionality of the DFGD system for Flint Creek include
20 balanced draft conversion; material handling improvements, steam coil modifications;

1 unit controls modernization for new process equipment; and continuous emissions
2 monitors (CEMS) upgrades.

3 **Q. IS AN SCR INCLUDED IN THE FLINT CREEK ENVIRONMENTAL**
4 **PROJECTS FOR MATS RULE, CSAPR AND/OR ARKANSAS RHR**
5 **COMPLIANCE?**

6 **A.** No. An SCR is not required for the current compliance strategy for the Flint Creek
7 Plant environmental projects. However, as discussed by Company witness
8 Hendricks, there is a potential for the addition of an SCR at the Flint Creek Plant in
9 the future. As part of the planning for the DFGD system, the potential addition of an
10 SCR at a later date will be included. The possible SCR installation will result in the
11 need to reserve areas on the DFGD equipment General Arrangement (GA) drawings
12 for the installation of an SCR system, and the sizing of new fans to accommodate the
13 potential installation of an SCR in the future.

14 **VI. FLINT CREEK PLANT PROJECT COST ESTIMATE**

15 **Q. WHAT IS THE ESTIMATED PROJECT COST FOR THE INSTALLATION**
16 **OF THE DFGD SYSTEM AND OTHER ASSOCIATED ENVIRONMENTAL**
17 **CONTROLS ON THE UNIT AT THE FLINT CREEK PLANT?**

18 **A.** SWEPCO's cost of the DFGD system and associated environmental controls project
19 installations, excluding AFUDC and company overheads, is currently estimated at
20 \$408.7 million, as shown in Table 1 below.

Table 1

Flint Creek Plant Environmental Controls Capital Cost Summary

Scope of Work	Direct Cost (\$M)
FGD	
DFGD	\$312.2
ACI	\$14.3
Associated Projects	
Landfill	\$25.0
Unit Controls Modernization	\$20.0
Low Nox (LNB, OFA)	\$16.0
Balanced Draft Modifications	\$15.0
Material Handling Improvements	\$3.5
CEMS Systems	\$2.2
Steam Coil Mods	\$0.5
Total	\$408.7

1 This cost estimate includes the installation of the DFGD system, landfill development
 2 work that is necessary to dispose of the product from the DFGD, and other associated
 3 upgrades to existing plant equipment, including unit controls modernization, low
 4 NO_x burners and OFA upgrades, balanced draft modifications, material handling
 5 improvements, steam coil upgrades, continuous emission monitoring systems
 6 (CEMS) and ACI. This estimate also includes an allocation for support of the project
 7 from the AEPSC (Owner’s Cost).

8 **Q. HOW WAS THE COST ESTIMATE FOR THE FLINT CREEK PROJECT**
 9 **DEVELOPED?**

10 **A.** The estimate was developed from technology evaluations and estimates associated

1 with FGD studies for AEP's Big Sandy and Rockport Plants and AEP's years of
2 experience with environmental system construction and startup execution.
3 Competitive bids were solicited for various removal technologies as part of these
4 studies; however, the pricing was based on highly indicative supplier estimates with
5 little to no site specific detail. The selected bid proposal estimates were converted to
6 \$/kw indicative pricing to allow for scaling of pricing associated with Flint Creek's
7 528 MW unit size. The estimates were based on an assumed in-service date occurring
8 during the second quarter of 2016.

9 **Q. WHAT IS THE LEVEL OF ACCURACY CONTAINED IN THE COST**
10 **ESTIMATE PRESENTED IN THIS TESTIMONY?**

11 **A.** The cost estimate presented in my direct testimony is based on recognized standards
12 by the Association for the Advancement of Cost Engineering (AACE). Based upon
13 our experience in executing projects such as this and our utilization of actual cost data
14 from recent projects, as outlined above, we believe our range of accuracy to be in
15 -15% to +20% range. We would be somewhat remiss to presume that all site-specific
16 anomalies have been both recognized and accounted for in our estimate methodology
17 and thus have chosen to apply a 10% contingency to our estimate.

18 **Q. WHAT OTHER ACTIVITIES MUST BE COMPLETED PRIOR TO THE**
19 **DEVELOPMENT OF A MORE DETAILED COST ESTIMATE?**

20 **A.** As outlined above, the project is currently in Phase I engineering and design. Further
21 project planning and conceptual engineering will be performed and the cost estimate
22 will be refined before proceeding to Phase IIa in the fourth quarter of 2012. During

1 Phase IIa, the cost estimate will be further refined. This work is currently scheduled
2 to be completed in the first quarter of 2013 before the project can enter Phase IIb.
3 Phase IIb will continue through the fourth quarter of 2013 and will result in a highly
4 detailed cost estimate.

