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# Saint Marys River Basin Management Plan 2002



Georgia Department of Natural Resources  
Environmental Protection Division

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# Georgia River Basin Management Planning Vision, Mission, and Goals

## **What is the VISION for the Georgia RBMP Approach?**

Clean water to drink, clean water for aquatic life, and clean water for recreation, in adequate amounts to support all these uses in all river basins in the state of Georgia.

## **What is the RBMP MISSION?**

To develop and implement a river basin planning program to protect, enhance, and restore the waters of the State of Georgia, that will provide for effective monitoring, allocation, use, regulation, and management of water resources.

[Established January 1994 by a joint basin advisory committee workgroup.]

## **What are the GOALS to Guide RBMP?**

- 1) To meet or exceed local, state, and federal laws, rules, and regulations. And be consistent with other applicable plans.
- 2) To identify existing and future water quality issues, emphasizing nonpoint sources of pollution.
- 3) To propose water quality improvement practices encouraging local involvement to reduce pollution, and monitor and protect water quality.
- 4) To involve all interested citizens and appropriate organizations in plan development and implementation.
- 5) To coordinate with other river plans and regional planning.
- 6) To facilitate local, state, and federal activities to monitor and protect water quality.
- 7) To identify existing and potential water availability problems and to coordinate development of alternatives.
- 8) To provide for education of the general public on matters involving the environment and ecological concerns specific to each river basin.
- 9) To provide for improving aquatic habitat and exploring the feasibility of re-establishing native species of fish.
- 10) To provide for restoring and protecting wildlife habitat.
- 11) To provide for recreational benefits.
- 12) To identify and protect flood prone areas within each river basin, and encourage local and state compliance with federal flood plain management guidelines.

[Established January 1994 by a joint basin advisory committee workgroup.]

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# St. Marys River Basin Management Plan 2002

## **Preface**

This report was prepared by the Environmental Protection Division (EPD), Georgia Department Natural Resources (EPD), as required by O.C.G.A. 12-5-520 and as a public information document. It represents a synoptic extraction of the EPD files and, in certain cases, information has been presented in summary form from those files. The reader is therefore advised to use this condensed information with the knowledge that it is a summary document and more detailed information is available in the EPD files.

Comments or questions related to the content of this report are invited and should be addressed to:

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# List of Acronyms and Abbreviations

|         |  |                    |  |
|---------|--|--------------------|--|
| Ac      | acre   | DO                 | dissolved oxygen                               |
| Ac-ft   | acre-feet  | EPA                | U.S. Environmental Protection Agency           |
| ACCG    | Association of County Commissioners of Georgia                           | EPD                | Georgia Environmental Protection Division      |
| ACF     | Apalachicola-Chattahoochee-Flint Basin                                   | EQIP               | Environmental Quality Incentives Program       |
| ACT/ACF | Alabama-Coosa-Tallapoosa/Apalachicola-Chattahoochee Flint Basin          | E&SC               | Erosion and Sedimentation Control Act          |
| ADEM    | Alabama Department of Environmental Management                           | FEMA               | Federal Emergency Management Agency            |
| ARC     | Atlanta Regional Commission  | FFY                | Federal fiscal year                            |
| ARS     | USDA Agricultural Research Service                                       | FIP                | Forestry Incentives Program                    |
| ASR     | aquifer storage and recovery   | FSA                | Farm Service Agency                            |
| BMPs    | best management practices  | ft                 | feet   |
| BOD     | biochemical oxygen demand  | ft <sup>2</sup> /d | square feet per day                            |
| CAES    | University of Georgia College of Agricultural and Environmental Sciences | ft <sup>3</sup> /s | cubic feet per second                          |
| Cd      | cadmium  | gal/m              | gallons per minute                             |
| CFR     | Code of Federal Regulations  | GDA                | Georgia Department of Agriculture              |
| COE     | U.S. Army Corps of Engineers   | GEMA               | Georgia Emergency Management Agency            |
| CPUE    | catch per unit effort (fishing)  | GFA                | Georgia Forestry Association                   |
| CRMP    | Chattahoochee River Modeling Project                                     | GFC                | Georgia Forestry Commission                    |
| CRP     | Conservation Reserve Program   | GMA                | Georgia Municipal Association                  |
| CSGWPP  | Comprehensive State Ground Water Protection Plan                         | GPC                | Georgia Power Company                          |
| CSMTF   | Community Stream Management Task Force                                   | GPD                | gallons per day                                |
| CSO     | Combined Sewer Overflow  | GPM                | gallons per minute                             |
| Cu      | copper   | GSWCC              | Georgia Soil and Water Conservation Commission |
| CWA     | U.S. Clean Water Act   | Hg                 | mercury  |
| DCA     | Georgia Department of Community Affairs                                  | HUC                | Hydrologic unit code (USGS)                    |
| DNR     | Georgia Department of Natural Resources                                  | IBI                | Index of Biotic Integrity                      |
|         |  | kg                 | kilogram                                       |

|                 |  |         |  |
|-----------------|--|---------|--|
| km <sup>2</sup> | square kilometer   | RBMP    | River Basin Management Planning                                    |
| kW              | kilowatt   | RBP     | Rapid Bioassessment Protocol                                       |
| LAS             | land application system for wastewater                               | RC&D    | Resource Conservation and Development Council                      |
| LUST            | leaking underground storage tank                                     | RDC     | Regional Development Center  |
| MCL             | Maximum Contaminant Level for drinking water                         | RM      | river mile   |
| meq/l           | milliequivalent  | SCS     | Soil Conservation Service (now NRCS)                               |
| mg/l            | milligrams per liter   | SMZs    | Streamside Management Zones  |
| MG              | million gallons  | SOCs    | Synthetic Organic Chemicals  |
| MGD             | million gallons per day  | STATSGO | State Soil Geographic Database (USDA)                              |
| mi <sup>2</sup> | square miles   | SWCD    | Soil and Water Conservation District                               |
| ml              | milliliter   | TMDL    | Total Maximum Daily Load, as specified in the CWA                  |
| MLMP            | Major Lakes Monitoring Project                                       | TTSI    | Georgia combined lake trophic state index                          |
| MLRA            | major land resource area   | UGA     | University of Georgia  |
| MOU             | memorandum of understanding  | USACE   | U.S. Army Corps of Engineers                                       |
| MPN             | most probable number (for quantification of fecal coliform bacteria) | USDA    | U.S. Department of Agriculture                                     |
| MSA             | Atlanta Metropolitan Statistic Area                                  | USEPA   | U.S. Environmental Protection Agency                               |
| MS4             | municipal separate stormwater system                                 | USF&WS  | U.S. Fish and Wildlife Service                                     |
| M&I             | municipal and industrial   | USGS    | U.S. Geological Survey   |
| NFIP            | National Flood Insurance Program                                     | WET     | whole effluent toxicity  |
| NOI             | notice of intent   | WHIP    | Wildlife Habitat Incentives Program                                |
| NPDES           | National Pollution Discharge Elimination System                      | WPCP    | water pollution control plant                                      |
| NPS             | nonpoint source  | WRD     | Georgia Wildlife Resources Division                                |
| NRCS            | Natural Resources Conservation Service of USDA                       | WRP     | Wetland Reserve Program  |
| NSSP            | National Shellfish Sanitation Program                                | WWTP    | wastewater treatment plant   |
| NURE            | National Uranium Resource Evaluation                                 | Zn      | zinc   |
| NWI             | National Wetlands Inventory (USF&WS)                                 | µg/l    | micrograms per liter   |
| Pb              | lead   | 7Q10    | 7-day average low flow with a once-in-ten-year recurrence interval |
| PCB             | polychlorinated biphenyl   |         |  |
| PFA             | public fishing area  |         |  |
| ppm             | parts per million; equivalent to mg/l                                |         |  |

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# Executive Summary

This document presents Georgia's management plan for the St. Marys River basin, which is being produced as a part of Georgia's River Basin Management Planning (RBMP) approach. The Georgia Environmental Protection Division (EPD) has developed this plan in cooperation with several other agency partners including the USDA Natural Resources Conservation Commission, Georgia Soil and Water Conservation Commission, Georgia Forestry Commission, U.S. Geological Survey, Georgia Geological Survey, and Georgia Wildlife Resources Division. The RBMP approach provides the framework for identifying, assessing, and prioritizing water resources issues, developing management strategies, and providing opportunities for targeted, cooperative actions to reduce pollution, enhance aquatic habitat, and provide a dependable water supply.

## Purpose of the Basin Plan

The purpose of this plan is to provide relevant information on the characteristics of the St. Marys River basin, describe the status of water quality and quantity in the St. Marys River basin, identify present and future water resource demands, present and facilitate the implementation of water quality protection efforts, and enhance stakeholder understanding and involvement in basin planning.

This St. Marys River Basin Management Plan includes strategies to address a number of different basinwide objectives. These include:

- Protecting water quality in lakes, rivers, streams, estuaries, and coastal waters through attainment of water quality standards and support for designated uses;
- Providing adequate, high quality water supply for municipal, agricultural, industrial, environmental, and other human activities;
- Preserving habitat suitable for the support of healthy aquatic and riparian ecosystems;
- Protecting human health and welfare through prevention of water-borne disease; minimization of risk from contaminated fish tissue, and reduction of risks from flooding; and
- Ensuring opportunities for economic growth, development, and recreation in the region

Achieving these objectives is the responsibility of a variety of state and federal agencies, local governments, business, industry, and individual citizens. Coordination among these many partners can be challenging, and impacts of actions in one locale by one partner on conditions elsewhere in the basin are not always understood or considered. River Basin Management Planning is an attempt to bring together stakeholders in the basin to increase coordination and to provide a mechanism for communication and

consideration of actions on a broad scale to support water resource objectives for the entire basin. RBMP provides the framework to begin to understand the consequences of local decisions on basinwide water resources.

This river basin plan will serve as the road map for managing the water resources in the St. Marys River basin over the next five years. It contains useful information on the health of the St. Marys River basin and recommended strategies to protect the basin now and into the future.



## **St. Marys River Basin Characteristics**

The St. Marys River basin is located in the southeastern part of Georgia, occupying an area of 1,300 square miles with approximately 765 square miles of the basin in Georgia. The basin lies within the Coastal Plain physiographic province, which extends throughout the southeastern United States. The St. Marys River drains into the Atlantic Ocean.

### **Water Resources**

The surface water resources of the basin are divided into one major watershed or hydrologic unit: the St. Marys River.

### **Biological Resources**

The basin encompasses a part of one major land resource area (Atlantic Coast Flatwoods) which provides a number of different ecosystem types. These ecosystems provide habitat for diverse species of aquatic and terrestrial wildlife. Several of the species are currently threatened or endangered.

### **Population and Land Use Characteristics**

The major population centers in the St. Marys River basin include the Cities of Folkston, Kingsland, and St. Marys. The population is expected to increase at an average growth rate through 2050.

More than 62 percent of the basin is commercial forests and forestry-related activities account for a major part of the basin's economy. Agriculture is a relatively limited land use activity supporting a variety of animal operations and commodity production.

### **Local Governments and Planning Authorities**

The local governments in the basin consist of counties and incorporated municipalities. The St. Marys basin includes part or all of 3 Georgia counties. These counties are members of two different Regional Development Centers.

### **Water Quantity Conditions**

Surface water supplies in the basin include water in rivers, and ponds. Groundwater is the primary water source in the St. Marys River basin. In the Coastal Plain Province, aquifer yields are higher and groundwater withdrawals make up the majority of the total water budget. Georgia's Drinking Water Program oversees 7 active and permitted public water systems in the St. Marys River basin.

The primary demands for water supply in the basin include municipal and industrial use, agricultural use, and recreation. The demand for drinking water is expected to remain stable in the near future due to average population growth rates. Agricultural water demand in the St. Marys River basin is minimal. Future agricultural water demand is expected to increase within the basin.

### **Water Quality Conditions**

The major environmental stressors that impair or threaten water quality in the St. Marys River basin include traditional chemical stressors, such as oxygen demanding substances and bacterial contamination, as well as less traditional stressors, such as stream channel modifications and alteration of physical habitat.

Significant potential sources of environmental stressors in the basin include point source discharges such as municipal and industrial wastewater, and storm sewers; and nonpoint sources that result from diffuse runoff from urban and rural land uses. Based on EPD's 1998-1999 water quality assessment, urban runoff and rural nonpoint sources are now the major sources of failure to support designated uses of water bodies in the St. Marys basin.

### **Point Sources**

Point sources are defined as the permitted discharges of treated wastewater to river and tributaries that are regulated under the National Pollutant Discharge Elimination System (NPDES). These permits are issued by EPD for wastewater discharges and storm water discharges.

**Municipal discharges.** There is currently 1 permitted major municipal wastewater discharge with a flow greater than 1 MGD in the St. Marys River basin. There are also 6 minor public discharges. EPD monitors compliance of these permits and takes appropriate enforcement action for violations. As of the 1998-1999 water quality assessment, no stream segments were identified in which municipal discharges contributed to a failure to support designated uses.

**Industrial discharges.** There are relatively few industrial wastewater dischargers in the basin including 1 major facility. EPD identified no stream segments where permitted industrial discharges contributed to a failure to support designated uses.

**Permitted storm water discharges.** Urban storm water runoff in the St. Marys basin has been identified as a source of water quality impairment. Urban runoff which is collected by storm sewers is now subject to NPDES permitting and control.

### **Nonpoint Sources**

Nonpoint sources of pollution include a variety of pollutants that are carried across the ground with rainwater and are deposited in water bodies. The 1998-1999 water quality assessment results for the St. Marys basin indicate that urban and rural nonpoint sources contribute significantly to failure to support designated uses of water bodies. The major categories of nonpoint source pollution in the basin include the following:

- Urban, industrial, and residential sources, which may contribute storm water runoff, unauthorized discharges, oxygen-demanding waste, oil and grease, nutrients, metals, bacteria, and sediments.
- Agricultural sources, which may contribute nutrients from animal wastes and fertilizers, sediment, herbicides/pesticides, and bacteria and pathogens.
- Forestry activities, which may contribute sediments and herbicides/pesticides.

### **Support of Designated Uses**

Under Georgia regulations, designated uses and associated water quality standards provide goals for water quality protection. EPD assessed the streams and estuaries in the St. Marys basin and reported the results in *the Georgia 2000 305(b)/303(d) list*. This assessment indicated 5 out of 9 (102 miles) partially supported uses, while 4 out of 9 (20 miles) did not support designated uses.

### **Key Environmental Stressors**

The major threats to water quality in the St. Marys River basin are summarized below.

**Dissolved Oxygen.** The 1998-1999 water quality assessments indicated that listings due to violations of water quality standards for dissolved oxygen were one of the most commonly listed causes of failure to support designated uses. Dissolved oxygen concentrations contributed to lack of full support on 58 miles, constituting 7 stream segments. Oxygen consuming substances may be discharged to streams from point and nonpoint sources. In general, nonpoint sources are the most significant sources at this time. Severe drought conditions during the 1998-2000 period significantly impacted the southeast region of the state, including the St. Marys River basin. According to EPD's "1998-2000 Georgia Drought Report," the rainfall shortage in this region amounted to almost 23 inches. The drought conditions likely contributed to the low dissolved oxygen concentrations documented in the St. Marys River and its tributaries. In addition, it should be noted that dissolved oxygen concentrations are naturally low in parts of the St. Marys River basin.

**Fecal coliform bacteria.** The 1998-1999 water quality assessments indicate that fecal coliform bacteria concentrations contributed to lack of full support on 8 miles, constituting 2 stream segments. Fecal coliform bacteria may arise from point and nonpoint sources, such as wastewater treatment plants, agricultural nonpoint sources, leaking septic systems, and storm water runoff. As point sources have been brought under control in the basin, nonpoint sources have become increasingly important as potential sources of fecal coliform bacteria.

**Nutrient loading.** Nutrient loading is potentially an important issue in the St. Marys River basin. Excess nutrient loads can promote undesirable growth of algae and degradation of water quality. An estuary receives unassimilated nutrients from the



watershed upstream. The major sources of nutrient loading in the St. Marys basin are agricultural runoff, urban runoff, storm water, and wastewater treatment facilities.

**Fish tissue contamination.** Fish consumption guidelines for individual fish species are in effect for 3 stream segments (83 miles). The guidelines for stream segments are the result of mercury. Most of the mercury load is believed to be of atmospheric or natural origin.

**Flow and Temperature Modification.** Stream flow and temperature affect the kinds of organisms able to survive in the water body. Stream flow and temperature also affect how much oxygen is available to the organisms. The potential threats to temperature regime in streams of the St. Marys basin are warming by small impoundments, increases in paved surface area, and the removal of trees which provide shade along stream banks.

**Sediment Loading and Habitat Degradation.** A healthy aquatic ecosystem requires a healthy physical habitat. One major cause of disturbance to stream habitats is erosion and sedimentation. As sediment is carried into the stream, it can change the stream bottom, and may smother sensitive organisms. Turbidity associated with sediment loading also may potentially impair recreational and drinking water uses. Sediment loading is of greatest concern in developing areas and major transportation corridors. The rural areas of the basin are of lesser concern with the exception of rural unpaved road systems, areas where cultivated cropland exceeds 20 percent of the total land cover, and areas in which foresters are not following appropriate management practices.

## **Strategies for Water Supply**

At this time, water quantity appears to be adequate for all uses within the Georgia portion of the St. Marys basin, and there are no major new water supply projects proposed. There are, however, several water quantity concerns in the St. Marys basin which are of significance to decision makers.

## **Strategies for Water Quality**

Water quality in the St. Marys River basin is generally good at this time, although problems remain to be addressed and proactive planning is needed to protect water quality into the future. Many actions have already been taken to protect water quality. Programs implemented by federal, state, and local governments, farmers, foresters, and other individuals have greatly helped to protect and improve water quality in the basin over the past twenty years.

The primary source of pollution that continues to affect waters of the St. Marys River basin results from nonpoint sources. These problems result from the cumulative effect of activities of many individual landowners or managers. Population is growing every year, increasing the potential risks from nonpoint source pollution. Growth is essential to the economic health of the St. Marys River basin, yet growth without proper land use planning and implementation of best management practices to protect streams and rivers can create harmful impacts on the environment.

Because there are many small sources of nonpoint loading spread throughout the watershed, nonpoint sources of pollution cannot effectively be controlled by state agency permitting and enforcement, even where regulatory authority exists. Rather, control of nonpoint loading will require the cooperative efforts of many partners, including state and federal agencies, individual landowners, agricultural and forestry interests, local county and municipal governments, and Regional Development Centers. A combination of

regulatory and voluntary land management practices will be necessary to maintain and improve the water quality of rivers, streams, and lakes in the St. Marys River basin.

**Key Actions by EPD.** The Georgia EPD Water Protection Branch has responsibility for establishing water quality standards, monitoring water quality, river basin planning, water quality modeling, permitting and enforcement of point source NPDES permits, and developing Total Maximum Daily Loads (TMDLs) where ongoing actions are not sufficient to achieve water quality standards. Much of this work is regulatory. EPD is also one of several agencies responsible for facilitating, planning, and educating the public about management of nonpoint source pollution. Nonpoint source programs implemented by Georgia and by other states across the nation are voluntary in nature. The Georgia EPD Water Resources Branch regulates the use of Georgia's surface and ground water resources for municipal and agricultural uses, which includes source water assessment and protection activities in compliance with the Safe Drinking Water Act.

Actions being taken by EPD at the state level to address water quality problems in the St. Marys River basin include the following:

- **Watershed Assessments and Watershed Protection Implementation Plans.** When local governments propose to expand an existing wastewater facility, or propose a new facility, EPD requires a comprehensive watershed assessment and development of a watershed protection implementation plan.
- **Total Maximum Daily Loads (TMDLs).** Where water quality sampling has documented standards violations and ongoing actions are not sufficient to achieve water quality standard within a two year period, a TMDL will be established for a specific pollutant on the specific stream segment in accordance with EPA guidance. TMDLs were established for 303(d) listed waters in the St. Marys River basin in 2001. Implementation plans will be developed in 2002.
- **Source Water Protection.** Most of the public water supply in the St. Marys basin is drawn from groundwater. To provide for the protection of public water supplies, Georgia EPD is developing a Source Water Assessment Program in alignment with the 1996 amendments to the Safe Drinking Water Act and corresponding EPA guidelines.
- **Fish Consumption Guidelines.** EPD and the Wildlife Resources Division work to protect public health by testing fish tissue and issuing fish consumption guidelines as needed, indicating the recommended rates of consumption of fish from specific waters. The guidelines are based on conservative assumptions and provide the public with factual information for use in making rational decisions regarding fish consumption.

**Key Actions by Resource Management Agencies.** Nonpoint source pollution from agriculture and forestry activities in Georgia is managed and controlled with a statewide non-regulatory approach. This approach is based on cooperative partnerships with various agencies and a variety of programs. Agriculture in the St. Marys River basin is a mixture of livestock and poultry operations and commodity production. Key partners for controlling agricultural nonpoint source pollution are the Soil and Water Conservation Districts, Georgia Soil and Water Conservation Commission, and the USDA Natural Resources Conservation Service. These partners promote the use of environmentally-sound Best Management Practices (BMPs) through education, demonstration projects, and financial assistance.

Forestry is a major part of the economy in the St. Marys basin and commercial forest lands represent over 62 percent of the total basin land area. The Georgia Forestry Commission (GFC) is the lead agency for controlling silvicultural nonpoint source

pollution. The GFC develops forestry practice guidelines, encourages BMP implementation, conducts education, investigates and mediates complaints involving forestry operations, and conducts BMP compliance surveys.

**Key Actions by Local Governments.** Addressing water quality problems resulting from nonpoint source pollution will primarily depend on actions taken at the local level. Particularly for nonpoint sources associated with urban and residential development, it is only at the local level that regulatory authority exists for zoning and land use planning, control of erosion and sedimentation from construction activities, and regulation of septic systems.

Local governments are increasingly focusing on water resource issues. In many cases, the existence of high quality water has not been recognized and managed as an economic resource by local governments. That situation is now changing due to a variety of factors, including increased public awareness, high levels of population growth in many areas resulting in a need for comprehensive planning, recognition that high quality water supplies are limited, and new state-level actions and requirements. The latter include:

- Requirements for Watershed Assessments and Watershed Protection Implementation Plans when permits for expanded or new municipal wastewater discharges are requested;
- Development of Source Water Protection Plans to protect public drinking water supplies;
- Requirements for local comprehensive planning, including protection of natural and water resources, as promulgated by the Georgia Department of Community Affairs.

In sum, it is the responsibility of local governments to implement planning for future development which takes into account management and protection of the water quality of rivers, streams, and lakes within their jurisdiction. One of the most important actions that local governments should take to ensure recognition of local needs while protecting water resources is to participate in the basin planning process, either directly or through Regional Development Centers.

## **Continuing RBMP in the St. Marys River Basin**

This basin plan represents one step in managing the water resources in the St. Marys basin. EPD, its resource management agency partners, local governments, and basin stakeholders will need to work together to implement the plan in the coming months and years. Additionally, the basin planning cycle provides the opportunity to update management priorities and strategies every five years. The St. Marys River basin team and local advisory committee will both be reorganized to initiate the next iteration of the cycle. Agencies and organizations with technical expertise, available resources, and potential implementation responsibilities are encouraged to become part of the basin team. Other stakeholders can stay involved through working with the local advisory committee, and participating in locally initiated watershed planning and management activities. The next scheduled update of the St. Marys River basin plan is planned for 2007.

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## ***In This Section***

- What Is the Purpose of This Plan?
- What's Inside?
- How Do I Use This Plan?
- What Is the Schedule of Activities for the St. Marys River Basin?
- How Do Stakeholders Get Involved in the Basin Planning Process?
- What's Next?

Section I

---

# Introduction

## **What Is the Purpose of This Plan?**

This document presents Georgia's river basin management plan for the St. Marys River, which is being produced as a part of Georgia's River Basin Management Planning (RBMP) approach. The purpose of this plan is to provide relevant information on the St. Marys River basin characteristics, describe the status of water quality and quantity in the St. Marys River basin, identify present and future water resource demands, present and facilitate the implementation of water protection efforts, and enhance stakeholder understanding and involvement in basin planning.

This plan has been produced by the Georgia Department of Natural Resources Environmental Protection Division (EPD), based on data and information gathered by EPD, other state and federal agencies, universities, utilities, consultants, and environmental groups. A basin team made up of representatives from the Georgia Soil and Water Conservation Commission (GSWCC), the Natural Resources Conservation Service (NRCS), Georgia Department of Natural Resources Wildlife Resources Division (WRD), Georgia Forestry Commission (GFC), and EPD's Water Resources Branch, Water Protection Branch, and Geologic Survey Branch compiled the information to generate the plan. The U.S. Geological Survey (USGS) and the EPD Geologic Survey Branch created the majority of the figures in this report using geographic information system technologies.

## **River Basin Management Planning**

RBMP is designed to coordinate management of water quantity and quality within river basins by integrating activities across regulatory and non-regulatory programs. The

RBMP approach provides the framework for identifying, assessing, and prioritizing water resources issues, developing management strategies, and providing opportunities for targeted, cooperative actions to reduce pollution, enhance aquatic habitat, and provide a dependable water supply. RBMP includes opportunities for stakeholders in the State's river basins to participate in developing and implementing river basin management plans. These plans will benefit from the collective experience and combined resources of a variety of stakeholders.

A separate document is available from Georgia EPD that describes the RBMP approach in greater detail.

### **Initial Efforts for the St. Marys River Basin**

Begun in 1993, RBMP is a new approach to the management of Georgia's water resources. This is the first river basin management plan produced under RBMP for the St. Marys River (Figure 1-1). Under the RBMP approach, the St. Marys River plan will be updated every five years. During the first iteration of RBMP in Georgia, much effort and resources are being dedicated to making programmatic changes, building the infrastructure of RBMP, cataloging current water management activities and beginning to coordinate with the many agencies, organizations, and individuals that have a stake in river basin management. As a result, some portions of the RBMP cycle have had to be condensed during this first iteration; in particular, it has not been possible to spend as much effort on developing management strategies as is planned for future iterations. Future iterations of the basin planning cycle will provide a better opportunity for developing new, innovative, and cost-effective strategies for managing water quality and quantity.

### **What's Inside?**

This plan is organized into the following sections:

#### **Executive Summary**

The executive summary provides a broad perspective on the condition of the basin and the management strategies recommended to protect and enhance the St. Marys River basin's water resources.

#### **1.0 Introduction**

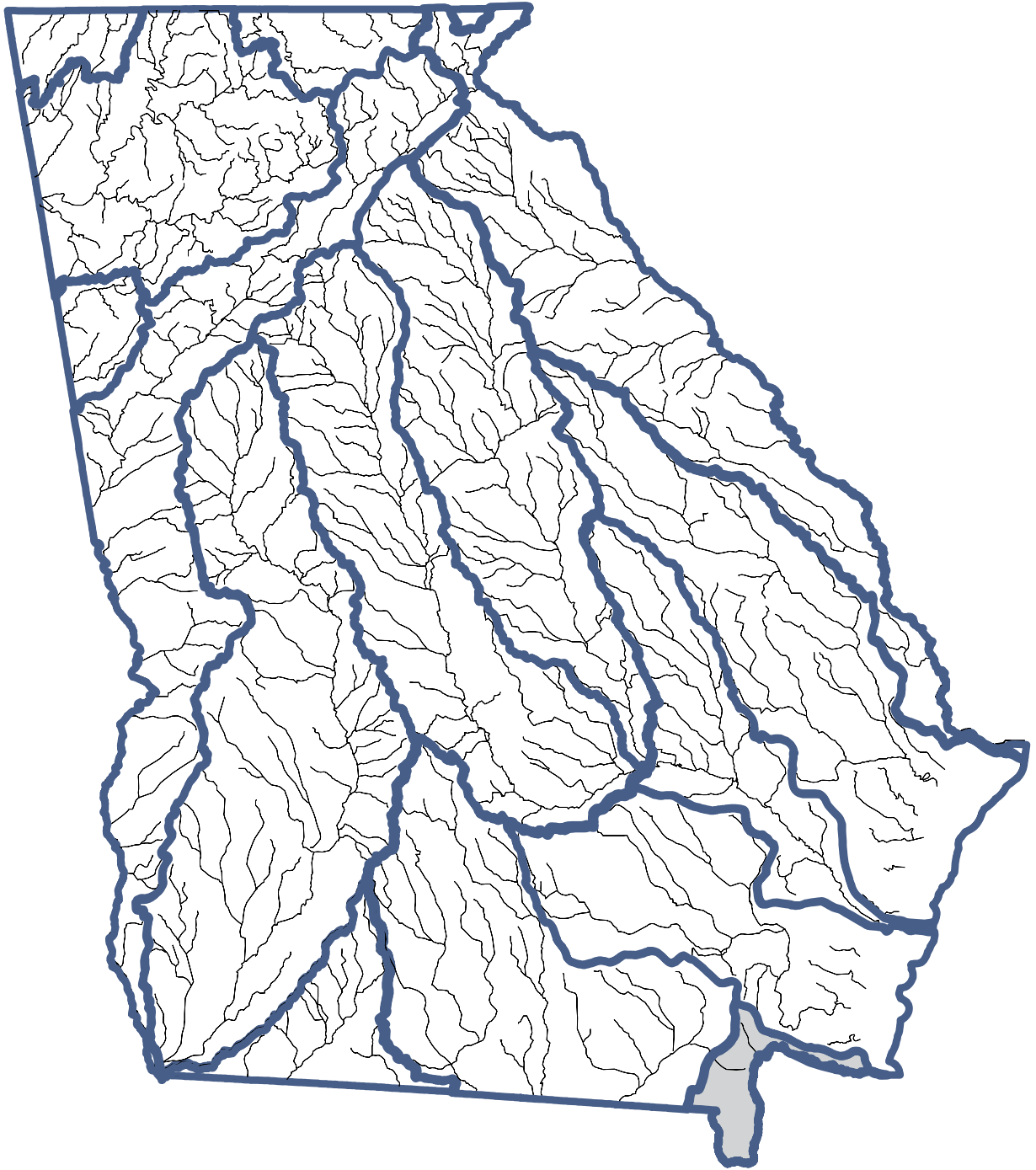
The introduction provides a brief description of Georgia's River Basin Management Planning approach, the planning cycle for the St. Marys River basin, opportunities for stakeholder involvement, and a description on how to use this document.

#### **2.0 River Basin Characteristics**

This chapter provides a description of the basin and its important characteristics, including boundaries, climate, physiography and geology, geochemistry, soils, surface water resources, ground water resources, biological resources, population and land use, local government and jurisdictions, and water use classifications.

#### **3.0 Water Quantity**

This chapter describes current surface and ground water availability, as well as forecasts for future demand. This chapter also includes sections on historic, present and possible proposed permitting activities pertaining to water availability.



**Figure I-I. The Saint Marys River Basin**

## **4.0 Environmental Stressors**

This chapter describes the major stressors in the basin that may impair water or habitat quality. The stressors are divided into point sources (i.e., NPDES permitted discharges) and nonpoint sources.

## **5.0 Assessment**

This chapter provides an assessment of water quality and quantity in the streams, lakes, estuaries, and groundwater along with an assessment of the basin's biological integrity. The data sources and analysis techniques for these assessments are also discussed.

## **6.0 Concerns and Priority Issues**

This chapter summarizes and prioritizes the issues of concern that were identified through the assessment in Chapter 5.

## **7.0 Implementation Strategies**

This chapter presents strategies for addressing the issues of concern in the order that they appear on the priority list in Chapter 6 with a description of each issue, goals and objectives of management, overview of alternatives considered, and descriptions of recommended options for implementation.

## **8.0 Future Issues and Challenges**

This chapter discusses long-range goals to set the stage for further improvements in managing water resources and water quality. Due to limited resources (data, time, funding, etc.), some issues will be addressed in future iterations of each basin planning cycle.

## **Appendices**

The appendices contain technical information for those interested in specific details involved in the planning process.

## **How Do I Use This Plan?**

This river basin plan will serve as the road map for managing the water resources in the St. Marys River basin. It contains useful information on the health of the St. Marys River basin and recommended strategies to protect the basin now and in the future. The document can be used as a reference tool for watershed conditions in the basin, as well as a planning guide for implementing key guide actions throughout the basin cycle.

Chapter 7 contains the key management strategies that have been identified to address the priority issues and concerns in the basin. The earlier chapters show the reader how the issues were identified and where the specific stressors in the basin occur. Each chapter in this river basin plan builds upon the previous ones. For example, the recommended management strategies in Chapter 7 were formulated based on the priority concerns identified in Chapter 6. Similarly, the priority issues in Chapter 6 were derived as a result of the assessment in Chapter 5.

## **Links to Other Chapters**

Because issues are discussed across several chapters, an explanatory paragraph at the beginning of chapters 4, 5, 6, and 7 will alert the reader that an issue may be discussed

elsewhere. For example, Chapter 4 discusses stressors to the water body from various point and nonpoint sources. Chapter 5 provides an assessment summary of water quality and water quantity based on the sources of environmental stressors. Next, Chapter 6 combines the assessment information from Chapter five to identify priority issues for the development of management strategies. Finally, Chapter 7 provides general goals and strategies to address the most significant existing and future water quality and quantity issues within the St. Marys basin.

### What Is the Schedule of Activities for the St. Marys River Basin?

The schedules of activities for the first two St. Marys River basin cycles, i.e., 1997-2002 and 2002-2007, are provided in Figures 1-2 and 1-3.

| Step  | Action | Months  | Year |                        |
|---|--------|---------|------|------------------------|
| 1. Organize Basin Team<br>2. Review Basin Planning Goals and Objectives<br>3. Compile and Review Preliminary Information/Data<br>4. Develop Strategic Information Collection Plan |        | Jan-Mar | 1997 | ← Stakeholder Meetings |
|   |        | Apr-Jun |      |                        |
|   |        | Jul-Sep |      |                        |
|   |        | Oct-Dec |      |                        |
| 5a. Implement Monitoring Plan<br>5b. Compile Detailed Information/Data  |        | Jan-Mar | 1998 |                        |
|   |        | Apr-Jun |      |                        |
|   |        | Jul-Sep |      |                        |
|   |        | Oct-Dec |      |                        |
| 6. Analyze and Evaluate Detailed Information  |        | Jan-Mar | 1999 | ← Stakeholder Meetings |
|   |        | Apr-Jun |      |                        |
|   |        | Jul-Sep |      |                        |
| 7. Update Basin Assessment and Priority Issues List   |        | Oct-Dec | 2000 |                        |
|   |        | Jan-Mar |      |                        |
| 8. Develop Strategies for Priority Issues   |        | Apr-Jun | 2001 |                        |
|   |        | Jul-Sep |      |                        |
| 9. Prepare/Update Draft River Basin Plan  |        | Oct-Dec | 2001 |                        |
|   |        | Jan-Mar |      |                        |
|   |        | Apr-Jun |      |                        |
| 10. Agency and Public Review/Hearings   |        | Jul-Sep | 2002 | ← Stakeholder Meetings |
| 11. Finalize River Basin Plan   |        | Oct-Dec |      | ← Stakeholder Meetings |
| 12. Implement River Basin Plan  |        | Jan-Mar |      | ← Stakeholder Meetings |

Figure I-2. St. Marys River Basin Planning Schedule, 1<sup>st</sup> Cycle, 1997-2002



| Step  | Action | Months  | Year |                        |
|---|--------|---------|------|------------------------|
| 1. Organize Advisory Committee and Basin Team       |        | Jan-Mar | 2002 | ← Stakeholder Meetings |
| 2. Review Basin Planning Goals and Objectives       |        | Apr-Jun |      |                        |
| 3a. Compile Preliminary Information/Data            |        | Jul-Sep |      |                        |
| 3b. Review Preliminary Information/Data             |        | Oct-Dec |      |                        |
| 4. Develop Strategic Information Collection Plan    |        | Jan-Mar | 2003 |                        |
| 5a. Implement Monitoring Plan                       |        | Apr-Jun |      |                        |
| 5b. Compile Detailed Information/Data               |        | Jul-Sep |      |                        |
|   |        | Oct-Dec |      |                        |
| 6. Analyze and Evaluate Detailed Information        |        | Jan-Mar | 2004 | ← Stakeholder Meetings |
|   |        | Apr-Jun |      |                        |
| 7. Update Basin Assessment and Priority Issues List |        | Jul-Sep |      |                        |
| 8. Develop Strategies for Priority Issues           |        | Oct-Dec |      |                        |
|   |        | Jan-Mar | 2005 |                        |
|   |        | Apr-Jun |      |                        |
|   |        | Jul-Sep |      |                        |
| 9. Prepare/Update Draft River Basin Plan            |        | Oct-Dec |      |                        |
| 10. Agency and Public Review/Hearings               |        | Jan-Mar | 2006 | ← Stakeholder Meetings |
|   |        | Apr-Jun |      |                        |
| 11. Finalize River Basin Plan                       |        | Jul-Sep |      |                        |
| 12. Implement River Basin Plan                      |        | Oct-Dec |      |                        |
|   |        | Jan-Mar | 2007 | ← Stakeholder Meetings |
|   |        | Apr-Jun |      |                        |
|   |        | Jul-Sep |      |                        |
|   |        | Oct-Dec |      |                        |

Figure I-3. St. Marys River Basin Planning Schedule, 2<sup>nd</sup> Cycle, 2002-2007

### How Do Stakeholders Get Involved in the Basin Planning Process?

A major goal of RBMP is to involve interested citizens and organizations in plan development and implementation. This is intended to improve the identification and prioritization of water quality and quantity problems, maximize the efficient use of resources and expertise, create better and more cost-effective management strategies, and be responsive to stakeholder perceptions and needs. The opportunities for stakeholders to get involved in river basin management planning include the following:

#### Support the Basin Team

Every basin planning cycle begins with the organization of the basin team. The St. Marys River basin team will begin reorganizing itself in 2002.

Members of the basin team are from EPD programs and branches, and other interested governmental partners (e.g., the Department of Community Affairs, GFC, GSWCC, NRCS, and WRD). Emphasis is placed on technical knowledge, available resources, and potential implementation responsibilities. Other agencies may act as partners in the RBMP process, contributing resources and expertise, while not being directly involved in Basin Team activities. Support and provide input to the agency that represents your interests.

## Support the Local Advisory Committee

The local advisory committees provide advice and counsel to EPD during river basin management plan development, representing a forum for involving local stakeholders. These local advisory committees form a link between EPD and the regulated community and local watershed interests. The local advisory committee will be reorganized simultaneously with the basin teams.

The committees consist of local people representing a variety of stakeholder interests including local governments, agriculture, industry, forestry, environmental groups, land-owners, and citizens. Committee members and chairs are appointed by the EPD Director following a nomination process at the beginning (step 1) of each river basin planning cycle. The committees meet periodically during the planning cycle, and provide input to EPD in the creation of river basin management plans. Meetings are called at the discretion of the chairman of the local advisory committee, and all meetings are open to the public. Table 1-1 lists the members of the St. Marys River Basin Local Advisory Committee serving for the first planning cycle (through April 2002).

## Participate in Stakeholder Forums

While River Basin Advisory Committees operate at the major basin level, there is an opportunity under RBMP for more localized stakeholder forums to play an important role in the creation and implementation of water resources management strategies. Some strategies, such as best management practices (BMPs) to control pollutant runoff from urban, agricultural or forestry areas, are best managed at the city, county, or sub-watershed level. These local forums might already exist in the form of conservation districts or watershed associations, or may be created as an outgrowth of RBMP.

**Table 1-1. St. Marys River Basin Local Advisory Committee Members**

|  |   |  |
|--|---|--|
| The Honorable Keith Dixon<br>Mayor, City of Kingsland<br>Post Office Box 250<br>Kingsland, Georgia 31548       | Mr. Jim Redding<br>Union Camp Corporation<br>103 Mays Boulevard<br>Folkston, Georgia 31537                              | Mr. Lyde Thomas<br>Satilla River Soil and Water<br>Cons. District<br>4473 Marys Drive<br>Woodbine, Georgia 31569 |
| Mr. Earl Smith<br>Gilman Paper Company<br>St. Marys, Georgia 32558   | Mr. Walter Merck<br>Box 218<br>Kingsland, Georgia 31548   | Mr. Calvin Long<br>Post Office Box 388<br>St. Marys, Georgia 31558   |
| Mr. Steve Nance<br>Charlton County Administrator<br>100 South Third Street<br>Folkston, Georgia 31537          | Mr. Buck Wynn, District Forester<br>Georgia Forestry Commission<br>5003 Jacksonville Highway<br>Waycross, Georgia 31503 | Mr. Lace Futch, Executive<br>Director<br>Southeast Georgia RDC<br>3395 Harris Road<br>Waycross, Georgia 31503    |
| Mr. Jim Howard, President<br>St. Marys Sport Fishing Club<br>702 W. Conyers Street<br>St. Marys, Georgia 31558 | Joe Hopkins, President<br>Toledo Manufacturing Company<br>Post Office Box 488<br>Folkston, Georgia 31537                | Honorable Jerry Brandon<br>Mayor, City of St. Marys<br>418 Osborne Street<br>St. Marys, Georgia 31558            |
| Mr. Mike Parris<br>3964 323 Incachee Court<br>Woodbine, Georgia 31569  | Ms. Lynn Nichols<br>USDA-NRCS<br>Post Office Box 277<br>Nahunta, Georgia 31553  | Ms. Kim Lutz<br>Nature Conservancy<br>Post Office Box 9391<br>Savannah, Georgia 31412                            |
| Mr. Rob Hicks<br>Georgia-Pacific Company<br>P.O. Box 860<br>Brunswick, Georgia 31521                           |   |  |

## **Attend a Stakeholder Meeting**

The RBMP approach includes regularly-scheduled stakeholder meetings, which provide the opportunity for the general public to learn about the status of water-related issues and management activities in their river basin, as well as contribute input that can influence basin management planning.

Figures 1-2 and 1-3 show the timing of stakeholder meetings that have been and will be held as part of the St. Marys basin RBMP cycles. EPD hosted the initial stakeholder meeting in St. Marys in early 1998 to invite and encourage stakeholder input early in the planning process for the St. Marys River basin. Focused monitoring in the St. Marys River basin was conducted in 1998. The data was assessed in the 1999 and waters not meeting water quality standards were public noticed in February, 2000. This work along with priority issues was presented to and discussed with the Local Advisory Committee in October, 2000. Draft strategies to address priority issues were presented to and discussed with the Local Advisory Committee in August, 2001. Due to the extended monitoring program and compressed schedules for problem listing and strategy development, the second stakeholder meeting was not held. A third group of stakeholder meetings—to give stakeholders the opportunity to review this river basin management plan—is planned for the March-April 2002. A final group of meetings in late 2002 will give stakeholders a chance to discuss implementation of management strategies. The next set of stakeholder meetings after the implementation phase of the first cycle is planned for 2002, providing stakeholders an opportunity to be involved in the planning for the next cycle of RBMP in the St. Marys basin. The dates of ensuing stakeholder meetings are indicated in Figure 1-3.

## **What's Next?**

This draft plan will be reviewed by governmental partners, the St. Marys River Basin Advisory Committee, and the public. A public meeting will be held to solicit comments and recommendations regarding the river basin management plan. Following the review, appropriate modifications will be made to the plan, and the final plan will be submitted for review and acceptance by the Board of the Georgia Department of Natural Resources. After approval and an initial implementation period, partners will enter into the next 5-year cycle iteration to evaluate and update the plan as necessary.

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## ***In This Section***

- River Basin Description
- Population and Land Use
- Local Governments and Planning Authorities
- Water Use Classifications

### Section 2

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# River Basin Characteristics

This section describes the following major characteristics of the St. Marys River basin:

- *River basin description (Section 2.1): the physical features and natural processes of the basin.*
- *Population and land use (Section 2.2): the sociological features of the basin, including the types of human activities that might affect water quality and water resource use.*
- *Local governments and planning authorities (Section 2.3): identification and roles of the local authorities within the basin.*
- *Water use classifications (Section 2.4): description of water use classifications and baseline goals for management of waters within the basin as defined in the state regulatory framework.*

## **2.1 River Basin Description**

This section describes the important geographical, geological, hydrological, and biological characteristics of the St. Marys River basin.

The physical characteristics of the St. Marys River basin include its location, physiography, soils, climate, surface water and ground water resources, and natural water quality. These physical characteristics influence the basin's biological habitats and the ways people use the basin's land and water resources.