5 **Q. PLEASE DESCRIBE HOW SWEPCO HAS ACCOUNTED FOR THE**
6 **ESCALATION OF LABOR AND MATERIALS IN THE COST ESTIMATE.**

7 **A.** SWEPCO has included the escalation of labor and materials in the cost estimate. The
8 estimate takes into consideration AEP's past experience in procuring labor and
9 materials, and the actual annual escalation/de-escalation rates to date.

10 **Q. DOES SWEPCO EMPLOY ANY METHODS TO MITIGATE THE RISK OF**
11 **ESCALATION OF COSTS THAT MAY AFFECT THE CONSTRUCTION OF**
12 **THE FLINT CREEK PLANT DFGD?**

13 **A.** Yes. SWEPCO and its customers will be benefitted by having access to AEPSC's
14 Business Intelligence group. One of the key functions of this group is to analyze past,
15 current and projected future market conditions and recommend alternatives to
16 minimize the risks of volatility present in labor, equipment and material markets.
17 AEPSC's strategy of being first to market, locking in queues in production facilities,
18 entering into procurement arrangements such as Discount Cooperative Agreements
19 with major equipment vendors and procuring materials and commodities in bulk at
20 competitive prices serves to mitigate the risk of market price spikes. This strategy
21 will benefit SWEPCO'S customers as many others in the industry will be undertaking
22 similar large-scale construction projects to comply with the environmental

1 regulations.

2 **Q. IS IT YOUR PROFESSIONAL OPINION THAT SWEPCO/AEPSC HAS**
3 **DEVELOPED A REASONABLE COST ESTIMATE FOR CONSTRUCTION**
4 **OF THE PROJECT?**

5 **A.** Yes. The cost estimate for the Flint Creek Plant project is reasonable considering the
6 development basis and the degree of site-specific engineering and design work
7 completed to date.

8 **Q. HAVE SIMILAR DFGD PROJECTS BEEN SUCCESSFULLY INSTALLED**
9 **AT OTHER AEP UNITS COMPARABLE TO THE FLINT CREEK PLANT?**

10 **A.** AEP is currently installing a DFGD system at the John W. Turk plant in Fulton,
11 Arkansas. The Company has also applied for the grant of a Certificate of Public
12 Convenience and Necessity (CPCN) from the Indiana Utility Regulatory Commission
13 (IURC) and the Kentucky Public Service Commission (KPSC) for the installation of
14 DFGD technology at both the Rockport and Big Sandy Plants. DFGD is a proven and
15 viable technology for SO₂ reduction for coal-fired power plants. AEP has a proven
16 track record of successfully managing the design and construction of many major
17 environmental projects and it is expected that the DFGD installation at Flint Creek
18 will be another success.

19 **Q. HAS AEPSC, ON BEHALF OF SWEPCO, CONDUCTED PAST WORK**
20 **ASSOCIATED WITH A FGD RETROFIT FOR THE FLINT CREEK PLANT?**

21 **A.** Yes. As a part of the Clean Air Interstate Rule (CAIR) compliance strategy, AEPSC
22 began preliminary Phase I feasibility analyses on the Flint Creek Plant in the first

1 quarter of 2009. Our Engineering, Procurement, and Construction (EPC) Contractor,
2 Western Clean Coal Partners (WCCP), a joint venture of The Industrial Company
3 (TIC) and Sargent & Lundy (S&L), completed a 90% confidence level, order of
4 magnitude cost estimate for DFGD. AEPSC also completed an order of magnitude
5 cost estimate for a WFGD system based on its installation of WFGD technology in
6 prior years on its eastern fleet of coal-fired power plants.

7 **Q. WHAT FACTORS SUPPORTED THE DECISION TO END PHASE I WORK**
8 **ASSOCIATED WITH THE FLINT CREEK PLANT DFGD?**

9 **A.** As discussed by Company witness Hendricks, a decision was made by the Arkansas
10 Pollution Control and Ecology Commission to stay Arkansas State Implementation
11 Plan (SIP) requirements. As a result, SWEPCO decided to suspend activities
12 surrounding the installation of the DFGD until better clarity was available in regards
13 to the SIP requirements.

14 **Q. WHAT WAS THE COST OF THE FLINT CREEK PLANT WORK PRIOR TO**
15 **THE SUSPENSION?**

16 **A.** Prior to the suspension of Phase I and some Phase II activities, approximately \$7.1 M
17 of cost associated the DFGD project was incurred as of December 31, 2009.

18 **Q. IN VIEW OF THE SUSPENSION OF THE FLINT CREEK PLANT**
19 **ACTIVITIES, DO YOU CONSIDER THESE COSTS TO HAVE BEEN**
20 **PRUDENTLY INCURRED?**

21 **A.** Yes. The costs incurred represent the best efforts at that time to address the necessary
22 part of the development of the Flint Creek DFGD that is required to meet the federal

1 and state emission standards described in the testimony of Mr. Hendricks. Also, the
2 performance of this work generated the necessary information that the project would
3 be more complex and expensive than originally anticipated and led to the conclusion
4 that suspending the project was what provided the most benefit to SWEPCO and our
5 customers until a period that would be economically feasible, and provide better
6 clarity of regulatory requirements. Since the suspension of the original project, an
7 additional commercially proven removal technology has become available for use at
8 the Flint Creek Plant. This new technology is the NID DFGD process and, as
9 previously discussed in my testimony, represents a more cost effective and suitable
10 means to comply with final and proposed EPA regulations which create additional
11 benefit for SWEPCO's customers.

12 **VII. CONCLUSION**

13 **Q. PLEASE SUMMARIZE THE NEED FOR THE FLINT CREEK**
14 **ENVIRONMENTAL RETROFIT PROJECT.**

15 **A.** The installation of environmental controls at the Flint Creek will help meet
16 compliance requirements for the final and proposed environmental regulations to
17 insure continued operation of this unit as a reliable, cost-effective source of
18 generation for SWEPCO's customers. AEP's phased strategy for the design,
19 engineering, procurement, construction, and startup/commissioning of its
20 environmental compliance projects contributes to a more reliable, safe, timely, and
21 cost effective project at completion. AEP continues to use and improve prudent
22 project management practices and quality control procedures. These practices and

1 procedures, combined with our talented staff and focus on safety, quality, cost and
2 schedule performance, ensure that the Flint Creek DFGD project will be successful.