### **2.1.1 River Basin Boundaries**

The St. Marys River basin is located in southeast Georgia and is flanked by the Satilla River basin to the north and the Sawannee River basin to the west (Figure 2-1). The headwaters are located in Charlton County and the river flows north and east to the

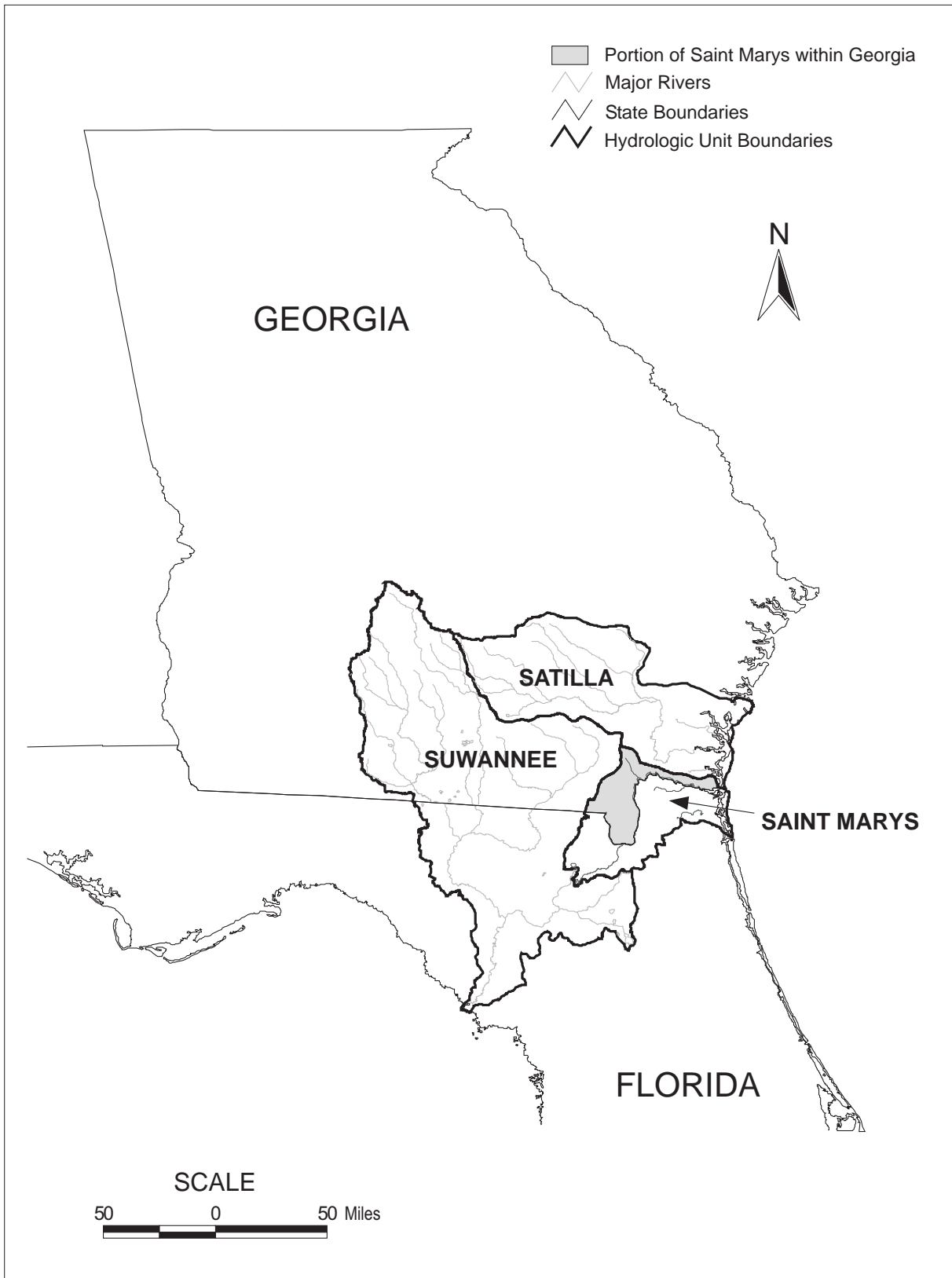


Figure 2-1. Location of the St. Marys River Basin

Atlantic Ocean. The St. Marys River watershed is located in Georgia and Florida and drains approximately 1,300 square miles, with approximately 765 square miles of drainage in Georgia.

The U.S. Geological Survey (USGS) has represented the St. Marys River basin as one subbasin, or Hydrologic Unit Code (HUC; see Table 2-1). The HUC is referred to repeatedly in this report. Figure 2-2 shows the location of this subbasin and the associated counties within the subbasin.

**Table 2-1. Hydrologic Unit Code (HUC) of the St. Marys River Basin in Georgia**

|          |                 |
|----------|-----------------|
| 03070204 | St. Marys River |
|----------|-----------------|

### 2.1.2 Climate

The St. Marys River basin is characterized by mild winters and hot summers. Mean annual precipitation ranges from 40 to 52 inches per year. Precipitation occurs as rainfall. Average annual rainfall in the basin is about 50 inches. Fall is the driest season receiving only twenty percent of the total annual precipitation. Summer is the wettest season of the year, receiving about one-third to one-half of the total annual precipitation. The mean annual temperature is about 69 degrees Fahrenheit (Journey and Atkins, 1996; citing Peck et al., 1992; Schneider et al., 1965; and Carter and Stiles, 1983).

### 2.1.3 Physiography, Geology, Soils, and Hydrogeology

#### Physiography

The Ochlockonee, Satilla, St. Marys and Suwannee River basins lie entirely within the Coastal Plain physiographic province, which extends throughout the southeastern margin of the United States. The physiography of these river basins reflects a geologic history of repeated periods of land submergence which is typical of the Coastal Plain Province. These basins include all or portions of the Tifton Upland, the Okefenokee Basin, the Bacon Terraces and the Barrier Island Sequence districts of the Coastal Plain. The Ochlockonee River basin lies within the western third of the Tifton Upland District. The Satilla River basin lies entirely within the Bacon Terraces and Barrier Island Sequence districts. The St. Marys River basin lies entirely within the Okefenokee Basin and Barrier Island Sequence districts. The Suwannee River basin lies within the Tifton Upland and Okefenokee Basin districts.

The Tifton Upland District is characterized by a well developed, extend dendritic stream pattern where narrow, rounded interflaves occur 50 to 200 feet above relatively narrow stream valley floors. The northwestern boundary of the district is the base of the Pelham Escarpment, which rises as much as 200 feet above the Dougherty Plain to the west. The Okefenokee Basin District is typified by very low topographic relief, numerous extensive swamps, and local sand ridges. The Bacon Terraces District displays a very extended, southeast trending dendritic drainage pattern containing ling, narrow interflaves with gently rounded to flat summits that are 50 to 100 feet above narrow, marshy floodplains. The district also contains several low, moderately dissected terraces which are generally parallel to the coastline. From west to east, these are designated the Hazlehurst, Pearson, Claxton, Argyle, Waycross and Penholoway terraces. The Barrier Island Sequence District is characterized by a series of prominent marine terraces which form a step-like progression of decreasing altitudes toward the sea. The former, higher sea levels created barrier island-salt marsh environments parallel to and similar to those found on the present coast. The terraces are composed of sand ridges marking the former barrier islands, and are flanked by fresh water marshes at the former salt marsh locations.



**Figure 2-2. Hydrologic Units and Counties of the St. Marys River Basin**

They have undergone slight to moderate dissection which is generally more advanced at the western edge of the district. Trail Ridge is the most prominent of these terraces with a maximum elevation of approximately 160 feet. It marks the western boundary of the Barrier Island Sequence District where it joins the Bacon Terraces and Okefenokee Basin districts. Other, less prominent terraces in the district, from west to east, are the Wicomico, Penholoway, Talbot, Pamlico, Princess Anne, and Silver Bluff-Holocene terraces.

The streams in these basins are typical of the Coastal Plain. They generally lack the riffles and shoals that are common to streams in the Piedmont Province to the north, and exhibit more extensive floodplain development and greater sinuosity.

Carolina Bays are elliptical or “spoon-shaped” wetland depressions aligned roughly north-northwest and are logically well developed throughout the area east of the Suwannee River basin. Lime sinks and lake-filled sinks are well developed in areas underlain by limestone in the shallow subsurface, notably in the Lake Park area south and west of Valdosta, Lowndes County.

### **Geology**

Weathered, poorly consolidated sediments underlie all of these river basins, and are dominantly composed of sands, clays, and gravels which range from Miocene to Holocene in age. These sediments include the Miccosukee Formation (Pliocene age), Altamaha Formation and various formations of the Hawthorne Group (all Miocene age), as well as barrier island and marsh/lagoon facies of the numerous shoreline complexes (Pleistocene to Holocene age). Local occurrences of calcareous sediments include the Suwannee Limestone (Oligocene age) and Duplin Marl (Pliocene age). Other rock types in the area include dolomite, chert, peat, phosphate and fuller’s earth, as well as Quaternary alluvium in the flood plains along the major stream valleys. Most of these sediments were deposited in either terrestrial or shallow marine environments.

Sediments in the area are locally mined for construction sand and fill material. In addition, the Meigs Member of the Coosawhatchie Formation (Hawthorne Group) is the source of the economically important fuller’s earth clay deposits being mined in the Ochlockonee River Basin. In the past, crushed stone was produced from some of the limestone deposits, and a few of the larger Carolina Bays were mined for peat.

### **Soils**

The Saint Mary's River Basin is within the Atlantic Coast Flatwoods Major Land Resource Area (MLRA) (Figure 2-3). The soils within the river basin vary considerably, particularly from west to east across the area. The soils in this area can be combined into four major groups for discussion.

The first group of soils occur within the Okefenokee Swamp. This area is dominated by organic soils that are saturated and covered with water most of the time. These soils are extremely acid. They are normally underlain by sandy or loamy material at various depths. Scattered within the area of organic soils are islands of sandy mineral soils, most of which are Spodosols. Spodosols are sandy soils that have a layer where a complex of organic matter and aluminum has accumulated. These sandy soils are mostly poorly drained, with a water table at or near the surface during wet seasons, but they are higher in elevation and drier than the surrounding organic soils.

The second major group of soils is dominated by nearly level, poorly drained soils on broad flats, and by very poorly drained soils in depressions and along drainageways. This area is characterized by an abundance of Spodosols. Most of the soils in this area are sandy, although a loamy subsoil is sometimes found at depth of around 3 feet. Water



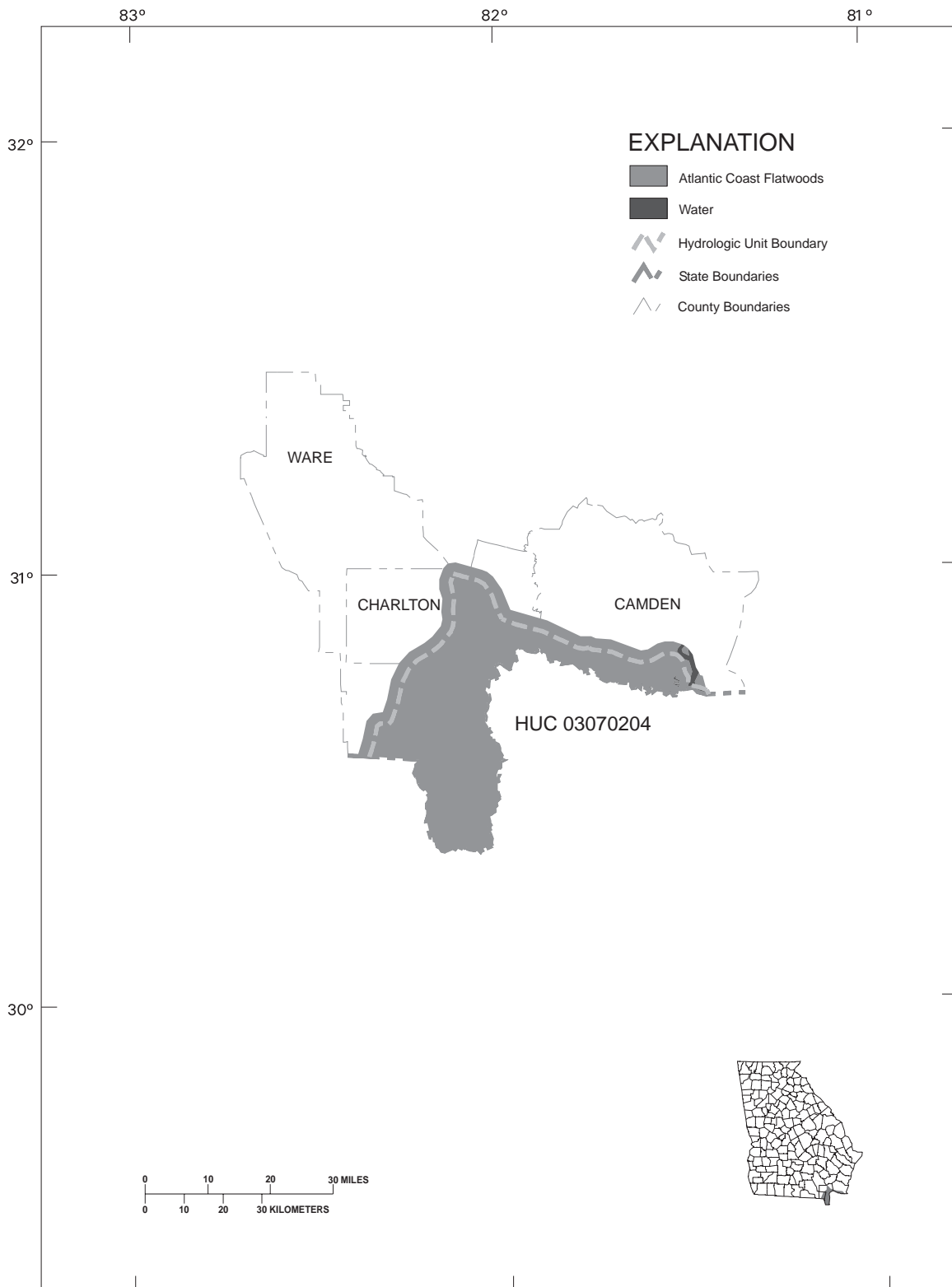


Figure 2-3. Major Land Resource Areas in the St. Marys River Basin

tables are commonly at or near the surface during wet seasons, and soils in depressions are often ponded. There are areas that are higher in elevation and have a deeper water table, particularly along Trail Ridge. Many of these soils are also Spodosols.

The third group of soils are nearly level, poorly drained and very poorly drained, clayey soils on low marine terraces and in depressions. These soils are different from most soils in the Atlantic Coast Flatwoods because of their high clay content. They are often ponded or flooded. Brookman, Bladen, and Pooler are common soils in this area.

The fourth group of soils occur in tidal marshes. These soils are continuously saturated with water. They are clayey or silty, and are high in sulphur and salt content. Bohicket and Capers are common soils in this area. Islands and other areas of higher elevation in this area are dominated by sandy Spodosols as outlined in group two above.

## Hydrogeology

Coastal Plain sediments underlie the entire region and groundwater is produced from several aquifers. Sources of ground water include, in order of importance, the unconfined Surficial aquifer, the Upper and Lower Brunswick aquifers and the Upper and Lower Floridan aquifers. The Surficial aquifer is up to 230 feet thick and consists of interlayered, Miocene and younger, sand, clay and limestone. It is underlain by the Upper and Lower Brunswick aquifers both of which are composed of 150 and 70 feet, respectively, of poorly sorted sand. The Upper and Lower Floridan aquifers consist of Eocene to Oligocene carbonate rocks (largely limestone and dolostone) 700 to 2,500 feet in thickness. In each of the aquifers, except for the Surficial aquifer, the groundwater is under confined (aquifer) conditions. Most of these aquifers consistently have excellent water quality; however, the Lower Floridan aquifer is saline and generally does not meet drinking water standards. Stream networks within each HUC are shown in Figure 2-4.

### 2.1.4 Surface Water Resources

The St. Marys River Basin is a 765 square-mile landmass in southeast Georgia, the smallest of the area's four basins. An additional 535 square-mile portion of the basin lies in Florida. The basin is one of three basins in the area whose hydrologic boundaries continue into Florida.

The upstream boundary of the St Marys Basin is the Okefenokee Swamp. From this point the Georgia portion of the basin extends eastwards and northward to include parts of Ware, Charlton and Camden counties.

Surface water resources in the basin are limited by its small size. The main stem of the St Marys River is the principal surface water resource, with an annual average flow at its mouth of about 1400 cfs. The North Prong St Marys River and Spanish Creek, with tributary areas of 540 square miles and 109 square miles, respectively, are the only significant tributaries.

### 2.1.5 Ground Water Resources

Groundwater resources in the St Marys River basin are supplied by the Floridan aquifer system, one of the most productive ground water reservoirs in the United States. The system supplies about 50 percent of the ground water used in the state. It is used as a major water source throughout most of South Georgia. A more detailed description of the Floridan aquifer system is provided below.

#### Floridan Aquifer

The Floridan aquifer underlies the rest of the southern portion of the basin. The aquifer is overlain by approximately 25-125 feet of sandy clay residuum derived from



Figure 2-4. Hydrography, St. Marys River Basin, HUC 03070204

chemical weathering of the underlying rock. The total thickness of the Floridan aquifer in the basin ranges from a few feet in the north to more than 400 feet in the extreme southern portion of the basin. Clastic grains of sand and shale are major components of the Floridan aquifer near its northernmost extent, where it is dominantly limestone in the Ochlockonee basin. Throughout most of the basin, the aquifer can be divided into three thick limestone formations: the Tampa Limestone, the Suwannee Limestone and the Ocala Limestone. The Tampa Limestone consists of whitish gray limestone that has a shale bed at its base. This shale acts as a confining layer to the underlying Suwannee and Ocala limestones (Miller, 1986). Below the Tampa, the Suwannee limestone is a massive chalky unit that is easily dissolved and weathered. For this reason, the many solution cavities in the Tampa provide abundant water to the underlying Ocala Limestone. The Ocala Limestone is the principal unit of the Floridan aquifer, and contains an upper friable, porous unit and a lower fine-grained unit (Miller, 1986). This lower unit contains most of the groundwater in the Floridan aquifer (Torak and others, 1993). The Ocala is underlain by the clay-rich Lisbon Formation, which acts as a slower confining bed to the water-bearing limestones above. Well yields in the Floridan aquifer can range from about 40 GPM in the north to more than 10,000 GPM in the thickest, southern most portion of the Floridan aquifer. The Floridan serves as the main aquifer from Decatur and Burke counties to the coast.

Recharge occurs through the sandy soil in the outcrop area. In the northern portion of the basin this unit is seen as one single aquifer and can be called either the Cretaceous Aquifer or the Dublin-Midville Aquifer. As you move to the south, an intervening clay layer becomes apparent, and divides the aquifer into two distinct units. Below is the Midville Aquifer of definite Cretaceous age. Overlying the confining shale unit is the Dublin Aquifer, which is of Cretaceous-Early Tertiary age.

## **2.1.6 Biological Resources**

### **Fish Fauna**

The fish fauna of the St. Marys River basin includes 52 species representing 17 families. Fifteen of the 34 species in the sunfish family Centrarchidae are present in the St. Marys River, making this family the largest group of fish species found in the river basin. Other families with large numbers of species are the minnow and catfish families, with six species from each family being found in the St. Marys basin. Fish populations in the St. Marys basin are limited in productivity by acidic waters, low alkalinity, and extreme variation in flow.

### **Fisheries**

The St. Marys River is a blackwater stream that originates in the Okefenokee Swamp and north-eastern Florida. The St. Marys River flows in a easterly direction for 143 miles, forming the border between southeast Georgia and northeast Florida, before emptying into the Atlantic Ocean near St. Marys, Georgia. The river is well known for its near natural conditions and many landmarks. The St. Marys River and its tributaries provide good fishing opportunities for largemouth bass, redbreast sunfish, bluegill, warmouth, crappie, and several catfish species.

The blackbanded sunfish and the banded topminnow are two fish species found in the basin that are currently listed by the state as rare species. The Atlantic and shortnose sturgeon are both known anecdotally from the St. Marys River, including recorded landings of Atlantic sturgeon as recently as 1992. However, no Atlantic or shortnose sturgeon were collected in over 100 hours of sampling effort from 23 May - 8 September, 1994 (unpublished data, CRD).

## 2.2 Population and Land Use

### 2.2.1 Population

As of 1995, about 9,000 people lived in the St Marys watershed (DRI/McGraw-Hill, 1996). Population distribution in the basin at the time of the 1990 census by census blocks is shown in Figure 2-5. Population centers in the St Marys watershed include the development surrounding Kingsland and Folkston.

Between 1995 and 2050, the population in the St Marys River basin is estimated to increase by 0.9 percent per year (DRI/McGraw-Hill, 1996).

The river basin will mirror state trends in terms of its elderly population with the 65 and older age group showing the largest gains in share through 2050, at which time 19 percent of the population will be in this age group. Large youth and elderly populations will mean a decline in the working age population, down 19 percent in 2050 from 35 percent today.

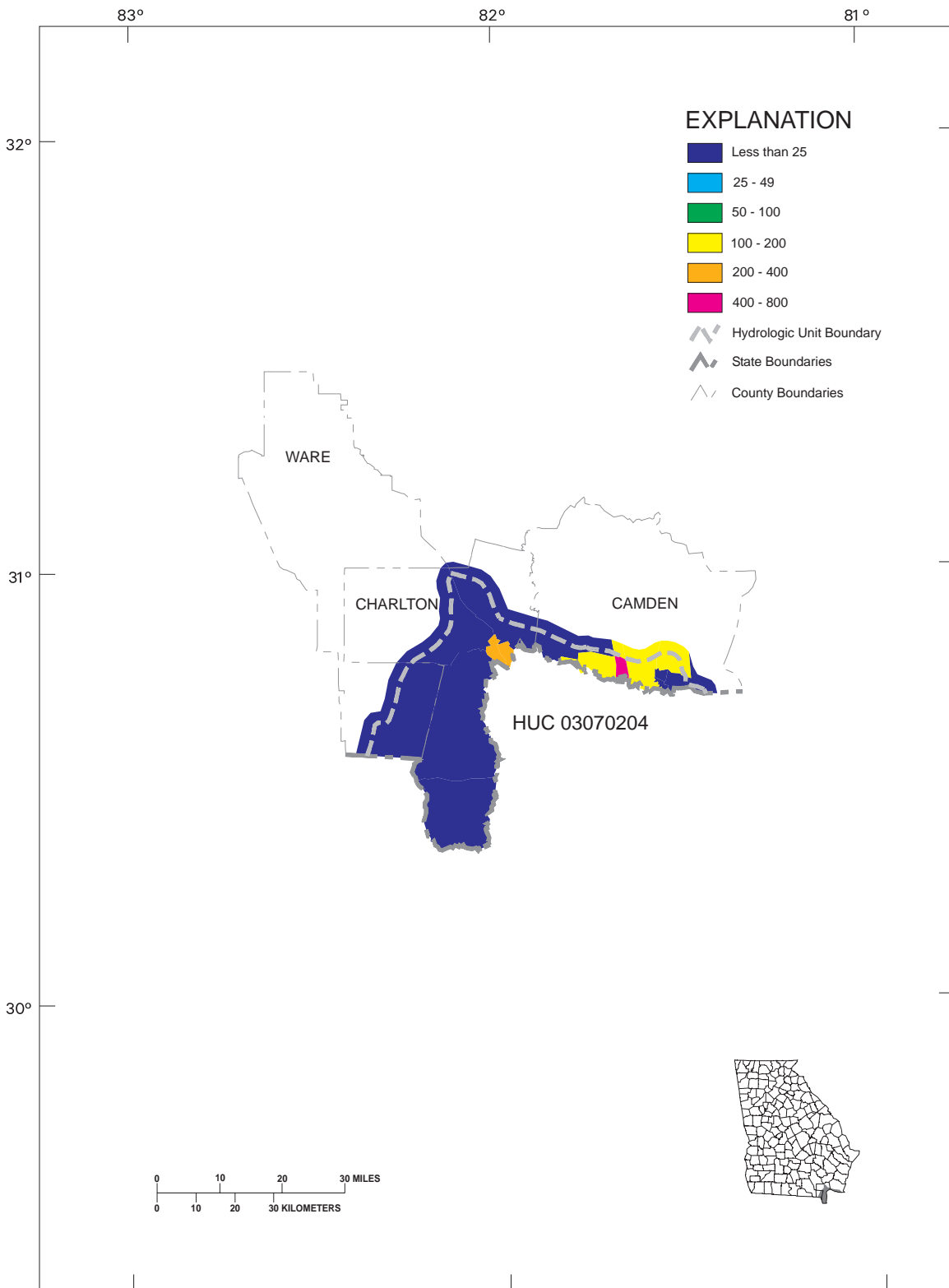
### 2.2.2 Land Cover and Use

Land use/land cover classification (Figures 2-6 and 2-7) was determined for the St. Marys River Basin based on high-altitude aerial photography for 1972-76 (U.S. Geological Survey, 1972-78). Subsequently in 1991 land cover data were developed based on interpretation of Landsat TM satellite image data obtained during 1988-90, leaf-off conditions. These two coverages differ significantly. Aerial photography allows identification of both land cover and land uses. Satellite imagery, however, detects primarily land cover, and not land use, such that a forest and a wooded subdivision may, for instance, appear similar. Satellite interpretation also tends to be less accurate than aerial photography.

The 1988-90 land cover interpretation showed 41 percent of the basin in forest cover, 41 percent in wetlands, 2 percent in urban land cover, and 2 percent in agriculture (Figure 2-7). Statistics for 15 landcover classes in the Georgia portion of the St. Marys River basin for the 1988-90 coverage are presented in Table 2-2 (GA DNR, 1996).

**Table 2-2. Land Cover Statistics for the St. Marys Basin**

| <b>Class Name</b>        | <b>%</b>     | <b>Acres</b>     |
|--------------------------|--------------|------------------|
| Open Water               | 1.5          | 6,132.3          |
| Clear Cut/Young Pine     | 8.1          | 33,497.8         |
| Pasture                  | 0.7          | 2,922.0          |
| Cultivated/Exposed Earth | 1.6          | 6,826.5          |
| Low Density Urban        | 1.0          | 3,973.4          |
| High Density Urban       | 0.9          | 3,754.8          |
| Emergent Wetland         | 4.2          | 17,488.6         |
| Scrub/Shrub Wetland      | 11.6         | 48,173.8         |
| Forested Wetland         | 23.9         | 99,450.4         |
| Coniferous Forest        | 25.8         | 107,390.7        |
| Mixed Forest             | 13.0         | 53,847.8         |
| Hardwood Forest          | 2.5          | 10,210.3         |
| Salt Marsh               | 0.5          | 2,171.7          |
| Brackish Marsh           | 1.0          | 4,338.9          |
| Tidal Flats/Beaches      | 0.1          | 255.3            |
| <i>Total</i>             | <i>100.0</i> | <i>415,636.2</i> |



**Figure 2-5. Population Density in the St. Marys River Basin, 1990 (persons per square mile)**

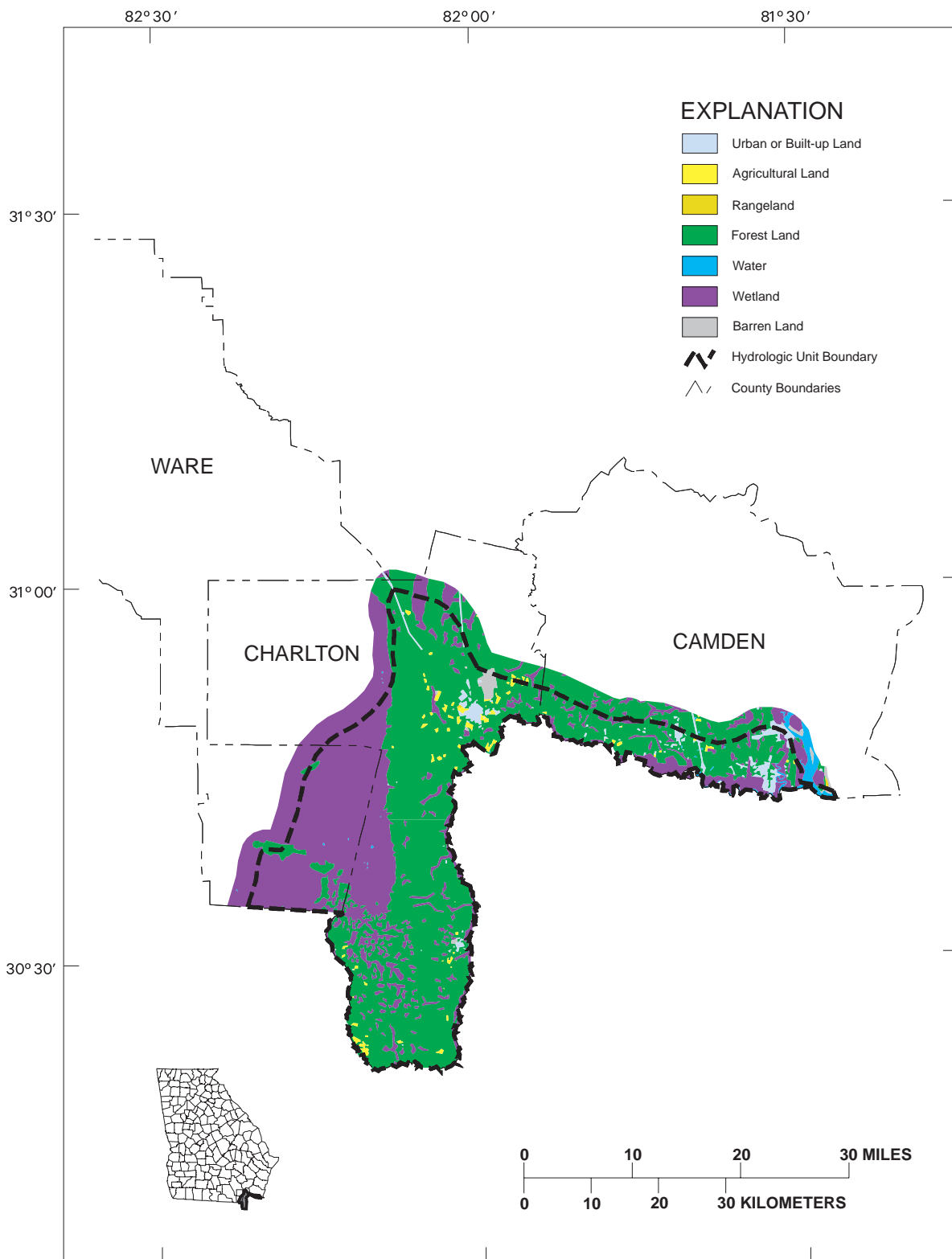


Figure 2-6. Land Use, St. Marys River Basin, HUC 03070204, USGS 1972-76 Classification Updated with 1990 Urban Areas

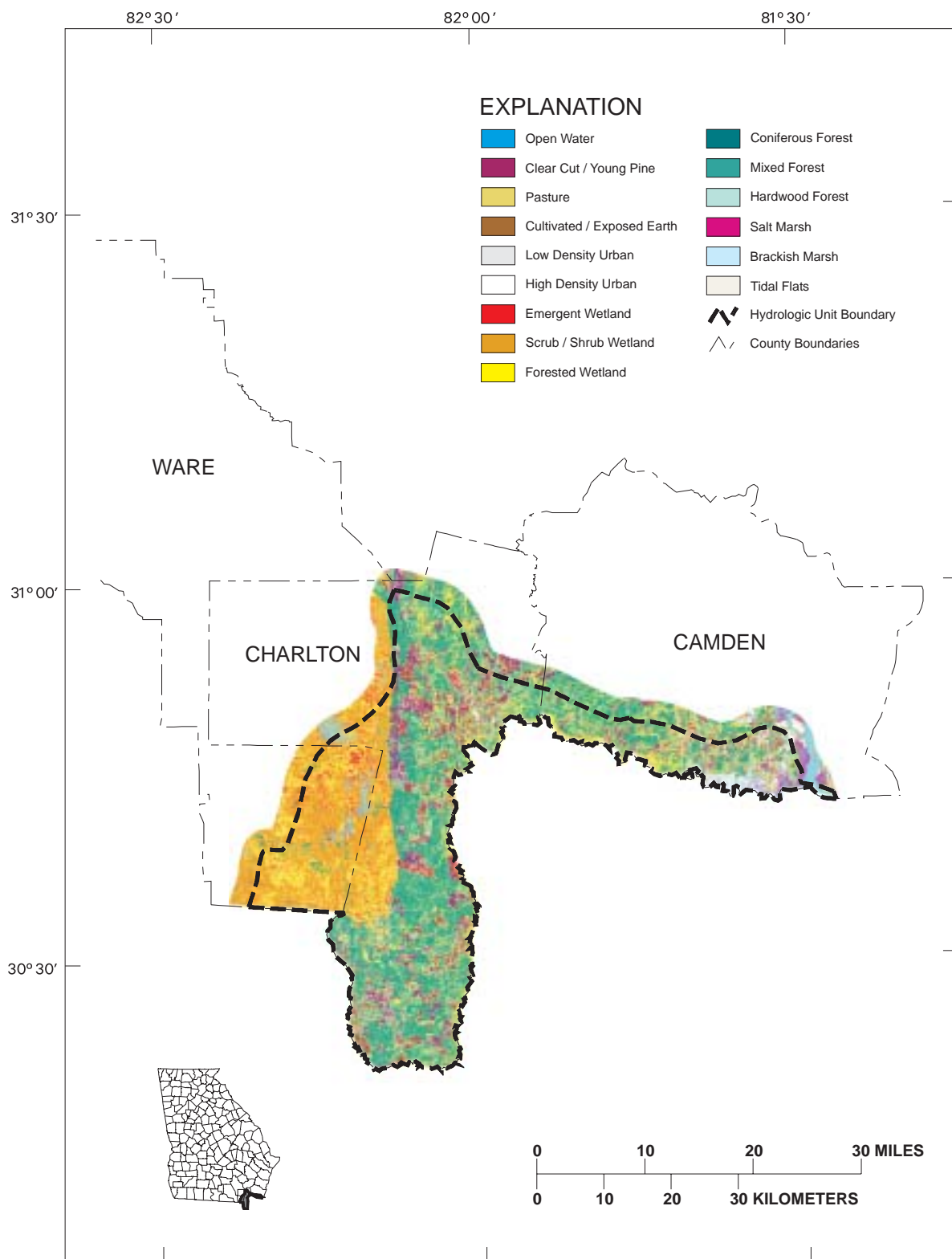


Figure 2-7. Land Cover 1990, St. Marys River Basin, HUC 03070204



## Forestry

Forestry is a major part of the economy within the basin. Markets for forest products afford landowners excellent investment opportunities to manage and sell their timber, pine straw, naval stores, etc., products. Statewide, the forest industry output for 1997 grew to approximately \$19.5 billion dollars. The value added by this production, which includes wages, profits, interest, rent, depreciation and taxes paid into the economy reached a record high \$9.3 billion dollars. Georgians are benefited directly by 177,000 job opportunities created by the manufacture of paper, lumber, furniture and various other wood products as well as benefiting the consumers of these products. Other benefits of the forest include hunting, fishing, aesthetics, wildlife watching, hiking, camping and other recreational opportunities as well as providing important environmental benefits such as clean air and water and wildlife habitat.

According to the US Forest Service’s Forest Statistics for Georgia, 1997 report (Thompson, 1997), there is approximately 919,800 acres of commercial forest land in the entire counties within the basin. Approximately 62 percent of the total land area in the basin is commercial forest. Private landowners account for 38 percent of the commercial forest ownership while the forest industry companies account for 55 percent. Governmental entities account for about 7 percent of the commercial forest land. An additional 319,600 acres are classified as reserved timberland but are withdrawn from timber utilization through statute or administrative regulation. Figure 2-8 depicts silvicultural land use in the St. Marys basin. Forestry acreage in the St. Marys River basin is summarized in Table 2-3.

**Table 2-3. Forestry Acreage in the St. Marys River Basin**

| County       | Commercial Forest | Pine           | Oak-pine       | Upland Hardwood | Lowland Hardwood |
|--------------|-------------------|----------------|----------------|-----------------|------------------|
| Camden       | 267,600           | 138,600        | 29,700         | 9,000           | 86,000           |
| Charlton     | 307,100           | 202,000        | 41,200         | 7,300           | 38,400           |
| Ware         | 345,100           | 228,700        | 32,400         | 0               | 66,400           |
| <i>Total</i> | <i>919,800</i>    | <i>569,300</i> | <i>103,300</i> | <i>16,300</i>   | <i>190,800</i>   |

There are 40,300 acres considered as non-stocked.

For the period from 1982 to 1997, for the entire counties within the basin, the area classified as commercial forest land decreased approximately 4 percent. The area classified as pine type decreased approximately 14 percent. The area classified as oak-pine type increased approximately 63 percent. The area classified as upland hardwood decreased approximately 58 percent. The area classified as bottomland hardwood did not change and remains at 190,800 acres.

## Agriculture

Agriculture in the St. Marys River Basin is relatively limited. In fact, agriculture accounts for only 2.4 percent of the land use in the basin.

In 1997, there were some 10,606 acres devoted to agricultural production (Figure 2-9). Corn is the primary commodity grown in the Basin with Hay production coming in a distant second. Orchard and vegetable production are limited to non-existent in the Basin.

Georgia’s irrigation permit database shows 11 irrigation permits have been issued for the purpose of agricultural irrigation in the St. Marys River Basin. There are only an estimated 765 acres of cropland under irrigation in the area.

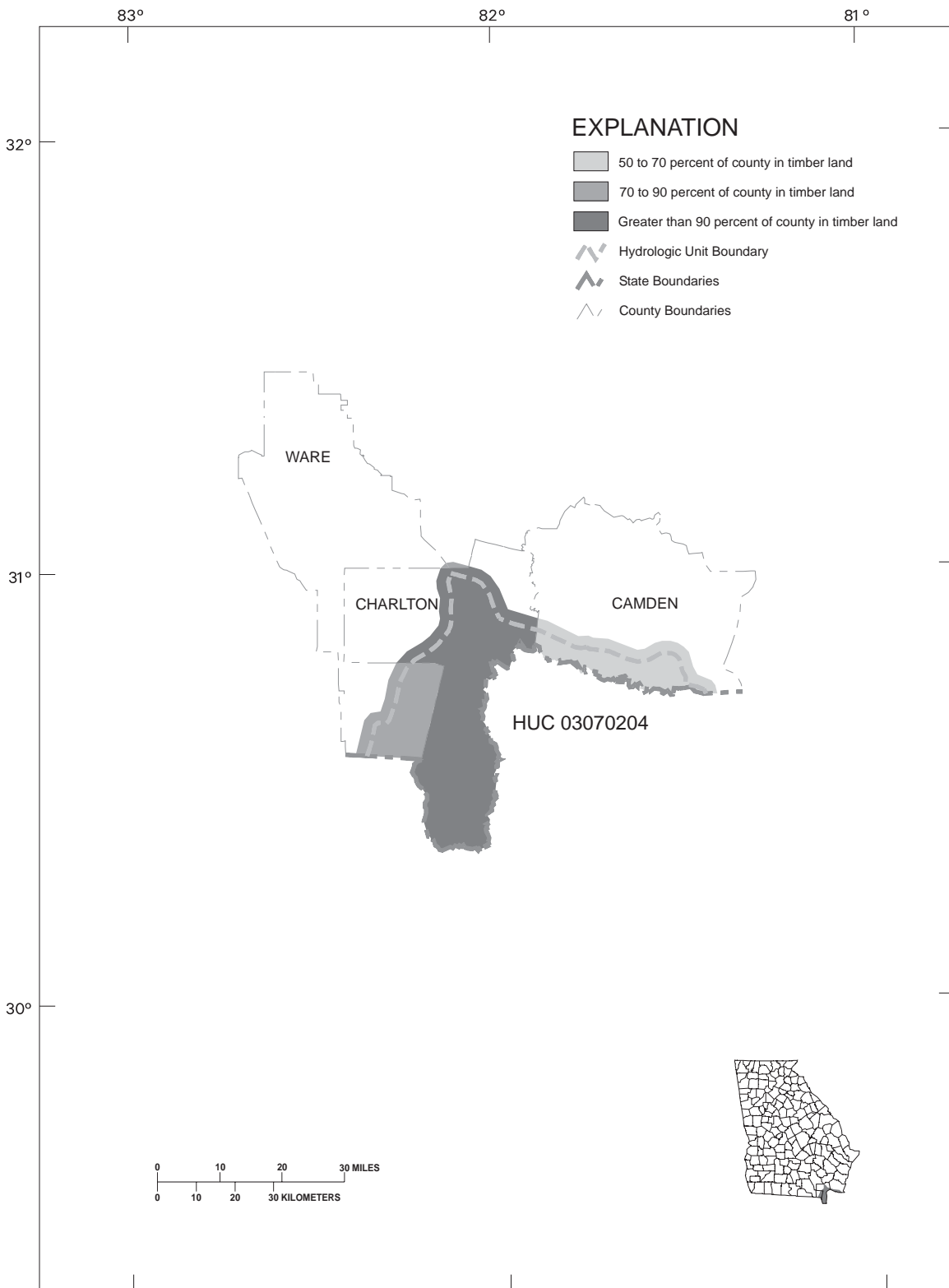


Figure 2-8. Silvicultural Land in the St. Marys River Basin

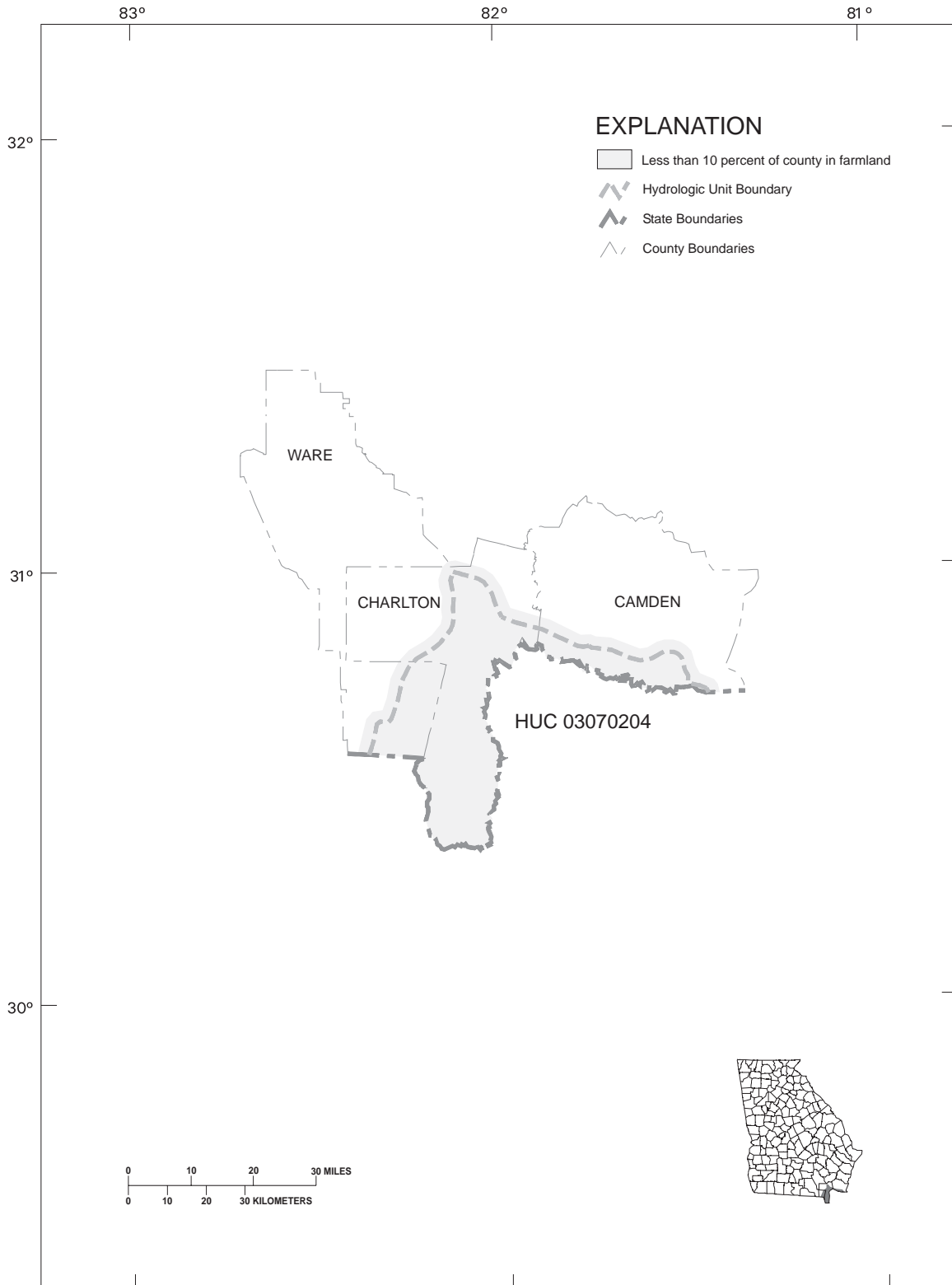


Figure 2-9. Agricultural Land in the St. Marys River Basin

The St. Marys River Basin also has a limited animal industry as well. Table 2-4 shows number of animals by sector within the animal agricultural industry in the Basin. Poultry operations represent the largest sector of this industry.

**Table 2-4. Agricultural Operations in the St. Marys River Basin (data supplied by NRCS)**

| <b>Element</b>                      | <b>St. Marys Basin Total</b> |
|-------------------------------------|------------------------------|
| Acres                               | 10533                        |
| Dairy Cattle (Head 1997)            | 0                            |
| All Cattle and Calves (Head 1997)   | 842                          |
| Hogs and Pigs (Head 1996)           | 280                          |
| Boilers (thousands, 1997)           | 263424                       |
| Layers (thousands, 1997)            | 36400                        |
| Irrigated Acres (1995)              | 170                          |
| Total Agriculture Acres (1989-1997) | 10606                        |

Collectively, across all animal operations, there are an estimated 3,380 Animal Units (AUs) in the Basin. AUs are defined here as 1000 lb. Animal Equivalents. The AUs in the St. Marys River Basin generate some 42,730 tons per year of animal waste. Producers handle animal waste through various management activities that utilize nutrients, and other soil amendment benefits, for commodity production.

Although a limited industry in the St. Marys River Basin's, agriculture still contributed \$137 million to the local economy in 1997. Agriculture is not considered to be a significant threat to water quantity and water quality in the Basin. However, the Georgia Soil and Water Conservation Commission (GSWCC)—with technical assistance from the Natural Resources Conservation Service (NRCS)—assess agricultural impacts on water quantity and water quality. Historical, present, and future agricultural water demand is assessed in Section 3; while agricultural non-point source pollution is assessed in Section 4.

## 2.3 Local Governments and Planning Authorities

Many aspects of basin management and water quality protection depend on decisions regarding zoning, land use, and land management practices. These are particularly important for the control of nonpoint pollution—pollution that arises in storm water runoff from agriculture, urban or residential development, and other land uses. The authority and responsibility for planning and control of these factors lies with local governments, making local governments and jurisdictions important partners in basin management.

The Department of Community Affairs (DCA) is the state's principal department with responsibilities for implementing the coordinated planning process established by the Georgia Planning Act. Its responsibilities include promulgation of minimum standards for preparation and implementation of plans by local governments, review of local and regional plans, certification of qualified local governments, development of a state plan, and provision of technical assistance to local governments. Activities under the Planning Act are coordinated with the Environmental Protection Division (EPD), Regional Development Centers (RDCs), and local governments.

### 2.3.1 Counties and Municipalities

Local governments in Georgia consist of counties and incorporated municipalities. As entities with constitutional responsibility for land management, local governments have a significant role in the management and protection of water quality. The role of local governments includes enacting and enforcing zoning, storm water and development ordinances; undertaking water supply and wastewater treatment planning; and participating in programs to protect wellheads and significant ground water recharge areas. Many local governments are also responsible for operation of water supply and wastewater treatment facilities.

The St. Marys River basin includes part of 3 Georgia counties (Table 2-5 and Figure 2-2). Municipalities or cities are communities officially incorporated by the General Assembly. Georgia has more than 530 municipalities. Table 2-6 lists the municipalities in the St. Marys River basin.

**Table 2-5. Georgia Counties in the St. Marys River Basin**

| Counties Entirely Within the St. Marys River Basin | Counties Partially Within the St. Marys River Basin | Counties With Less Than 20% Area Within the Basin |
|--|---|---|
| None   | Charlton, Camden                                    | Ware  |

**Table 2-6. Georgia Municipalities in the St. Marys River Basin**

| HUC 03070204 |           |            |
|--------------|-----------|------------|
| Folkston     | Kingsland | St. George |
| Homeland     | Moniac    | St. Marys  |

### 2.3.2 Regional Development Centers

Regional Development Centers (RDCs) are agencies of local governments, with memberships consisting of all the cities and counties within each RDC’s territorial area. There are currently 17 RDCs in Georgia. RDCs facilitate coordinated and comprehensive planning at local and regional levels, assist their member governments with conformity to minimum standards and procedures, and can have a key role in promoting and supporting management of urban runoff, including watershed management initiatives. RDCs also serve as liaisons with state and federal agencies for local governments in each region.

Funding sources include members’ dues and funds available through DCA. Table 2-7 summarizes the RDCs and the associated counties within the St. Marys River basin.

**Table 2-7. Regional Development Centers in the St. Marys River Basin**

| Regional Development Center | Member Counties with Land Area in the St. Marys Basin |
|-----------------------------|---|
| Southeast Georgia           | Charlton  |
| Coastal Georgia             | Camden  |

## 2.4 Water Use Classifications

### 2.4.1 Georgia's Water Use Classification System

The Board of Natural Resources was authorized through the Rules and Regulations for Water Quality Control promulgated under the Georgia Water Quality Control Act of 1964, as amended, to establish water use classifications and water quality standards for the surface waters of the State.

The water use classifications and standards were first established by the Georgia Water Quality Control Board in 1966. Georgia was the second state in the nation to have its water use classifications and standards for intrastate waters approved by the federal government in 1967. For each water use classification, water quality standards or criteria were developed which established a framework to be used by the Water Quality Control Board and later the Environmental Protection Division in making water use regulatory decisions.

The water use classification system was applied to interstate waters in 1972 by the EPD. Georgia was again one of the first states to receive federal approval of a statewide system of water use classifications and standards. Table 2-8 provides a summary of water use classifications and criteria for each use.

Congress made changes in the CWA in 1987 that required each state to adopt numeric limits for toxic substances for the protection of aquatic life and human health. To comply with these requirements, the Board of Natural Resources adopted 31 numeric standards for protection of aquatic life and 90 numeric standards for the protection of human health. Appendix B provides a summary of toxic substance standards that apply to all waters in Georgia. Water quality standards are discussed in more detail in Section 5.2.1.

**Table 2-8. Georgia Water Use Classifications and Instream Water Quality Standards for Each Use**

| Use Classification <sup>1</sup>       | Bacteria<br>(fecal coliform)                         |                        | Dissolved Oxygen<br>(other than trout streams) <sup>2</sup> |                   | pH<br>Std.<br>Units | Temperature<br>(other than trout streams) <sup>2</sup> |                 |
|---------------------------------------|--|------------------------|---|-------------------|---------------------|--|-----------------|
|                                       | 30-Day Geometric<br>Mean <sup>3</sup><br>(no/100 ml) | Maximum<br>(no./100ml) | Daily<br>Average<br>(mg/l)                                  | Minimum<br>(mg/l) |                     | Maximum<br>Rise above<br>Ambient (°F)                  | Maximum<br>(°F) |
| Drinking Water<br>requiring treatment | 1,000 (Nov-April)                                    | 4,000 (Nov-April)      | 5.0   | 4.0               | 6.0-<br>8.5         | 5  | 90              |
| Recreation                            | 200 (Freshwater)                                     | --                     | 5.0   | 4.0               | 6.0-<br>8.5         | 5  | 90              |
| Fishing                               | 1,000 (Nov-April)                                    | 4,000 (Nov-April)      | 5.0   | 4.0               | 6.0-<br>8.5         | 5  | 90              |
| Coastal Fishing <sup>4</sup>          | 200 (May-October)                                    |                        |   |                   |                     |  |                 |
| Wild River                            | No alteration of natural water quality               |                        |   |                   |                     |  |                 |
| Scenic River                          | No alteration of natural water quality               |                        |   |                   |                     |  |                 |

<sup>1</sup> Improvements in water quality since the water use classifications and standards were originally adopted in 1972 provided the opportunity for Georgia to upgrade all stream classifications and eliminate separate use designations for "Agriculture", "Industrial", "Navigation", and "Urban Stream" in 1993.

<sup>2</sup> Standards for Trout Streams for dissolved oxygen are an average of 6.0 mg/l and a minimum of 5.0 mg/l. No temperature alteration is allowed in Primary Trout Streams and a temperature change of 2 °F is allowed in Secondary Trout Streams.

<sup>3</sup> Geometric means should be "based on at least four samples collected from a given sampling site over a 30-day period at intervals not less than 24 hours." The geometric mean of a series of N terms is the Nth root of their product. Example: the geometric mean of 2 and 18 is the square root of 36.

<sup>4</sup> Standards are same as fishing with the exception of dissolved oxygen which is site specific.

In the latter 1960s through the mid-1970s there were many water quality problems in Georgia. Many stream segments were classified for the uses of navigation, industrial, or urban stream. Major improvements in wastewater treatment over the years have allowed the stream segments to be raised to the uses of fishing or coastal fishing which include more stringent water quality standards. The final two segments in Georgia were upgraded as a part of the triennial review of standards completed in 1989. All of Georgia's waters

are currently classified as either fishing, recreation, drinking water, wild river, scenic river, or coastal fishing.

### 2.4.2 Water Use Classifications for the St. Marys River Basin

Waters in the St. Marys River basin are classified as fishing, recreation, drinking water, or wild and scenic. Most of the waters are classified as fishing. Those waters explicitly classified in Georgia regulations are shown in Table 2-9; all waters not explicitly classified are classified as fishing.

**Table 2-9. St. Marys River Basin Waters Classified in Georgia Regulations<sup>1</sup>**

| Waterbody       | Segment Description  | Use Classification |
|-----------------|--|--------------------|
| Littoral waters | All littoral waters on the ocean side of Cumberland Island | Recreation         |

<sup>1</sup> Rules and Regulations for Water Quality Control, Chapter 391-3-6(13). Waters within the St. Marys River basin not explicitly classified and listed above are classified as Fishing.

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## *In This Section*

- Drinking Water Supply
- Surface Water Quantity
- Ground Water Quantity

### Section 3

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# Water Quantity

This section addresses water quantity issues (availability and use), while water quality in the St. Marys basin is the subject of Section 4. Water use in the St. Marys River basin is measured by estimates of freshwater withdrawn from groundwater and surface water. Uses of water include both consumptive and nonconsumptive uses.

Groundwater is the primary water source in the Coastal Plain Province of the St. Marys River basin. Principal aquifers of the Coastal Plain include the Upper Brunswick and Lower Brunswick aquifers, the Floridan aquifer system, the Claiborne and Clayton aquifers and the Cretaceous aquifer system.

The Floridan aquifer system supplies most of the ground water used in the St. Marys basin. This system consists primarily of limestone, dolostone and calcareous sand. It is generally confined, but is semiconfined to unconfined near its northern limit. Wells in this aquifer system are generally high-yielding and are extensively used for irrigation, municipal supplies, industry and private domestic supply.

Water use in the St. Marys River basin is expected to remain stable in the near future due to average population growth rates.

In the following sections, water availability is discussed from a number of viewpoints. First, the important topic of drinking water is presented, which includes both surface and ground water supplies. Then, general surface water availability is presented, followed by ground water availability.

## **3.1 Drinking Water Supply**

### **3.1.1 Drinking Water Supplies in the St. Marys River Basin**

A public water system pipes water for human consumption and has at least 15 service connections or regularly serves at least 25 individuals 60 or more days out of the year.

Public water system sources include surface water pumped from rivers and creeks or ground water pumped to the surface from wells or naturally flowing from springs. The main source of drinking water in the St. Marys basin is provided by groundwater. There are three different types of public water systems: community, non-community non-transient, and non-community transient.

### **Types of Public Water Systems**

A community public water system serves at least 15 service connections used by year-round residents or regularly serves at least 25 year-round residents. Examples of community water systems are municipalities, such as cities, counties, and authorities which serve residential homes and businesses located in the areas. Other types of community public water systems include rural subdivisions or mobile home parks which have a large number of homes connected to a private public water system, usually a small number of wells.

A non-community non-transient public water system serves at least 25 of the same persons over six months per year. Examples of non-community non-transient systems are schools, office buildings, and factories which are served by a well.

A non-community transient public water system does not meet the definition of a non-community non-transient system. A non-community transient public water system provides piped water for human consumption to at least 15 service connections or which regularly serves at least 25 persons at least 60 days a year. Examples of a non-community transient are highway rest stops, restaurants, motels, and golf courses.

Private domestic wells serving individual houses are not covered by the state's public water system regulations. However, the regulations for drilling domestic wells are set by the Water Well Standards Act and the local health department is responsible for insuring water quality.

### **3.1.2 Drinking Water Demands**

Over the next few years it is estimated that there will be a slight increase in the use of groundwater to be used for drinking water from the St. Marys River basin. One particular area of noted increase will be the Kingsland/St. Marys area.

### **3.1.3 Drinking Water Permitting**

The Georgia Safe Drinking Water Act of 1997, the Rules for Safe Drinking Water (391-3-5) adopted under the act require any person who owns and/or operates a public water system to obtain a permit to operate a public water system from the Environmental Protection Division. The permitting process has three phases: Inquiry and Discovery, Technical Review, and Permitting. During these phases the owners must provide a detailed description of the project; demonstrate the reliability of the water source; render engineering plans and specifications prepared by a professional engineer demonstrating the construction integrity of wells, treatment and distribution; conduct preliminary water sample testing; and legal documentation including an application to operate a public water system. Permits contain specific conditions the owner must meet for different types of public water systems, including a list of approved water sources, filter rates, disinfection and treatment requirements, compliance with sample testing schedule, and number of allowed service connections. Permits are issued for 10 years and are renewable.

## 3.2 Surface Water Quantity

### 3.2.1 Surface Water Supply Sources

The St. Marys River basin is a 765 square-mile landmass in southeast Georgia, the smallest of the area's four basins. An additional 535 square-mile portion of the basin lies in Florida. The basin is one of three basins in the area whose hydrologic boundaries continue into Florida.

The upstream boundary of the St. Marys basin is the Okefenokee Swamp. From this point the Georgia portion of the basin extends eastwards and northward to include parts of Ware, Charlton and Camden counties.

Surface water resources in the basin are limited by its small size. The main stem of the St. Marys River is the principal surface water resource, with an annual average flow at its mouth of about 1400 cfs. The North Prong St. Marys River and Spanish Creek, with tributary areas of 540 square miles and 109 square miles, respectively, are the only significant tributaries.

### 3.2.2 Surface Water Supply Demands and Uses

#### Municipal and Industrial Demand

Municipal and Industrial (M&I) water demands include public supplied needs such as residential, commercial, governmental, institutional, manufacturing and other demands such as distribution system losses.

Currently, the St. Marys River basin contains two industrial surface water withdrawal permits. These are listed in Table 3-1, sorted by county. These permits are for users equal to or greater than 100,000 gallons per day. Users below this amount of surface water are not required to have a permit for their withdrawals.

**Table 3-1. Surface Water Withdrawals**

| Facility                            | Type       | Source                      | Mon Avg (Mgd) | Max Day (Mgd) | County |
|-------------------------------------|------------|-----------------------------|---------------|---------------|--------|
| Gilman Paper Co.<br>St. Marys Kraft | Industrial | North River                 | 7.5           | 8.7           | Camden |
| Gilman Paper Co.                    | Industrial | North River<br>02 Injection | 12.0          | 12.0          | Camden |

#### Agricultural Water Demand

The demands on water resources for agricultural activities include irrigation for crops, nursery, and turf; drinking water for livestock and poultry; and, to a much lesser extent, water for aquacultural purposes. As of 1996, the EPD had issued 7 agricultural permits for water withdrawal permits to entities located within the St. Marys River Basin. Within Georgia, agricultural permit holders are by law (O.C.G.A. Section 12-5-31 et seq.) exempted from requirements to report their water use, which make determining exact historical, current, and future agricultural water demand rather challenging.

#### *Irrigated Acreage*

The total water demand from agriculture, including both surface water and ground water demand, may be estimated using a variety of agricultural data collected by multiple sources. NRCS has attempted to combine this information for the purpose of estimating historical, current, and future, agricultural water use in the basin. Table 3-2 shows historical irrigated acreage in the basin from 1974 to 1998.

**Table 3-2. Irrigated Acres in the St. Marys River Basin, 1974-1998.**

| <b>St. Marys River Basin - Irrigated Acres</b> |              |
|--|--------------|
| <b>Year</b>                                    | <b>Basin</b> |
| 1974   | 40           |
| 1978   | 260          |
| 1979   | 85           |
| 1980   | 182          |
| 1981   | 216          |
| 1982   | 235          |
| 1984   | 365          |
| 1986   | 392          |
| 1989   | 387          |
| 1992   | 457          |
| 1995   | 465          |
| 1998   | 471          |

Source: USDA-NRCS estimates are based on county level data extrapolated to the basin.

Irrigated acres in the St. Marys River Basin grew from 40 in 1974 to an all time maximum, for the Basin, of 471 in 1998. This represents an annual growth rate of 20.23 percent during the period of record. Because of the relatively small number of acres under irrigation, the actions of a few landowners can have a significant impact on irrigated acres and agricultural water demand in the Basin. Since 1982, irrigated acreage across Georgia has continued to grow, but at a much slower rate, approximately 1.6 percent annually. By comparison, the St. Marys River Basin over the same time period has experienced an annual growth rate of 6.3 percent.

#### *Water Demand*

Agricultural water demand is dependent upon a number of variable that include, but are not limited to, irrigated acreage, cropping mix and patterns, soil characteristics, climatic conditions, type of animal operation, best management practices, and market conditions. Water use in the St. Marys River basin reflects the influence of these variables (Table 3-3). A distinctly positive trend can be observed. From 1980 to 1995 there was an increase of .52 MGD from .10 MGD in 1980 to .62 MGD in 1995.

**Table 3-3. Historical Agricultural Water Use in the St. Marys River Basin, 1980-1995.**

| <b>St. Marys River Basin - Agricultural Water Use</b> |                    |
|---|--------------------|
| <b>Year</b>   | <b>Basin total</b> |
| 1980  | 0.11               |
| 1985  | 0.16               |
| 1987  | 0.18               |
| 1990  | 0.20               |
| 1995  | 0.62               |

Source: Georgia Geological Survey

Over 91 percent of the agricultural water used in 1995 was for irrigation purposes (.56 MGD). The remaining 9 percent (.05 MGD) was used for animal operations. Ground water sources provided 84 percent of the water used by this industry in 1995.

#### *Future Water Use*

Agricultural producers are constantly reacting to changing climate and market conditions; thus, rendering any projections regarding future agricultural water use extremely difficult. Projecting irrigated acreage based on historical trends, and then assuming various water application rates, is likely the most stable approach to estimating

future water use in this industry. Irrigation systems represent a significant investment for agricultural producers. Operational modifications based on changing climate and market conditions will occur on land under irrigation.

Table 3-4 shows the historical and projected acres under irrigation for the St. Marys River Basin. Assuming the 2.35 percent annual growth rate, observed in the St. Marys River Basin between 1992 and 1998, continues; irrigated acreage in the Basin will reach 777 acres by the year 2020.

**Table 3-4. Irrigated Acreage 1974-1998, Projected through 2020.**

| <b>St. Marys River Basin - Irrigated Acres</b> |              |
|--|--------------|
| <b>Year</b>                                    | <b>Basin</b> |
| 1974   | 40           |
| 1978   | 260          |
| 1979   | 85           |
| 1980   | 182          |
| 1981   | 216          |
| 1982   | 235          |
| 1984   | 365          |
| 1986   | 392          |
| 1989   | 387          |
| 1992   | 457          |
| 1995   | 465          |
| 1998   | 471          |
| 2000   | 488          |
| 2005   | 548          |
| 2010   | 616          |
| 2015   | 692          |
| 2020   | 777          |

Source: USDA-NRCS estimates are based on county level data extrapolated to the basin.

Future agricultural water demand is expected to increase significantly within the basin to .43 MGD by the year 2020. Undesirable climate and favorable market conditions could force producers to demand as much as .69 MGD on the projected 777 acres under irrigation by that time. Conversely, desirable climate conditions and unfavorable market conditions may result in a much lower demand, .29 MGD by 2020. Table 3-5 shows the likely range of agricultural water demand in the basin through the year 2020. The reader should note that significant increases in irrigated acreage will have the potential to result in a much higher demand. However, a significant increase is unlikely considering current land use trends.

### **Power Generation Water Demand**

There are no power generating plants located within the St. Marys basin that use the water resources of the basin.

### **Navigational Water Demand**

There is no commercial navigation in the St. Marys basin.

**Table 3-5. Projected Agricultural Water Use [MGD] through 2020.**

| <b>St. Marys River Basin - Agricultural Water Use</b> |                     |                           |                      |  |
|---|---------------------|---------------------------|----------------------|--|
| <b>Year</b>   | <b>Low Scenario</b> | <b>Projected Scenario</b> | <b>High Scenario</b> |  |
| 2000  | 0.18                | 0.27                      | 0.44                 |  |
| 2005  | 0.20                | 0.31                      | 0.49                 |  |
| 2010  | 0.23                | 0.34                      | 0.55                 |  |
| 2015  | 0.26                | 0.39                      | 0.62                 |  |
| 2020  | 0.29                | 0.43                      | 0.69                 |  |

Source: USDA-NRCS estimates are based on average water application rates for all commodities.

### Recreation

Recreation activities in the St. Marys River basin includes fishing, camping, boating, swimming, picnicking, and other activities.

### Waste Assimilation Water Demand

Water quantity, wastewater treatment, and wastewater discharge permitting are addressed in Section 4. However, it should be noted that the guidelines for discharge of treated effluent into the rivers and streams of the St. Marys River basin assume that sufficient surface water flow will be available to assimilate waste and ensure that water quality criteria will be met.

### Environmental Water Demands

EPD recognizes the importance of maintaining suitable aquatic habitat in Georgia's lakes and streams to support viable communities of fish and other aquatic organisms.

A significant issue that is receiving increasing attention from EPD is the minimum stream flow policy. EPD's current minimum stream flow policy is to protect the lowest seven-day average flow, which would have occurred during any ten-year period for a stream (commonly called the 7Q10). EPD is considering increasing the minimum flow requirement under recommendations of the Wildlife Resources Division.

### 3.2.3 Surface Water Withdrawal Permitting

The 1977 Surface Water Amendments to the Georgia Water Quality Control Act of 1964 require all non-agricultural users of more than 100,000 GPD on a monthly average (from any Georgia surface water body) to obtain a permit for this withdrawal from EPD. These users include municipalities, industries, military installations, and all other non-agricultural users. The statute stipulates that all pre-1977 users who could establish the quantity of their use prior to 1977 would be "grandfathered" for that amount of withdrawal. Table 3-6 lists the permits in effect in the St. Marys River basin.

Applicants are required to submit details relating to the source of withdrawals, demand projections, water conservation measures, low flow protection measures (for non-grandfathered withdrawals), and raw water storage capacities. EPD issued permit identifies the source of withdrawal, the monthly average and maximum 24-hour withdrawal, the standard and special conditions under which the permit is valid, and the expiration date of the permit. The standard conditions section of the permit generally defines the reporting requirements (usually annual submission of monthly average withdrawals); the special conditions section of the permit usually specifies measures the permittee is required to undertake so as to protect downstream users and instream uses (e.g. waste assimilation, aquatic habitat). The objective of these permits is to manage and allocate water resources in a manner that both efficiently and equitably meets the needs of all the users.

**Table 3-6. Active Municipal and Industrial Ground Water Withdrawal Permits in the St. Marys River Basin**

| Georgia County | Permit Number | Permit User Name                      | Permitted Monthly Avg W/D (Mgd) | Permitted Yearly Avg W/D (Mgd) | Permitted Aquifer          |
|----------------|---------------|---------------------------------------|---------------------------------|--------------------------------|----------------------------|
| Camden         | 020-0003      | Gilman Paper Co - Kraft Division      | 44.500                          | 40.000                         | Floridan                   |
| Camden         | 020-0010      | Kings Bay Naval Sub Base              | 2.900                           | 2.900                          | Floridan                   |
| Camden         | 020-0001      | Kingsland, City of                    | 3.000                           | 2.500                          | Floridan                   |
| Camden         | 020-0002      | St. Marys, City of                    | 3.000                           | 2.500                          | Floridan                   |
| Charlton       | 024-0001      | Folkston, City of                     | 1.500                           | 1.250                          | Floridan                   |
| Camden         | 020-0012      | Kings Bay Naval Sub Base - Irrigation | 1.000                           | 1.000                          | Miocene                    |
| Camden         | 020-0004      | Gilman Paper Co - Kraft Bag Division  | 0.169                           | 0.169                          | Floridan, Miocene-Pliocene |

### Farm Irrigation Permits

The 1988 Amendments to the Water Quality Control Act establish the permitting authority within EPD to issue farm irrigation water use permits. As with the previously mentioned surface water permitting statute, the lower threshold is 100,000 GPD; however users of less water may apply for and be granted a permit. With two exceptions, farm use is defined as irrigation of any land used for general farming, aquaculture, pasture, turf production, orchards, nurseries, watering for farm animals and poultry, and related farm activities. One relevant exception is that the processing of perishable agricultural products is not considered a farm use.

Applicants for these permits who can establish that their use existed prior to July 1, 1988, *and* when these applications are received prior to July 1, 1991, are “grandfathered” for the operating capacity in place prior to July 1, 1988. Other applications are reviewed and granted with an eye towards protection of grandfathered users and the integrity of the resource. Generally, agricultural users are not required to submit any water use reports.

### 3.2.4 Flooding and Floodplain Management

The St. Marys River basin was unaffected by the massive flooding that occurred in parts of Georgia in 1994, however, many counties within the St. Marys, Suwannee, Satilla and Ochlockonee basins were included in Federal Disaster Declaration #1209 as a result of the 1998 floods. The Floods of 1998 further substantiated the fact that flooding is the number one natural hazard in Georgia.

In March 1991, severe storms caused flooding in counties within St. Marys, Suwannee and Satilla river basins. Also the counties of Appling, Atkinson, Bacon, Berrien, Clinch, Coffee, Jeff Davis, Johnson, Lanier, Laurens, Lowndes, Pierce, Thomas and Ware were declared disaster areas.

All of the counties within the St. Marys River basin currently participate in the National Flood Insurance Program (NFIP).

Floodplain development is a constant concern, because development within floodplain areas can increase flood levels, thereby increasing the number of people and the amount of property at risk. The term “floodplain management” is often used as a synonym for program or agency-specific projects and regulations. It is in fact quite a broad concept. Floodplain management is a continuous process of making decisions about whether flood plains are to be used for development and how they are to be developed.

### **Floodplain Management Activities**

To increase understanding and maintain a working knowledge of floodplain management, Georgia's Floodplain Management Office periodically conducts training workshops throughout the State for local officials. The Floodplain Management Office held a workshop on May 13, 1999, for local officials from Glynn and Camden counties at the City of Brunswick government offices. The workshop covered the related aspects of the National Flood Insurance Program (NFIP), administration and enforcement of local flood ordinance, the effects of floodplain management on flood insurance rates and flood hazard mitigation.

The Floodplain Management Office also participates in the annual Governor's Severe Weather conference held on Jekyll Island. The purpose of this conference is to increase awareness and preparedness regarding all types of severe weather—flooding, hurricanes, tornadoes, thunderstorms and ice storms. Flooding is the number one natural disaster in Georgia according to the Georgia Emergency Management Agency (GEMA), coordinator of the conference. The conference is an opportunity for emergency managers, public safety personnel, medical professionals, elected officials and other interested persons to gather and discuss means to better protect against loss of lives and property.

## **3.3 Ground Water Quantity**

### **3.3.1 Ground Water Sources**

The St. Marys River basin in Georgia is in the physiographic province known as the Coastal Plain province. South of the fall line is the Coastal plain area, a region underlain by alternating layers of sand, clay, and limestone which get deeper and thicker to the southeast.

The St. Marys basin includes portions of Charlton and Camden counties. The main groundwater source in these counties is the Floridan Aquifer. This aquifer system delivers tremendous amounts of water quickly, leading to very heavy municipal, industrial and agricultural usage from this source.

### **3.3.2 Ground Water Supply Demands**

#### **Municipal and Industrial Uses**

Municipal and Industrial (M&I) water demands include public supplied and private supplied residential, commercial, governmental, institutional, manufacturing and other demands such as distribution system losses.

Existing permitted municipal and industrial groundwater users are shown on Table 3-6, by county. These permits are for users equal to or greater than 100,000 gallons per day. Users below this amount of groundwater are not required to have a permit for their withdrawals.

#### **Agricultural Water Demand**

Agricultural groundwater demand in the St. Marys River basin is limited. Generally agriculture areas use the Floridan aquifer as their source of groundwater.

### **3.3.3 Ground Water Supply Permitting**

#### **Nonagricultural Permits**

The Georgia Ground Water Use Act of 1972 requires permits from EPD for all non-agricultural users of ground water of more than 100,000 GPD. General information



required of the applicant includes location (latitude and longitude), past, present, and expected water demand, expected unreasonable adverse effects on other users, the aquifer system from which the water is to be withdrawn, and well construction data. The permits issued by EPD stipulate both the allowable monthly average and annual average withdrawal rates, standard and special conditions under which the permit is valid, and the expiration date of the permit. Ground water use reports are generally required of the applicant on a semi-annual basis. The objective here is the same as with surface water permits. A list of active Georgia municipal and industrial ground water withdrawal permits is provided in Table 3-6.

### **Farm Irrigation Permits**

The 1988 Amendments to the Ground Water Use Act establishes the permitting authority within EPD to issue farm irrigation water use permits. As with the previously mentioned ground water permitting statute, the lower threshold is 100,000 GPD; however users of less water may apply and be granted a permit. Agricultural withdrawal permits are too numerous to list in this document.

Applicants for these permits who could establish that their use existed prior to July 1, 1988, *and* when their applications were received prior to July 1, 1991, were “grandfathered” for the operating capacity in place prior to July 1, 1988. Other applications are reviewed and granted with an eye towards protection of grandfathered users and the integrity of the resource. Generally, agricultural users are not required to submit any water use reports.

### **Excessive Ground Water Withdrawals**

Excessive ground water withdrawal can lead to lowering or drawdown of the water table. Localized groundwater drawdowns are generally discovered only after the fact of permitting has occurred and withdrawal operations begun. To avoid such a possibility, if an application for a very large use of groundwater is received, the Water Resources Management Program of the Georgia EPD can take certain steps to possibly contain drawdown effects. Modeling the hydrogeologic impact of such a large user may be required of the potential permittee. If this computer analysis indicates no unreasonable impact on existing users, such a water use permit may be approved. Another recommended possibility is a negotiated reduction in permit amounts to a more moderate amount of withdrawal, with lessened impacts. Prior to full scale production of a well field, well pumping tests run at or near actual production rates can be required. These may give the permittee and the EPD some real idea of the amount of water that may be pumped safely, without endangering other users nor drawing down the aquifer too greatly. Permit withdrawal limits may then be set at some safer yield which is determined by these pumping tests. These tests may also indicate that proposed pumping amounts may require more wells drilled to spread out the ultimate production impact on the aquifer.

## **References**

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### ***In This Section***

- Sources and Types of Environmental Stressors
- Summary of Stressors Affecting Water Quality

#### Section 4

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# Water Quality: Environmental Stressors

Sections 4, 5, 6, and 7 are closely linked, providing the foundation for the water quality concerns in the basin, identifying the priority issues based on these concerns, and finally, recommending management strategies to address these concerns. Therefore, the reader will probably want to flip back and forth between sections to track specific issues.

This section describes the important environmental stressors that impair or threaten water quality in the St. Marys River basin. Section 4.1 first discusses the major sources of environmental stressors. Section 4.2 then provides a summary of individual stressor types as they relate to all sources. These include both traditional chemical stressors, such as metals or oxygen demanding waste, and less traditional stressors, such as modification of the flow regime (hydromodification) and alteration of physical habitat.

## **4.1 Sources and Types of Environmental Stressors**

Environmental stressors are first catalogued by type of source in this section. This is the traditional programmatic approach, and it provides a match to regulatory lines of authority for permitting and management. Assessment requires an integration of stressor loads across all sources, as described in Section 4.2.

### **4.1.1 Point Sources and Non-discharging Waste Disposal Facilities**

Point sources are defined as discharges of treated wastewater to the river and its tributaries, regulated under the National Pollutant Discharge Elimination System (NPDES). These are divided into two main types—permitted wastewater discharges, which tend to be discharged at relatively stable rates, and permitted storm water

discharges, which tend to be discharged at highly irregular, intermittent rates, depending on precipitation. Nondischarging waste disposal facilities, including land application systems and landfills, which are not intended to discharge treated effluent to surface waters, are also discussed in this section.

### NPDES Permitted Wastewater Discharges

The EPD NPDES permit program regulates municipal and industrial waste discharges, monitors compliance with limitations, and takes appropriate enforcement action for violations. For point source discharges, the permit establishes specific effluent limitations and specifies compliance schedules that must be met by the discharger. Effluent limitations are designed to achieve water quality standards in the receiving water and are reevaluated periodically (at least every 5 years).

#### *Municipal Wastewater Discharges*

Municipal wastewater treatment plants are among the most significant point sources regulated under the NPDES program in the St. Marys River basin, accounting for the majority of the total point source effluent flow (exclusive of cooling water). These plants collect, treat, and release large volumes of treated wastewater. Pollutants associated with treated wastewater include pathogens, nutrients, oxygen-demanding waste, metals, and chlorine residuals. Over the past several decades, Georgia has invested more than \$12.5 million in construction and upgrade of municipal water pollution control plants in the St. Marys River basin; a summary of these investments is provided in Appendix C. These upgrades have resulted in significant reductions in pollutant loading and consequent improvements in water quality below wastewater treatment plant outfalls. As of the 2000 water quality assessment, 0 miles of rivers/streams were identified in which municipal discharges contributed to not fully supporting designated uses, all of which are being addressed through the NPDES permitting process.

Table 4-1 displays the major municipal wastewater treatment plants with permitted discharges of 1 million gallons per day (MGD) or greater in the St. Marys River basin. The geographic distribution of dischargers is shown in Figure 4-1. In addition, there are discharges from a variety of smaller wastewater treatment plants, including both public facilities (small public water pollution control plants, schools, marinas, etc.) and private facilities (package plants associated with non-sewered developments and mobile home parks) with less than a 1-MGD flow. These minor discharges might have the potential to cause localized stream impacts, but they are relatively insignificant from a basin perspective. A complete list of permitted dischargers in the St. Marys River Basin is presented in Appendix D.

**Table 4-1. Major Municipal Wastewater Treatment Plant Discharges with Permitted Monthly Flow Greater than 1 MGD in the St. Marys River Basin**

| NPDES Permit No. | Facility Name            | County | Receiving Stream | Permitted Monthly Avg. Flow |
|------------------|--------------------------|--------|------------------|-----------------------------|
| HUC 03070204     |                          |        |                  |                             |
| GA0037800        | Kingsland St. Marys WPCP | Camden | St. Marys River  | 2.2                         |



Figure 4-I. Location of Municipal Wastewater Treatment Plants in the St. Marys River Basin

Most urban wastewater treatment plants also receive industrial process and nonprocess wastewater, which can contain a variety of conventional and toxic pollutants. The control of industrial pollutants in municipal wastewater is addressed through pretreatment programs. The major publicly owned wastewater treatment plants in this basin have developed and implemented approved local industrial pretreatment programs. Through these programs, the wastewater treatment plants are required to establish effluent limitations for their significant industrial dischargers (those which discharge in excess of 25,000 gallons per day of process wastewater or are regulated by a Federal Categorical Standard) and to monitor the industrial user’s compliance with those limits. The treatment plants are able to control the discharge of organics and metals into their sewerage system through the controls placed on their industrial users.

*Industrial Wastewater Discharges*

Industrial and federal wastewater discharges are also significant point sources regulated under the NPDES program. There are a total of 9 permitted municipal, state, federal, private, and industrial wastewater and process water discharges in the St. Marys River basin, as summarized in Table 4-2. The complete permit list is summarized in Appendix D.

**Table 4-2. Summary of NPDES Permits in the St. Marys River Basin**

| HUC      | Major Municipal Facilities | Major Industrial and Federal Facilities | Minor Public Facilities | Minor Private and Industrial Facilities | Total |
|----------|----------------------------|---|-------------------------|---|-------|
| 03070204 | 1                          | 1                                       | 5                       | 2                                       | 9     |

The nature of industrial discharges varies widely compared to discharges from municipal plants. Effluent flow is not usually a good measure of the significance of an industrial discharge. Industrial discharges can consist of organic, heavy oxygen-demanding waste loads from facilities such as pulp and paper mills; large quantities of noncontact cooling water from facilities such as power plants; pit pumpout and surface runoff from mining and quarrying operations, where the principal source of pollutants is the land-disturbing activity rather than the addition of any chemicals or organic material; or complex mixtures of organic and inorganic pollutants from chemical manufacturing, textile processing, metal finishing, etc. Pathogens and chlorine residuals are rarely of concern with industrial discharges, but other conventional and toxic pollutants must be addressed on a case-by-case basis through the NPDES permitting process. Table 4-3 lists the major industrial and federal wastewater treatment plants with discharges into the St. Marys River basin in Georgia.

**Table 4-3. Major Industrial and Federal Wastewater Treatment Facilities in the St. Marys River Basin**

| NPDES Permit No.    | Facility Name           | County | Description    | Flow(Mgd) | Receiving Stream |
|---------------------|-------------------------|--------|----------------|-----------|------------------|
| <b>HUC 03070204</b> |                         |        |                |           |                  |
| GA0001953           | Durango Paper St. Marys | Camden | Pulp and Paper | 30.5      | North Rv         |

There are also minor industrial discharges which may have the potential to cause localized stream impacts, but are relatively insignificant from a basin perspective. The locations of permitted point source discharges of treated wastewater in the St. Marys River basin are shown in Figure 4-2.

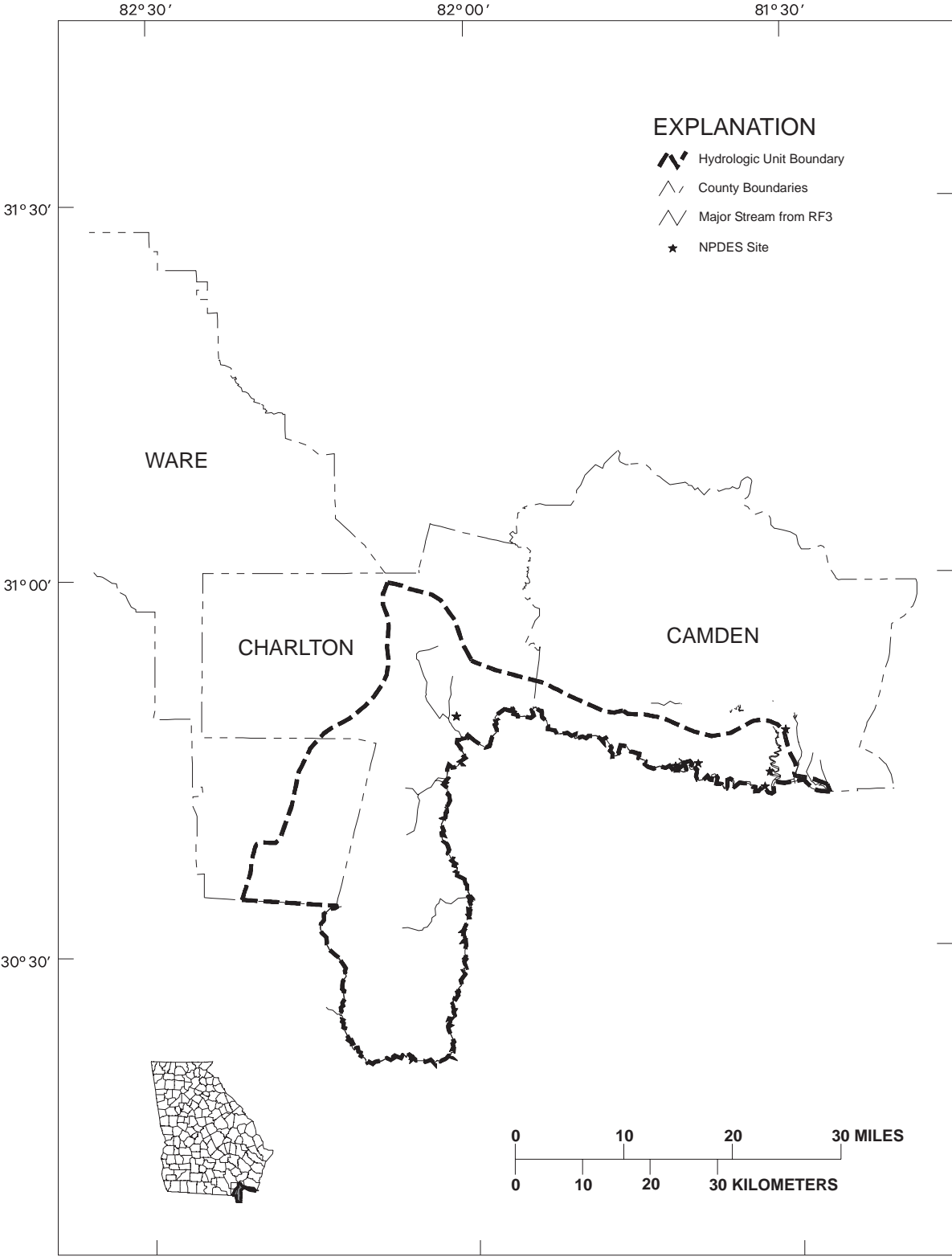


Figure 4-2. NPDES Sites Permitted by GAEPD, St. Marys River Basin, HUC 03070204

### *Combined Sewer Overflows*

Combined sewers are sewers that carry both storm water runoff and sanitary sewage in the same pipe. Most of these combined sewers were built at the turn of the century and were present in most large cities. At that time both sewage and storm water runoff were piped from the buildings and streets to the small streams that originated in the heart of the city. When these streams were enclosed in pipes, they became today's combined sewer systems. As the cities grew, their combined sewer systems expanded. Often new combined sewers were laid to move the untreated wastewater discharge to the outskirts of the town or to the nearest waterbody.

In later years wastewater treatment facilities were built and smaller sanitary sewers were constructed to carry the sewage (dry weather flows) from the termination of the combined sewers to these facilities for treatment. However, during wet weather, when significant storm water is carried in the combined system, the sanitary sewer capacity is exceeded and a combined sewer overflow (CSO) occurs. The surface discharge is a mixture of storm water and sanitary waste. Uncontrolled CSOs thus discharge raw diluted sewage and can introduce elevated concentrations of bacteria, BOD, and solids into a receiving water body. In some cases, CSOs discharge into relatively small creeks.

CSOs are considered a point source of pollution and are subject to the requirements of the Clean Water Act. Although CSOs are not required to meet secondary treatment effluent limits, sufficient controls are required to protect water quality standards for the designated use of the receiving stream. In its 1990 session, the Georgia Legislature passed a CSO law requiring all Georgia cities to eliminate or treat CSOs.

There are no known combined sewer overflows in the St. Marys River basin.

### **NPDES Permitted Storm Water Discharges**

Urban storm water runoff in the St. Marys basin has been identified as a source of stressors from pollutants such as oxygen-demanding waste (BOD) and fecal coliform bacteria. Storm water may flow directly to streams as a diffuse, nonpoint process, or may be collected and discharged through a storm sewer system. Storm sewers are now subject to NPDES permitting and are discussed in this section. Contributions from nonpoint storm water is discussed in later sections.

Pollutants typically found in urban storm water runoff include pathogens (such as bacteria and viruses from human and animal waste), heavy metals, debris, oil and grease, petroleum hydrocarbons and a variety of compounds toxic to aquatic life. In addition, the runoff often contains sediment, excess organic material, fertilizers (particularly nitrogen and phosphorus compounds), herbicides, and pesticides which can upset the natural balance of aquatic life in lakes and streams. Storm water runoff may also increase the temperature of a receiving stream during warm weather, which potentially threatens valuable fisheries in the St. Marys River basin. All of these pollutants, and many others, influence the quality of storm water runoff. There are also many potential problems related to the quantity of urban runoff, which can contribute to flooding and erosion in the immediate drainage area and downstream.

### *Municipal Storm Water Discharges*

In accordance with Federal "Phase I" storm water regulations, the state of Georgia has issued individual areawide NPDES municipal separate storm sewer system (MS4) permits to 58 cities and counties in municipal areas with populations greater than 100,000 persons. There were no permits issued in the St. Marys River basin.

### *Industrial Storm Water Discharges*

Industrial sites often have their own storm water conveyance systems. The volume and quality of storm water discharges associated with industrial activity is dependent on a

number of factors, such as the industrial activities occurring at the facility, the nature of the precipitation, and the degree of surface imperviousness (hard surfaces). These discharges are of intermittent duration with short-term pollutant loadings that can be high enough to have shock loading effects on the receiving waters. The types of pollutants from industrial facilities are generally similar to those found in storm water discharges from commercial and residential sites; however, industrial facilities have a significant potential for discharging at higher pollutant concentrations, and may include specific types of pollutants associated with a given industrial activity.