3 **Q. DOES THIS CONCLUDE YOUR TESTIMONY?**

4 **A. Yes.**

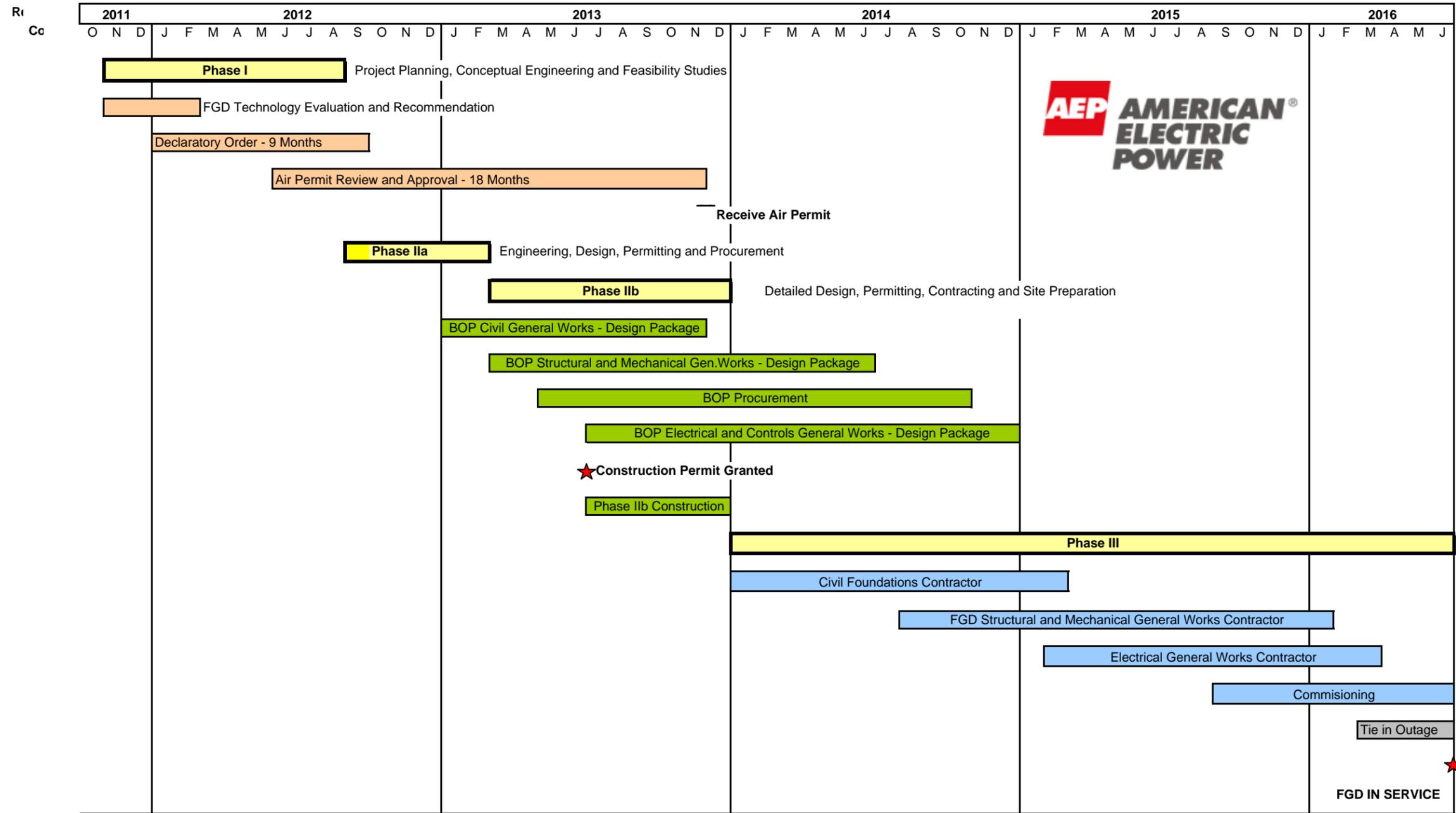


Exhibit CTB-1 - (Level 1) Project Schedule

Summary: Flint Creek Unit 1 FGD Technology (& Timing) Screening
 Relative Free Cash (<COST> / SAVINGS) vs. Lowest Cost Case
 (Using Project-Specific Free Cash Flow Modeling Tool)

Ranked in order of "Relative 10-Yr NPV" (as well as other objective risk factors)

Rank #	CASE #	DESCRIPTION	Relative 10yr NPV (\$000s)	Relative 10yr IRR	Relative 20yr NPV (\$000s)	Relative 20yr IRR	Relative Payback (Yrs.)
1	Case 3	DFGD NID + FF [27 mos] - 0.8 lb/Mmbtu	(\$2,379)	-1.9%	(\$3,210)	-0.2%	0.2
2	Case 7	DFGD NID + FF [30 mos] - 0.8 lb/Mmbtu	(\$2,871)	0.5%	(\$1,867)	0.0%	(0.0)
3	Case 5	DFGD SDA+FF - 0.8 lb/Mmbtu	(\$7,032)	0.2%	(\$6,463)	-0.1%	0.1
4	Case 6	DFGD NID+FF [24 mos] - 0.8 lb/Mmbtu	(\$40,551)	-1.9%	(\$36,968)	-1.0%	0.8
5	Case 4	DFGD CDS+FF - 0.8 lb/Mmbtu	(\$126,149)	-5.7%	(\$120,272)	-2.9%	2.7
6	Case 1	WFGD + WESP - 0.8 lb/Mmbtu	(\$159,678)	-6.9%	(\$151,512)	-3.5%	5.9
7	Case 2	WFGD + Spray Tower&FF - 0.8 lb/Mmbtu					

Summary: Flint Creek Unit 1 FGD Technology (& Timing) Screening
 Relative REVENUE REQUIREMENT (COST / <SAVINGS>) vs. Lowest Cost Case
 (Using System-Holistic Strategist® Resource Optimization Modeling Tool)

Rank	Retrofit or Replacement Option	In-Service Date	SWEPCO As-Spent		SWEPCO 2011-2040 CPW Revenue Requirements		Timing Sensitivities	
			Retrofit Capital Cost (\$000)	Cost (\$000)	Revenue (\$000)	Requirements (\$000)	Cost over NID(Case 3) 4/2016 In-Svc (\$000)	Cost over NID(Case 6) 1/2016 In-Svc (\$000)
1	NID 30-mo. (Case 7)	7/1/2016	193,360	193,360	19,436,651	19,436,651	(15,878)	(32,031)
2	NID 27-mo. (Case 3)	4/1/2016	199,230	199,230	19,452,529	19,452,529	15,878	(16,153)
3	DFGD SDA (Case 5)	1/1/2016	203,500	203,500	19,464,455	19,464,455	27,804	(4,226)
4	DFGD NID 24-mo. (Case 6)	1/1/2016	205,635	205,635	19,468,681	19,468,681	32,031	-
5	DFGD CDS (Case 4)	4/1/2016	223,247	223,247	19,483,568	19,483,568	46,917	14,886
6	Wet FGD (Case 1)	4/1/2016	271,653	271,653	19,556,872	19,556,872	120,221	88,191