EPD has issued one general permit regulating storm water discharges for 10 of 11 federally regulated industrial subcategories. The general permit for industrial activities requires the submission of a Notice of Intent (NOI) for coverage under the general permit; the preparation and implementation of storm water pollution prevention plan; and, in some cases, analytical testing of storm water discharges from the facility. As with the municipal storm water permits, implementation of site-specific best management practices is the preferred method for controlling storm water runoff.

The 11th federally regulated industrial subcategory (construction activities) is covered under NPDES General Permit No. GAR100000. This general permit regulates storm water discharges associated with construction activity at sites and common developments disturbing more than five acres. The general permit requires the submission of a Notice of Intent (NOI) to obtain coverage under the permit, the preparation and implementation of an Erosion, Sedimentation, and Pollution Control Plan, and the preparation and implementation of a Comprehensive Monitoring Program which provides for monitoring of turbidity levels in the receiving stream(s) and/or storm water outfalls(s) during certain rain events. The general permit became effective on August 1, 2000 and will expire on July 31, 2003.

### **Nondischarging Waste Disposal Facilities**

#### *Land Application Systems (LASs)*

In addition to permits for point source discharges, EPD has developed and implemented a permit system for land application systems (LASs). LASs for final disposal of treated wastewaters have been encouraged in Georgia and are designed to eliminate surface discharges of effluent to waterbodies. LASs are used as an alternative to advanced levels of treatment or as the only alternative in some environmentally sensitive areas.

When properly operated, an LAS should not be a source of stressors to surface waters. The locations of LASs are, however, worth noting because of the (small) possibility that a LAS could malfunction and become a source of stressor loading.

A total of 147 municipal and 53 industrial permits for land application systems were in effect in Georgia in 2000. Municipal and other wastewater land application systems within the St. Marys Basin are listed in Table 4-4. The locations of all LASs within the basin are shown in Figure 4-3.

**Table 4-4. Wastewater Land Application Systems in the St. Marys River Basin**

| <b>Facility Name</b>  | <b>County</b> | <b>Permit No.</b> | <b>Permitted Flow (Mgd)</b> |
|-----------------------|---------------|-------------------|-----------------------------|
| Saint Marys Las       | Camden        | GA02-068          | 0.8                         |
| US Navy Kings Bay Las | Camden        | GA03-751          | 1.5                         |



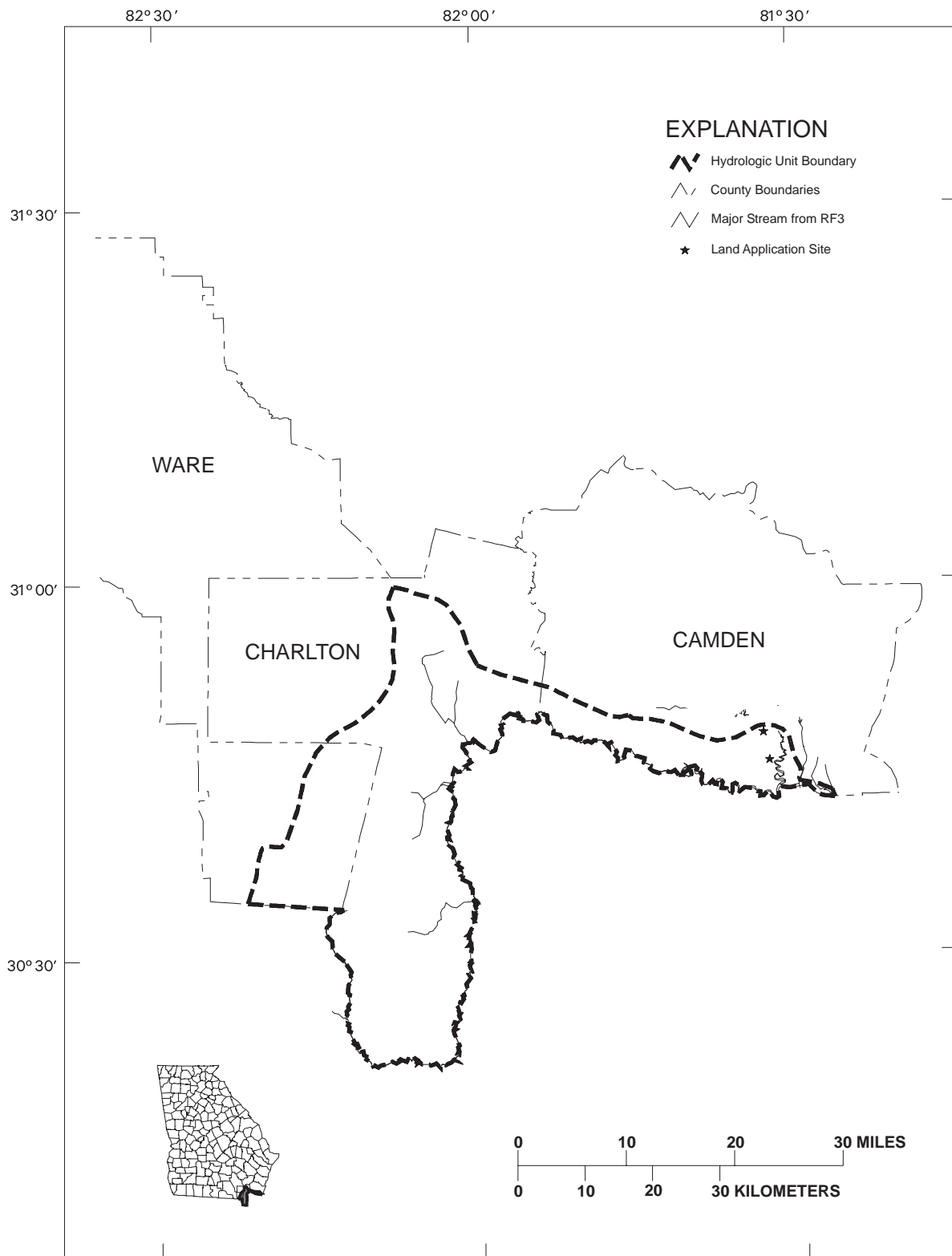


Figure 4-3. Land Application Systems, St. Marys River Basin, HUC 03070204

### *Landfills*

Permitted landfills are required to contain and treat any leachate or contaminated runoff prior to discharge to any surface water. The permitting process encourages either direct connection to a publicly owned treatment works (although vehicular transportation is allowed in certain cases) or treatment and recirculation on site to achieve a no-discharge system. Direct discharge in compliance with NPDES requirements is allowed but is not currently practiced any landfills in Georgia. Groundwater contaminated by landfill leachate from older, unlined landfills represents a potential threat to waters of the state. Ground water and surface water monitoring and corrective action requirements are in place for all landfills operated after 1988 to identify and rededicate potential threats. The provisions of the Hazardous Sites Response Act address threats posed by older landfills as releases of hazardous constituents are identified. All new municipal solid waste landfills are required to be lined and to have a leachate collection system installed.

EPD's Land Protection Branch is responsible for permitting and compliance of municipal and industrial Subtitle D landfills. The location of permitted landfills within the basin is shown in Figure 4-4.

### **4.1.2 Nonpoint Sources**

The pollution impact on Georgia's streams has radically shifted over the last two decades. Streams are no longer dominated by untreated or partially treated sewage discharges, which had resulted in little or no oxygen and little or no aquatic life. The sewage is now treated, oxygen levels have recovered, and healthy fisheries have followed. Industrial discharges have also been placed under strict regulation. However, other sources of pollution are still affecting Georgia's streams. These sources are referred to as *nonpoint sources*. Nonpoint sources are diffuse in nature. Nonpoint source pollution can generally be defined as the pollution caused by rainfall or snowmelt moving over and through the ground. As water moves over and through the soil, it picks up and carries away natural pollutants and pollutants resulting from human activities, finally depositing them in lakes, rivers, wetlands, coastal waters, or ground water. Habitat alteration (e.g., removal of riparian vegetation) and hydrological modification (e.g., channelization, bridge construction) can also cause adverse effects on the biological integrity of surface waters and are also treated as nonpoint sources of pollution.

Nonpoint pollutant loading comprises a wide variety of sources not subject to point source control through NPDES permits. The most significant nonpoint sources are those associated with precipitation, washoff, and erosion, which can move pollutants from the land surface to water bodies. Both rural and urban land uses can contribute significant amounts of nonpoint pollution. A review of the 1998-1999 water quality assessment results for the St. Marys basin indicates that urban runoff and rural nonpoint sources contribute significantly to lack of full support for designated uses. The major categories of stressors for nonpoint sources are discussed below.

#### **Nonpoint Sources from Agriculture**

Agricultural operations can contribute stressors to water bodies in a variety of ways. Tillage and other soil-disturbing activities can promote erosion and loading of sediment to water bodies unless controlled by management practices. Nutrients contained in fertilizers, animal wastes, or natural soils may be transported from agricultural land to streams in either sediment-attached or dissolved forms. Loading of pesticides and pathogens is also of concern for various agricultural operations.



Figure 4-4. Landfills, St. Marys River Basin, HUC 03070204

### *Sediment and Nutrients*

Sediment is the most common pollutant resulting from agricultural operations. It consists mainly of mineral fragments resulting from the erosion of soils, but it can also include crop debris and animal wastes. Excess sediment loads can damage aquatic habitat by smothering and shading food organisms, alter natural substrate, and destroying spawning areas. Runoff with elevated sediment concentrations can also scour aquatic habitat, causing significant impacts on the biological community. Excess sediment can also increase water treatment costs, interfere with recreational uses of water bodies, create navigation problems, and increase flooding damage. In addition, a high percentage of nutrients lost from agricultural lands, particularly phosphorus, are transported attached to sediment. Many organic chemicals used as pesticides or herbicides are also transported predominantly attached to sediment.

Agriculture can be a significant source of nutrients, which can lead to excess or nuisance growth of aquatic plants and depletion of dissolved oxygen. The nutrients of most concern from agricultural land uses are nitrogen (N) and phosphorus (P), which may come from commercial fertilizer or land application of animal wastes. Both nutrients assume a variety of chemical forms, including soluble ionic forms (nitrate and phosphate) and less-soluble organic forms. Less soluble forms tend to travel with sediment, whereas more soluble forms move with water. Nitrate-nitrogen is very weakly adsorbed by soil and sediment and is therefore transported entirely in water. Because of the mobility of nitrate-nitrogen, the major route of nitrate loss is to streams by interflow or ground water in deep seepage.

Phosphorus transport is a complex process that involves different components of phosphorus. Soil and sediment contain a pool of adsorbed phosphorus, which tends to be in equilibrium with the phosphorus in solution (phosphate) as water flows over the soil surface. The concentrations established in solution are determined by soil properties and fertility status. Adsorbed phosphorus attached to soil particles suspended in runoff also equilibrates with phosphorus in solution.

### *Animal Waste*

In addition to contributing to nutrient loads, animal waste may contribute high loads of oxygen-demanding chemicals and bacterial and microbial pathogens. The waste may reach surface waters through direct runoff as solids or in their soluble form. Soluble forms may reach ground water through runoff, seepage, or percolation and reach surface waters as return flow. As the organic materials decompose, they place an oxygen demand on the receiving waters, which may adversely affect fisheries, and cause other problems with taste, odor, and color. When waters are contaminated by waste from mammals the possible presence of pathogens that affect human health, include fecal bacteria, is of particular concern. In addition to being a source of bacteria, cattle waste might be an important source of the infectious oocysts of the protozoan parasite *Cryptosporidium parvum*.

### *Pesticides*

Pesticides applied in agricultural production can be insoluble or soluble and include herbicides, insecticides, miticides, and fungicides. They are primarily transported directly through surface runoff, either in dissolved forms or attached to sediment particles. Some pesticides can cause acute and chronic toxicity problems in the water or throughout the entire food chain. Others are suspected human carcinogens, although the use of such pesticides has generally been discouraged in recent years.

The major agricultural pesticide/herbicides use within the basin include 2,4-d, Prowl, Blazer/Basagran/Trifluralin/Treflan/Trilin, Aatrex/Atizine, Gramoxone, Classic, Lexone/Sencor, and Lasso (alachlor) (compiled from the Georgia Herbicide Use Survey

summary (Monks and Brown 1991)). Since 1990, the use of alachlor in Georgia has decreased dramatically since peanut wholesalers no longer buy peanuts with alachlor.

Nonherbicide pesticide use is difficult to estimate. According to Stell et al. (1995), pesticides other than herbicides are currently used only when necessary to control some type of infestation (nematodes, fungi, and insects). Other common nonherbicide pesticides include chlorothalonil, aldicarb, chlorpyrifos, methomyl, thiodicarb, carbaryl, acephate, fonofos, methyl parathion, terbufos, disulfoton, phorate, triphenyltin hydroxide (TPTH), and synthetic pyrethroids/pyrethrins. Application periods of principal agricultural pesticides span the calendar year in the basin. However, agricultural pesticides are applied most intensively and on a broader range of crops from March 1 to September 30 in any given year.

It should be noted that past uses of persistent agricultural pesticides that are now banned might continue to affect water quality within the basin, particularly through residual concentrations present in bottom sediments. A survey of pesticide concentration data by Stell et al. (1995) found that two groups of compounds had concentrations at or above minimum reporting levels in 56 percent of the water and sediment analyses. The first group included DDT and metabolites, and the second group included chlordane and related compounds (heptachlor, heptachlor epoxide)—while dieldrin was also frequently detected. The USEPA now bans all of these pesticides for use in the United States, but they might persist in the environment for long periods of time.

### **Nonpoint Sources from Urban, Industrial, and Residential Lands**

Water quality in urban waterbodies is affected by both point source discharges and diverse land use activities in the drainage basin (i.e., nonpoint sources). One of the most important sources of environmental stressors in the St. Marys River basin, particularly in the developed and rapidly growing areas is diffuse runoff from urban, industrial, and residential land uses (jointly referred to as “urban runoff”). Nonpoint source contamination impairs streams that drain extensive commercial and industrial areas due to inputs of storm water runoff, unauthorized discharges, and accidental spills. Wet weather urban runoff can carry high concentrations of many of the same pollutants found in point source discharges, such as oxygen-demanding waste, suspended solids, synthetic organic chemicals, oil and grease, nutrients, lead and other metals, and bacteria. The major difference is that urban runoff occurs only intermittently, in response to precipitation events.

The characteristics of nonpoint urban sources of pollution are generally similar to those of NPDES permitted storm water discharges (these are discussed in the previous section). Nonpoint urban sources of pollution include drainage from areas with impervious surfaces, but also includes less highly developed areas with greater amounts of pervious surfaces such as lawns, gardens, and septic tanks, all of which may be sources of nutrient loading.

There is little site-specific data available to quantify loading in nonpoint urban runoff in the St. Marys River basin, although estimates of loading rates by land use types have been widely applied in other areas.

#### *Pesticides and Herbicides from Urban and Residential Lands*

Urban and suburban land uses are also a potential source of pesticides and herbicides through application to lawns and turf, roadsides, and gardens and beds. As an example, Stell et al. (1995) provide a summary of usage in the Atlanta Metropolitan Statistical Area (MSA). The herbicides most commonly used by the lawn-care industry are combinations of dicamba, 2,4-D, mecoprop (MCP), 2,4-DP, and MCPA, or other phenoxy-acid herbicides, while most commercially available weed control products contain one or more of the following compounds: glyphosphate, methyl sulfometuron, benefin

(benfluralin), bensulide, acifluorfen, 2,4-D, 2,4-DP, or dicamba. Atrazine was also available for purchase until it was restricted by the State of Georgia on January 1, 1993. The main herbicides used by local and state governments are glyphosphate, methyl sulfometuron, MSMA, 2,4-D, 2,4-DP, dicamba, and chlorsulfuron. Herbicides are used for preemergent control of crabgrass in February and October, and in the summer for postemergent control. Data from the 1991 Georgia Pest Control Handbook (Delaplane, 1991) and a survey of CES and SCS personnel conducted by Stell et al. indicate that several insecticides could be considered ubiquitous in urban/suburban use, including chlorpyrifos, diazinon, malathion, acephate, carbaryl, lindane, and dimethoate. Chlorothalonil, a fungicide, is also widely used in urban and suburban areas.

#### *Other Urban/Residential Sources*

Urban and residential storm water also potentially includes pollutant loads from a number of other terrestrial sources:

**Septic Systems.** Poorly sited and improperly operating septic systems can contribute to the discharge of pathogens and oxygen-demanding pollutants to receiving streams. This problem is addressed through septic system inspections by the appropriate County Health Department, extension of sanitary sewer service and local regulations governing minimum lot sizes and required pump-out schedules for septic systems.

**Leaking Underground Storage Tanks.** The identification and remediation of leaking underground storage tanks (LUSTs) is the responsibility of the EPD Land Protection Branch. Petroleum hydrocarbons and lead are typically the pollutants associated with LUSTs.

#### **Nonpoint Sources from Forestry**

Silvicultural operations may serve as sources of stressors, particularly excess sediment loads to streams, when Best Management Practices (BMPs) are not followed. From a water quality standpoint, woods roads pose the greatest potential threat of any of the typical forest practices. It has been documented that 90 percent of the sediment that entered streams from a forestry operation was directly related to either poorly located or poorly constructed roads. The potential impact to water quality from erosion and sedimentation is increased if BMPs are not adhered to.

Silviculture is also a potential source of pesticides/herbicides. According to Stell et al. (1995), pesticides are mainly applied during site preparation after clear-cutting and during the first few years of new forest growth. Site preparation occurs on a 25-year cycle on most pine plantation land, so the area of commercial forest with pesticide application in a given year is relatively small. The herbicides glyphosate (Accord), sulfometuron methyl (Oust), hexazinone (Velpar), imazapyr (Arsenal), and metsulfuron methyl (Escort) account for 95 percent of the herbicides used for site preparation to control grasses, weeds, and broadleaves in pine stands. Dicamba, 2,4-D, 2,4-DP (Banvel), triclopyr (Garlon), and picloram (Tordon) are minor use chemicals used to control hard to kill hardwoods and kudzu. The use of triclopyr and picloram has decreased since the early 1970's.

Most herbicides are not mobile in the soil and are targeted to plants, not animals. Applications made following the label and in conjunction with BMPs should pose little threat to water quality.

Chemical control of insects and diseases is not widely practiced except in forest tree nurseries which is a very minor land use. Insects in pine stands are controlled by chlorpyrifos, diazinon, malathion, acephate, carbaryl, lindane, and dimethoate. Diseases

are controlled using chlorothalonil, dichloropropene, and mancozeb. There are no commercial forest tree nurseries within the basin.

According to the Water Quality in Georgia 1998 Report, no streams were identified in the basin as impacted due to commercial forestry activities.

#### *Statewide BMP Implementation Survey*

The Georgia Forestry Commission (GFC) conducted statewide BMP implementation surveys in 1991 and 1992 and most recently completed its third survey in 1998. The purposes of these surveys are to determine to what extent forestry BMPs are being implemented and are they effective in minimizing erosion. The surveys were set up to evaluate streamside management zones (SMZs), roads, stream crossings, timber harvesting, mechanical site preparation, chemical treatments, burning, and regeneration operations typically associated with forestry.

During the 1992 survey, the GFC evaluated 565 acres on 4 sites within the Saint Marys Basin. Two sites involving 320 acres were on private lands and 2 sites involving 245 acres were on forest industry land. Overall the percentage of acres in compliance with BMPs was 100 percent. Approximately 100 percent of the 2.8 miles of main haul roads evaluated on 4 sites were in compliance with BMPs. Approximately 100 percent of the 495 harvested acres evaluated on 3 sites were in compliance with BMPs. One site (70 acres) on forest industry land was evaluated for site preparation. Compliance was 100 percent. No sites were evaluated for mechanical regeneration.

During the 1998 survey, the GFC evaluated 213 acres on 4 sites within the Saint Marys Basin. Three sites involving 167.58 acres were on forest industry lands and one site involving 45 acres was on private land. Overall, the percentage of applicable BMPs implemented was 93 percent. By ownership, implementation was 92 percent on forest industry land and 95 percent on private land. The percentage of acres in compliance with BMPs was 99.8 percent. By ownership, the percentage of acres in BMP compliance was greater than 99 percent on both forest industry and private lands.

*Streamside Management Zones:* Approximately 2.78 acres of SMZs were evaluated on 2 sites. One site was on forest industry land and the other was on private land. The percentage of applicable BMPs implemented was 88 percent and the percentage of acres in compliance with the BMPs was 98 percent. Most noted problems involved logging debris left in streams and pre-suppression firebreaks within the SMZ.

*Main Haul Roads:* Approximately 5.3 miles of main haul roads were evaluated on 3 forest industry sites. The percentage of applicable BMPs implemented was 100 percent and the percentage of actual miles in compliance with the BMPs was 100 percent. No private roads were evaluated.

*Stream Crossings:* Two stream crossings were evaluated on one forest industry site. The percentage of applicable BMPs implemented was 78 percent and the percentage of actual crossings in compliance with BMPs was 50 percent. Most noted problems involved skidders using fords in streams for crossings and not stabilizing the approaches.

*Timber Harvesting Outside the SMZ:* Approximately 34.64 acres were evaluated on 2 sites. One site was on forest industry land and the other was on private land. For both sites, the overall percentage of applicable BMPs implemented was 100 percent and the percentage of acres in BMP compliance was 100 percent.

*Mechanical Site Preparation Outside the SMZ:* Approximately 87.58 acres were evaluated on 3 sites. Two sites were on forest industry and one was on private land. The percentage of applicable BMPs implemented was 92 percent. By ownership, BMP implementation was 89 percent for forest industry and 100 percent for private land. The

percentage of acres in BMP compliance was 100 percent for both ownerships. Trash was not removed from one site.

*Chemical Treatments Outside the SMZ:* No sites were evaluated for chemical treatments.

*Control Burning Outside the SMZ:* Approximately 20 acres were evaluated on one private land site. The percentage of applicable BMPs implemented was 100 percent and the percentage of acres in BMP compliance was 100 percent.

*Artificial Regeneration Outside the SMZ:* Approximately 67.58 acres were evaluated on 2 forest industry sites. The percentage of applicable BMPs implemented was 100 percent and the percentage of acres in BMP compliance was 100 percent.

*Stream Miles:* Approximately 0.65 miles of stream were evaluated on 2 sites. One site was on forest industry and the other was on private land. The percentage of miles in compliance with BMPs was 97 percent. A stream habitat assessment was conducted above and below the forest industry site. The above site stream assessment was the reference section and used to compare any potential impairment that would typically show up in the downstream section below the forestry operation. The downstream segment was comparable to the upstream reference.

Forestry BMP education is being targeted toward foresters, timber buyers, and loggers in the area to increase compliance. From December 1995 through December 2000, approximately 50 personnel affiliated with timber buyers and loggers living within the Saint Marys River Basin have completed the three day Master Timber Harvester Workshop. BMP training was conducted by the GFC.

Another statewide BMP survey is scheduled for calendar year 2001.

#### *Atmospheric Deposition*

Atmospheric deposition can be a significant source of nitrogen and acidity in watersheds. Nutrients from atmospheric deposition, primarily nitrogen, are distributed throughout the entire basin in precipitation. The primary source of nitrogen in atmospheric deposition is nitrogen oxide emissions from combustion of fossil fuels. The rate of atmospheric deposition is a function of topography, nutrient sources, and spatial and temporal variations in climatic conditions.

Atmospheric deposition can also be a source of certain mobile toxic pollutants, including mercury, PCBs, and other organic chemicals.

### **4.1.3 Flow and Temperature Modification**

Many species of aquatic life are adapted to specific flow and temperature regimes. In addition, both flow and temperature affect the dissolved oxygen balance in water, and changes in flow regime can have important impacts on physical habitat.

Thus, flow and temperature modifications can be important environmental stressors. They also interact with one another to affect the oxygen balance: flow energy helps control reaeration rate, while water temperature controls the solubility of dissolved oxygen, and higher water temperatures reduce oxygen solubility and thus tend to reduce dissolved oxygen concentrations. Further, increased water temperature increases the rate of metabolic activity in natural waters, which in turn may increase oxygen consumption by aquatic species.

### **4.1.4 Physical Habitat Alteration**

Many forms of aquatic life are sensitive to physical habitat disturbances. Probably the major disturbing factor is erosion and loading of excess sediment, which changes the



nature of the stream substrate. Thus, any land use practices that cause excess sediment input can have significant impacts.

Physical habitat disturbance is also evident in many urban streams. Increased impervious cover in urban areas can result in high flow peaks, which increase bank erosion. In addition, construction and other land-disturbing activities in these areas often provide an excess sediment load, resulting in a smothering of the natural substrate and physical form of streams with banks of sand and silt.

## 4.2 Summary of Stressors Affecting Water Quality

Section 4.1 described the major sources of loads of pollutants (and other types of stressors) to the St. Marys basin. What happens in a river is often the result of the combined impact of many different types of loading, including point and nonpoint sources. For instance, excess concentrations of nutrients may result from the combined loads of wastewater treatment plant discharges, runoff from agriculture, runoff from residential lots, and other sources. Accordingly, Section 4.2 brings together the information contained in Section 4.1 to focus on individual stressor types, as derived from all sources.

### 4.2.1 Nutrients

All plants require certain nutrients for growth, including the algae and rooted plants found in lakes, rivers, and streams. Nutrients required in the greatest amounts include nitrogen and phosphorus. Some loading of these nutrients is needed to support normal growth of aquatic plants, an important part of the food chain. Too much loading of nutrients can, however, result in an overabundance of algal growth with a variety of undesirable impacts. The condition of excessive nutrient-induced plant production is known as eutrophication, and waters affected by this condition are said to be eutrophic. Eutrophic waters often experience dense blooms of algae, which can lead to unaesthetic scums and odors and interfere with recreation. In addition, overnight respiration of living algae, and decay of dead algae and other plant material, can deplete oxygen from the water, stressing or killing fish. Eutrophication of lakes typically results in a shift in fish populations to less desirable, pollution-tolerant species. Finally, eutrophication may result in blooms of certain species of blue-green algae which have the capability of producing toxins.

For freshwater aquatic systems, the nutrient in the shortest supply relative to plant demands is usually phosphorus. Phosphorus is then said to be the “limiting nutrient” because the concentration of phosphorus limits potential plant growth. Control of nutrient loading to reduce eutrophication thus focuses on phosphorus control.

Point and nonpoint sources to the St. Marys also discharge large quantities of nitrogen, but nitrogen is usually present in excess of amounts required to match the available phosphorus. Nitrogen (unlike phosphorus) is also readily available in the atmosphere and ground water, so it is not usually the target of management to control eutrophication in freshwater. The bulk of the nitrogen in fresh-water systems is found in three ionic forms—ammonium ( $\text{NH}_4^+$ ), nitrite ( $\text{NO}_2^-$ ), or nitrate ( $\text{NO}_3^-$ ). Nitrite and nitrate are more readily taken up by most algae, but ammonia is of particular concern because it can be toxic to fish and other aquatic life. Accordingly, wastewater treatment plant upgrades have focused on reducing the toxic ammonia component of nitrogen discharges, with corresponding increase in the nitrate fraction.

## Sources of Nutrient Loading

The major sources of nutrient loading in the St. Marys basin are wastewater treatment facilities, urban runoff and storm water, and agricultural runoff. Concentrations found in the streams and rivers of the St. Marys basin represent a combination of a variety of point and nonpoint source contributions.

Point source loads can be quantified from permit and effluent monitoring data, but nonpoint loads are difficult to quantify. Rough estimates of average nutrient loading rates from agriculture are available; however, nonpoint loads from urban/residential sources in the basin have not yet been quantified. The long-term trends in phosphorus within the St. Marys River basin can be obtained by examining results from EPD long-term trend monitoring stations. The trend in instream total phosphorus concentrations at one site in the St Marys River basin is shown in Figure 4-5. In general, phosphorus concentrations have declined over time as a result of improvements in wastewater treatment technology. Long-term monitoring was discontinued at this site in 1994 due to changes in EPD strategy for trend monitoring. This station was monitored in 1998 and will continue to have focused monitored every five years. Details of statewide monitoring strategy are discussed further in Section 5.2.2.

### 4.2.2 Oxygen Depletion

Oxygen is required to support aquatic life, and Georgia water quality standards specify minimum and daily average dissolved oxygen concentration standards for all waters. Violations of water quality standards for dissolved oxygen was the second most commonly listed cause of nonsupport of designated uses in 1998-1999. Problems with oxygen depletion in rivers and streams of the St. Marys basin are associated with oxygen-demanding wastes from point and nonpoint sources. Historically, the greatest threat to maintaining adequate oxygen levels to support aquatic life has come from the discharge of oxygen-demanding wastes from wastewater treatment plants. Treatment upgrades and more stringent permit limits have reduced this threat substantially. Today, dissolved oxygen issues in the St. Marys River basin are mainly associated with nonpoint source discharges. It should also be noted that dissolved oxygen concentrations are naturally lower in parts of the St. Marys River basin.

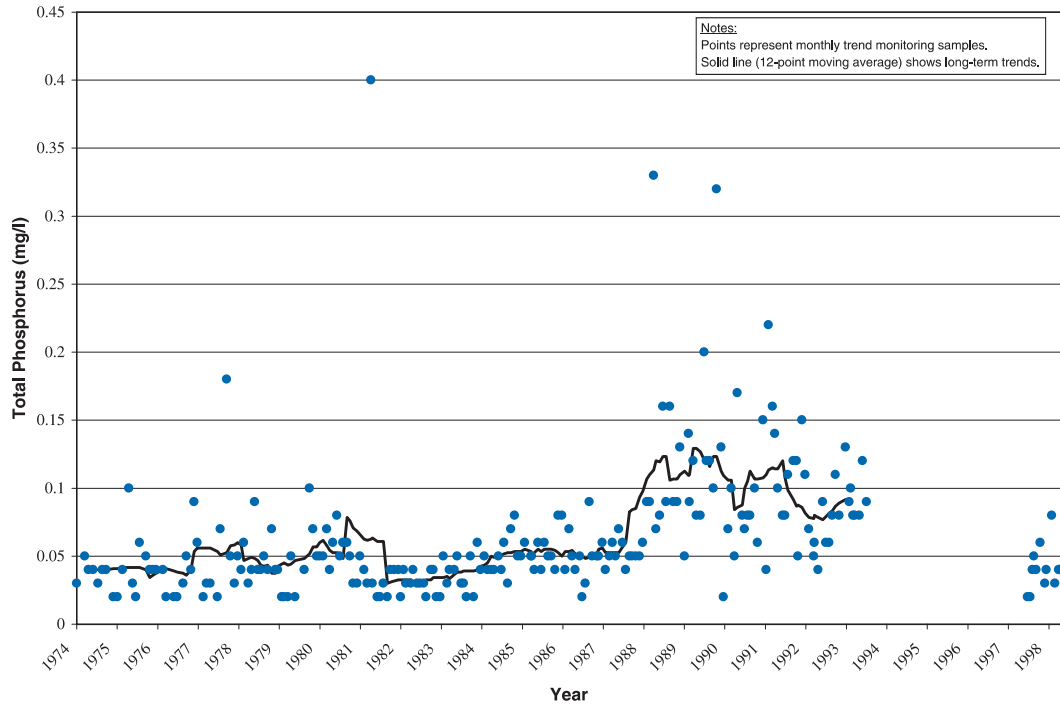
The trend in instream dissolved oxygen concentrations at one site in the St Marys River basin is shown in Figure 4-6. All waters in the St Marys basin have a state water quality standard of 4.0 mg/L. As shown in Figure 4-6, dissolved oxygen concentrations are usually above this standard. Long-term monitoring was discontinued at this site in 1994 due to changes in EPD strategy for trend monitoring. This station was monitored in 1998 and will continue to have focused monitored every five years. Details of statewide monitoring strategy are discussed further in Section 5.2.2.

### 4.2.3 Metals

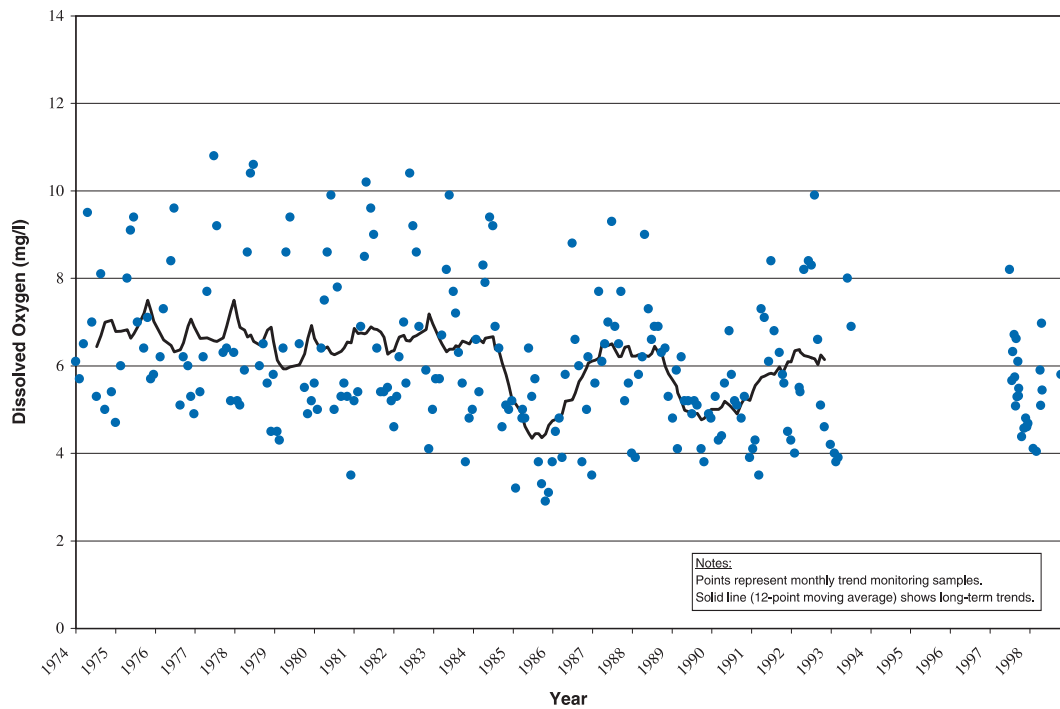
No violations of water quality standards for metals were detected in the St. Marys River during the 1998 sampling.

### 4.2.4 Fecal Coliform Bacteria

Violations of the standard for fecal coliform bacteria were the most commonly listed cause of nonsupport of designated uses in the 1998-1999 water quality assessment. Fecal coliform bacteria are monitored as an indicator of fecal contamination and the possible presence of human bacterial and protozoan pathogens in water. Fecal coliform bacteria may arise from many of the different point and nonpoint sources discussed in Section 4.1.



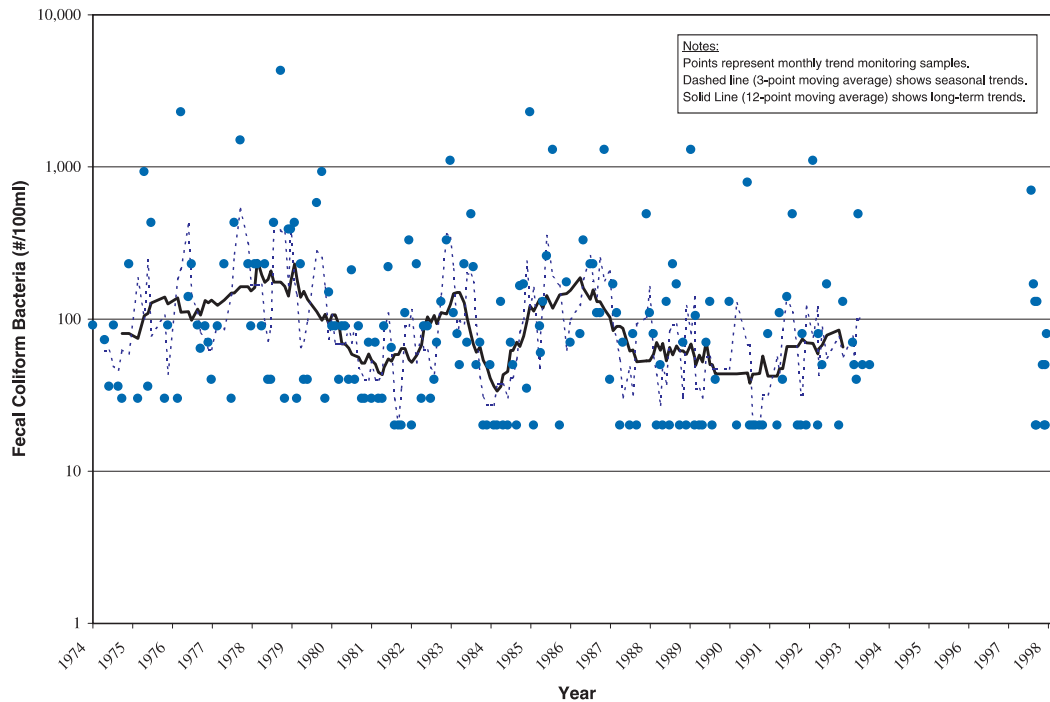
**Figure 4-5. Total Phosphorus Concentrations, St. Marys River at U.S. Highway 17 near Gross, Florida**



**Figure 4-6. Dissolved Oxygen Concentrations, St. Marys River at U.S. Highway 17 near Gross, Florida**

Human waste is of greatest concern as a potential source of bacteria and other pathogens. One primary function of wastewater treatment plants is to reduce this risk through disinfection. Observed violations of the fecal coliform standard below several wastewater treatment plants on the St. Marys River have generally been rapidly corrected in recent years.

The trend in instream fecal coliform concentrations at one site in the St Marys River basin is shown in Figure 4-7. Long-term monitoring was discontinued at this site in 1994 due to changes in EPD strategy for trend monitoring. This station was monitored in 1998 and will continue to have focused monitored every five years. Details of statewide monitoring strategy are discussed further in Section 5.2.2.



**Figure 4-7. Fecal Coliform Bacteria Concentrations, St Marys River at U.S. Highway 17 near Gross, Florida**

As point sources have been brought under control, nonpoint sources have become increasingly important as potential sources of fecal coliform bacteria. Nonpoint sources may include

- Agricultural nonpoint sources, including concentrated animal operations and spreading and/or disposal of animal wastes.
- Runoff from urban areas transporting surface dirt and litter, which may include both human and animal fecal matter, as well as a fecal component derived from sanitary sewer overflows.
- Urban and rural input from failed or ponding septic systems.

#### **4.2.5 Synthetic Organic Chemicals**

Synthetic organic chemicals (SOCs) include pesticides, herbicides, and other man-made toxic chemicals. SOCs may be discharged to waterbodies in a variety of ways, including

- Industrial point source discharges.
- Wastewater treatment plant point source discharges, which often include industrial effluent as well as SOCs from household disposal of products such as cleaning agents and insecticides.
- Nonpoint runoff from agricultural and silvicultural land with pesticide and herbicide applications.
- Nonpoint runoff from urban areas, which may load a variety of SOCs such as horticultural chemicals and termiticides.
- Illegal disposal and dumping of wastes.

SOCs were not detected in the surface waters of the St. Marys River basin in problem concentrations. It should be noted, however, that most monitoring has been targeted to waters located below point sources where potential problems were suspected. Recent research by USGS Hippe et al., 1994; Stell et al., 1995) suggests pesticide/herbicide loading in urban runoff and storm water may be of greater concern than agricultural loading, particularly in streams of the metropolitan Atlanta area.

#### **4.2.6 Stressors from Flow Modification**

Stress from flow modification is primarily associated with stormflow in smaller streams associated with development and increased impervious area.

#### **4.2.7 Sediment**

Erosion and discharge of sediment can have a number of adverse impacts on water quality. First, sediment can carry attached nutrients, pesticides, and metals into streams. Second, sediment is itself a stressor. Excess sediment loads can alter habitat, destroy spawning substrate, and choke aquatic life, while high turbidity also impairs recreational and drinking water uses. Sediment loading is of concern throughout the basin, but is of greatest concern in the developing urban areas and major transportation corridors. The rural areas are of lesser concern with the exception of rural unpaved road systems and areas where cultivated cropland exceeds 20 percent of the total land cover.

Long term observation of river bathymetry associated with fisheries studies indicate evidence of fish habitat alteration through sedimentation.

#### **4.2.8 Habitat Degradation and Loss**

In many parts of the St. Marys basin, support for native aquatic life is potentially threatened by degradation of aquatic habitat. Habitat degradation is closely tied to sediment loading, and excess sediment is the main threat to habitat in rural areas with extensive land-disturbing activities, as well as in urban areas where increased flow peaks and construction can choke and alter stream bottom substrates. A second important type of habitat degradation in the St. Marys basin is loss of riparian tree cover, which can lead to increased water temperatures.

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## ***In This Section***

- Assessment of Water Quantity
- Assessment of Water Quality

### Section 5

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# Assessments of Water Quantity and Quality

This section provides an evaluation of the current conditions in the St. Marys River basin, in terms of both water quantity (Section 5.1) and water quality (Section 5.2) issues. The assessment results are then combined with the evaluation of environmental stressors from Section 4 to produce a listing of Concerns and Priority Issues in Section 6.

## **5.1 Assessment of Water Quantity**

General information about water quantity issues in the St. Marys basin is taken from the Georgia Environmental Protection Water Availability and Use Report, Coastal Plain River Basins, The Regional Economic Forecast of Population and Employment Comprehensive Study, Volume 1 and updated from other Georgia Environmental Protection Division sources where available.

### **5.1.1 Municipal and Industrial Water Uses**

There are no municipal users of surface water in the basin. The sole industrial surface water user in the basin is Gilman Paper Company with two surface water withdrawal permits. As stated in section 3, ground water is the principal water source in the basin instead of surface water because of the abundance of the more cheaply developed ground water sources.

#### **Overview of Surface Public Water Systems**

Most surface water system plants, in the State of Georgia, are facilities that utilize conventional treatment which includes coagulation, flocculation, sedimentation, filtration, and disinfection. There are a number of small package plants which use the same treatment but on a smaller scale. Intakes located in urban areas with upstream development or in rural areas with large amounts of agriculture upstream have higher amounts of sediments (turbidity) in the rivers, streams and creeks that provide the raw surface water. These waters are prone to sudden erosion and sedimentation problems, also known as flashing, during hard rain storms which increases the amount of sediment (dirt, mud, and sand) in the water. Water with excess sediment or turbidity can clog

intakes (also known as muddying) and filters requiring more sophisticated treatment and higher cost. Many plants have reservoirs to store large amounts of water and to settle out excess sediment (turbidity). Often taste and odor problems come from a natural sources of iron and manganese or algae blooms in shallow surface water. However, algae blooms can also indicate an increase in the level of nutrients in the water. There are no drinking water plants in this basin and therefore no known raw water quality problems.

### **5.1.2 Recreation**

Recreation activities in this basin include boating, swimming, fishing and picnicking. St. Marys dock also serves as a riverboat access point to Cumberland Island and the Cumberland Island Wilderness Area.

### **5.1.3 Hydropower**

There are no hydropower facilities in the St. Marys basin.

### **5.1.4 Navigation**

There is no commercial navigation in the St. Marys basin.

### **5.1.5 Waste Assimilation Capacity**

Water quality, wastewater treatment, and wastewater discharge permitting are addressed in Section 4. However, it should be noted that the guidelines for discharge of treated effluent into the rivers and streams of the St. Marys River basin assume that sufficient surface water flow will be available to assimilate waste and ensure that water quality criteria will be met.

### **5.1.6 Assessment of Ground Water**

Except for users in the cities of Folkston, Kingsland and St. Marys, there are few users of groundwater throughout the St Marys river basin in Georgia, though all municipal, industrial and agricultural users withdrawing water from the Floridan aquifer throughout the basin contribute to the salt-water problem discussed below.

The general regional use of groundwater throughout coastal Georgia and into northeast Florida is leading to declining water levels in the Floridan aquifer. Such declines are reducing pressures in the aquifer sufficiently to allow seawater to enter the aquifer locally in the nearby Jacksonville area of Florida and potentially in the St Marys area of Georgia. Just to the north in Brunswick, Glynn County, reduced aquifer pressure allows underlying salt brines to rise through fractures and other pathways and is contaminating the fresh water in the Floridan aquifer.

An “Interim Strategy for Managing Salt Water Intrusion in the Upper Floridan Aquifer of Southeast Georgia” was developed to deal with this problem. This strategy is the current policy that addresses existing and additional groundwater. In particular, there remains only a small amount of Floridan groundwater still available for permitting in this basin, after which time no further additional withdrawals will be approved without associated reduction in usage elsewhere.

## **5.2 Assessment of Water Quality**

This assessment of water quality is generally consistent with Georgia’s water quality assessments for CWA Section 305(b) reporting to EPA. It begins with a discussion of (1) water quality standards, (2) monitoring programs, and (3) data analyses to assess compliance with water quality standards and determine use support. Following this



introductory material, detailed assessment results by subbasin are presented in Section 5.2.4.

### 5.2.1 Water Quality Standards

Assessment of water quality requires a baseline for comparison. A statewide baseline is provided by Georgia's water quality standards, which contain water use classifications, numeric standards for chemical concentrations, and narrative requirements for water quality.

Georgia's water use classifications and standards were first established by the Georgia Water Quality Control Board in 1966. The water use classification system was applied to interstate waters in 1972 by EPD. Table 5-1 provides a summary of water use classifications and basic water quality criteria for each water use. Georgia also has general narrative water quality standards, which apply to all waters. These narrative standards are summarized in Table 5-2.

In addition to the basic water quality standards shown above, Congress made changes in the Clean Water Act in 1987 which required each state to adopt numeric limits for toxic substances for the protection of aquatic life and human health. In order to comply with these requirements, in 1989 the Board of Natural Resources adopted 31 numeric standards for protection of aquatic life and 90 numeric standards for the protection of human health. Appendix B provides a complete list of the toxic substance standards that apply to all waters in Georgia. Georgia has adopted all numeric standards for toxic substances promulgated by the USEPA. Georgia is also developing site-specific standards for major lakes where control of nutrient loading is required to prevent problems associated with eutrophication.

**Table 5-1. Georgia Water Use Classifications and Instream Water Quality Standards for Each Use**

| Use Classification                   | Bacteria<br>(fecal coliform)                       |                          | Dissolved Oxygen<br>(other than trout streams) <sup>1</sup> |                   | pH<br>Std. Units | Temperature<br>(other than trout streams) <sup>1</sup> |              |
|--------------------------------------|--|--------------------------|---|-------------------|------------------|--|--------------|
|                                      | 30-Day Geometric Mean <sup>2</sup><br>(MPN/100 ml) | Maximum<br>(MPN./100 ml) | Daily Average<br>(mg/l)                                     | Minimum<br>(mg/l) |                  | Maximum Rise (°F)                                      | Maximum (°F) |
| Drinking Water requiring treatment   | 1,000 (Nov-April)<br>200 (May-Oct)                 | 4,000<br>(Nov-April)     | 5.0   | 4.0               | 6.0-8.5          | 5  | 90           |
| Recreation                           | 200 (Freshwater)<br>100 (Coastal)                  | --                       | 5.0   | 4.0               | 6.0-8.5          | 5  | 90           |
| Fishing Coastal Fishing <sup>3</sup> | 1,000 (Nov-April)<br>200 (May-Oct)                 | 4,000<br>(Nov-April)     | 5.0   | 4.0               | 6.0-8.5          | 5  | 90           |
| Wild River                           | No alteration of natural water quality             |                          |   |                   |                  |  |              |
| Scenic River                         | No alteration of natural water quality             |                          |   |                   |                  |  |              |

1 Standards for Trout Streams for dissolved oxygen are an average of 6.0 mg/l and a minimum of 5.0 mg/l. No temperature alteration is allowed in Primary Trout Streams and a temperature change of 2EF is allowed in Secondary Trout Streams.

2 Geometric means should be "based on at least four samples collected from a given sampling site over a 30-day period at intervals not less than 24 hours." The geometric mean of a series of N terms is the Nth root of their product. Example: the geometric mean of 2 and 18 is the square root of 36.

3 Standards are same as fishing with the exception of dissolved oxygen which is site specific.

**Table 5-2. Georgia Narrative Water Quality Standards for All Waters (Excerpt from Georgia Rules and Regulations for Water Quality Control Chapter 391-3-6-.03 - Water Use Classifications and Water Quality Standards)**

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- (5) General Criteria for All Waters. The following criteria are deemed to be necessary and applicable to all waters of the State:
- (a) All waters shall be free from materials associated with municipal or domestic sewage, industrial waste or any other waste which will settle to form sludge deposits that become putrescent, unsightly or otherwise objectionable.
  - (b) All waters shall be free from oil, scum and floating debris associated with municipal or domestic sewage, industrial waste or other discharges in amounts sufficient to be unsightly or to interfere with legitimate water uses.
  - (c) All waters shall be free from material related to municipal, industrial or other discharges which produce turbidity, color, odor or other objectionable conditions which interfere with legitimate water uses.
  - (d) All waters shall be free from toxic, corrosive, acidic and caustic substances discharged from municipalities, industries or other sources, such as nonpoint sources, in amounts, concentrations or combinations which are harmful to humans, animals or aquatic life.
  - (e) All waters shall be free from turbidity which results in a substantial visual contrast in a waterbody due to man-made activity. The upstream appearance of a body of water shall be observed at a point immediately upstream of a turbidity-causing man-made activity. The upstream appearance shall be compared to a point which is located sufficiently downstream from the activity so as to provide an appropriate mixing zone. For land disturbing activities, proper design, installation and maintenance of best management practices and compliance with issued permits shall constitute compliance with [this] Paragraph...
- 

## 5.2.2 Surface Water Quality Monitoring

EPD's monitoring program integrates physical, chemical, and biological monitoring to provide information for water quality and use attainment assessments and for basin planning. EPD monitors the surface waters of the state to:

- collect baseline and trend data,
- document existing conditions,
- study impacts of specific discharges,
- determine improvements resulting from upgraded water pollution control plants,
- support enforcement actions,
- establish wasteload allocations for new and existing facilities,
- verify water pollution control plant compliance,
- document water use impairment and reasons for problems causing less than full support of designated water uses, and
- develop Total Maximum Daily Loads.

EPD used a variety of monitoring tools to collect information for water quality assessments and for basin planning. These tools include trend monitoring, intensive surveys, lake, coastal, biological, fish tissue, toxic substance monitoring, and facility compliance sampling. Each of these is briefly described in the following sections.

### Trend Monitoring

Long term monitoring of streams at strategic locations throughout Georgia, trend or ambient monitoring, was initiated by EPD during the late 1960s. This work was and continues to be accomplished to a large extent through cooperative agreements with

federal, state, and local agencies who collect samples from groups of stations at specific, fixed locations throughout the year. The cooperating agencies conduct certain tests in the field and send stream samples to EPD for additional laboratory analyses. Although there have been a number of changes over the years, routine chemical trend monitoring is still accomplished through similar cooperative agreements.

Today EPD contracts with the United States Geological Survey (USGS) for the majority of the trend sampling work. In addition to monthly stream sampling, a portion of the work with the USGS involves continuous monitoring at several locations across the state. EPD associates also collect water and sediment samples for toxic substance analyses, as well as macroinvertebrate samples to characterize the biological community at selected locations as a part of the trend monitoring effort. WRD associates assess fish communities as a part of the monitoring effort. Additional samples used in the assessment were collected by other federal, state and local governments, universities, contracted Clean Lakes projects and utility companies.

### **Focused Monitoring in the St. Marys River Basin**

In 1995, EPD adopted and implemented significant changes to the strategy for trend monitoring in Georgia. The changes were implemented to support the River Basin Management Planning program. The number of fixed stations statewide was reduced in order to focus resources for sampling and analysis in a particular group of basins in any one year in accordance with the basin planning schedule. Sampling focus was placed on the St. Marys, Satilla, Suwannee, and Ochlockonee River basins during 1998.

Figure 5-1 shows the focused monitoring network for the St. Marys River basin used in 1998. During this period statewide trend monitoring was continued at a number of station locations statewide, in the Savannah Harbor, and at all continuous monitoring locations. The remainder of the trend monitoring resources were devoted to the St. Marys, Satilla, Suwannee, and Ochlockonee River basins. As a result, more sampling was conducted in the focus river basins. Increasing the resolution of the water quality monitoring improves the opportunity to identify impaired waters, as well as the causes of impairment.

### **Intensive Surveys**

Intensive surveys complement long-term fixed station monitoring to focus on a particular issue or problem over a shorter period of time. Several basic types of intensive surveys are conducted, including model calibration surveys and impact studies. The purpose of a model calibration survey is to collect data to calibrate a mathematical water quality model. Models are used for wasteload allocations and/or TMDLs and as tools for use in making regulatory decisions. Impact studies are conducted when information on the cause-and-effect relationships between pollutant sources and receiving waters is needed. In many cases biological information is collected along with chemical data for use in assessing environmental impacts.

### **Lake Monitoring**

EPD has maintained monitoring programs for Georgia's public access lakes for many years. In the late 1960s, a comprehensive statewide study was conducted to assess fecal coliform levels at public beaches on major lakes in Georgia as the basis for water use classifications and establishment of water quality standards for recreational waters. In 1972, EPD staff participated in the USEPA National Eutrophication Survey, which included 14 lakes in Georgia. A postimpoundment study was conducted for West Point Lake in 1974. Additional lake monitoring continued through the 1970s. The focus of

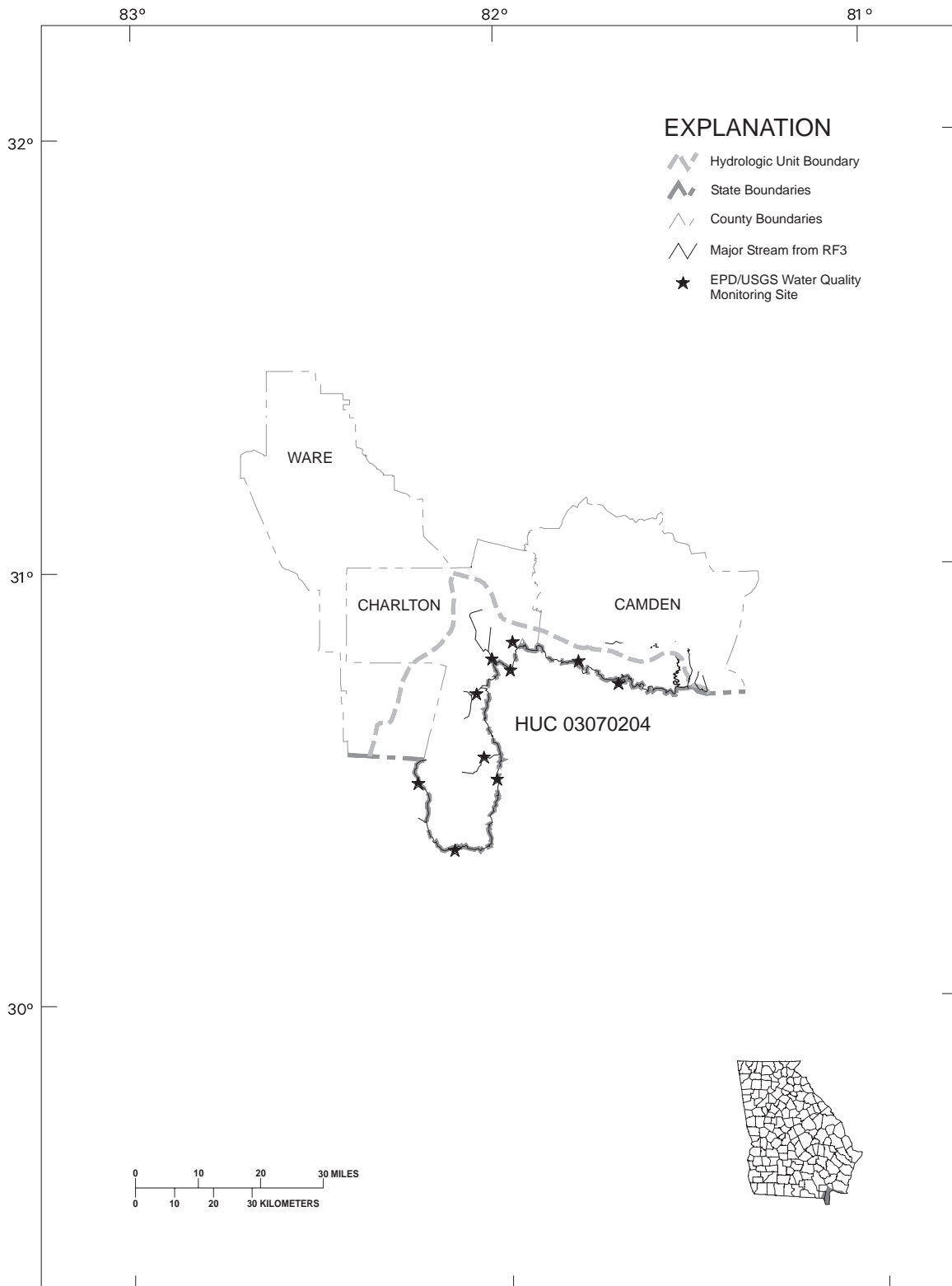


Figure 5-1. St. Marys River Basin Trend Monitoring Network Station Locations

these studies was primarily problem/solution-oriented and served as the basis for regulatory decisions. In the 1990s, EPD conducted Clean Lakes Phase I Diagnostic – Feasibility studies in several major lakes. The study results were used as the basis for establishing lake-specific water quality standards.

### Trophic Condition Monitoring

In 1980-1981, EPD conducted a statewide survey of public access freshwater lakes. The study was funded in part by USEPA Clean Lakes Program funds. The survey objectives were to identify freshwater lakes with public access, assess each lake's trophic condition, and develop a priority listing of lakes as to need for restoration and/or protection. In the course of the survey, data and information were collected on 175 identified lakes in 340 sampling trips. The data collected included depth profiles for dissolved oxygen, temperature, pH, specific conductance, and Secchi disk transparency and chemical analyses for chlorophyll *a*, total phosphorus, nitrogen compounds, and turbidity.

### Fish Tissue Monitoring

The DNR conducts fish tissue monitoring for toxic chemicals and issues fish consumption guidelines as needed to protect human health. It is not possible for the DNR to sample fish from every stream and lake in the state. However, high priority has been placed on the 26 major reservoirs which make up more than 90 percent of the total lake acreage. These lakes will continue to be sampled as part of the River Basin Management Planning 5-year rotating schedule to track trends in fish contaminant levels. The DNR has also made sampling fish in rivers and streams down-stream of urban and/or industrial areas a high priority. In addition, DNR will focus attention on areas which are frequented by a large number of anglers.

The program includes testing of fish tissue samples for the substances listed in Table 5-3. Of the 43 constituents tested, only PCBs, chlordane, and mercury have been found in fish at concentrations which could create risk to human health from fish consumption.

The test results have been used to develop consumption guidelines which are updated annually and provided to fishermen when they purchase fishing licenses. This program will continue and will be coordinated as a part of the River Basin Management Planning process in the future.

**Table 5-3. Parameters for Fish Tissue Testing**

|                 |                    |                    |
|-----------------|--------------------|--------------------|
| Antimony        | a-BHC              | Heptachlor         |
| Arsenic         | b-BHC              | Heptachlor Epoxide |
| Beryllium       | d-BHC              | Toxaphene          |
| Cadmium         | g-BHC (Lindane)    | PCB-1016           |
| Chromium, Total | Chlordane          | PCB-1221           |
| Copper          | 4,4-DDD            | PCB-1232           |
| Lead            | 4,4-DDE            | PCB-1242           |
| Mercury         | 4,4-DDT            | PCB-1248           |
| Nickel          | Dieldrin           | PCB-1254           |
| Selenium        | Endosulfan I       | PCB-1260           |
| Silver          | Endosulfan II      | Methoxychlor       |
| Thallium        | Endosulfan Sulfate | HCB                |
| Zinc            | Endrin             | Mirex              |
| Aldrin          | Endrin Aldehyde    | Pentachloroanisole |
|                 |                    | Chlorpyrifos       |

In 1994, EPD began utilizing a “risk-based” approach to develop fish consumption guidelines for the state’s waters. The EPD’s guidelines are based on the use of USEPA potency factors for carcinogenicity and reference doses for noncancer toxicity, whichever is most protective. Inputs used in the derivation of guidelines include a  $1 \times 10^{-4}$  risk level for cancer, a 30 year exposure duration, 70 kg as body weight for an adult, and 70 years as the lifetime duration. A range of possible intakes from a low of 3g/day to a high of 30 g/day is evaluated and one of four different recommendations made: no restriction, limit consumption to 1 meal per week, limit consumption to 1 meal per month, or do not eat.

### **Toxic Substance Stream Monitoring**

EPD has focused resources on the management and control of toxic substances in the state’s waters for many years. Toxic substance analyses were conducted on samples from selected trend monitoring stations from 1973-1991. Wherever discharges were found to have toxic impacts or to include toxic pollutants, EPD has incorporated specific limitations on toxic pollutants in NPDES discharge permits.

In 1983 EPD intensified toxic substance stream monitoring efforts. This expanded toxic substance stream monitoring project includes facility effluent, stream, sediment, and fish sampling at specific sites downstream of selected industrial and municipal discharges. From 1983 through 1991, 10 to 20 sites per year were sampled as part of this project. Future work will be conducted as a part of the River Basin Management Planning process.

### **Facility Compliance Sampling**

In addition to surface water quality monitoring, EPD conducts evaluations and compliance sampling inspections of municipal and industrial water pollution control plants. Compliance sampling inspections include the collection of 24-hour composite samples, as well as evaluation of the permittee’s sampling and flow monitoring requirements.

More than 280 sampling inspections were conducted by EPD staff statewide in 1998. The results were used, in part, to verify the validity of permittee self-monitoring data and as supporting evidence, as applicable, in enforcement actions. Also, sampling inspections can lead to identification of illegal discharges. In 1998, this work was focused on facilities in the St. Marys, Satilla, Suwannee, and Ochlockonee River basins in support of the basin planning process.

### **Aquatic Toxicity Testing**

In 1982 EPD incorporated aquatic toxicity testing into selected industrial NPDES permits. In January 1995, EPD issued approved NPDES Reasonable Potential Procedures, which further delineated required conditions for conducting whole effluent toxicity (WET) testing for municipal and industrial discharges. All major permitted discharges (flow greater than 1 MGD) are required to have WET tests run with each permit reissuance. Certain minor dischargers are also subject to this requirement if EPD determines that aquatic toxicity is a potential issue.

## **5.2.3 Data Analysis**

### **Assessment of Use Support - General Procedures**

EPD assesses water quality data to determine if water quality standards are met and if the waterbody supports its classified use. If monitoring data shows that standards are not achieved, depending on the frequency with which standards are not met, the waterbody is said to be not supporting or partially supporting the designated use (see box).

## **Analysis of data for fecal coliform bacteria, metals, toxicity, dissolved oxygen, fish/shellfish consumption advisories, and biotic data**

### *Fecal Coliform Bacteria*

Georgia water quality standards establish a fecal coliform criterion of a geometric mean (four samples collected over a 30-day period) of 200 MPN/100 mL for all waters in Georgia during the recreational season of May through October. This is the year-round standard for waters with the water use classification of recreation. For waters classified as drinking water, fishing, or coastal fishing, for the period of November through April, the fecal coliform criterion is a geometric mean (four samples collected over a 30-day period) of 1000 per 100 ml and not to exceed 4000 per 100 ml for any one sample. The goal of fecal coliform sampling in the St. Marys River basin focused monitoring in 1997-1998 was to collect four samples in a thirty day period in each of four quarters. If one geometric mean was in excess of the standard then the stream segment was placed on the partial support list. If more than one geometric mean was in excess of the standard the stream segment was placed on the not support list.

In some cases the number of samples was not adequate to calculate geometric means. In these cases, the USEPA recommends the use of a review criterion of 400 per 100 ml to evaluate sample results. This bacterial density was used to evaluate data for the months of May through October and the maximum criterion of 4000 per 100 ml was used in assessing the data from the months of November through April. Thus, where geometric mean data was not available, waters were deemed not supporting uses when 26 percent of the samples had fecal coliform bacteria densities greater than the applicable review criteria (400 or 4000 MPN/100 mL) and partially supporting when 11 to 25 percent of the samples were in excess of the review criterion.

### *Metals*

Since data on metals from any one given site are typically infrequent, using the general evaluation technique of 26 percent excursion to indicate nonsupport and 11 to 25 percent excursion to indicate partial support was not meaningful. Streams were placed in the nonsupporting category if multiple excursions of state criteria occurred and the data were based on more than four samples per year. With less frequent sampling, streams with excursions were placed on the partially supporting list. In addition, an asterisk appears beside metals data in those cases where there is a minimal database. Data were collected in the winter and the summer seasons in 1998 for comparison to water quality standards. Clean techniques were used. If one of the samples was in excess of the standard the stream segment was placed on the partial support list. This approach is in accordance with USEPA guidance, which suggests any single excursion of a metals criteria be listed.

### *Toxicity Testing/Toxic Substances*

Data from EPD toxicity testing of water pollution control plant effluents were used to predict toxicity in the receiving waterbody at critical, 7Q10 low flows. Effluent data for metals were used to designate either partial support or nonsupport based on whether instream corroborating metals data were available. When instream metals data were available the stream was determined to be not supporting if a metal concentration exceeded stream standards; when instream data were not available, the stream was listed as partially supporting.

### *Dissolved Oxygen, pH, Temperature*

When available data indicated that these parameters were out of compliance with state standards more than 25 percent of the time, the waters were evaluated as not supporting the designated use. Between 11 percent and 25 percent noncompliance resulted in a partially supporting evaluation.

### *Fish/Shellfish Consumption Guidelines*

A waterbody was included in the not supporting category when an advisory for “no consumption” of fish, a commercial fishing ban, or a shellfishing ban based on actual data was in effect. A waterbody was placed in the partially supporting category if a guideline for restricted consumption of fish had been issued for the waters.

### *Biotic Data*

A “Biota Impacted” designation for “Criterion Violated” indicates that studies showed a modification of the biotic community. Communities used were fish. Studies of fish populations by the DNR Wildlife Resources Division used the Index of Biotic Integrity (IBI) to identify affected fish populations. The IBI values were used to classify the population as Excellent, Good, Fair, Poor, or Very Poor. Stream segments with fish populations rated as “Poor” or “Very Poor” were included in the partially supporting list.

Appendix E includes lists of all streams and rivers in the basin for which data have been assessed. The lists include information on the location, data source, designated water use classification, criterion violated, potential cause, actions planned to alleviate the problem, and estimates of stream miles affected. The list is further coded to indicate status of each waterbody under several sections of the Federal Clean Water Act (CWA). Different sections of the CWA require states to assess water quality (Section 305(b)), to list waters still requiring TMDLs (Section 303(d)), and to document waters with nonpoint source problems (Section 319).

The assessed waters are described in three categories: waters supporting designated uses, waters partially supporting designated uses, and waters not supporting designated uses. Waters were placed on the partially supporting list if:

- The chemical data (dissolved oxygen, pH, temperature) indicated an excursion of a water quality standard in 11 percent to 25 percent of the samples collected.
- A fish consumption guideline was in place for the waterbody.

The partially supporting list may also include stream reaches based on predicted concentrations of metals at low stream flow (7Q10 flows) in excess of state standards as opposed to actual measurements on a stream sample. Generally, a stream reach was placed on the not supporting list if:

- The chemical data (dissolved oxygen, pH, temperature) indicated an excursion of a water quality standard in greater than 25 percent of the samples collected.
- A fish consumption ban was in place for the waterbody.
- Acute or chronic toxicity tests documented or predicted toxicity at low stream flow (7Q10) due to a municipal or industrial discharge to the waterbody.

Additional specific detail is provided in the following paragraphs (see box) on analysis of data for fecal coliform bacteria, metals, toxicity, dissolved oxygen, fish/shellfish consumption advisories, and biotic data.

#### **5.2.4 Assessment of Water Quality and Use Support**

This section provides a summary of the assessment of water quality and support of designated uses for streams and major lakes in the St. Marys River basin. Most of these results were previously summarized in the Georgia 2000 305(b)/303(d) listing (Georgia DNR, 2000). Results are presented by HUC. A geographic summary of assessment results is provided by HUC in Figure 5-2.

##### **St. Marys River Subbasin (HUC 03070204)**

Appendix E summarizes the determination of support for designated uses of all assessed rivers and streams within this hydrologic unit (GA DNR, 2000).

Monitoring data was collected from 10 monitoring stations located within this subbasin during the 1998. Historically, one trend monitoring station was sampled within this subbasin. The following assessment is based on data from these trend monitoring stations.

##### *Low Dissolved Oxygen*

The water use classification of fishing was not fully supported in two St. Marys River mainstem segments and five tributary segments due to dissolved oxygen concentrations less than standards. Low dissolved oxygen in these areas was attributed to nonpoint sources, however dissolved oxygen may be lower in these areas due to natural conditions.



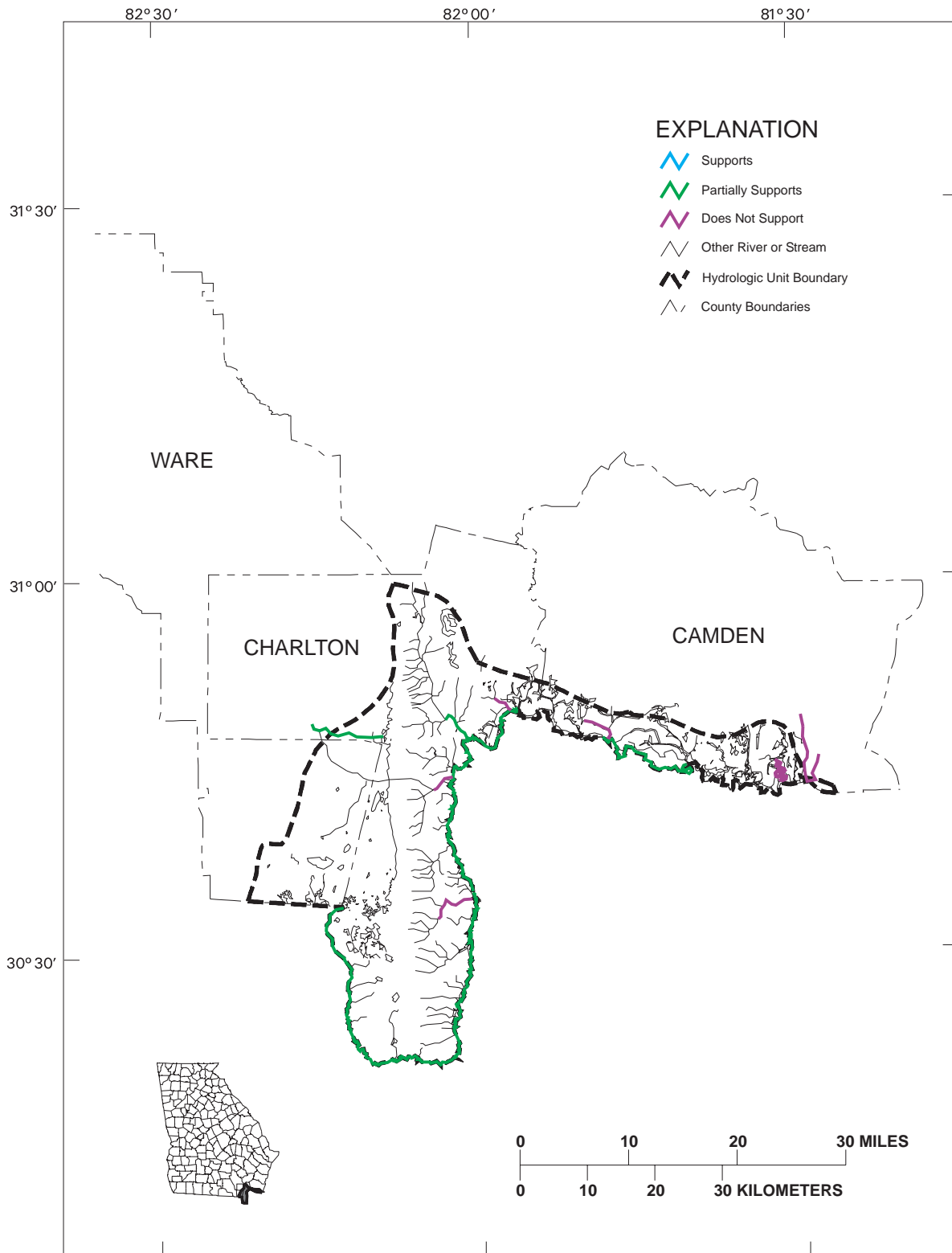


Figure 5-2. Assessment of Water Quality Use Support in the St. Marys River Basin, HUC 03070204

### *Fecal Coliform Bacteria*

The water use classification of fishing was not fully supported in two tributary segments due to exceedances of the water quality standard for fecal coliform bacteria. These may be attributed to a combination of urban runoff, septic systems, sanitary sewer overflows, rural nonpoint sources and/or animal wastes.

### *Erosion and Sedimentation*

The water use classifications of fishing, recreation, and drinking water are potentially threatened in waterbodies by erosion and loading of sediment which can alter stream morphology, impact habitat, and reduce water clarity. Potential sources include urban runoff and development (particularly construction), unpaved rural roads, forestry practices, and agriculture. There are no stream segments listed at this time in this subbasin as not fully supporting designated water uses due to poor fish communities or sedimentation.

### *Drought Conditions*

Drought conditions in Georgia during the May 1998-2000 period significantly impacted river basins throughout the state including the St Marys basin.

### *Flooding*

In March 1998, Georgia experienced widespread flooding due to heavy rainfall. The severity of the rain and the damages that resulted from flooding caused more than 65% of Georgia's counties to be declared federal disaster areas under Presidential Disaster Declaration 1209, including counties within the St Marys river basin. Before 1998, the last major flooding event occurred in July 1994, when tropical storm Alberto moved into southwest Georgia and caused the worst flooding in the State's history. In some parts of Georgia, the rainfall total was up to 27 inches.

### *Salt Water Intrusion*

Salt water intrusion into the Upper Floridan Aquifer threatens ground water supplies in the St Marys-Fernandina Beach area. The United States Geological Survey (USGS) reports that salt water intrusion conditions may be similar to those at Brunswick; some wells in northern Florida have been abandoned because of salt-water problems.

### *Prohibited Shellfish Harvesting Areas*

The water use classification of fishing was not fully supported in the North River, a tributary to the St. Marys River due to prohibited shellfish harvesting areas. This is administrative in nature and not based on water quality data.

### *Fish Consumption Guidelines*

The water use classification of fishing was not fully supported in three segments of the St. Marys River mainstem due to fish consumption guidelines recommended because of mercury residues. The guidelines are for largemouth bass, spotted sucker and redbreast sunfish.

## **References**

DRI/McGraw Hill. 1996. The Regional Economic Forecast of Population and Employment Comprehensive Study, Volume 1. Prepared for: Georgia Department of Natural Resources Environmental Protection Division. DRI/McGraw-Hill, Lexington, MA.

Georgia Environmental Protection Division. 1987. Water Availability and Use Report, Coastal Plain River Basins.

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## ***In This Section***

- Identified Basin Planning and Management Concerns
- Priorities for Water Quality Concerns
- Priorities for Water Quantity Concerns

### Section 6

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# Concerns and Priority Issues

The assessments in Section 5 present a number of water quality and quantity concerns within the St. Marys River basin. This section aggregates the assessment data to identify priority issues for development of management strategies.

## **6.1 Identified Basin Planning and Management Concerns**

Sections 4 and 5 identified both site-specific and generalized sources of water quality stressors. Some issues are limited to specific segments, but a number of water quality concerns apply throughout the basin. The criterion listed most frequently in the assessment report.

Section 4 and 5 identified both site-specific and generalized sources of water quality stressors. Some issues are limited to specific segments, but a number of water quality concerns apply throughout the basin. The criterion listed most frequently in the Georgia 2000 305(b)/303(d) List as contributor to nonsupporting or partial supporting status was fish consumption guidelines (83 out of 122, or 68% of stream miles within the basin assessed as not fully supporting), followed by dissolved oxygen (58 out of 122, or 48% of stream miles within the basin assessed as not fully supporting). Fish consumption issues are associated primarily with mercury as a result of air deposition and possibly naturally occurring sources and low dissolved oxygen is associated primarily with urban runoff or nonpoint sources.

Within some individual stream reaches, other sources may be of greater importance (e.g., WPCP effluent); however, urban runoff and general nonpoint sources represent a basin-wide concern. Further, strong population growth and development pressure in parts of the basin will tend to increase the importance of urban runoff as a stressor of concern. For such widespread concerns, basin-wide management strategies will be needed.

Major water quality and quantity concerns for the St. Marys River basin are summarized by geographic area in terms of the concerns and sources of these concerns in Table 6-1. Table 6-2 summarizes the pollutants identified as causing impairment of

**Table 6-1. Summary of Concerns in the St. Marys River Basin**

| Stressors of Concern        | Potential Source of the Stressor by HUC                              |
|-----------------------------|--|
|                             | HUC 03070204   |
| Fish Consumption Guidelines | Nonpoint mercury   |
| Dissolved Oxygen            | Nonpoint sources   |
| Fecal Coliform Bacteria     | Multiple source potential  |
| Erosion and Sedimentation   | Urban and Rural NPS  |
| Drought Conditions          | Lack of rainfall   |
| Widespread Flooding         | Heavy rainfall   |
| Salt Water Intrusion        | Heavy pumping in coastal areas for municipal and industrial purposes |

**Table 6-2. Summary of Pollutants Causing Water Quality Impairment in the St. Marys River Basin**

| Use Classification of Waterbody Segments | Pollutants Causing Impairment by HUC |
|--|--------------------------------------|
|  | HUC 03070204                         |
| Fishing (Support for Aquatic Life)       | DO, Fecal Coliform                   |
| Fishing (Fish Consumption)               | Mercury                              |
| Drinking Water                           |                                      |

designated uses in the basin; however, not all identified concerns are related to pollutant loads. Ongoing control strategies are expected to result in support of designated uses in a number of waters. In other waters, however, the development of additional management strategies may be required or implemented in order to achieve water quality standards.

In the following pages, priority water quality and quantity concerns are presented by Hydrologic Unit. For some water quality and quantity concerns, problem statements are identical for each HUC, others differ between HUCs. Detailed strategies for addressing these concerns are then supplied in Section 7.

Each concern is listed in the form of a “Problem Statement” which summarizes the linkage between stressor sources and water quality impacts. The order in which concerns are listed for each HUC should not be considered to be significant. Prioritization of basin concerns requires consensus among all stakeholders, and has not been finalized; however, short-term water quality action priorities for EPD are summarized in Section 6.2.

### 6.1.1 Problem Statements

#### St. Marys River Subbasin (HUC 03070204)

##### *Fish Consumption Guidelines*

The water use classification of fishing was not fully supported in three segments of the St. Marys River due to fish consumption guidelines recommended because of mercury residues. The guidelines are for largemouth bass and redbreast sunfish.

##### *Low Dissolved Oxygen*

The water use classification of fishing was not fully supported in two St. Marys River mainstem segments and five tributary segments due to dissolved oxygen concentrations less than standards. Low dissolved oxygen in these areas was attributed to nonpoint sources, however dissolved oxygen may be lower in these areas due to natural conditions.

### *Fecal Coliform Bacteria*

The water use classification of fishing was not fully supported in two tributary segments due to exceedances of the water quality standard for fecal coliform bacteria. These may be attributed to a combination of urban runoff, septic systems, sanitary sewer overflows, rural nonpoint sources and/or animal wastes.

### *Erosion and Sedimentation*

The water use classifications of fishing, recreation, and drinking water are potentially threatened in waterbodies by erosion and loading of sediment which can alter stream morphology, impact habitat, and reduce water clarity. Potential sources include urban runoff and development (particularly construction), unpaved rural roads, forestry practices, and agriculture. There are no stream segments listed at this time in this subbasin as not fully supporting designated water uses due to poor fish communities or sedimentation.

### *Drought Conditions*

Drought conditions during the 1998-2000 period impacted the Atlantic Coastal Plain region of the state, which includes the Ocmulgee, Oconee, Altamaha, Ogeechee, Savannah, St. Marys, and Satilla river basins. According to the “1998-2000 Georgia Drought Report,” the rainfall shortage in this region amounted to almost 25 inches. The report provides a summary of the environmental, economic, and social impacts of the drought and an objective assessment of the state’s vulnerability and mitigation efforts.

### *Flooding*

In March 1998, Georgia experienced widespread flooding due to heavy rainfall. The severity of the rain and the damages that resulted from flooding caused more than 65% of Georgia’s counties to be declared federal disaster areas under Presidential Disaster Declaration 1209. Charlton county is among the counties designated federal disaster areas during the 1998 floods.

### *Salt Water Intrusion*

The potential of saltwater intrusion in the coastal areas is caused by heavy pumping of groundwater for municipal and industrial purposes. The demand for water due to population growth has decreased water pressure in the Upper Floridan aquifer, which increases the potential for saltwater entering the fresh water supply of the aquifer. Saltwater contamination threatens not only groundwater quality in coastal Georgia, but portions of northeast Florida and southeast South Carolina.

### *Prohibited Shellfish Harvesting Areas*

The water use classification of fishing was not fully supported in the North River, a tributary to the St. Marys River due to prohibited shellfish harvesting areas. This is administrative in nature and not based on water quality data.

Georgia’s one-hundred linear mile coastline contains approximately 700,000 acres of potential shellfish habitat. Only about 10% of that area, however, actually produces viable shellfish stocks. Lack of suitable clutch, tidal amplitudes, littoral slope, and other geomorphological features contribute to the limited occurrence of natural shellfish resources along the Georgia coast. Most shellfish in Georgia grow in the narrow inter-tidal zone and are exposed between high water and low water tidal periods. Very few shellfish are naturally produced in sub-tidal waters.

Georgia maintains approximately 32,000 acres approved for the harvest of shellfish for commercial and/or personal consumption. In order to classify any growing area as “Approved” for the harvest of shellfish, the National Shellfish Sanitation Program’s (NSSP) Manual of Operations (Part 1, Section 3,a) requires that Georgia show that the

growing area “is not subject to contamination from human and/or animal fecal matter in amounts that in the judgement of the SSCA [State Shellfish Control Authority] may present an actual or potential hazard to public health.” Georgia currently has three harvest areas comprised of commercial leases and public recreational plots. Table 6-3 indicates the location and size of those areas approved for shellfish harvest. Only those areas designated for Public Recreational Harvest or those areas under commercial lease are classified as “Approved”. Approved areas are monitored regularly and discussed below. All other waters of the state are classified “Prohibited,” are not monitored and are closed to the taking of shellfish due to the presence of human activities.

**Table 6-3. Location and Size of Areas Approved for Shellfish Harvest**

| <b>County</b> | <b>Approved (Acres)</b> | <b>Leased (Acres)</b> | <b>Public (Acres)</b> |
|---------------|-------------------------|-----------------------|-----------------------|
| Chatham       | 2,903                   | 1,500                 | 1,403                 |
| Bryan/Liberty | 0                       | 0                     | 0                     |
| McIntosh      | 14,902                  | 9,782                 | 5,120                 |
| Glynn/Camden  | 14,011                  | 6,402                 | 7,609                 |

Standards of the NSSP further require the state to regularly collect water samples from each approved harvest area and to perform certain analytical procedures to ensure that the area is free from fecal matter as indicated by the absence of coliform bacteria. Georgia is vigorous in its approach to protecting the health of shellfish consumers. Although the guidelines of the National Shellfish Sanitation Program call for testing shellfish growing waters for contaminants on six occasions per year, the Coastal Resources Division doubles that effort by testing the waters twelve times per year.

During FY97 the Growing Area Element of the Georgia Shellfish Sanitation Project was evaluated by the Federal Food and Drug Administration. The project administered by Georgia Department of Natural Resources Coastal Resources Division was found to be in full compliance with the National Shellfish Sanitation Program (NSSP) requirements.

## **6.2 Priorities for Water Quality Concerns**

### **6.2.1 Short-Term Water Quality Action Priorities for EPD**

Section 6.1 identifies known priority concerns for which management and planning are needed in the St. Marys River basin. Because of limited resources, and, in some cases, limitations to technical knowledge, not all of these concerns can be addressed at the same level of detail within the current 5-year cycle of basin management. It is therefore necessary to assign action priorities for the short term based on where the greatest return for available effort can be expected.

Current priorities for action by EPD (2000) are summarized in Table 6-4 and discussed below. These reflect EPD’s assessment of where the greatest short-term return can be obtained from available resources. These priorities were presented to and discussed with the local advisory committee in November 2000. The priorities were also public noticed and approved by the USEPA as part of the Georgia CWA 303(d) listing process in 2000 and discussed in the report, *Water Quality in Georgia, 1998-1999*.

**Table 6-4. EPD's Short-Term Priorities for Addressing Waters Not Fully Supporting Designated Use**

| Priority | Type  |
|----------|---|
| 1        | Segments where ongoing pollution control strategies are expected to result in achieving support of designated uses; active special projects.  |
| 2        | Segments with multiple data points which showed metals in excess of water quality standards and segments in which dissolved oxygen is an issue.   |
| 3        | Waters for which urban runoff and generalized nonpoint sources have resulted in violations of standards for fecal coliform bacteria and waters for which fish consumption guidelines are in place due to air deposition of mercury. |

### Assigning Priorities for Stream Segments

For several waters in the St. Marys River basin and other river basins around the state, currently planned control strategies are expected to result in attainment of designated uses. EPD resources will be directed to ensure that the ongoing pollution control strategies are implemented as planned and water quality improvements are achieved. These waters on the Georgia 2000 305(b)/303(d) List are identified as active 305(b) waters, and are the highest priority waters, as these segments will continue to require resources to complete actions and ensure standards are achieved. These stream segments have been assigned priority one (See Appendix E).

Second priority was allocated to segments with multiple data points which showed metals concentrations from nonpoint sources in excess of water quality standards and to segments in which dissolved oxygen concentration was an issue.

Third priority was assigned to waters where air deposition, urban runoff or general nonpoint sources caused fish consumption guidelines listings, and/or metal or fecal coliform bacteria standards violations. Waters added to the Georgia 303(d) list by EPA were also assigned to third priority. Within the current round of basin planning these sources will be addressed primarily through general strategies of encouraging best management practices for control of stressor loadings. In addition, additional work will be initiated to implement approved TMDLs on waters in this group. TMDLs have been completed on those waters in Appendix E that have a "3" in the column labeled 303(d).

Several issues helped forge the rationale for priorities. First, strategies are currently in place to address the significant water quality problems in the St. Marys River basin and significant resources will be required to ensure that these actions are completed. Second, the vast majority of waters for which no control strategy is currently in place are listed due to fish consumption guidelines or as a result of exceedance of fecal coliform bacteria due to urban runoff or nonpoint. At the present time, the efficacy of the standards for fecal coliform bacteria standard are in question in the scientific community, as described in Section 4.2. Also, there is no national strategy in place to address air deposition of mercury which is thought to cause the mercury which contributes to the fish tissue guidance listings.

### 6.2.2 General Long-Term Priorities for Water Quality Concerns

Long-term priorities for water quality management in the St. Marys River basin will need to be developed by EPD and all other stakeholders during the next iteration of the basin management cycle. Long-term priorities must seek a balance between a number of different basinwide objectives. These objectives include:

- Protecting water quality in lakes, rivers, streams, and estuaries through attainment of water quality standards and support for designated uses;



- Providing adequate, high quality water supply for municipal, agricultural, industrial, and other human activities;
- Preserving habitat suitable for the support of healthy aquatic and riparian ecosystems;
- Protecting human health and welfare through prevention of water-borne disease; minimization of risk from contaminated fish tissue, and reduction of risks from flooding; and
- Ensuring opportunities for economic growth, development, and recreation in the region.

### **6.3 Priorities for Water Quantity Concerns**

Groundwater overuse and saltwater intrusion is a major concern for water quantity in the St. Marys basin. EPD has placed limitations on additional withdrawals of groundwater in the affected areas. This has effectively slowed the rate of additional contamination. In April, 1997, EPD implemented an Interim Strategy to protect the Upper Floridan Aquifer in the 24 coastal counties from salt-water intrusion which includes 12 counties in the Ogeechee basin. The strategy, developed in consultation with South Carolina and Florida, will continue until December 31, 2005 at which time EPD plans to implement a Final Strategy that will (a) stop salt-water intrusion before municipal water supply wells on Hilton Head Island, South Carolina and Savannah, Georgia are contaminated and (b) prevent an existing salt-water problem at Brunswick, Georgia from worsening. To accomplish this objective, EPD will do the following:

- (1) The General Assembly has provided funds to conduct expanded scientific and feasibility studies to determine with certainty how to permanently stop the salt-water intrusion moving towards Hilton Head Island, South Carolina and Savannah, Georgia and how to prevent the existing salt-water intrusion at Brunswick, Georgia from worsening.
- (2) Require the development of comprehensive local water supply plans in a 24 county area of southeast Georgia. These are required by December 31, 2000 from all 24 counties as a condition of issuing any future proposed public water, agriculture, or industry water withdrawal permits. This work has been completed.
- (3) Impose caps on Upper Floridan groundwater use in Glynn County, Chatham County, and portions of Bryan and Effingham Counties, to avoid worsening the rate of salt-water intrusion at HiltonHead-Savannah and at Brunswick.
- (4) Reduce groundwater use in Chatham County by at least 10 million gallons per day by December 31, 2005 through conservation and substitution of surface water for groundwater. This will be affirmed through reductions in groundwater use permits. The commitment will be met by 2005.
- (5) In a policy modification dated September 19, 2001, no further increases in the Upper Floridan aquifer production in the coastal counties will be permitted without associated decreases elsewhere. Use of alternate aquifers may be considered.
- (6) Encourage and promote water conservation and reduced groundwater usage wherever feasible, throughout southeast Georgia.

Some wells in Georgia produce water containing relatively high levels of naturally occurring iron and manganese. Another natural source of contamination is from radioactive minerals that are a minor rock constituent in some Georgia aquifers. While natural radioactivity may occur anywhere in Georgia, the most significant problems have

occurred at some locations near the Gulf Trough, a geologic feature of the Floridan Aquifer in Coastal Plain. Wells can generally be constructed to seal off the rocks producing the radioactive elements to provide safe drinking water. Radon, a radioactive gas produced by the radioactive minerals mentioned above, also has been noted in highly variable amounts in groundwater from some Georgia wells, especially in the Piedmont region. Treatment systems may be used to remove radon from groundwater.

### **6.3.1 Priorities for Competing Demands**

With regard to the priority to be placed on meeting competing demands for future water use, the EPD (in conjunction with a broad group of stakeholders from north, central, and southwest Georgia) has established a set of “guiding principles” which will be followed in developing the state’s position regarding the allocation of water. These principles are partially based upon the prioritization given to meeting categories of water needs under Georgia law (i.e., municipal needs are the first priority, and agricultural water needs are second; all other water needs follow these two). The principles are summarized below:

1. Municipal (M&I) demands have the highest priority.
2. Agriculture needs must be satisfied.
3. Minimum instream flow rates must be met in order to preserve water quality.
4. If other demands (e.g., industrial, recreation, hydropower, navigation, and environment) can not be met under conditions of water shortage, efforts will be made to optimize the mix of economic and environmental values.

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## *In This Section*

- “Big Picture” Overview for the St. Marys River Basin
- General Basinwide Management Strategies
- Targeted Management Strategies

### Section 7

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# Implementation Strategies

This section builds on the priority issues identified in Section 6 and proposes strategies to address the major water quality problems in the St. Marys River basin.

Georgia’s Mission Statement for river basin management planning is “to develop and implement a river basin planning program to protect, enhance, and restore the waters of the state of Georgia that will provide for effective monitoring, allocation, use, regulation, and management of water resources”. Associated with this mission are a variety of goals which emphasize coordinated planning necessary to meet all applicable local, state, and federal laws, rules, and regulations, and provide for water quality, habitat, and recreation. For the St. Marys basin, these goals will be implemented through a combination of a variety of general strategies, which apply across the basin and across the state, and targeted or site-specific strategies. Section 7.1 describes the big-picture management goals for the St. Marys River basin. Section 7.2 describes the general and basinwide implementation strategies most relevant to the St. Marys River. Targeted strategies for specific priority concerns within each subbasin, as identified in Section 6, are then presented in 7.3.

## **7.1 “Big Picture” Overview for the St. Marys River Basin**

This St. Marys River Basin Management Plan includes strategies to address a number of different basinwide objectives. These include:

- Protecting water quality in lakes, rivers, streams, estuaries, and coastal waters through attainment of water quality standards and support for designated uses;
- Providing adequate, high quality water supply for municipal, agricultural, industrial, and other human activities;

- Preserving habitat suitable for the support of healthy aquatic and riparian ecosystems;
- Protecting human health and welfare through prevention of water-borne disease; minimization of risk from contaminated fish tissue, and reduction of risks from flooding; and
- Ensuring opportunities for economic growth, development, and recreation in the region.

Achieving these objectives is the responsibility of a variety of state and federal agencies, local governments, business, industry, and individual citizens. Coordination between partners is difficult, and impacts of actions in one locale by one partner on conditions elsewhere in the basin are not always understood or considered. River Basin Management Planning (RBMP) is an attempt to bring together stakeholders in the basin to increase coordination and to provide a mechanism for communication and consideration of actions on a broad scale to support water resource objectives for the entire basin. RBMP provides the framework to begin to understand the consequences of local decisions on basinwide water resources.

RBMP, begun in 1993, is changing the way EPD and other state agencies coordinate business. At the same time, local government comprehensive planning requirements require a higher degree of effort and awareness by local governments to address resource protection and planning for the future.

This plan presents general broad-scale goals and strategies for addressing the most significant existing and future water quality and quantity issues within the St. Marys basin. The basin plan provides a whole-basin framework for appropriate local initiatives and controls, but cannot specify all the individual local efforts which will be required. The basin plan will, however, provide a context and general management goals for the local-scale plans needed to address local-scale nonpoint loads in detail. EPD expects local governments and agencies to take the initiative to develop local strategies consistent with the basin-scale strategies presented in this plan.

A number of concerns identified in this plan will affect planning and decision-making by local governments, state agencies, and business interests. Detailed strategies for addressing identified concerns are presented in Section 7.4. This section provides an overview of the key “big picture” issues and planning opportunities in the St. Marys River basin.

### **7.1.1 Water Quality Overview**

As discussed in Section 5, water quality in the St. Marys River basin is generally good at this time, although problems remain to be addressed and proactive planning is needed to protect water quality into the future. Many actions have already been taken to protect water quality. Programs implemented by federal, state, and local governments, farmers, foresters, and other individuals have greatly helped to protect and improve water quality in the basin over the past twenty years. Streams are no longer dominated by untreated or partially treated sewage or industrial discharges, which resulted in little oxygen and impaired aquatic life. For the most part, local government and industrial wastewaters are properly treated, oxygen levels have returned, and fish have followed.

The primary source of pollution that continues to affect waters of the St. Marys River basin results from nonpoint sources. Key types of nonpoint source pollution impairing or potentially threatening water quality in the St. Marys River basin include erosion and sedimentation, bacteria and oxygen demanding substances from urban and rural nonpoint sources, and nonpoint sources of mercury (particularly air deposition) which accumulates in fish tissue. These problems result from the cumulative effect of activities of many

individual landowners or managers. Population is growing every year, increasing the potential risks from nonpoint source pollution. Growth is essential to the economic health of the St. Marys River basin, yet growth without proper land use planning and implementation of best management practices to protect streams and rivers can create harmful impacts on the environment.

Because there are so many small sources of nonpoint loading spread throughout the watershed, nonpoint sources of pollution cannot effectively be controlled by state agency permitting and enforcement, even where regulatory authority exists. Rather, control of nonpoint loading will require the cooperative efforts of many partners, including state and federal agencies, individual landowners, agricultural and forestry interests, local county and municipal governments, and Regional Development Centers. A combination of regulatory and voluntary land management practices will be necessary to maintain and improve the water quality of rivers, streams, and lakes in the St. Marys River basin.

### **Key Actions by EPD**

The Georgia EPD Water Protection Branch has responsibility for establishing water quality standards, monitoring water quality, river basin planning, water quality modeling, permitting and enforcement of point source NPDES permits, and developing Total Maximum Daily Loads (TMDLs) where ongoing actions are not sufficient to achieve water quality standards. Much of this work is regulatory. EPD is also one of several agencies responsible for facilitating, planning, and educating the public about management of nonpoint source pollution. Nonpoint source programs implemented by Georgia and by other states across the nation are voluntary in nature. The Georgia EPD Water Resources Branch regulates the use of Georgia's surface and ground water resources for municipal and agricultural uses, which includes source water assessment and protection activities in compliance with the Safe Drinking Water Act.

Actions being taken by EPD at the state level to address water quality problems in the St. Marys River basin include the following:

- **Watershed Assessments and Watershed Protection Implementation Plans.** When local governments propose to expand an existing wastewater facility, or propose a new facility with a design flow greater than 0.5 million gallons per day, EPD requires a comprehensive watershed assessment and development of a watershed protection implementation plan. The watershed assessment includes monitoring and assessment of current water quality and land use in the watershed and evaluation of the impacts of future land use changes. A watershed protection implementation plan includes specific strategies such as land use plans and local actions designed to ensure that existing problems are being addressed and that future development will be conducted in a way to prevent water quality standards violations.
- **Total Maximum Daily Loads (TMDLs).** Where water quality sampling has documented standards violations and ongoing actions are not sufficient to achieve water quality standards in a two year period, a TMDL will be established for a specific pollutant on the specific stream segment in accordance with EPA guidance. The TMDL will specify the allowable loading of a pollutant from both point and nonpoint sources. EPD will implement TMDLs through a watershed approach using a combination of regulatory and non-regulatory tools.
- **Source Water Protection.** The public water supply in the St. Marys basin is drawn from surface and groundwater. To provide for the protection of public water supplies, Georgia EPD is developing a Source Water Assessment Program in alignment with the 1996 amendments to the Safe Drinking Water Act and corresponding recent EPA initiatives. This new initiative is expected to result in

assessments of threats to drinking water supplies and, ultimately, local Source Water Protection Plans. Recent “Criteria for Watershed Protection” (a sub-section of the Rules for Environmental Planning Criteria) produced by the Department of Community Affairs set minimum guidelines for protection of watersheds above “governmentally owned” water supply intakes.

- **Fish Consumption Guidelines.** EPD and the Wildlife Resources Division work to protect public human health by testing fish tissue and issuing fish consumption guidelines as needed, indicating the recommended rates of consumption of fish from specific waters. The guidelines are based on conservative assumptions and provide the public with factual information for use in making rational decisions regarding fish consumption.

### **Key Actions by Resource Management Agencies**

Nonpoint source pollution from agriculture and forestry activities in Georgia is managed and controlled with a statewide non-regulatory approach. This approach is based on cooperative partnerships with various agencies and a variety of programs.

Agriculture in the St. Marys River basin is primarily restricted to livestock and poultry operations. Key partners for controlling agricultural nonpoint source pollution are the Soil and Water Conservation Districts, the Georgia Soil and Water Conservation Commission, and the USDA Natural Resources Conservation Service. These partners promote the use of environmentally sound best management practices (BMPs) through education, demonstration projects, and financial assistance. In addition to incentive payments and cost-sharing for BMPs, three major conservation programs from USDA will be available to producers and rural landowners. These are the Conservation Reserve Program, which protects highly erodible and environmentally sensitive land; the Wetland Reserve Program, designed to protect, restore, and enhance wetlands with cost-share incentives; and the Wildlife Habitat Incentives Program, which will help landowners develop and improve wildlife habitat.

Forestry is a major part of the economy in the St. Marys basin. The Georgia Forestry Commission (GFC) is the lead agency for controlling silvicultural nonpoint source pollution. The GFC develops forestry practice guidelines, encourages BMP implementation, conducts education, investigates and mediates complaints involving forestry operations, and conducts BMP compliance surveys. Recently, the State Board of Registration for Foresters adopted procedures to sanction or revoke the licenses of foresters involved in unresolved complaints where the lack of BMP implementation has resulted in water quality violations.

### **Key Actions by Local Governments**

Addressing water quality problems resulting from nonpoint source pollution will primarily depend on actions taken at the local level. Particularly for nonpoint sources associated with urban and residential development, it is only at the local level that regulatory authority exists for zoning and land use planning, control of erosion and sedimentation from construction activities, and regulation of septic systems.

Local governments are increasingly focusing on water resource issues. In many cases, the existence of high quality water has not been recognized and managed as an economic resource by local governments. That situation is now changing due to a variety of factors, including increased public awareness, high levels of population growth in many areas resulting in a need for comprehensive planning, recognition that high quality water supplies are limited, and new state-level actions and requirements. The latter include:

- Requirements for Watershed Assessments and Watershed Protection Implementation Plans when permits for expanded or new municipal wastewater discharges are requested;

- Development of Source Water Protection Plans to protect public drinking water supplies;
- Requirements for local comprehensive planning, including protection of natural and water resources, as promulgated by the Georgia Department of Community Affairs.

In sum, it is the responsibility of local governments to implement planning for future development which takes into account management and protection of the water quality of rivers, streams, and lakes within their jurisdiction. One of the most important actions that local governments should take to ensure recognition of local needs while protecting water resources is to participate in the basin planning process, either directly or through Regional Development Centers.

### **7.1.2 Water Quantity Overview**

In addition to protecting water quality, it is essential to plan for water supply in the St. Marys River basin. The Georgia EPD Water Resources Branch regulates the use of Georgia's surface and ground water resources for municipal and agricultural uses, and is responsible for ensuring sufficient instream flows are available during a critical drought condition to meet permitted withdrawal requirements without significant impact to the environment. The withdrawal permit process must not overuse the available resources. The Water Resources Branch is also responsible for regulation of public water systems for compliance with the Safe Drinking Water Act, and regulation of dams for compliance with the Safe Dams Act.

In 1997, to address concerns regarding overuse of groundwater in coastal Georgia, Georgia EPD developed the "Interim Strategy for Managing Salt Water Intrusion in the Upper Floridan Aquifer of Southeast Georgia" to address concerns regarding the general regional use of groundwater throughout coastal Georgia that is leading to declining water levels in the Floridan aquifer. Among the interim strategy inclusion policies such as establishing caps on ground water use in the capped areas of Glynn County, Chatham County and southern portions of Bryan and Effingham Counties, reduction in ground water use in Chatham County by at least 10 million gallons per day by December 2005. In September 2001, a modification to the Interim Strategy was released.

In response to the severe drought conditions in Georgia during the May 1998-2000 period, EPD developed a Georgia Drought Report that summarizes the drought impacts and provides an objective assessment of the state's vulnerability and mitigation efforts; evaluates the management actions implemented by state and local authorities during the drought of 1998-2000; and presents a set of recommendations for improving drought preparedness and response. Among the recommendations included are for the state to develop an effective method to evaluate consumptive use of water for agricultural irrigation, and implement programs for reducing water use while protecting the prosperity of farmers and agricultural communities.

## **7.2 General Basinwide Management Strategies**

There are many statewide programs and strategies that play an important role in the maintenance and protection of water quality in the St. Marys basin. These general strategies are applicable throughout the basin to address both point and nonpoint source controls.

## 7.2.1 General Surface Water Protection Strategies

### Antidegradation

The State of Georgia considers all waters of the state as high quality and applies a stringent level of protection for each waterbody. Georgia Rules and Regulations for Water Quality Control, Chapter 391-3-6-03(2)(b) contains specific antidegradation provisions as follows:

(b) Those waters in the State whose existing quality is better than the minimum levels established in standards on the date standards become effective will be maintained at high quality; with the State having the power to authorize new developments, when it has been affirmatively demonstrated to the State that a change is justifiable to provide necessary social or economic development and provided further that the level of treatment required is the highest and best practicable under existing technology to protect existing beneficial water uses. Existing instream water uses and the level of water quality necessary to protect the existing uses shall be maintained and protected. All requirements in the Federal Regulations, 40 C.F.R. 131.12, will be achieved before lowering of water quality is allowed for high quality water.

The antidegradation review process is triggered at such time as a new or expanded point source discharge is proposed that may have some effect on surface water quality. Such proposals are reviewed to determine if the new discharge is justifiable to provide necessary social or economic development and that the level of treatment required is the highest and best practicable under existing technology to protect existing beneficial water uses.

Applicants for new or expanded point source discharges into any surface water must perform an alternative analysis comparing the proposed discharge alternative to a “no-discharge” land application or urban reuse alternative. The application for discharge to surface waters will only be considered if the less degrading alternatives are determined to be economically or technically infeasible. In all cases, existing instream water uses and the level of water quality necessary to protect the existing use shall be maintained and protected.

### Water Supply Watershed Protection Strategy

As population continues to increase within the St. Marys River basin, it will become ever more important to protect the water quality of already developed raw water sources. EPD is acting in concert with the Department of Community Affairs to produce a set of “guidelines” which define, among other things, measures that local governments are encouraged to take to protect drinking water sources. The “guidelines” are entitled Rules for Environmental Planning Criteria, and establish environmental protection criteria for five environmental categories: water supply watersheds, groundwater recharge areas, mountains, river corridors and wetlands. The *Criteria for Watershed Protection* (a subsection of the Rules for Environmental Planning Criteria) set minimum guidelines for protection of watersheds above “governmentally owned” water supply intakes. The degree of protection depends upon the size of the watershed; watersheds with drainage areas of less than 100 square miles are subject to more strict criteria as summarized below:

- Impervious surface densities limited to 25 percent over the entire watershed.
- Buffer/setback requirements equal to 100/150 feet within seven (7) mile radius of the intake and 50/75 feet outside the seven (7) mile radius; and
- A reservoir management plan (including 150 foot buffer around the perimeter of the reservoir).



Watersheds with drainage areas of 100 square miles or more are subject to less strict criteria as summarized below:

- An intake on a flowing stream (as opposed to being located within a reservoir) shall have no specified minimum criteria; and
- An intake with a water supply reservoir shall have a minimum of 100 feet natural buffer within a seven mile radius of the reservoir, and no impervious cover constructed within a 150 foot setback area on both banks of the stream.

EPD is also actively working toward meeting the national goal that, by the year 2005, 60 percent of the population served by community water systems will receive their water from systems with source water protection programs (SWPP) in place under both wellhead protection and watershed protection programs. EPD intends to accomplish this goal by developing and implementing a source water assessment program (SWAP) in alignment with EPA's initiatives.

The plan specifies how source water assessment areas are to be delineated, lists potential contaminants of concern needing to be identified in the delineated areas, provides methodology for determining the susceptibility of a public water supply source and provides the basis for preparing local individual source water protection plans for public water systems. EPD has given the Drinking Water Program (DWP) the flexibility to help complete the local source water protection plans for contracted public water systems and provide financial and technical assistance to help develop long range source water protection strategies for the public water system. The Source Water Assessment program will build upon EPD's other assessment and prevention programs, including the Well Head Protection Program, the Vulnerability Assessment and Waiver Program and the River Basin Management Plans, by soliciting active public participation from the local communities and assist in the preparation of the local water system's protection plan.

### **Total Maximum Daily Loads**

Section 303(d) of the Clean Water Act (CWA) establishes the TMDL, or total maximum daily load, process as a tool to implement water quality standards. Georgia is required by the CWA to identify and list waterbodies where water quality standards are not met following the application of technology based controls, and to establish TMDLs for the listed stream segments. The USEPA is required to approve or disapprove Georgia's 303(d) list of waters and TMDLs.

The most recent requirement for 303(d) list submittal occurred in 2000. Georgia public noticed and submitted a draft 303(d) list package to the EPA in February 2000. The public and EPA reviewed the draft 303(d) list package and provided comments in March 2000. Georgia reviewed the input, made appropriate changes and submitted a final 303(d) listing to the EPA in April 2000. EPA approved the Georgia list in August 2000.

Georgia's 2000 303(d) listing is based on the Georgia 305(b) water quality assessments. The 305(b) assessment is presented in the report *Water Quality in Georgia, 1998-1999*. The 305(b) assessment tables are reprinted in Appendix E of this report. The tables provide a code indicating the 303(d) listing status of assessed segments within the St. Marys River basin. An "X" in the 303(d) column indicates the segment is on the Georgia 303(d) list. A complete explanation of the codes in the 303(d) list column is given below.

NA Waters assessed as supporting designated uses. These waters are not part of the Georgia 303(d) list.

- 1 Segments identified as not supporting or partially supporting designated uses where actions have been taken and compliance with water quality standards achieved. These segments are not part of the Georgia 303(d) list.
- 2 Segments identified as not supporting or partially supporting designated uses where existing enforceable State, local, or Federal requirements are expected to lead to attainment of water quality standards within two years without additional control strategies. These segments are not part of the Georgia 303(d) list.
- 3 Segments where TMDLs were completed and approved by EPA in 1998-2001. These waters are not part of the Georgia 303(d) list.
- X Waters on the Georgia 303(d) list. These segments are assessed as not supporting or partially supporting designated uses, and may require additional controls to achieve designated uses. These segments make up the Georgia 303(d) list.

Georgia and/or EPA developed and publicly noticed TMDLs for all listed waters in the St. Marys River basin in 2000. Each of the TMDLs was finalized and approved the EPA in 2001. The TMDLs are incorporated herein by reference. The TMDLs are too voluminous to be attached, however, copies of any or all of the TMDLs adopted by reference may be obtained by contracting the Water Protection Branch.

### **7.2.2 Management of Permitted Point Sources**

The strategies in this section strive to minimize adverse effects from municipal, industrial, and concentrated discharges. Permitted discharges of treated wastewater are managed via the National Pollutant Discharge Elimination system (NPDES) permit program. The NPDES permit program provides a basis for regulating municipal and industrial discharges, monitoring compliance with effluent limitations, and initiating appropriate enforcement action for violations. EPD has formulated general strategies for a number of types of environmental stressors under the NPDES program.

#### **Analysis of Alternatives**

Applicants for new or expanded point source discharges into any surface water must perform an alternative analysis comparing the proposed discharge alternative to a “no discharge”, land application or urban reuse alternative. The application for discharge to surface waters will only be considered if the less degrading alternatives are determined to be economically or technically infeasible. In all cases, existing instream water uses and the level of water quality necessary to protect the existing use shall be maintained and protected.

#### **Permit Issuance/Reissuance Strategies**

During the basin plan implementation phase, issues identified in the written basin plan pertaining to point source discharges will be assessed. The assessment will include such things as 1) identified point source discharge problem areas, 2) data evaluations, 3) wasteload allocations and/or TMDLs with identified problem point sources, and 4) toxic pollutants identified with point source discharges. Permits associated with identified problems will be evaluated to determine if a reopening of the permit is appropriate to adequately address the problem.

#### **Watershed Assessment Requirements**

A watershed assessment is generally initiated when, due to growth and development, a local government sees a need to increase the hydraulic capacity of an existing wastewater treatment facility (or propose a new facility) and contacts the EPD for a NPDES permit modification. If an antidegradation review demonstrates that it is not feasible to handle the additional capacity needs with a land treatment or other no discharge system, the community may pursue an increase in its surface water discharge. The initial step in this

process is the completion of a watershed assessment, which is the first step towards assuring that all water quality standards will be maintained throughout a watershed during both critical dry and wet weather conditions in response to both point and nonpoint source loads.

The watershed assessment is actually a study, an assessment, and a plan. It is about collecting data and learning relationships between what is going on in a watershed and how these activities (land uses, etc.) impact water quality, then using this knowledge to develop both short and long term plans designed to ensure the attainment of water quality standards. The assessment should address current conditions and consider projected land use changes. Only when it can be demonstrated that water quality standards are and will continue to be maintained, can the EPD develop a wasteload allocation and prepare a defensible permit for a proposed new wastewater treatment facility or proposed hydraulic expansion of an existing wastewater treatment facility discharging to the watershed. The assessment should include a detailed plan to address both current water quality and biological problems and any predicted future water quality and biological problems. Key components of such a plan may be adopted by EPD as “special conditions” of the pertinent new or modified NPDES permit.

### **Facility Construction/Improvements**

EPD has promoted continuing improvement in the quality of return flows from permitted point sources in the basin. Upgrading wastewater treatment facilities is a significant strategy to meet effluent limits from discharges. In the past ten years, various upgrades and improvements have been made to industrial and municipal treatment systems throughout the St. Marys River basin. The funding for these projects has come from state and federal construction grants and loans and the citizens of local municipalities. Appendix C provides detailed information on expenditures by city and county governments on upgrading wastewater treatment facilities in the basin.

### **Domestic Wastewater Systems**

The collecting, treating and disposing of wastewater in Georgia is regulated by a number of environmental laws that are administered by various agencies in local and state government. When a local government or private concern (owner) identifies a need for a wastewater treatment and disposal system it is imperative that thorough and adequate planning take place.

Wastewater systems that discharge treated wastewater to a surface stream must be permitted through the Georgia National Pollution Discharge Elimination System (NPDES) and meet all the requirements of that system. In Georgia, with very few exceptions, surface discharge permits will only be issued to publicly owned systems.

Wastewater systems that do not result in a discharge to surface waters, such as slow rate land treatment systems and urban reuse systems (no discharge), are permitted through the State of Georgia’s land application system (LAS) permitting process. Both publicly and privately owned systems can apply for and receive LAS permits.

### **Chlorine**

If a chlorine limit is not already required in an NPDES permit, all major municipal wastewater facilities (i.e., those with design flows greater than or equal to 1.0 million gallons per day [MGD]) are required to meet a chronic toxicity-based chlorine limitation when the permit comes up for routine reissuance. The limitation is calculated based on a maximum instream concentration of 0.011 mg/l, the facility’s design flow, and the 7Q10 low flow of the receiving stream. No facilities are given a limitation higher than 0.5 mg/l as this is deemed to be an operationally achievable number even if a facility does not have dechlorination equipment installed. Facilities which are given a limitation more

stringent than 0.5 mg/l which do not already have dechlorination equipment installed, are given up to a two year schedule in which to meet the limitation. All discharging facilities which are upgrading are required to meet a chlorine limitation as part of the upgrade, based on the same criteria noted above.

### **Ammonia**

Ammonia in effluents poses a problem both as a source of toxicity to aquatic life and as an oxygen-demanding waste. New facilities and facilities proposed for upgrade are required to meet ammonia limits for toxicity if those limits are more stringent than instream dissolved oxygen based limits. Existing facilities are not required to meet ammonia limits based on calculated toxicity unless instream toxicity has been identified through toxicity testing.

### **Metals/Priority Pollutants**

Major municipal and industrial facilities are required to conduct and submit results of periodic priority pollutant scans and aquatic toxicity tests to EPD as part of their permit monitoring requirements or upon submittal of a permit application for permit reissuance. The data are assessed in accordance with the Georgia Rules and Regulations for Water Quality Control. The results of the assessments can be used to trigger either additional priority pollutant monitoring, a toxicity reduction evaluation or permit limits for certain parameters.

### **Color**

The State's narrative water quality standard for color requires that all waters shall be free from material related to discharges which produce color which interferes with legitimate water uses. EPD's color strategy will address this standard for industrial and municipal discharges by implementing permit limits and/or color removal requirements. EPD requires new facilities or discharges to prevent any noticeable color effect on the receiving stream. EPD requires existing facilities with color in their effluent to collect upstream and downstream color samples when their NPDES permit is reissued. The facility must conduct an assessment of the sources of color. Also, a color removal evaluation may be required at permit reissuance. EPD will also target facilities for color removal requirements based on significant citizen complaints of discoloration in streams.

### **Phosphorus**

EPD establishes phosphorus control strategies where needed to address water bodies where water quality is limited by excess phosphorus loading. At the present time, there are no data to suggest phosphorus loading problems in the St. Marys River basin.

### **Temperature**

Permits issued for facilities which discharge to primary trout streams are required to have no elevation of natural stream temperatures. Permits issued for facilities which discharge to secondary trout streams are required to not elevate the receiving stream more than 2 degrees Fahrenheit. There are no trout streams in the St. Marys River basin.

### **Storm Water Permitting**

The 1987 Amendments to the federal Clean Water Act require permits to be issued for certain types of discharges, with primary focus on runoff from industrial operations and large urban areas. The EPA promulgated Storm Water Regulations on November 16, 1990. EPD subsequently received delegation from the EPA in January 1991 to issue General Permits and regulate storm water in Georgia. EPD has developed and implemented a strategy which assures compliance with the federal regulations.

The “Phase I” Federal Regulations set specific application submittal requirements for large (population 250,000 or more) and medium (population 100,000 to 250,000) municipal separate storm sewer systems. Accordingly, Georgia has issued individual area-wide NPDES municipal separate storm sewer system (MS4) permits to 58 cities and counties in municipal areas with populations greater than 100,000 persons. These permits authorize the municipalities to discharge storm water from the MS4s which they own or operate, and incorporate detailed storm water management programs. These programs may include such measures as structural and non-structural controls, best management practices, inspections, enforcement and public education efforts. Storm water management ordinances, erosion and sediment control ordinances, development regulations and other local regulations provide the necessary legal authority to implement the storm water management programs. Illicit discharge detection and long-term wet weather sampling plans are also included in the management programs. The permit requires the submission of Annual Reports to EPD, describing the implementation of the storm water management program. Among other things, the Annual Report includes a detailed description of the municipality’s implementation of its Storm Water Management Plan.

EPA’s Phase I Rule addresses only municipalities with populations greater than 100,000 people and construction sites larger than five acres. EPA is proposing a Phase II Rule for municipalities with populations less than 100,000 people and construction sites smaller than five acres. This rule is not expected to be finalized until at least March, 1999. The Phase II Rule will eventually impact some of the municipalities within the basin.

EPD has issued one general permit regulating storm water discharges for 10 of 11 federally regulated industrial subcategories defined in the Phase I Federal regulations. The eleventh subcategory, construction activities, will be covered under a separate general permit, which is not yet finalized. The general permit for industrial activities requires the submission of a Notice of Intent (NOI) for coverage under the general permit, the preparation and implementation of a storm water pollution prevention plan, and in some cases, the monitoring of storm water discharges from the facility. As with the municipal storm water permits, implementation of site-specific best management practices is the preferred method for controlling storm water runoff.

### **7.2.3 Nonpoint Source Management**

The strategies in this section address sources of environmental stressors which are not subject to NPDES permitting and typically originate from diffuse or nonpoint sources associated with land uses. Most strategies that address nonpoint source concerns are not regulatory in nature, but involve a variety of approaches such as technical assistance and education to prevent and reduce nonpoint source pollution in the basin. Strong stakeholder involvement will be essential to effectively implement many of these strategies.

#### **Georgia Nonpoint Source Management Program**

Georgia’s initial *Nonpoint Source Assessment Report* and *Nonpoint Source Management Program* were completed in compliance with the Clean Water Act of 1987 and approved by the U.S. Environmental Protection Agency in January 1990. The biennial reports, *Water Quality in Georgia*, as required by Section 305(b) of Public Law 92-500, serve as the current process for updating the *Nonpoint Source Assessment Report*.

The State’s *Nonpoint Source Management Program* combines regulatory and non-regulatory approaches, in cooperation with other State and Federal agencies, local and regional governments, State colleges and universities, businesses and industries, nonprofit

organizations and individual citizens. The State's *Nonpoint Source Management Program* was updated and approved by the U.S. Environmental Protection Agency in September 2000. This revision was intended to satisfy the requirements for funding under Section 319(b) of the Clean Water Act of 1987 and to delineate short- and long-term goals and implementation strategies. Just as important, it was designed to be an information resource for the wide range of stakeholders across the State who are involved in the prevention, control and abatement of nonpoint sources of pollution. It has been developed as an inventory of the full breadth of nonpoint source management (regulatory and non-regulatory) in Georgia, including activities which are currently underway or planned for in the time period FFY 2000 through FFY 2004.

The State's *Nonpoint Source Management Program* focuses on the comprehensive categories of nonpoint sources of pollution identified by the U.S. Environmental Protection Agency: Agriculture, Silviculture, Construction, Urban Runoff, Resource Extraction, Land Disposal, Hydrologic/Habitat Modification and Other Nonpoint Sources. The Georgia Environmental Protection Division solicited participation from State and Federal agencies, local and regional governments, State colleges and universities, businesses and industries, and nonprofit organizations with significant programs directed towards nonpoint source management. The State's *Nonpoint Source Management Program* comprehensively describes a framework for stakeholder coordination and cooperation and serves to implement a strategy for employing effective management measures and programs to control nonpoint source pollution statewide.

### **Agricultural Nonpoint Source Control Strategies**

Agricultural nonpoint source pollution continues to be managed and controlled with a statewide non-regulatory approach. This approach uses cooperative partnerships with various agencies and a variety of programs. A brief description of these agencies and outline of their functions and programs is provided below.

#### *Soil and Water Conservation Districts (SWCDs)*

Georgia's SWCDs were formed by Act No. 339 of the Georgia General Assembly on March 26, 1937. Their role is to provide leadership in the protection, conservation, and improvement of Georgia's soil, water, and related resources. This is accomplished through promotion efforts related to the voluntary adoption of agricultural best management practices (BMPs).

#### *Georgia Soil and Water Conservation Commission (GSWCC)*

Georgia's SWCDs receive no annual appropriations and are not regulatory or enforcement agencies. Therefore, the GSWCC was also formed in 1937 to support the SWCDs. GSWCC has been designated as the administering or lead agency for agricultural nonpoint source (NPS) pollution prevention in the state. The GSWCC develops NPS water quality programs and conducts educational activities to promote conservation and protection of land and water resources devoted to agricultural uses. Primary functions of the GSWCC are to provide guidance and assistance to the Soil and Water Conservation Districts and provide education and oversight for the Georgia Erosion and Sedimentation Act.

There are a number of other agricultural agencies administering programs to address water quality and natural resource management issues. Resource Conservation and Development (RC&D) Councils are organized groups of local citizens supported by USDA involved in a program to encourage economic development, as well as the wise conservation of natural and human resources. The University of Georgia College of Agricultural and Environmental Sciences (CAES) conducts an education and outreach campaign that encourages producers to increase productivity using environmentally sound techniques. This is accomplished through a number of programs like Farm\*A\*Syst,

Well Water Testing, Nutrient Management, Soil and Water Laboratory Analysis, and informational material on a wide range of subjects. Georgia's Department of Agriculture (GDA) administers a wide variety of insect and plant disease control programs to help regulate the use of pesticides. GDA also inspects irrigation system requirements, such as check valves and back flow prevention devices, for protection of groundwater. The Agricultural Research Service (ARS) conducts research designed to improve the effectiveness of agricultural conservation techniques and promote sustainability. The Natural Resources Conservation Service (NRCS), along with the Farm Services Agency (FSA) and through local Soil and Water Conservation Districts, administers Farm Bill Programs that provide technical and financial incentives to producers to implement agricultural BMPs. The Agricultural Water Use Coordinating Committee, through individual members regularly applies for, and receives, funds under section 319(h) of the Clean Water Act to best management practices and demonstration projects throughout the state. The Georgia Soil and Water Conservation Commission has provided state leadership with many of these efforts.

Collectively, these programs will serve to address resource concerns related to agricultural land uses in a coordinated fashion over the next five years until the second iteration of the River Basin Management Planning Cycle. Much of the information regarding opportunities to participate under this voluntary approach to complying with water quality standards is disseminated through commodity commissions and organizations such as the Farm Bureau Federation, Agribusiness Council, Cattlemen's Association, Milk Producers Association, Pork Producers Association, Poultry Federation, and other agricultural support industries.

#### *Prioritization Activities under the Farm Bill*

The 1996 Farm Bill provides a number of programs, and processes, designed to address those environmental stressors related to nonpoint sources from Agriculture which were identified in section 4.1.2. A new flagship conservation program, the Environmental Quality Incentives Program (EQIP), will provide the lion's share of funding for technical, educational, and financial assistance. The USDA Natural Resources Conservation Service (NRCS) has leadership for EQIP and works with the USDA Farm Service Agency (FSA) to set policies, priorities, and guidelines. These two agencies take recommendations from local work groups and a State Technical Committee, comprised of resource professionals from a variety of disciplines, when addressing actual, and potential, resource impairments associated with agricultural land uses.

EQIP provides incentive payments and cost-sharing for conservation practices through 5 to 10 year contracts. Producers may receive federal cost-sharing up to 75 percent of the average cost of certain conservation practices such as terraces, grassed waterways, filter strips, buffer strips, manure management facilities, animal waste utilization, and 46 other conservation practices important to improving and maintaining the health of natural resources in an area. An individual producer can receive as much as a \$50,000 in EQIP funds to implement needed conservation practices.

A majority of funds allocated to Georgia (65 percent) will be spent in priority areas where there are serious and critical environmental needs and concerns. High priority is given to areas where state and local governments offer financial and technical assistance, and where agricultural improvements will help meet water quality and other environmental objectives.

The remaining 35 percent of funds allocated to Georgia can be extended outside priority areas to other parts of the state. Eligibility is limited to persons who are engaged in agricultural productions. Eligible land includes cropland, pastureland, forestland, and other farm lands.

In addition to EQIP there are three major conservation programs from USDA that will be available to producers, and rural landowners. The first is the Conservation Reserve Program (CRP), which protects highly erodible and environmentally sensitive land with grass, trees, and other long-term cover. The Wetland Reserve Program (WRP) is a voluntary program designed to protect, restore, and enhance wetlands with cost-share incentives. Also, the Wildlife Habitat Incentives Program (WHIP) will help landowners develop and improve habitats for upland wildlife, wetland wildlife, endangered species, fisheries, and other wildlife.

### **Forestry Nonpoint Source Control Strategies**

In 1977, the Governor's Silviculture Task Force prepared a report which recommended a voluntary approach to the implementation of best management practices (BMPs) and the designation of the Georgia Forestry Commission (GFC) as the lead agency for implementing the Silviculture portion of the State Section 208 Water Quality Management Plan. The GFC was designated as the lead agency for silvicultural nonpoint source pollution prevention in the state in November, 1979. The Forestry Nonpoint Source Control Program is managed and implemented by the GFC, with the support of the forest industry, for the voluntary implementation of best management practices.

The Forestry Nonpoint Source Control Program is managed by a Statewide Coordinator and appointed foresters serving as District Coordinators from each of the 12 GFC districts. The Statewide and District Coordinators conduct educational workshops, training programs and field demonstrations for the forest community (i.e., landowners, land management and procurement foresters, consulting foresters, timber buyers, loggers, site preparation contractors). The GFC investigates and mediates complaints involving forestry operations. In addition, the GFC conducts BMP compliance surveys to assess the effectiveness of BMP in the forest community. The GFC has established procedures for installing water control structures in firebreaks to reduce soil erosion and sedimentation.

Recently, the State Board of Registration for Foresters adopted procedures to sanction or revoke the licenses of professional foresters involved in unresolved complaints where the lack of BMP implementation has resulted in state water quality or federal wetlands requirement violations.

Additional requirements are imposed within the National Forest areas of Georgia. Each National Forest produces and regularly updates and Land and Resource Management Plan to guide timber harvest and other activities. These plans establish long range goals and objectives; specific management prescriptions and the vicinity in which they will occur; standards and guidelines on how management prescriptions will be applied; and monitoring procedures to assure the Plan is followed.

### **Urban Nonpoint Source Control Strategies**

The 1990 report of the Community Stream Management Task Force, *We All Live Downstream*, established a road map for urban nonpoint source management in Georgia. The Task Force recognized two major impediments to effectively managing the quality of urban water bodies. The first is the division between 1) statutory responsibilities for management of water quality, granted to EPD, and 2) local government's Constitutional responsibility for management of the land activities which affect urban water bodies. The second impediment is the widespread nature of the nonpoint sources and the variety of activities which may contribute to impacts from urban runoff. They concluded that management of urban nonpoint source pollution would require ". . . a cooperative partnership between layers of government, the private sector, and the general public. The development of such a partnership will require a strong impetus to accept new



institutional roles and make the structural changes necessary to support and sustain the stream management process.”

EPD has a primary role in facilitating the management of urban runoff, and is responsible for administering and enforcing a variety of permit programs, including permitting of discharges. In addition to these regulatory activities, EPD seeks to assist in development of local solutions to water quality problems; provides technical information on the water resources of the state; and administers grant programs, with funds from various sources to support non-point source planning and assessment, implementation of BMPs, and regional or local watershed management initiatives. EPD also conducts a variety of outreach and educational activities addressing urban runoff in general, regulatory requirements, and cooperative or non-regulatory approaches.

For urban runoff, activities of the Nonpoint Source Management Program interact strongly with point source controls for combined sewers and storm sewers, both of which discharge urban runoff through point conveyances. While the state continues to have an important regulatory role, aspects of the cooperative intergovernmental partnerships envisioned by the Task Force have emerged and are being strengthened. EPD is implementing programs which go beyond traditional regulation, providing the regulated community with greater flexibility and responsibility for determining management practices. Current activities for urban surface runoff control include the following:

- Implement local nonpoint source (NPS) management programs, streambank and stream restoration activities, and community Adopt-A-Stream programs.
- Develop and disseminate local watershed planning and management procedures.
- Implement state and local Erosion and Sedimentation Control Programs.
- Prepare and disseminate technical information on best management practices and nonpoint source monitoring and assessment.
- Implement NPS education programs for grades K through 12 through Project WET (Water Education for Teachers), as described in Section 7.3.6.
- Implement the Georgia Adopt-A-Stream Program, as described below in Section 7.3.6.
- Identify and evaluate resources to support urban watershed planning and management.

## **7.2.4 Floodplain Management**

### **Floodplain Management Strategies**

Floodplain Management in the State of Georgia is administered under federal regulations and local ordinances. The federal statutes are found in Title 44 of the Code of Federal Regulations Parts 59-79. As a condition of participation in the National Flood Insurance Program (NFIP), local political jurisdictions voluntarily adopt Flood Damage Prevention Ordinances, which are based on federal regulations, to enforce and administer floodplain development. Georgia’s Floodplain Management Office does not issue permits for floodplain development.

Georgia’s Floodplain Management Office, located within the Department of Natural Resources, Environmental Protection Division, serves as liaison between the Federal Emergency Management Agency (FEMA) and local communities participating in the NFIP. However, Georgia’s Floodplain Management Office has no regulatory authority. Participation by the local communities in the NFIP is a requirement for the Federal Government to make flood insurance available to all property owners. Through workshops, newsletters, technical assistance and community visits, the Floodplain

Management Office assists local governments to maintain compliance with NFIP requirements. The Floodplain Management Office also provides technical data, floodplain maps, and training workshops to various public and private entities involved in floodplain management and floodplain determinations. In addition, the Floodplain Management Office reviews all state-funded and federal-funded projects for development in designated Special Flood Hazard Areas. A major thrust of the Floodplain Management Office is to increase the number of political jurisdictions participating in the NFIP, thereby increasing the number of flood insured structures in Georgia.

### **River Care 2000 Program**

Georgia also has strategies to protect and manage riparian floodplain areas. Of particular relevance is River Care 2000, a conservation program which Governor Miller established in September 1995. One key objective of this program is acquisition of river-corridor lands for purposes of protection and to forestall unwise development in flood-prone areas. The Coordinating Committee has approved procedures for three types of projects: Riverway Demonstration Projects, which improve public access to a river with scenic and recreation uses, and protects natural and historic resources by acquiring and managing land in the river corridor; Significant Sites, which are tracts of land which DNR will acquire and operate as a traditional state public-use facility: wildlife management or public fishing area, park or historic site, natural area, or greenway; and Restoration Sites, which are tracts of land which the state will identify, acquire, and manage to reduce nonpoint-source water pollution.

The River Care 2000 program is also charged with assessing important river resources throughout the state and identifying more effective management tools for river corridors. The program recently released a state-wide assessment of resources associated with rivers throughout the state (GA DNR, 1998).

### **7.2.5 Wetland Management Strategies**

The loss of wetlands, because of the associated adverse impacts to flood control, water quality, aquatic wildlife habitat, rare and endangered species habitat, aesthetics, and recreational benefits, has become an issue of increasing concern to the general public as they become better informed of the values and functions of wetlands. There is a lack of accurate assessments for current and historic wetland acreage, but, regardless of the method used to measure total acreage or wetland losses, Georgia still retains the highest percentage of precolonial wetland acreage of any southeastern state.

#### **Efforts to Track No Net Loss of Wetlands**

While the 1993 Federal Administration Wetlands Plan calls for a concerted effort by EPA and other federal agencies to work cooperatively toward achieving a no overall net loss of wetlands in the short term and a net increase in the quantity of the nation's wetlands in the long run, there have been no statutory or executive level directives to carry out this policy. Achievement of the goal of no net loss is dependent upon limited changes to regulations, memoranda of understanding, cooperative agreements, and other partnerships between federal, state, and local governments, conservation organizations, and private citizens.

All dredge and fill activities in freshwater wetlands are regulated in Georgia by the U.S. Army Corps of Engineers (COE) under Section 404 of the Clean Water Act. The majority of wetland alterations occur under nationwide or general permits, which include permits for bridge building, minor road crossing fills, and fills of less than ten acres above the "headwaters" point of non-tidal streams where the annual average flow is less than 5 cubic feet per second. Enforcement is carried out by the COE and EPA in

freshwater wetlands. Normal agricultural and silvicultural operations are exempted under Section 404 regulations.

The COE may require wetland mitigation activities in association were permitting, including creation, restoration, and protection of wetlands. COE may also require wetland restoration in case of violations.

### **Land Acquisition**

The Department of Natural Resources (DNR), Wildlife Resources Division (WRD), began a land acquisition program in 1987 to acquire 60,000 acres of additional lands for Wildlife Management Areas (WMAs) and Public Fishing Areas (PFAs). This initiative was funded by \$30 million of 20-year obligation bonds to be paid off by hunting and fishing license increases and WMA permit fees.

Beginning in 1990 Governor Zell Miller initiated Preservation 2000, a \$60 million program to acquire 100,000 acres of lands to be used for wildlife and fisheries management, parks and recreation, natural area preservation, and general conservation. Additional wetlands acquisition occurs as part of the River Care 2000 initiative, discussed above.

### **7.2.6 Stakeholder Involvement/Stewardship Strategies**

Effective nonpoint source management must address the numerous activities of individuals, businesses, industries, and governments which can adversely affect urban and rural waters. In many cases, these groups are unaware of the potential impacts of their activities or corrective actions which may be taken. Stakeholder involvement and stewardship are essential to address these major challenges.

Georgia has chosen a two-pronged approach to encourage stewardship via education and citizen monitoring. EPD is the lead agency in these education and citizen monitoring programs, but, like other aspects of the state's nonpoint source management effort, cooperative efforts with local governments and community-based groups are critical to their implementation. Outreach and education, including citizen monitoring, lays the groundwork for behavior change and is often an important pre-requisite for effective implementation of BMPs and comprehensive watershed management programs.

General goals for stakeholder involvement and stewardship strategies are:

- Generate local support for nonpoint source management through public involvement and monitoring of streams and other water bodies and of results of management actions.
- Increase individual's awareness of how they contribute to nonpoint source pollution problems and implement appropriate strategies to motivate behavior change and actions to address those problems.
- Provide the educational tools, assistance, and support for addressing NPS problems to target audiences across the state.

### **Georgia Adopt-A-Stream**

The *Georgia Adopt-A-Stream Program* is a citizen monitoring and stream protection program with two staff positions in the Georgia EPD and five Regional Training Centers. The Regional Training Centers are a network of college-based training centers located in Americus, Columbus, Milledgeville, Savannah, and Valdosta, Georgia. This network of training centers allows the Georgia Adopt-A-Stream Program to be accessible to all areas of the State. The Regional Training Centers ensure that volunteers are trained consistently and that the monitoring data is professionally assessed for quality assurance and quality control.

Stakeholder involvement and stewardship are essential to implementing Georgia's River Basin Management Planning (RBMP) approach to water resource management. The Georgia Adopt-A-Stream Program objectives support the RBMP strategies for stakeholder involvement and stewardship: (1) increase individual's awareness of how they contribute to nonpoint source pollution problems, (2) generate local support for nonpoint source management through public involvement and monitoring of waterbodies, and (3) provide educational resources and technical assistance for addressing nonpoint source pollution problems statewide.

Currently, more than 10,000 volunteers participate in 200 individual and 45 community sponsored Adopt-A-Stream Programs. Volunteers conduct cleanups, stabilize streambanks, monitor waterbodies using biological and chemical methods, and evaluate habitats and watersheds at over 235 sites throughout the State. These activities lead to a greater awareness of water quality and nonpoint source pollution, active cooperation between the public and local governments in protecting water resources, and the collection of basic water quality data. The Georgia Adopt-A-Stream Program focuses on what individuals and communities can do to protect from nonpoint sources of pollution.

Volunteers are offered different levels of involvement. Each level involves an education and action component on a local waterbody. The introductory level consists of setting up a project (i.e., identifying a stream segment, lake, estuary, or wetland, identifying partners, registering with the Georgia Adopt-A-Stream Program), evaluating land use and stream conditions during a watershed walk, conducting quarterly visual operations and cleanups, and public outreach activities. Volunteers create a "Who to Call for Questions or Problems" list so that if something unusual is noted, immediate professional attention can be obtained. Advanced levels of involvement include biological monitoring, chemical monitoring, habitat improvement or riparian restoration projects.

In addition, the *Georgia Adopt-A-Stream Program* and *Keep Georgia Beautiful Program* coordinate *Rivers Alive*, Georgia's annual volunteer river cleanup event held throughout the month of October that targets the cleanup of streams, rivers, lakes, and wetlands statewide. The mission of *Rivers Alive* is to create awareness of and involvement in the preservation of Georgia's water resources.

*Rivers Alive 2000* included 85 local cleanup events and attracted more than 14,000 volunteers statewide. During October 2000, volunteers worked over 68,000 hours to remove more than 182,000 pounds of trash and garbage from 332 miles of the State's waterways. Previous river cleanup events in Georgia have been successful but pale in comparison to the success that has been achieved by *Rivers Alive 2000*. Volunteers have conducted cleanup events and continue to monitor sites along Catfish Creek in Camden County.

The goals for *Rivers Alive 2001* are to have at least 16,000 volunteers with at least 100 local events statewide. These goals represent increased efforts that will result in cleaner waters in the State. Organizers and volunteers receive free t-shirts, watershed posters and signs, press releases and public service announcements. Additional information about *Rivers Alive 2001* is available on the website, [www.riversalive.org](http://www.riversalive.org).

The Georgia Adopt-A-Stream Program provides volunteers with additional resources such as the *Getting to Know Your Watershed and Visual Stream Survey*, *Biological and Chemical Stream Monitoring*, *Adopt-A-Wetland*, *Adopt-A-Lake*, and *Adopt-A-Stream Teacher's Guide* manuals, PowerPoint presentations, and promotional and instructional training videos. In addition, a bi-monthly newsletter is published and distributed to over 3000 volunteers statewide with program updates, workshop schedules, and information about available resources. Additional information about the Georgia Adopt-A-Stream Program is available on the *Rivers Alive* website, [www.riversalive.org/aas.htm](http://www.riversalive.org/aas.htm).

In addition, the Georgia Adopt-A-Stream Program activities have been correlated to the Georgia Quality Core Curriculum (QCC) Science Standards for grades K-12 and certified teachers in Georgia participating in Georgia Adopt-A-Stream Program training workshops will receive Staff Development Unit (SDU) credits. Additional information about the QCC correlations and SDU credits and the Georgia Adopt-A-Stream QuickTime Training Videos are available on the National Science Center's website, [tech.ncdiscovery.org/ee/aas.htm](http://tech.ncdiscovery.org/ee/aas.htm).

In March 2001, the Georgia Adopt-A-Stream Program partnered with the Environmental Education Alliance of Georgia to conduct an annual conference and awards ceremony. The 2001 conference, *Georgia Environment – Reaching and Teaching Communities*, was held in Columbus, Georgia with over 200 participants.

### **Georgia Project WET (Water Education for Teachers) Program**

A report outlining a plan for nonpoint source education in Georgia was completed in 1994. The Georgia Urban Waterbody Education Plan and Program delineated nonpoint source education strategies for seven target audiences: general public, environmental interest organizations, civic associations, educators, business associations, local government officials and State government officials. Given the limited resources and the scope of efforts required to target each of these audiences concurrently, statewide nonpoint source education and outreach programs have been limited to the Georgia Adopt-A-Stream and Project WET Programs.

In October 1996, the Georgia EPD selected Project WET (Water Education for Teachers) curriculum as the most appropriate water science and nonpoint source education curriculum for the State. The Project WET curriculum is an interdisciplinary water science and education curriculum that can be easily integrated into the existing curriculum of a school, museum, university pre-service class, or a community organization. The goals of the Georgia Project WET Program are to facilitate and to promote awareness, appreciation, knowledge and stewardship of water resources through the development and dissemination of classroom (K-12) ready teaching aids.

The success of the Georgia Project WET Program has been phenomenal. Since 1997, several Project WET facilitator training workshops have been successfully completed in Athens, Atlanta, Dahlonega, Macon, Savannah and Warner Robins with over 200 Project WET facilitators trained statewide. In addition, 220 Project WET educator workshops have been completed in Georgia with more than 4000 formal and non-formal educators implementing the Project WET curriculum in Georgia with a substantial number of students—over 600,000 students annually!

The University of Georgia, Oglethorpe University, Georgia College and State University, North Georgia College and State University, Georgia Southern University and Kennesaw State University have successfully conducted numerous Project WET educator workshops for university pre-service classes with more than 700 education students certified as Project WET educators. In addition, the Oatland Island Environmental Education Center offers Project WET educator workshops for formal and non-formal educators in the Satilla and St. Marys River Basins. Currently, there are 15 Project WET facilitators with over 250 educators having received certified Project WET training in the Satilla and St. Marys River Basins.

The Georgia Project WET Program provides educators with additional resources such as the Enviroscope Nonpoint Source, Wetlands, and Groundwater Flow Models—demonstration tools used to emphasize the impacts of nonpoint source pollution to surface and ground waters, scripted theatrical performances and costumes for *Mama Bass and the Mudsliders*, and promotional and instructional training videos. In addition, the *Dragonfly Gazette*, a quarterly newsletter, and the *Georgia River of Words Art and*

*Poetry Journal* are published and distributed to over 3000 educators statewide and nationally.

The Georgia Project WET Program has been nationally recognized as a model program for its training strengths and techniques—specifically, the use of arts in environmental education. The Georgia Project WET Program offers educators in Georgia the opportunity to participate in the *River of Words*, an international poetry and art contest for students (K-12). This contest provides students with the opportunity to explore their own watersheds and to learn their “ecological” addresses through poetry and art. National winners are selected by the former U.S. Poet Laureate, Robert Hass, and the International Children’s Art Museum. Annually, only eight students are selected as National Grand Prize Winners to be honored at the Library of Congress in Washington, DC.

Over 20,000 entries were submitted to the *River of Words 2001* contest—three out of the eight National Grand Prize Winners selected in April 2001 were from Georgia! Since 1997, eight students from Georgia have been recognized as National Grand Prize Winners and an additional 60 students have been selected as National Finalists and Merit Winners.

The students’ original art and poetry have been returned from the international competition and is currently on display in the *Georgia River of Words Exhibition*. The Georgia Project WET Program offers a guidebook for teachers with specific information about Georgia’s watersheds. In addition, several nature centers throughout Georgia offer *River of Words* field trips for students and teachers.

### **7.2.7 Ground Water Protection Strategies**

In 1984, EPD developed its first management plan to guide the management and protection of Georgia’s ground water quantity and quality. The current version, Georgia Geologic Survey Circular 11, published in 1996, is the basis of Georgia’s application to be certified by U.S. EPA for a Comprehensive State Ground Water Protection Plan (CSGWPP). The goal of Georgia’s ground water management plan is:

... to protect human health and environmental health by preventing and mitigating significant ground water pollution. To do this, Georgia will assess, protect, and, where practical, enhance the quality of ground waters to levels necessary for current and projected future uses for public health and significant ecological systems.

The goal recognizes that not all ground water is of the same value. The Division’s goal is primarily preventive, rather than curative; but it recognizes that nearly all ground water in the state is usable for drinking water purposes and should remain so. EPD pursues this goal through a policy of anti-degradation by which ground water resources are prevented from deteriorating significantly, preserving them for present and future generations. Selection of this goal means that aquifers are protected to varying degrees according to their value and vulnerability, as well as their existing quality, current use, and potential for future use.

EPD has adequate legal authority to prevent ground water from being significantly polluted and to clean-up ground water in the unlikely event pollution were to occur. Extensive monitoring has shown that incidents of ground water pollution or contamination are uncommon in Georgia; no part of the population is known to be at risk.

In general, the prevention of ground water pollution includes—(1) the proper siting, construction, and operation of environmental facilities and activities through a permitting system; (2) implementation of environmental planning criteria by incorporation in land-use planning by local government; (3) implementation of a Wellhead Protection Program for municipal drinking water wells; (4) detection and mitigation of existing problems;

(5) development of other protective standards, as appropriate, where permits are not required; and (6) education of the public to the consequences of ground water contamination and the need for ground water protection.

Ground water pollution is prevented in Georgia through various regulatory programs (administered by the State's Department of Natural Resources) which regulate the proper siting, construction, and operation of the following:

- Public water supply wells, large irrigation wells and industrial wells withdrawing more than 100,000 gallons per day.
- Injection wells of all types.
- Oil and gas wells (including oil and gas production).
- Solid waste handling facilities.
- Hazardous waste treatment/storage/disposal facilities.
- Municipal and industrial land treatment facilities for waste and wastewater sludge.
- Municipal and industrial discharges to rivers and streams.
- Storage/concentration/burial of radioactive wastes.
- Underground storage tanks.

EPD prevents the contamination of ground water used for municipal drinking water through an EPA-approved Wellhead Protection Program. As a result of this program, certain new potentially polluting facilities or operations are restricted from wellhead protection areas, or are subject to higher standards of operation and/or construction. EPD also encourages local governments to adhere to the *Criteria for the Protection of Groundwater Recharge Areas* (a section of the Rules for Environmental Planning Criteria), which define higher standards for facility siting, operation, and clean-up in significant ground water recharge areas. The most stringent guidelines of these criteria pertain to those recharge areas with above average ground water pollution susceptibility indexes.

Additionally, EPD has legal authority under the Georgia Water Quality Control Act to clean up ground water pollution incidents. Additional clean up authority occurs as special trust funds established to clean up leaking underground storage tanks, abandoned hazardous waste sites, and scrap tire dumps.

Most laws providing for protection and management of ground water are administered by EPD. Laws regulating pesticides are administered by the Department of Agriculture, environmental planning by the Department of Community Affairs; and on-site sewage disposal, by the Department of Human Resources. EPD has established formal Memoranda of Understanding (MOU) with these agencies. The Georgia Groundwater Protection Coordinating Committee was established in 1992 to coordinate groundwater management activities between the various departments of state government and the several branches of EPD.

### 7.3 Targeted Management Strategies

This section describes specific management strategies that are targeted to address concerns and priority issues for the St. Marys River basin which were described in Section 6. Strategies are presented for each issue of concern, with divisions by geographic area and/or HUC Unit as appropriate. For each of the identified concerns, the management strategy consists of five components: a problem statement (identical to that given in Section 6), general goals, ongoing efforts, identified gaps and needs, and strategies for action. The purpose of these statements is to provide a starting point for key

participants in the subbasin to work together and implement strategies to address each priority concern. In some cases, a strategy may simply consist of increased monitoring; in other situations, the stakeholders in the subbasin will need to develop innovative solutions to these water quality issues. While EPD will continue to provide technical oversight, conduct monitoring surveys as needed, and evaluate data on a basin-wide scale, locally-led efforts in the subbasins will be required to help to monitor, assess, restore, and maintain water quality throughout the St. Marys River basin.

### **7.3.1 Fish Consumption Guidelines**

#### **Problem Statement**

The water use classifications were not fully supported in several water body segments due to fish consumption guidelines for mercury. There are no known point source discharges or other identifiable anthropogenic sources of mercury in these watersheds. Mercury may be present in fish due to mercury content in the natural soils, from municipal or industrial sources, or from fossil fuel use. It is also possible that the elevated mercury level is related to global atmospheric transport and deposition.

#### *St. Marys River Basin (HUC 03070204)*

The water use classification of fishing was not fully supported in three segments of the St Marys River due to fish consumption guidelines recommended because of mercury residues. The guidelines are for largemouth bass and redbreast sunfish.

#### **General Goals**

Work to protect human health by providing guidelines for consumption of fish.

#### **Ongoing Efforts**

TMDLs have been completed for each stream segment. TMDL implementation plans will be developed in 2002.

DNR has monitored fish and issued fish consumption guidelines. There are no known point source discharges or other identifiable anthropogenic sources of mercury in the St. Marys River basin watersheds. Ongoing efforts will focus on continued monitoring of residue levels and issuance of updated consumption guidelines.

Parts of the St. Marys is a coastal plain blackwater swamp systems. These systems are characterized by a high content of organic carbon (organic ligand humic substances), low alkalinity and pH, and naturally lower dissolved oxygen content. Blackwater systems have been found to have physico-chemical characteristics that provide both a sink for the accumulation of mercury from atmospheric deposition or other sources, and to provide an environment conducive to the methylation of mercury. As a result, baseline mercury residues found in fish tissues are higher than that found in other waterbodies having a different chemistry.

#### **Identified Gaps and Needs**

The source of mercury in the basin is not well quantified. Mercury within these watersheds is likely derived from natural sources or from atmospheric deposition.

#### **General Strategies for Action**

Because mercury is not originating from any known point or other identifiable anthropogenic sources, the strategy is to keep the fishing public notified of risks associated with fish consumption.

EPD and WRD will work to protect public human health by issuing fish consumption guidelines as needed, indicating the recommended rates of consumption of fish from



specific waters. The guidelines are based on conservative assumptions and provide the public with factual information for use in making rational decisions regarding fish consumption.

#### **Action Plan**

- WRD and EPD will continue to sample and analyze fish tissue and issue fish consumption guidelines as needed. The next round of fish tissue sampling for this watershed will be considered in fiscal year 2002 in accordance with the river basin monitoring cycle. TMDLs were completed for each stream segment in 2001. TMDL implementation plans will be developed in 2002.
- EPD will evaluate the need for additional sampling of different media (fish tissue, water and/or sediment), if localized anthropogenic sources are indicated.

#### **Method of Tracking Performance**

Trends in fish tissue concentration; number of Fish Consumption Guidelines.

### **7.3.2 Low Dissolved Oxygen**

#### **Problem Statement**

Water use classification for fishing were not fully supported in several water body segments due to excursions of the water quality standards for dissolved oxygen. These excursions are primarily attributed to Nonpoint sources and to natural conditions.

*St. Marys River (HUC 03070204)*

The water use classification of fishing was not fully supported in two St. Marys River mainstem segments and five tributary segments due to dissolved oxygen concentrations less than standards. Low dissolved oxygen in these areas was due to nonpoint sources. Dissolved oxygen may be lower in these areas due to natural conditions.

#### **General Goals**

Meet water quality standards to support designated water uses.

#### **Ongoing Efforts**

TMDLs were completed for each stream segment in 2001. TMDL implementation plans will be developed in 2002.

The St. Marys is a Priority Area for USDA Cost-Share funds to implement agricultural BMPs through NRCS's EQIP Program. Local Soil and Water Conservation Districts and RC&D Councils are working with producers to utilize animal waste according to Nutrient Management Plans through their Lagoon Pumpout Program.

#### **Identified Gaps and Needs**

Low dissolved oxygen concentrations in this part of the state are often due to natural environmental conditions. Work is needed to identify and characterize natural background dissolved oxygen concentrations in this area.

#### **General Strategies for Action**

Low dissolved oxygen concentrations in the various streams in the St. Marys River Basin were due to nonpoint sources and/or natural environmental conditions. EPD will address nonpoint sources through a watershed protection strategy for the basin.

### **Specific Management Objectives**

Maintain dissolved oxygen concentrations adequate to support aquatic life and meet water quality standards.

#### **Action Plan**

- EPD: assess use support in the listed waters and develop a watershed strategy for addressing nonpoint sources; develop TMDL implementation plans.
- Local governments will implement storm water management strategies and manage operations of water pollution control plants; participate in development of TMDL implementation plans.
- NRCS and GFC will continue BMP implementation.
- Local S&WC Districts and RC&D Councils will continue Lagoon Pumpout Program.

#### **Methods for Tracking Performance**

A reevaluation of the status of the listed waterbodies will be made coincident with the next iteration of the RBMP management cycle for the St Marys River basin in 2001-2006.

### **7.3.3 Fecal Coliform Bacteria**

#### **Problem Statement**

The water use classification of fishing was not fully supported in several water body segments due to exceedences of the water quality standards for fecal coliform bacteria. These water quality exceedences are found in a number of stream segments in the St. Marys River basin and are primarily attributed to urban runoff, septic systems, sanitary sewer overflows, rural nonpoint sources, and/or animal wastes. A common strategy is proposed for addressing fecal coliform bacteria throughout the basin. However, achieving standards in individual stream segments will depend on the development of site specific local management plans.

#### *St. Marys River (HUC 03070204)*

The water use classification of fishing was not fully supported in two tributary stream segments due to exceedences of the water quality standard for fecal coliform bacteria. These may be attributed to a combination of urban runoff, septic systems, sanitary sewer overflows, rural nonpoint sources and/or animal wastes.

#### **General Goals**

Meet water quality standards to support designated water uses. Increase public awareness of fecal coliform bacteria pollution through coordinated education and outreach efforts.

#### **Ongoing Efforts**

EPD administers and enforces a variety of permit programs designed to facilitate the management of urban runoff, including both point and nonpoint source controls. EPD's Nonpoint Source Program regulates municipal and industrial storm water discharges through the National Pollutant Discharge Elimination System (NPDES) permitting process. Sanitary sewer overflows are managed through EPD's Permitting Compliance and Enforcement Program. Animal wastes in Georgia are addressed through the Memorandum of Agreement (MOA) with NRCS and SWCC and through recently adopted rules designed to regulate Concentrated Animal Feeding Operations (CAFOs) for swine. This includes a requirement for certain operations to obtain individual NPDES

permits. TMDLs were developed for each stream segment in 2001. TMDL implementation plans will be developed in 2002.

In addition to regulatory activities, EPD assists in the development of local solutions to water quality problems by administering grant programs and providing technical assistance to various regional and local watershed management initiatives. EPD also conducts a variety of outreach and public education programs addressing urban runoff in general, point and Nonpoint source pollution, BMP implementation, regulatory requirements, and cooperative or non-regulatory approaches.

The Georgia Department of Human Resources (DHR) Division of Public Health - Environmental Services has promulgated new rules (O.C.G.A Chapter 290.5.26) developed to regulate the design, operation, and maintenance of on-site sewage management systems. DHR subsequently formed the Onsite Sewage Management Systems Technical Review Committee in 1999. The Committee's function will be to make recommendations to the department regarding the approval of new systems, assist the Department with the development and revision of standards and guidelines for new technology, assist with the adoption of periodic updates to the Manual for On-Site Sewage Management Systems, and serve as the final authority in contested interpretation issues regarding the Rules and the Manual for On-site Sewage Management Systems.

Agriculture is making progress in controlling bacterial loads. Considerable effort has been directed toward animal confinement areas. Georgia universities and agricultural agencies or groups are conducting several agricultural efforts with statewide implementations. Sustainable Agriculture and Farm-A-Syst Training will be scheduled within the basin. The University of Georgia and ARS have proposals for assessing nutrient and fecal coliform bacteria reducing BMPs on 10 farms that will have statewide implications. Soil and Water Conservation Districts annually convene Local Work Groups (LWGs), which are comprised of resource professionals from a variety of disciplines and interested stakeholders at the local level, to identify resource concerns in their areas. The LWGs develop proposals for USDA or other funding to address identified resource concerns.

The University of Georgia College of Agriculture and Environmental Sciences' Animal Waste Awareness in Research & Extension (AWARE) program conducts research on animal waste management and provides public education through Southeast Sustainable Animal Waste Workshops and a variety of Internet publications.

Local Soil and Water Conservation Districts (SWCDs) and Resource Conservation and Development (RC&D) Councils are working with producers to utilize animal waste according to Nutrient Management Plans through their Lagoon Pumpout Program.

### **Identified Gaps and Needs**

Sources of fecal coliform bacteria in many stream segments are not clearly defined. In some cases, fecal bacterial loads may be attributable to natural sources (e.g. wildlife); alternative bacteriological sampling methods may be useful to distinguish between human, other mammalian, and avian fecal coliform bacteria sources. Sanitary sewer leaks and overflows may be a source of fecal coliform bacteria as well. Previous sampling was not conducted at a sufficient frequency to determine whether the monthly geometric mean criterion specified in the standard has actually been violated. Thus, an initial effort in the next RBMP cycle may be to continue to collect an adequate number of samples (four over a 30-day period) to support geometric mean calculations to determine if water quality standards are actually being exceeded.

Many fecal coliform bacteria reducing practices are relatively expensive and the percentage of reduction is often unknown. Many landowners are reluctant to spend today's dollars for long term amortization in uncertain future markets. Agricultural BMPs

and cost share dollars (Farm Bill), grants (Section 319) and should be concentrated in priority watersheds with sufficient technical workforce to implement BMPs through long term agreements or contracts to reduce sediment loading.

Additional efforts should be directed toward increasing public awareness of fecal coliform bacteria pollution, with an emphasis on potential sources and BMPs. State and basin-wide coordination between agencies and organizations providing public education and technical assistance may help to extend outreach efforts.

### **Strategies for Action**

Separate strategies are needed to address Nonpoint fecal coliform bacteria loadings for urban and rural sources.

#### **A. General Strategies for Urban Sources**

Addressing urban runoff will be a complex task, and will require implementation of watershed pollution control programs by local governments. Management of urban runoff is needed to address a variety of water quality problems, including metals, fecal coliform bacteria, nutrients, and habitat degradation. For this five-year phase of the basin management cycle, management will concentrate on source control and planning. Evaluation of the efficacy of this approach will be made during the basin strategy reevaluation scheduled for 2006 in accordance with the statewide RBMP management cycle. In addition, EPD and EPA have developed TMDLs for 303(d) listed streams in the St. Marys River basin. EPD will, along with partner agencies such as local governments, NRCS, GSWCC, GFC, be implementing the TMDLs.

#### **Specific Management Objectives**

Stakeholders should work together to encourage and facilitate local watershed planning and management to ensure that designated water uses are supported.

Agricultural agencies will provide technical and educational assistance to producers for the purpose of facilitating agricultural BMP implementation.

#### **Management Option Evaluation**

Integrated management options will be proposed, implemented, and evaluated by local governments.

#### **Action Plan**

TMDLs were completed for each stream segment in 2001. TMDL implementation plans will be developed in 2002.

EPD will continue to ensure that all permitted sources remain in compliance with permitted effluent limitations for fecal coliform bacteria. EPD will also request a comprehensive watershed assessment, focusing on both point and nonpoint sources, from localities applying for new or expanded NPDES point source discharge permits. The intent is to direct localities' attention toward current and future nonpoint source issues in their watersheds and to have them consider ways to prevent or control water quality impacts due to growth. Approved watershed management steps will be included as a condition for expansion of existing water pollution control plants or construction of new plants.

EPD will continue to administer the NPDES and Permitting and Compliance and Enforcement (PCEP) Programs and encourage local planning to address management on a basin-wide scale. EPD will implement approved TMDLs.

Local governments will continue to operate and maintain their sewer systems and wastewater treatment plants, monitor land application systems, develop and implement

regulations, zoning and land use planning, and implement local watershed initiatives and monitoring programs. EPD will encourage local authorities to institute programs to identify and address illicit sewage discharges, leaks and overflows of sanitary sewers, and failing septic tanks within their jurisdiction.

DHR will continue to regulate on-site sewage management systems and will work to educate local governments and citizen groups about the need for proper design, construction, and maintenance of septic systems to protect water quality. DHR will also utilize the criteria presented in the Growth Planning Act for septic system setbacks from high value waters. Local municipalities should work with the local health departments to identify locations of septic systems and educate owners about the proper care and maintenance of septic systems.

EPD will encourage citizen involvement through Adopt-A-Stream groups to address restoration of urban streams. Citizen groups will implement Adopt-A-Stream programs, and work with local governments in implementing watershed initiatives.

### **Method for Tracking Performance**

EPD tracks point source discharges through inspections and evaluations of self-monitoring data. An evaluation of the status of listed water bodies will be made coincident with the next iteration of the RBMP cycle for the St. Marys River basin in 2006.

### **B. General Strategies for Rural Sources**

Agricultural cost share dollars (Farm Bill), grants (Section 319), and loans (Clean Water Act State Revolving Fund) need to be concentrated in priority watersheds with sufficient technical workforce to implement BMPs through long term agreements or contracts.

### **Specific Management Objectives**

Stakeholders should work together to encourage and facilitate local watershed planning and management to ensure that designated water uses are supported.

Agricultural agencies will provide technical and educational assistance to producers for the purpose of facilitating agricultural BMP implementation.

### **Management Option Evaluation**

Evaluation will be on a site-by-site basis. For agricultural BMP support, existing prioritization methods will be used.

### **Action Plan**

EPD will assess use support in streams, encourage local planning efforts, and regulate point sources under the NPDES program. EPD will continue to ensure that all permitted sources remain in compliance with fecal coliform bacteria limits. EPD will also continue monitoring and assessment of Land Application Systems. TMDLs were completed for each stream segment in 2001. TMDL implementation plans will be developed in 2002.

GSWCC and local SWCDs and RC&D councils, with assistance from NRCS, will continue to support adoption of BMPs for animal waste handling and will follow up on complaints related to fecal coliform bacteria associated with agriculture. Methods for prioritization and implementation of cost-share incentives under the 1996 Farm Bill will be targeted to areas of apparent water quality impact, including rural streams which may contain excessive fecal coliform loads from animal and cropland operations.

Local SWCDs will convene Local Work Groups to identify local resource concerns and develop proposals for funding to address these concerns.

The DHR will continue to regulate on-site sewage management systems and will work to educate local governments and citizen groups about the need for proper design, construction, and maintenance of septic systems to protect water quality. The DHR will also utilize the criteria presented in the Growth Planning Act for septic system setbacks from high value waters. Local municipalities should work with the local health departments to identify locations of septic systems and educate owners about the proper care and maintenance of septic systems.

The University of Georgia will provide on-farm assistance to local producers through their Farm-A-Syst Program.

EPD will encourage citizen involvement through Adopt-A-Stream groups to address restoration of urban streams. Citizen groups will implement Adopt-A-Stream programs and work with local governments in implementing watershed initiatives.

### **Method for Tracking Performance**

Agricultural agencies will track rates of BMP implementation for cropland and animal operations. An evaluation of the status of listed water bodies will be made coincident with the next iteration of the RBMP cycle for the St. Marys River basin in 2002-2006.

## **7.3.4 Erosion and Sedimentation**

### **Problem Statement**

Water use classifications for fishing and/or recreation are potentially threatened in many water body segments by erosion and loading of sediment which can alter stream morphology, impact habitat, and reduce water clarity. Potential sources include urban runoff and development (particularly construction), unpaved rural roads, stream erosion (including head cutting, bank erosion, and shifting of the bedload), forestry practices, and agriculture. Potential threats from sediment loading are possible throughout the Ogeechee River Basin, although there are no stream segments listed at this time in the basin as not fully supporting designated water uses due to poor fish communities or sedimentation. A common strategy is proposed for addressing erosion and sedimentation throughout the basin. However, achieving standards in individual stream segments will depend on the development of site-specific local management plans.

#### *St. Marys River (HUC 03070204)*

#### *Statewide BMP Implementation Survey*

The Georgia Forestry Commission (GFC) conducted statewide BMP implementation surveys in 1991 and 1992 and most recently completed its third survey in 1998. The purposes of these surveys are to determine to what extent forestry BMPs are being implemented and are they effective in minimizing erosion. The surveys were set up to evaluate streamside management zones (SMZs), roads, stream crossings, timber harvesting, mechanical site preparation, chemical treatments, burning, and regeneration operations typically associated with forestry.

During the 1992 survey, the GFC evaluated 565 acres on 4 sites within the Saint Marys Basin. Two sites involving 320 acres were on private lands and 2 sites involving 245 acres were on forest industry land. Overall the percentage of acres in compliance with BMPs was 100 percent. Approximately 100 percent of the 2.8 miles of main haul roads evaluated on 4 sites were in compliance with BMPs. Approximately 100 percent of the 495 harvested acres evaluated on 3 sites were in compliance with BMPs. One site (70 acres) on forest industry land was evaluated for site preparation. Compliance was 100 percent. No sites were evaluated for mechanical regeneration.

During the 1998 survey, the GFC evaluated 213 acres on 4 sites within the Saint Marys Basin. Three sites involving 167.58 acres were on forest industry lands and one site involving 45 acres was on private land. Overall, the percentage of applicable BMPs implemented was 93 percent. By ownership, implementation was 92 percent on forest industry land and 95 percent on private land. The percentage of acres in compliance with BMPs was 99.8 percent. By ownership, the percentage of acres in BMP compliance was greater than 99 percent on both forest industry and private lands.

*Streamside Management Zones:* Approximately 2.78 acres of SMZs were evaluated on 2 sites. One site was on forest industry land and the other was on private land. The percentage of applicable BMPs implemented was 88 percent and the percentage of acres in compliance with the BMPs was 98 percent. Most noted problems involved logging debris left in streams and pre-suppression firebreaks within the SMZ.

*Main Haul Roads:* Approximately 5.3 miles of main haul roads were evaluated on 3 forest industry sites. The percentage of applicable BMPs implemented was 100 percent and the percentage of actual miles in compliance with the BMPs was 100 percent. No private roads were evaluated.

*Stream Crossings:* Two stream crossings were evaluated on one forest industry site. The percentage of applicable BMPs implemented was 78 percent and the percentage of actual crossings in compliance with BMPs was 50 percent. Most noted problems involved skidders using fords in streams for crossings and not stabilizing the approaches.

*Timber Harvesting Outside the SMZ:* Approximately 34.64 acres were evaluated on 2 sites. One site was on forest industry land and the other was on private land. For both sites, the overall percentage of applicable BMPs implemented was 100 percent and the percentage of acres in BMP compliance was 100 percent.

*Mechanical Site Preparation Outside the SMZ:* Approximately 87.58 acres were evaluated on 3 sites. Two sites were on forest industry and one was on private land. The percentage of applicable BMPs implemented was 92 percent. By ownership, BMP implementation was 89 percent for forest industry and 100 percent for private land. The percentage of acres in BMP compliance was 100 percent for both ownerships. Trash was not removed from one site.

*Chemical Treatments Outside the SMZ:* No sites were evaluated for chemical treatments.

*Control Burning Outside the SMZ:* Approximately 20 acres were evaluated on one private land site. The percentage of applicable BMPs implemented was 100 percent and the percentage of acres in BMP compliance was 100 percent.

*Artificial Regeneration Outside the SMZ:* Approximately 67.58 acres were evaluated on 2 forest industry sites. The percentage of applicable BMPs implemented was 100 percent and the percentage of acres in BMP compliance was 100 percent.

*Stream Miles:* Approximately 0.65 miles of stream were evaluated on 2 sites. One site was on forest industry and the other was on private land. The percentage of miles in compliance with BMPs was 97 percent. A stream habitat assessment was conducted above and below the forest industry site. The above site stream assessment was the reference section and used to compare any potential impairment that would typically show up in the downstream section below the forestry operation. The downstream segment was comparable to the upstream reference.

Forestry BMP education is being targeted toward foresters, timber buyers, and loggers in the area to increase compliance. From December 1995 through December 2000, approximately 50 personnel affiliated with timber buyers and loggers living within the

Saint Marys River Basin have completed the three day Master Timber Harvester Workshop. BMP training was conducted by the GFC.

Another statewide BMP survey is scheduled for calendar year 2001.

### **General Goals**

Control erosion and sedimentation from land disturbing activities in order to meet narrative turbidity water quality standards and support designated uses. Increase public awareness of erosion and sedimentation through coordinated education and outreach efforts.

The GFC will encourage implementation of the newly revised 1999 forestry BMPs through workshops and demonstrations.

### **Ongoing Efforts**

Forestry and Agriculture both have voluntary E&SC programs built around implementation of BMPs and water complaint resolution procedures in place. GSWCC recently updated and is distributing the Manual for Erosion and Sediment Control in Georgia and the Field Manual for Erosion and Sediment Control in Georgia. The GSWCC, with its agricultural partners, has produced and distributed three E&SC pamphlets; "Guidelines for Streambank Restoration", "A Guide to Controlling Erosion with Vegetation", and "Agricultural Management Practices". These, along with a number E&SC related pamphlets and other informational materials are available in agricultural offices throughout the State. Soil and Water Conservation Districts annually convene Local Work Groups (LWGs) which are comprised of resource professionals from a variety of disciplines and interested stakeholders at the local level to identify resource concerns in their areas. These LWGs develop proposals for USDA or other funding to address identified resource concerns.

Forestry has made significant E&SC progress. GFC has been and is specifically targeting those landowner groups and regions with low compliance for increased BMP education throughout local talks, workshops, etc. The Georgia Forestry Association and the American Forest and Paper Association (AF&PA) sponsor Master Timber Harvesters Workshops with the goal of training every logger in the State on BMPs. In addition, the Georgia State Board of Registration for Foresters requires every licensed forester to implement BMPs as a minimum standard of practice. As they become standard within the industry, the new Forestry BMP Guidelines, printed in January, 1999, will result in additional sedimentation reductions with more riparian tree cover left over perennial and intermittent streams.

EPD serves as the "Issuing Authority" providing permitting, inspection, and compliance enforcement services in those localities across the State where local Erosion and Sedimentation Control Ordinances or Programs are not yet established. EPD is also continuing its efforts to develop a NPDES General Permit (No. GAR100000) for storm water discharges associated with construction activity. The permit will provide guidelines and regulations for effective control of silt, sediment and other pollutants which are carried by storm water runoff from construction sites. The General Permit has been issued, appealed, and overturned four times between 1992 and 1998, but was approved in 2000.

An Erosion and Sedimentation Control (E&SC) Advisory Committee developed an Erosion and Sediment Control Complaint Resolution Procedure by which concerned citizens or other parties may register E&SC complaints. The procedure is a three-step process with Local Issuing Authorities serving as the primary contact, followed by the local Soil and Water Conservation District, and finally EPD in some cases. The purpose



of the procedure is to provide timely and workable solutions to E&SC control complaints through local Soil and Water Conservation Districts.

There are several erosion educational initiatives underway which have an urban focus. Each year GSWCC and EPD conduct five formal E&SC courses to provide training to the regulated community, regulators, consultants, and interested citizens. GSWCC also provides detailed E&SC training for 8 to 11 units of government each year. A task force established by the Lieutenant Governor and the Erosion and Sediment Control Technical Study Committee, known as DIRT II, is assessing the economic and environmental impacts of erosion prevention and sediment control BMPs for urban construction sites. Another urban initiative is the U.S. Forest Service's Planting Along Stream Sides (PASS) which deals with vegetative plantings to reduce erosion from stream banks.

In 1997, EPD, in cooperation with the University of Georgia, prepared and distributed the Land Development Provisions to Protect Georgia Water Quality report. The report describes provisions which may be modified or added to local development programs to better protect water quality. Portions of the report address water quality impacts from storm water runoff and its relationship to urban development.

Local Soil and Water Conservation Districts and Resource Conservation and Development (RC&D) Councils are working with crop producers to reduce erosion and sedimentation through their No-Till Drill Program St. Marys River basin.

### **Identified Gaps and Needs**

A key for addressing erosion, sedimentation, and habitat issues on highly impacted streams is the definition of appropriate management goals. Many highly impacted streams cannot be returned to "natural" conditions. An appropriate restoration goal needs to be established in consultation between EPD partners and other stakeholders.

Many privately owned sawmills are not members of the AF&PA. These mills and their producers are not required to attend the Master Timber Harvesters Workshops at this time. The GFC, UGA, GFA, and the Southeastern Wood Producers Association are working on a solution. A need still exists for education of private landowners who are selling timber for the last time prior to land development. Many such landowners attempt to maximize return on timber, sometimes at the expense of BMPs.

Much of the sediment being produced and adversely impacting streams and lakes is associated with development and maintenance of unpaved rural roads. In many instances E&SC plans, implementation, inspection, and enforcement are not adequate on unpaved rural road projects. Without aggressive inspection and enforcement, contractors sometimes tend to allow erosion to occur and attempt mitigation after the fact. Georgia DOT and other agencies charged with E&SC need to work with county road departments in identifying road segments that are high sediment producers and recommend abatement measures. Additional monitoring may be needed to quantify the impact of unpaved rural roads as a source of sedimentation into streams.

Additional efforts should be directed toward increasing public awareness of erosion and sedimentation, with an emphasis on potential sources and controls. State and basin-wide coordination between agencies and organizations providing public education and technical assistance may help extend outreach efforts.

Adverse impacts of excess sediment loading include degradation of habitat and reduction of species diversity. These types of impacts are best evaluated through biological monitoring, for which improved capabilities are needed. EPD is developing increased capability for biomonitoring using Rapid Bioassessment Protocols (RBPs) for benthic macroinvertebrates. The EPD protocols also include habitat assessment. The WRD is working with the IBI (Index of Biologic Integrity) to assess fish communities.

These tools will provide methods to detect and quantify impairment of aquatic life resulting from habitat-modifying stressors such as sediment, as well as impacts from other stressors.

### **General Strategies for Action**

Many agricultural sediment reduction practices are relatively expensive and landowners are reluctant to spend today's dollars for long term BMP amortization in uncertain future markets. Agricultural cost share dollars (Farm Bill) and perhaps low interest loans (Clean Water State Revolving Fund) should be concentrated in priority watersheds with sufficient technical workforce to implement BMPs through long term agreements or contracts to reduce sediment loading. An understanding of the role of erosion and sedimentation in urban streams is incomplete at this time. Most of these streams are impacted by a variety of stressors. An incremental or phased approach is needed to address these issues.

### **Key Participants and Roles**

GFC: encourage implementation of the newly revised 1999 forestry BMPs through workshops and demonstrations.

American Forest and Paper Association (AF&PA): The forest products industry has a strong record of stewardship on the land it owns and manages. Member companies have agreed to a Sustainable Forestry Initiative (SFI) program. The goal of the program is to improve the performance of member companies and licensees, and set new standards for the entire forest industry as well as for other forest landowners through implementation of the following twelve objectives:

1. Broaden the practice of sustainable forestry by employing an array of scientifically, environmentally, and economically sound forest practices in the growth, harvest, and use of forests.
2. Promptly reforest harvested acres to ensure long-term forest productivity and conservation of forest resources.
3. Protect the water quality in streams, lakes, and other water bodies by establishing riparian protection measures based on soil type, terrain, vegetation, and other applicable factors, and by using EPA approved Best Management Practices in all forest management operations.
4. Enhance the quality of wildlife habitat by developing and implementing measures that promote habitat diversity and the conservation of plant and animal populations found in forest communities.
5. Minimize the visual impact by designing harvests to blend into the terrain by restricting clear-cut size (120 acres average) and/or by using harvest methods, age classes, and judicious placement of harvest units to promote diversity in forest cover.
6. Manage company lands of ecologic, geologic, or historic significance in a manner that accounts for their special qualities.
7. Contribute to bio-diversity by enhancing landscape diversity and providing an array of habitats.
8. Continue to improve forest utilization to help ensure the most efficient use of forest resources.
9. Continue the prudent use of forest chemicals to improve forest health and growth while protecting employees, neighbors, the public, and sensitive lands.

10. Broaden the practice of sustainable forestry by further involving non-industrial landowners, loggers, consulting foresters, and company employees who are active in wood procurement and landowner assistance programs.
11. Publicly report Program Participants' progress in fulfilling their commitment to sustainable forestry.
12. Provide opportunities for the public and the forestry community to participate in the commitment to sustainable forestry.

From a water quality perspective, Objectives 3 and 10 are extremely important.

Performance measures for Objective 3 state:

- Participants will meet or exceed all established BMPs, all applicable state water quality laws and regulations, and the requirements of the Clean Water Act for forestland.
- Participants will establish and implement riparian protection measures for all perennial streams and lakes and involve a panel of experts at the state level to help identify goals and objectives for riparian protection.
- Participants will individually, through cooperative efforts or through AF&PA, provide funding for water quality research.

Performance measures for Objective 10 state:

- Participants will encourage landowners that sell timber to reforest, following harvest, and to use BMPs by providing these landowners with information on the environmental and economic advantages of these practices.
- Participants will work closely with the Southeastern Wood Producers Association, the Georgia Forestry Association, the University of Georgia School of Forest Resources, the GFC, the Georgia Wildlife Resources Division, and others in the forestry community to further improve the professionalism of loggers through the Master Timber Harvesters program by establishing and/or cooperating with existing state groups to promote the training and education of loggers in:
  1. BMPs, including road construction and retirement, site preparation, streamside management, etc.
  2. Awareness of responsibilities under the Endangered Species Act and other wildlife consideration.
  3. Regeneration and forest resource conservation.
  4. Logging safety.
  5. OSHA and wage and hour rules.
  6. Transportation.
  7. Business management including employee training, public relations, etc.

### **Specific Management Objectives**

Control erosion and sedimentation from land disturbing activities in order to meet narrative water quality standards.

### **Management Option Evaluation**

During this iteration of the basin cycle, management will focus on source control BMPs.

### **Action Plan**

Following the 1998 BMP survey, the GFC met with the Georgia Forestry Association (GFA) Environmental subcommittee and Executive Board, members from the Society of American Foresters (SAF), the Association of Consulting Foresters (ACF), and the Georgia State Board of Registration for Foresters to develop an action plan to improve BMP implementation, especially for stream crossings.

GFC will target landowner and user groups with low implementation rates for BMP education to encourage compliance with forestry BMP guidelines. GFC will work with AF&PA and forestry community to provide BMP training. The GFC also met with the Executive Board of the Association of Conservation Districts to request speaking at any local meetings to educate landowners about BMPs and their responsibilities and liabilities.

GFC will continue to monitor BMP implementation rates through biennial surveys and determine effectiveness of BMPs through habitat assessments and rapid bio-assessments of the aquatic organisms above and below forestry operations.

Member companies from the American Forest and Paper Association (AF&PA) will document performance measures for each objective through annual reports to AF&PA as required for Objective 11. AF&PA will issue an annual report to the public.

### **Method for Tracking Performance**

GSWCC, GFC, EPD, and issuing authorities will track BMP implementation: GSWCC by the number of E&SC plans reviewed and DAT evaluations and recommendations; GFC through its biennial surveys, and EPD through routine inspections of permitted projects, surveillance for any incidences of noncompliance, and enforcement activities. NRCS will track BMP implementation through its NIMS reporting system.

### **7.3.5 Drought Conditions**

*St Marys River Subbasin (HUC 03070204)*

#### **Problem Statement**

Drought conditions in Georgia during the May 1998-August 2000 period significantly impacted river basins throughout the state including the St Marys, Satilla, Suwannee and Ochlockonee basins. According to the National Oceanic and Atmospheric Administration (NOAA) and the state climate office, rainfall shortages in the state during the May 1998-August 2000 period range from just over 20 inches in North Central Georgia to just over 30 inches in West Central Georgia. Recorded rainfall shortages in the Suwannee and Ochlockonee regions were just over 22 inches and almost 25 inches in the St Marys and Satilla regions.

In 2000, EPD developed a Georgia Drought Report that documents and evaluates the management actions implemented by state and local authorities during the drought of 1998-2000; provides a summary of drought impacts and an objective assessment of the state's vulnerability and mitigation efforts; and presents a clear set of recommendations for improving drought preparedness and response.

Among the recommendations included are for the state to develop an effective method to evaluate consumptive use of water for agricultural irrigation, and implement programs for reducing water use while protecting the prosperity of farmers and agricultural communities.

## **General Goals**

Georgia's goals are to control its level of drought preparedness, reduce its drought vulnerability and effectively manage its resources to meet the complex water demands of its natural environment, citizens and economic prosperity.

## **Ongoing Efforts**

Comprehensive drought planning measures will be ongoing with the assistance of experts and stakeholders from within Georgia and the state has contracted with a team of experts from across the nation to guide and facilitate the process. The result of this effort will be a drought plan that provides a statewide framework, regional approach, and linkages with local drought plans.

## **Strategies for Action**

The 1998-2000 Georgia Drought Report provides recommendations that are designed to supplement actions taken by all Georgians to better manage their water resources, and can be facilitated by a number of state agencies, including EPD. Among the recommendations are as follows:

1. **Emergency Relief:** The State of Georgia should provide emergency grants and loans to assist local governments with critical or threatened water supplies.
2. **Water Conservation:** The State of Georgia must develop a comprehensive water conservation plan to address a wide range of water conserving measures that can be implemented to reduce water demand in Georgia.
3. **Agricultural Water Use:** The State of Georgia must develop an effective method to evaluate consumptive use of water for agricultural irrigation, and implement programs for reducing water use while protecting the prosperity of farmers and agricultural communities.
4. **State Water Plan:** The State of Georgia must perform a detailed review of existing water policy and laws and develop a comprehensive state water plan that will provide the framework and support for effective management of Georgia's water resources.
5. **State Drought Plan:** The State of Georgia must continue developing a comprehensive drought plan and drought management process in order to implement appropriate drought response, preparedness and mitigation measures in future droughts.

### **7.3.6 Flooding**

#### **Problem Statement**

In March 1998, Georgia experienced widespread flooding due to heavy rainfall. The severity of the rain and the damages that resulted from flooding caused more than 65 percent of Georgia's counties to be declared federal disaster areas under Presidential Disaster Declaration 1209. Charlton County is among the counties designated federal disaster areas during the 1998 floods. Before 1998, the last major flooding event occurred in July 1994, when tropical storm Alberto moved into southwest Georgia and caused the worst flooding in the state's history. In some parts of Georgia, the rainfall total was up to 27 inches.

#### **General Goals**

Continue to promote awareness and understanding of the need for floodplain and participation in the National Flood Insurance Program.

### **Ongoing Efforts**

Although not as severe as the flood of 1994, the 1998 flooding affected a larger geographical area – more than 100 counties- mostly the central and southern parts of the state were impacted. In addition, to residential and commercial structures there was also damage to infrastructures. The majority of the counties within the Ochlockonee, St. Marys, Satilla and Suwannee river basins were included in the Presidential disaster declaration.

### **Strategies**

Communities participating in the National Flood Insurance Program (NFIP) are to continue enforcing local floodplain management requirements for new and substantially damaged or improved buildings located in Special Flood Hazard Areas.

Acquisition of structures in the floodway of communities affected by the flooding disaster.

Target affected structures in the floodplain for voluntary buyouts, elevation-in-place or relocation.

Update and revise community mitigation plan and strategies based on flooding event.

Initiate or enhance public awareness and education regarding the hazards of flooding and the availability of flood insurance.

Target non-NFIP communities for future participation.

### **Key Participants**

Federal: *Emergency Management Agency (FEMA)* ensures coordination among Federal departments and agencies in delivery of disaster related assistance.

State: *Georgia Emergency Management Agency (GEMA)* coordinate the state's response and recovery efforts.

State: *Floodplain Management Office* provides technical assistance and guidance to local communities.

Local: *Local governments* provide for the protection of life and property, and reduce future flood related issues.

### **Issue C. Salt Water Intrusion**

#### **Problem Statement**

In 1997, EPD developed an *Interim Strategy for Managing Salt Water Intrusion in the Upper Floridan Aquifer of Southeast Georgia* to stop the intrusion of salt water before municipal water supply wells on Hilton Head Island and Savannah are contaminated and to prevent an existing salt water problem at Brunswick from worsening. Among the counties included in this strategy are Camden, Charlton and Ware in the St Marys basin.

#### **General Goals**

Stop the intrusion of salt-ater before the municipal supply wells on Hilton Head Island, South Carolina and in Savannah, Georgia are contaminated.

#### **Ongoing Efforts**

After several years of working with the stakeholders throughout the coastal area, EPD developed the *"Interim Strategy for Managing Salt Water Intrusion in the Upper Floridan Aquifer of Southeast Georgia"* (dated April 23, 1997). This defines the EPD roles and requirements for studies and stakeholder efforts through December 31, 2005.

The legislature has funded an extensive Sound Science initiative to provide some of the necessary information to determine what is happening in the aquifer and what can be done to minimize any problems. This shall all be discussed with stakeholders and used in developing the Final Strategy for water withdrawals in January, 2006. To meet these objectives, EPD will do the following:

- (1) Conduct expanded scientific (Sound Science effort) and feasibility studies to determine with certainty how to permanently stop the salt-water intrusion moving towards Hilton Head Island, South Carolina and Savannah, Georgia
- (2) Require the development of comprehensive local water supply plans in a 24 county area of southeast Georgia.
- (3) Create one or more technical advisory committees (TAC). With their input, the additional scientific information and the local water supply plans, develop a long-term ground water management plan for southeast Georgia by the end of the year 2005, which will protect the Upper Floridan aquifer from further salt-water intrusion.
- (4) Impose caps on ground water use in the Capped areas of Glynn County, Chatham County, and southern portions of Bryan and Effingham counties, to avoid worsening the rate of salt water intrusion at Hilton Head - Savannah and at Brunswick.
- (5) Reduce ground water use in Chatham County by at least 10 million gallons per day by December 31, 2005 through conservation and substitution of surface water for ground water. Union Camp will provide at least 6.5 mgd of the total 10 Mgd of ground water reduction in Chatham County. This will be affirmed through reductions in ground water use permits.
- (6) Allow, on an interim basis, increases in groundwater withdrawals in the areas of southeast Georgia that have little impact on salt-water intrusion problem.
- (7) Encourage and promote water conservation and reduced ground water usage wherever feasible, throughout southeast Georgia.

### **Identified Gaps and Needs**

EPD needs an expanded compliance effort to better account for actual amounts of groundwater withdrawals from the Floridan aquifer.

EPD, USGS and several consulting firms are working on creating improved computer modeling efforts to provide better and more complete information than was previously available regarding the impacts of all withdrawals on the aquifer.

EPD in conjunction with the USGS and contracted consulting firms is trying to identify alternative water sources to allow additional water from sources outside of the Floridan aquifer.

### **Strategies for Action**

EPD and the coastal stakeholders need to implement the policies recommended in the Interim Strategy, be prepared to analyze any new information developed under the Sound Science initiative and eventually create the recommendations of policy measures for the final strategy policy.

EPD is currently investigating the potential water production from the Miocene aquifers above the Floridan aquifer. Test wells will be drilled and a determination made of general water potentials.

### **Key Participants and Roles**

Georgia EPD: Monitor strategy efforts and inform stakeholders of progress.

South Carolina DHEC: Because of the contamination moving under Hilton Head Island, SC DHEC will be closely watching any recommendations Georgia will make on this matter and noting any progress Georgia may make to address the issue.

County and Local Municipal Governments: Each City in the area has its own interest in economic development and residential growth. How will limited water impact its own development? Can water conservation efforts allow more growth?

Public Citizen groups: Public participation is essential to insure public buy-in on any proposed interim measures and in the development of the final strategy.

### **Specific Management Objectives**

EPD and others will encourage water conservation by all parties. EPD needs to insure that Chatham County will reduce their groundwater usage by 10 mgd by December 31, 2005. EPD will prevent any withdrawal increases within the rest of the Capped area, if not associated with any nearby withdrawal reductions to offset the increase. And lastly, limit new or increased Floridan aquifer groundwater withdrawals from elsewhere.

### **Management Option Evaluation**

Apply the Interim Strategy to permitting actions in coastal Georgia.

Develop the Final strategy.

### **Action Plan**

Implement the Coastal Interim Strategy through December 31, 2005

Develop the Final Management Strategy for action in January, 2006.

Extensive stakeholder involvement in all these matters is sought and encouraged.

Public meetings to update stakeholders shall be held regularly in the coastal area.

### **Methods for Tracking Performance**

Account for accurate water withdrawals throughout the area, looking for the necessary mandated reductions.

Determine the velocity of the salt-water intrusion and see if the contaminant wedge is accelerating or decelerating in its movement towards Hilton Head Island, SC and Savannah, GA.



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## ***In This Section***

- Where Do We Go From Here?
- Working to Strengthen Planning and Implementation Capabilities
- Addressing the Impacts from Continued Population Growth and Land Development
- The Next Iteration of the Basin Cycle
- Priorities for Additional Data Collection

### Section 8

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# Future Issues and Challenges

## **8.1 Where Do We Go From Here?**

### **The Dynamic Process of Basin Management**

This plan represents another step in managing the water resources in the St. Marys River basin, but not the final step. It is important to recognize that effective basin management is ongoing and dynamic because changes in resource use and conditions occur continually, as do changes in management resources and perspectives. Therefore, management planning and implementation must remain flexible and adapt to changing needs and capabilities.

### **Building on Past Improvements**

As discussed previously in Section 7.3, there is more work to do to adequately restore and protect all of Georgia's water resources. After focusing on the implementation of this plan, the St. Marys River basin will enter into its second iteration of the basin management cycle (beginning in late 2002). The next cycle will provide an opportunity to review issues that were not fully addressed during the first cycle and to reassess or identify any new priority issues. In other words, future management efforts can and should build on the foundation created by previous, ongoing, and already planned management actions.

### **Participation by Many Different Stakeholders**

Partners will not have to start from scratch during the next iteration of the basin planning cycle. The information in this document provides an historical account of what is known and planned to date. Stakeholders in the St. Marys basin will know what was accomplished in the first iteration, and can therefore focus on enhancing ongoing efforts or filling gaps. Data collection and public discussion activities scheduled early in the next cycle can draw on information in the plan to identify areas in need of additional monitoring, assessment, and strategy development.

## **Blending Regulatory and Voluntary Approaches**

Although the regulatory authorities of agencies such as EPD are important for protection and restoration of Georgia’s waters, RBMP partners will continue to emphasize voluntary and cooperative approaches to watershed management. This will take time and be very challenging. Long-term protection means that the people, local governments, and businesses must learn collectively what is needed for protection and adapt their lifestyle and operations accordingly. Experience indicates that we are much more likely to buy into proposed management solutions in which we have a say and control over how we spend our time and money. The challenge in the future, therefore, is to continue to “build bridges” between regulatory and voluntary efforts, using each where they best serve the people and natural resource of Georgia.

## **8.2 Working to Strengthen Planning and Implementation Capabilities**

### **Understanding One Another’s Roles**

Increasing awareness and understanding of the roles and capabilities of local, state, and federal partners is one of the keys to future success in basin management for the St. Marys River. Lack of understanding can lead to finger pointing and frustration on the part of all involved. Increasing opportunities for stakeholders to develop this awareness and understanding should result in more effective management actions.

This basin plan provides one opportunity for stakeholders to increase their awareness of conditions in the basin and to learn about ongoing and proposed new management strategies. Within this context, stakeholders can develop a better understanding of certain roles and responsibilities. For example, this basin plan points out several areas where EPD has regulatory authority and corresponding duties, including

- Establishing water quality use classifications and standards.
- Assessing and reporting on water quality conditions.
- Facilitating development of River Basin Management Plans.
- Developing TMDLs.
- Issuing permits for point source discharges of treated wastewater, municipal storm water discharges as required, and land application systems.
- Issuing water supply permits.
- Enforcing compliance with permit conditions.

In many areas, however, organizations or entities other than EPD are responsible; for example,

- Septic tank permitting and inspection (County Health Departments) and maintenance (individual landowners).
- Land development (land use) and zoning ordinances (local governments).
- Sanitary sewer and storm water ordinances (local governments).
- Water supply source water protection ordinances (local governments).
- Urban storm water and drainage (local governments).
- Erosion and sediment control (local governments).
- Siting of industrial parks, landfills, and wastewater treatment facilities (local governments).

- Floodplain management (FEMA, local governments).
- Implementation of forestry best management practices (Georgia Forestry Commission with support from the American Forest and Paper Association, the Georgia Forestry Association, the University of Georgia School of Forest Resources, Southeastern Wood Producers Association, and the American Pulpwood Association).
- Implementation of agricultural best management practices (landowners with support from state and federal agricultural agencies).
- Proper use, handling, storage, and disposal of chemicals (businesses, landowners, municipalities, counties, etc.).

These are but a few of the areas involved, but they illustrate how responsibilities are spread across many stakeholders in each basin. Additionally, other agencies and organizations—regional development centers; federal, state, and local technical assistance programs; citizens groups; and business associations—assist in planning and implementation in many of these areas. As stakeholders become more familiar with one another’s responsibilities and capabilities, they will become increasingly aware of appropriate partners to work with in addressing their issues of concern.

### **Using the RBMP Framework to Improve Communication**

Raising awareness frequently involves two-way communication. The RBMP framework’s interactive planning and outreach sessions provide additional opportunities for two-way communication. For example, Basin Technical Planning Team meetings provide opportunities for partners to share information on their responsibilities and capabilities with each other. Similarly, River Basin Advisory Committee meetings and Stakeholder meetings provide opportunities for citizens, businesses, government agencies, associations, and others. to share information and learn from each other. Although these interactions often require considerable time, they are critical to the future of management in the basin because they build the working relationships and trust that are essential to carrying out effective, integrated actions.

### **Continuing to Streamline Our Efforts**

Increased coordination will also result if partners in this approach continue to streamline their efforts. There are many laws and requirements with related and complementary goals, e.g., Georgia’s Growth Strategies Act, Planning Act, River Corridor Protection Act, Comprehensive Ground Water Management Plan, and River Basin Management Planning requirements, in addition to federal Clean Water Act water quality regulations and Safe Drinking Water Act source water protection requirements. Partners should continue to find ways to make actions under these laws consistent and complementary by eliminating redundancy and leveraging efforts. Again, partners can use the forums in the RBMP framework (e.g., river basin team and advisory committees) to discuss and implement ideas to streamline roles and make the best use of their funds and staff resources.

## **8.3 Addressing the Impacts from Continued Population Growth and Land Development**

### **Supporting Consistent Implementation of Protection Measures**

In addressing the impacts from anticipated population growth and increased land development in the basin, future managers will need to increase their understanding of

roles and use forums to coordinate and develop more specific action plans. Historically, mitigating impacts from newly developed areas has been approached mostly on a case-by-case basis. Unfortunately, this approach has resulted in inconsistent planning and implementation of water resource protection measures. River basin planning offers an opportunity for a more consistent approach by making it easier for landowners, local governments, and businesses to work together at the watershed and basin levels.

One way that Georgia EPD will address this issue is by approving only new and expanding permits for water withdrawals and wastewater discharges that are consistent with the basin plan and that meet the intent of the Georgia Planning Act. Rather than waiting for the permit application process, however, local governments can work together and with EPD to work out some of these issues in advance. There are incentives for organizations such as the Georgia Water Pollution Control Association (WPCA), the Georgia Municipal Association (GMA), the Association of County Commissioners of Georgia (ACCG), and the Regional Development Centers (RDCs) to work out consistent methods to conduct watershed assessments in developing areas and to improve the implementation of protection measures as development occurs. EPD, DCA, and other partners can coordinate by facilitating discussion at RBMP meetings and supporting local initiatives aimed at this issue.

## **8.4 The Next Iteration of the Basin Cycle**

### **Building on Previous, Ongoing, Planned Efforts**

As discussed above and in Section 7.3, there is more work to do to adequately restore and protect all of Georgia's water resources. After focusing on the implementation of this plan, the St. Marys River basin will enter into its second iteration of the basin management cycle. The next cycle will provide an opportunity to review issues that were not fully addressed during the first cycle and to reassess or identify any new priority issues. In other words, future management efforts can and should build on the foundation created by previous, ongoing, and already planned management actions.

## **8.5 Priorities for Additional Data Collection**

In 1998 monitoring efforts were focused on the Ochlockonee, Suwannee, Satilla, and St. Marys River basins in accordance with the EPD basin planning schedule. Intensive monitoring will return to the St. Marys basin in support of the next iteration of the basin planning cycle in 2003. Prior to this time, EPD and partners will develop a monitoring plan for the St. Marys. The monitoring plan will have two major components: general assessment of water quality status within the basin, and targeted assessment to address priority issues and concerns.

# River Basin Planning Act

(O.C.G.A. 12-5-520 to 525)

92 SB637/AP

## *Senate Bill 637*

**By:** Senators Johnson of the 47<sup>th</sup>, Pollard of the 24<sup>th</sup>, Edge of the 28<sup>th</sup> and Egan of the 40<sup>th</sup>.

### **An Act**

To amend Chapter 5 of Title 12 of the Official Code of Georgia Annotated, relating to water resources, so as to define certain terms; to provide for the development of river basin management plans for certain rivers; to provide for the contents of such plans; to provide for the appointment and duties of local advisory committees; to provide for notice and public hearings; to provide for submission to and approval of plans to the Board of Natural Resources; to make certain provisions relative to issuing certain permits; to provide for the application for and use of certain funds; to provide that this Act shall not enlarge the powers of the Department of Natural Resources; to repeal conflicting laws; and for other purposes.

### **Be It Enacted by the General Assembly of Georgia:**

**Section 1.** Chapter 5 of Title 12 of the Official Code of Georgia Annotated, relating to water resources, is amended by inserting at the end thereof the following:

#### **Article 8**

12-5-520. As used in this article, the term:

- (1) “Board” means the Board of Natural Resources.
- (2) “Director” means the director of the Environmental Protection Division of the Department of Natural Resources.

12-5-521. The director shall develop river basin management plans for the following rivers: Alapaha, Altamaha, Canoochee, Chattahoochee, Coosa, Flint, Ochlocknee, Ocmulgee, Oconee, Ogeechee, St. Marys, Satilla, Savannah, Suwanee, Tallapoosa, and Tennessee. The director shall consult the chairmen of the local advisory committees on all aspects of developing the management plans. The director shall begin development of the management plan for the Chattahoochee and Flint river basins by December 31, 1992, and for the Coosa and Oconee river basins by December 31, 1993. Beginning in 1994, the director shall begin development of one management plan per calendar year until all required management plans have been begun. All

management plans shall be completed not later than five years after they were begun and shall be made available to the public within 180 days after completion.

- 12-5-522. The management plans provided by Code Section 12-5-521 shall include, but not be limited to, the following:
- (1) A description of the watershed, including the geographic boundaries, historical, current, and projected uses, hydrology, and a description of water quality, including the current water quality conditions;
  - (2) An identification of all governmental units that have jurisdiction over the watershed and its drainage basin;
  - (3) An inventory of land uses within the drainage basin and important tributaries including point and nonpoint sources of pollution;
  - (4) A description of the goals of the management plan, which may include educating the general public on matters involving the environmental and ecological concerns specific to the river basin, improving water quality and reducing pollution at the source, improving aquatic habitat and reestablishing native species of fish, restoring and protecting wildlife habitat, and providing recreational benefits; and
  - (5) A description of the strategies and measures necessary to accomplish the goals of the management plan.
- 12-5-523. As an initial action in the development of a management plan, the director shall appoint local advisory committees for each river basin to consist of at least seven citizens and a chairman appointed by the director. The local advisory committees shall provide advice and counsel to the director during the development of the management plan. Each committee shall meet at the call of the chairman but not less than once every four months. The chairman and members of the local advisory committees shall serve without compensation or reimbursement of expenses.
- 12-5-524.
- (a) Upon completion of the penultimate draft of a management plan, the director shall conduct public hearings within the river basin. At least one public hearing shall be held in each river basin named in Code Section 12-5-521. The director shall publish notice of each such public hearing in a newspaper of general circulation in the area announcing the date, time, place, and purpose of the public hearing. A draft of the management plan shall be made available to the public at least 30 days prior to the public hearing. The director shall receive public comment at the public hearing and for a period of at least ten days after the public hearing.
  - (b) The division shall evaluate the comments received as a result of the public hearings and shall develop the final draft of the management plan for submission to the board for consideration within 60 days of the public hearing.
  - (c) The board shall consider the management plan within 60 days after submission by the director. The department shall publish the management plan adopted by the board and shall make copies available to all interested

local governmental officials and citizens within the river basin covered by such management plan.

- (d) Upon the board's adoption of a final river basin management plan, all permitting and other activities conducted by or under the control of the Department of Natural Resources shall be consistent with such plan.
- (e) No provision of this article shall constitute an enlargement of the existing statutory powers of the department.

12-5-525. The director is directed to apply for the maximum amount of available funds pursuant to Sections 106, 314, 319, and 104(b)(2) of Public Law 95-217, the federal Clean Water Act, and any other available source for the development of river basin management plans.

**Section 2.** All laws and parts of laws in conflict with this Act are repealed.

# Georgia Instream Water Quality Standards For All Waters: Toxic Substances

## *(Excerpt From Georgia Rules and Regulations for Water Quality Control Chapter 391-3-6-.03 Water Use Classifications and Water Quality Standards)*

|   |  |           |             |
|---|--|-----------|-------------|
| I Instream concentrations of the following chemical constituents which are considered to be other toxic pollutants of concern in the State of Georgia shall not exceed the criteria indicated below under 7-day, 10-year minimum flow (7Q10) or higher stream flow conditions except within established mixing zones:   |  |           |             |
| 1.  | 2,4-Dichlorophenoxyacetic acid (2,4-D)                 | 70 µg/l   |             |
| 2.  | Methoxychlor*  | 0.03 µg/l |             |
| 3.  | 2,4,5-Trichlorophenoxy propionic acid (TP Silvex)      | 50 µg/l   |             |
| II Instream concentrations of the following chemical constituents listed by the U.S. Environmental Protection Agency as toxic priority pollutants pursuant to Section 307(a)(1) of the Federal Clean Water Act (as amended) shall not exceed criteria indicated below under 7-day, 10-year minimum flow (7Q10) or higher stream flow conditions except within established mixing zones or in accordance with site specific effluent limitations developed in accordance with procedures presented in 391-3-6-.06. |  |           |             |
| 1.  | Arsenic  |           |             |
| (a)   | Freshwater   | 50 µg/l   |             |
| (b)   | Coastal and Marine Estuarine Waters                    | 36 µg/l   |             |
| 2.  | Cadmium  |           |             |
| (a)   | Freshwater   |           |             |
|   | (at hardness levels less than 100 mg/l)                | 0.7 µg/l* |             |
|   | (at hardness levels of 100 mg/l to 199 mg/l)           | 1.1 µg/l* |             |
|   | (at hardness levels greater than or equal to 200 mg/l) | 2.0 µg/l* |             |
|   | Note: Total hardness expressed as CaCO <sub>3</sub> .  |           |             |
| (b)   | Coastal and Marine Waters                              | 9.3 µg/l  |             |
| 3.  | Chlordane*   |           |             |
| (a)   | Freshwater   |           | 0.0043 µg/l |
| (b)   | Coastal and Marine Estuarine Waters                    |           | 0.004 µg/l  |
| 4.  | Chromium (VI)  |           |             |
| (a)   | Freshwater   |           | 11 µg/l     |
| (b)   | Coastal and Marine Estuarine Waters                    |           | 50 µg/l     |
| 5.  | Total Chromium   |           |             |
|   | (at hardness levels less than 100 mg/l)                |           | 120 µg/l    |
|   | (at hardness levels of 100 mg/l to 199 mg/l)           |           | 210 µg/l    |
|   | (at hardness levels greater than or equal to 200 mg/l) |           | 370 µg/l    |
|   | Note: Total hardness expressed as CaCO <sub>3</sub> .  |           |             |
| 6.  | Copper   |           |             |
| (a)   | Freshwater   |           |             |
|   | (at hardness levels less than 100 mg/l)                |           | 6.5 µg/l*   |
|   | (at hardness levels of 100 mg/l to 199 mg/l)           |           | 12 µg/l     |
|   | (at hardness levels greater than or equal to 200 mg/l) |           | 21 µg/l     |
|   | Note: Total hardness expressed as CaCO <sub>3</sub> .  |           |             |
| (b)   | Coastal and Marine Estuarine Waters                    |           | 2.9 µg/l*   |
| 7.  | Cyanide*   |           |             |
| (a)   | Freshwater   |           | 5.2 µg/l    |
| (b)   | Coastal and Marine Estuarine Waters                    |           | 1.0 µg/l    |
| 8.  | Dieldrin*  |           |             |
|   |  |           | 0.0019 µg/l |



|  |             |  |               |
|--|-------------|--|---------------|
| 9. 4,4'-DDT*   | 0.001 µg/l  | 22. PCB-1232   | 0.014 µg/l    |
| 10. a-Endosulfan*                                      |             | 23. PCB-1242   | 0.014 µg/l    |
| (a) Freshwater   | 0.056 µg/l  | 24. PCB-1248   | 0.014 µg/l    |
| (b) Coastal and Marine Estuarine Waters                | 0.0087 µg/l | 25. PCB-1254   | 0.014 µg/l    |
| 11. b-Endosulfan*                                      |             | 26. PCB-1260   | 0.014 µg/l    |
| (a) Freshwater   | 0.056 µg/l  | 27. Phenol   | 300 µg/l      |
| (b) Coastal and Marine Estuarine Waters                | 0.0087 µg/l | 28. Selenium   |               |
| 12. Endrin*  | 0.002 µg/l  | (a) Freshwater   | 5.0 µg/l      |
| 13. Heptachlor*  |             | (b) Coastal and Marine Estuarine Waters  | 71 µg/l       |
| (a) Freshwater   | 0.0038 µg/l | 29. Silver   | **            |
| (b) Coastal and Marine Estuarine Waters                | 0.0036 µg/l | 30. Toxaphene  | 0.0002 µg/l   |
| 14. Heptachlor Epoxide*                                |             | 31. Zinc   |               |
| (a) Freshwater   | 0.0038 µg/l | (a) Freshwater   |               |
| (b) Coastal and Marine Estuarine Waters                | 0.0036 µg/l | (at hardness levels less than 100 mg/l)  | 60 µg/l       |
| 15. Lead*  |             | (at hardness levels of 100 mg/l to 199 mg/l)   | 110 µg/l      |
| (a) Freshwater   |             | (at hardness levels greater than or equal to 200 mg/l)   | 190 µg/l      |
| (at hardness levels less than 100 mg/l)                | 1.3 µg/l    | Note: Total hardness expressed as CaCO <sub>3</sub> .  |               |
| (at hardness levels of 100 mg/l to 199 mg/l)           | 3.2 µg/l    | (b) Coastal and Marine Estuarine Waters  | 86 µg/l       |
| (at hardness levels greater than or equal to 200 mg/l) | 7.7 µg/l    | Notes:   |               |
| Note: Total hardness expressed as CaCO <sub>3</sub> .  |             | * The in-stream criterion is lower than the EPD laboratory detection limits.   |               |
| (b) Coastal and Marine Estuarine Waters                | 5.6 µg/l    | ** Numeric limits are not specified. This pollutant is addressed in 391-3-6-.06.   |               |
| 16. Lindane [Hexachlorocyclohexane (g-BHC-Gamma)]      | 0.08 µg/l   | III Instream concentrations of the following chemical constituents listed by the U. S. Environmental Protection Agency as toxic priority pollutants pursuant to Section 307(a)(1) of the Federal Clean Water Act (as amended) shall not exceed criteria indicated below under annual average or higher stream flow conditions: |               |
| 17. Mercury*   |             | 1. Acenaphthene  | **            |
| (a) Freshwater   | 0.012 µg/l  | 2. Acenaphthylene  | **            |
| (b) Coastal and Marine Estuarine Waters                | 0.025 µg/l  | 3. Acrolein  | 780 µg/l      |
| 18. Nickel   |             | 4. Acrylonitrile   | 0.665 µg/l    |
| (a) Freshwater   |             | 5. Aldrin  | 0.000136 µg/l |
| (at hardness levels less than 100 mg/l)                | 88 µg/l     | 6. Anthracene  | 110000 µg/l   |
| (at hardness levels of 100 mg/l to 199 mg/l)           | 160 µg/l    | 7. Antimony  | 4308 µg/l     |
| (at hardness levels greater than or equal to 200 mg/l) | 280 µg/l    | 8. Arsenic   | 0.14 µg/l     |
| Note: Total hardness expressed as CaCO <sub>3</sub> .  |             | 9. Benzidine   | 0.000535 µg/l |
| (b) Coastal and Marine Estuarine Waters                | 8.3 µg/l    | 10. Benzo(a)Anthracene   | 0.0311 µg/l   |
| 19. Pentachlorophenol*                                 |             | 11. Benzo(a)Pyrene   | 0.0311 µg/l   |
| (a) Freshwater   | 2.1 µg/l    | 12. 3,4-Benzofluoranthene  | 0.0311 µg/l   |
| (b) Coastal and Marine Estuarine Waters                | 7.9 µg/l    | 13. Benzene  | 71.28 µg/l    |
| 20. PCB-1016   | 0.014 µg/l  | 14. Benzo(ghi)Perylene   | **            |
| 21. PCB-1221   | 0.014 µg/l  |  |               |

|                                   |               |  |                 |
|-----------------------------------|---------------|--|-----------------|
| 15. Benzo(k)Fluoranthene          | 0.0311 µg/l   | 58. Heptachlor   | 0.000214 µg/l   |
| 16. Beryllium                     | **            | 59. Heptachlor Epoxide   | 0.00011 µg/l    |
| 17. a-BHC-Alpha                   | 0.0131 µg/l   | 60. Hexachlorobenzene  | 0.00077 µg/l    |
| 18. b-BHC-Beta                    | 0.046 µg/l    | 61. Hexachlorobutadiene  | 49.7 µg/l       |
| 19. Bis(2-Chloroethyl)Ethe        | 1.42 µg/l     | 62. Hexachlorocyclopentadiene  | 17000 µg/l      |
| 20. Bis(2-Chloroisopropyl)Ether   | 170000 µg/l   | 63. Hexachloroethane   | 8.85 µg/l       |
| 21. Bis(2-Ethylhexyl)Phthalate    | 5.92 µg/l     | 64. Indeno(1,2,3-cd)Pyrene   | 0.0311 µg/l     |
| 22. Bromoform (Tribromomethane)   | 360 µg/l      | 65. Isophorone   | 600 µg/l        |
| 23. Carbon Tetrachloride          | 4.42 µg/l     | 66. Lindane [Hexachlorocyclohexane g-BHC-Gamma]  | 0.0625 µg/l     |
| 24. Chlorobenzene                 | 21000 µg/l    | 67. Methyl Bromide (Bromomethane)  | 4000 µg/l       |
| 25. Chlorodibromomethane          | 34 µg/l       | 68. Methyl Chloride (Chloromethane)  | **              |
| 26. 2-Chloroethylvinyl Ether      | **            | 69. Methylene Chloride   | H               |
| 27. Chlordane                     | 0.000588 µg/l | 70. 2-Methyl-4,6-Dinitrophenol   | 765 µg/l        |
| 28. Chloroform (Trichloromethane) | 470.8 µg/l    | 71. 3-Methyl-4-Chlorophenol  | **              |
| 29. 2-Chlorophenol                | **            | 72. Nitrobenzene   | 1900 µg/l       |
| 30. Chrysene                      | 0.0311 µg/l   | 73. N-Nitrosodimethylamine   | 8.12 µg/l       |
| 31. Dibenzo(a,h)Anthracene        | 0.0311 µg/l   | 74. N-Nitrosodi-n-Propylamine  | **              |
| 32. Dichlorobromomethane          | 22 µg/l       | 75. N-Nitrosodiphenylamine   | 16.2 µg/l       |
| 33. 1,2-Dichloroethane            | 98.6 µg/l     | 76. PCB-1016   | 0.00045 µg/l    |
| 34. 1,1-Dichloroethylene          | 3.2 µg/l      | 77. PCB-1221   | 0.00045 µg/l    |
| 35. 1,3-Dichloropropylene (Cis)   | 1700 µg/l     | 78. PCB-1232   | 0.00045 µg/l    |
| 36. 1,3-Dichloropropylene (Trans) | 1700 µg/l     | 79. PCB-1242   | 0.00045 µg/l    |
| 37. 2,4-Dichlorophenol            | 790 µg/l      | 80. PCB-1248   | 0.00045 µg/l    |
| 38. 1,2-Dichlorobenzene           | 17000 µg/l    | 81. PCB-1254   | 0.00045 µg/l    |
| 39. 1,3-Dichlorobenzene           | 2600 µg/l     | 82. PCB-1260   | 0.00045 µg/l    |
| 40. 1,4-Dichlorobenzene           | 2600 µg/l     | 83. Phenanthrene   | **              |
| 41. 3,3'-Dichlorobenzidine        | 0.077 µg/l    | 84. Phenol   | 4,600,000 µg/l  |
| 42. 4,4'-DDT                      | 0.00059 µg/l  | 84. Pyrene   | 11,000 µg/l     |
| 43. 4,4'-DDD                      | 0.00084 µg/l  | 85. 1,1,2,2-Tetrachloroethane  | 10.8 µg/l       |
| 44. 4,4'-DDE                      | 0.00059 µg/l  | 85. Tetrachloroethylene  | 8.85 µg/l       |
| 45. Dieldrin                      | 0.000144 µg/l | 87. Thallium   | 48 (6.3) µg/l I |
| 46. Diethyl Phthalate             | 120000 µg/l   | 88. Toluene  | 200000 µg/l     |
| 47. Dimethyl Phthalate            | 2900000 µg/l  | 89. 1,2-Trans-Dichloroethylene   | **              |
| 48. 2,4-Dimethylphenol            | **            | 90. 1,1,2-Trichloroethane  | 41.99 µg/l      |
| 49. 2,4-Dinitrophenol             | 14264 µg/l    | 91. Trichloroethylene  | 80.7 µg/l       |
| 50. Di-n-Butyl Phthalate          | 12100 µg/l    | 92. 2,4,6-Trichlorophenol  | 6.5 µg/l        |
| 51. 2,4-Dinitrotoluene            | 9.1 µg/l      | 93. 1,2,4-Trichlorobenzene   | **              |
| 52. 1,2-Diphenylhydrazine         | 0.54 µg/l     | 94. Vinyl Chloride   | 525 µg/l        |
| 53. Endrin Aldehyde               | 0.81 µg/l     | Notes:   |                 |
| 54. Endosulfan Sulfate            | 2.0 µg/l      | ** Numeric limits are not specified. These pollutants are addressed in 391-3-6-.06.                      |                 |
| 55. Ethylbenzene                  | 28718 µg/l    | † EPD has proposed to the Board of Natural Resources changing numeric limits for methylene chloride from |                 |
| 56. Fluoranthene                  | 370 µg/l      |  |                 |
| 57. Fluorene                      | 14000 µg/l    |  |                 |

- unspecified to 1600 µg/l consistent with EPA's National Toxics Rule.
- ‡ EPD has proposed to the Board of Natural Resources changing numeric limits for thallium from 48 to 6.3 µg/l consistent with EPA's National Toxics Rule.
- IV Site specific criteria for the following chemical constituents will be developed on an as-needed basis through toxic pollutant monitoring efforts at new or existing discharges that are suspected to be a source of the pollutant at levels sufficient to interfere with designated uses:
1. Asbestos
- V Instream concentrations of 2,3,7,8-tetrachlorodibenzo-p-dioxin (TCDD) must not exceed 0.0000012 µg/l under long-term average stream flow conditions.
- (e) Applicable State and Federal requirements and regulations for the discharge of radioactive substances shall be met at all times.

# Point Source Control Efforts

Georgia DNR's management has promoted continuing improvement in the quality of return flows from permitted point sources in the basin. During the past twenty-five years, the majority of our municipal wastewater treatment plants were constructed or updated to meet State and/or federally mandated effluent standards. State and federal grants and the citizens of local municipalities funded these projects. This massive construction program has been so successful that over 90% of all these facilities in Georgia are currently meeting their effluent limits. We must protect our investments in these facilities and in the State's water quality.

The history of construction improvements for permitted dischargers within the Saint Marys basin is summarized in the following table:

## ***HUC 03070204***

|       |  |
|-------|--|
| 1967  | City of Folkston built a collection system and 0.28 MGD two cell waste stabilization pond.   |
| 1972  | Gilman Paper Company installed a primary clarifier and sixty acre aerated stabilization basin.   |
| 1976  | City of St. Marys built the 0.55 MGD Weed Street Plant for \$1,700,000.  |
| 1979  | City of Kingsland expanded and upgraded wastewater facilities for \$3,300,000.   |
| 1987  | City of Kingsland built a 1.6 MGD activated sludge facility with discharge to Catfish Creek.   |
| 1987  | Gilman Paper Company relocated their discharge more than a mile downstream on the North River, started discharging on a tidal cycle and began injecting oxygen into the river, at a cost of \$3,000,000. |
| 1980s | U.S. Department of Navy constructed the Kings Bay Submarine Base including a 1.5 MGD land application system with three underdrain outfalls to Marianna Creek.   |
| 1994  | Gilman Paper Company increased aeration in the stabilization pond to 2700 horsepower for about \$1,800,000.  |
| 1998  | City of Kingsland expanded to 2.2 MGD and moved the discharge to the marsh on the north bank of the St. Marys River at Scrubby Bluff Road.   |
| 1999  | Gilman Paper Company sold the St. Marys Kraft Mill, which has been in operation since 1941, to the Durango Corporation. The mill now operates as Durango-Georgia Paper Company.                          |
| 1999  | City of Folkston started operation of a 0.3 MGD land application system and a 0.5 MGD constructed wetlands system.   |
| 2000  | City of St. Marys built Point Peter Plant, a 0.8 MGD facility, for \$6,000,000.  |

# NPDES Permits for Discharges in the St. Marys River Basin

| FACILITY NAME              | NPDES #   | PERMITTED FLOW (MGD) | MAJOR | COUNTY   | RECEIVING STREAM |
|----------------------------|-----------|----------------------|-------|----------|------------------|
| DURANGO PAPER ST MARYS     | GA0001953 |                      | Y     | CAMDEN   | NORTH RV         |
| FOLKSTON                   | GA0037613 | 0.26                 |       | CHARLTON | SPANISH CR       |
| FOLKSTON POND              | GA0027189 | 0.28                 |       | CHARLTON | CLAY BR          |
| KINGSLAND ST MARYS WPCP    | GA0037800 | 2.2                  | Y     | CAMDEN   | ST MARYS RV      |
| RIVER OAKS MHP             | GA0035599 | 0.008                |       | CAMDEN   | CROOKED RV       |
| SAINT MARYS SCRUBBY BLUFF  | GA0037931 | 0.5                  |       | CAMDEN   | CASEY CREEK      |
| SAINT MARYS WELCOME CENTER | GA0026352 | 0.035                |       | CAMDEN   | ST MARYS RV      |
| SAINT MARYS WPCP           | GA0026255 | 0.7                  |       | CAMDEN   | SAINT MARYS RV   |
| US NAVY KINGS BAY          | GA0027707 | 0.5                  |       | CAMDEN   | KINGS BAY        |

# Support of Designated Uses for Rivers, Streams, and Lakes in the St. Mary's River Basin, 1998-1999

## Rivers/Streams Partially Supporting Designated Uses

| BASIN/STREAM<br>(Data Source)   | LOCATION  | WATER USE<br>CLASSIFICATION | CRITERION<br>VIOLATED | EVALUATED<br>CAUSE(S) | ACTIONS TO ALLEVIATE  | MILES | 305(b) | 303(d) | Priority |
|---------------------------------|---|-----------------------------|-----------------------|-----------------------|---|-------|--------|--------|----------|
| <b>ST. MARYS RIVER BASIN</b>    |   |                             |                       |                       |   |       |        |        |          |
| <b>HUC 03070204</b>             |   |                             |                       |                       |   |       |        |        |          |
| N. Prong St. Marys River<br>(1) | Headwaters to Cedar Cr. (Charlton Co.)                          | Fishing                     | FCG,DO                | NP                    | EPD will address nonpoint sources through a watershed protection strategy. Note: Fish consumption guidelines due to mercury in fish tissue. | 19    | X      | 3*     | 2        |
| N. Prong St. Marys River<br>(1) | Cedar Cr. to S. Prong St. Marys River (Charlton Co.)            | Fishing                     | FCG                   | NP                    | EPD will address nonpoint sources through a watershed protection strategy. Note: Fish consumption guidelines due to mercury in fish tissue. | 9     | X      | 3      | 3        |
| Spanish Creek<br>(1)            | Long Branch to St. Marys River (Charlton Co.)                   | Fishing                     | FC,DO                 | UR                    | EPD will address nonpoint source (urban runoff) through a watershed protection strategy.  | 4     | X      | 3      | 2        |
| St. Marys River<br>(1,39)       | S. Prong St. Marys River to St. Marys Cut (Charlton/Camden Co.) | Fishing                     | FCG                   | NP                    | EPD will address nonpoint sources through a watershed protection strategy. Note: Fish consumption guidelines due to mercury in fish tissue. | 55    | X      | 3      | 3        |
| St. Marys River<br>(1)          | Upstream Cabbage Bend to Catfish Cr. (Camden Co.)               | Fishing                     | DO                    | NP                    | EPD will address nonpoint sources through a watershed protection strategy.  | 15    | X      | 3      | 2        |

\*Note: the "3" in the 303(d) column denotes the fact that the TMDL has been established for each pollutant and the segment is no longer on the Georgia 303(d) list.

**Rivers/Streams Not Supporting Designated Uses**

| BASIN/STREAM<br>(Data Source) | LOCATION   | WATER USE<br>CLASSIFICATION | CRITERION<br>VIOLATED | POTENTIAL<br>CAUSE(S) | ACTIONS TO ALLEVIATE   | MILES | 305(b) | 303(d) | Priority |
|-------------------------------|--|-----------------------------|-----------------------|-----------------------|--|-------|--------|--------|----------|
| <b>ST. MARYS RIVER BASIN</b>  |  |                             |                       |                       |  |       |        |        |          |
| <b>HUC 03070204</b>           |  |                             |                       |                       |  |       |        |        |          |
| Boone Creek<br>(1)            | Upstream St. Marys<br>River (Charlton Co.)       | Fishing                     | DO                    | NP                    | EPD will address nonpoint<br>sources through a watershed<br>protection strategy.               | 6     | X      | 3      | 2        |
| Corn House Creek<br>(1)       | Upstream St. Marys<br>River (Charlton Co.)       | Fishing                     | DO                    | NP                    | EPD will address nonpoint<br>sources through a watershed<br>protection strategy.               | 7     | X      | 3      | 2        |
| Horsepen Creek<br>(1)         | Headwaters to St.<br>Marys River (Camden<br>Co.) | Fishing                     | DO,FC                 | NP                    | EPD will address nonpoint<br>sources through a watershed<br>protection strategy.               | 4     | X      | 3      | 2        |
| St. Marys Trib. 5<br>(1)      | Upstream St. Marys<br>River (Charlton Co.)       | Fishing                     | DO                    | UR                    | EPD will address nonpoint<br>source (urban runoff) through a<br>watershed protection strategy. | 3     | X      | 3      | 2        |



**Estuarine Waters Not Fully Supporting Designated Uses**

| <b>ESTUARY NAME<br/>(Data Source)</b> | <b>LOCATION</b> | <b>BASIN</b> | <b>WATER USE CLASSIFICATION</b> | <b>USE SUPPORT CATEGORY</b> | <b>CRITERION VIOLATED</b> | <b>POTENTIAL CAUSE(S)</b> | <b>SQUARE MILES AFFECTED</b> | <b>305(b)</b> | <b>303(d)</b> | <b>Priority</b> |
|---------------------------------------|-----------------|--------------|---------------------------------|-----------------------------|---------------------------|---------------------------|------------------------------|---------------|---------------|-----------------|
| North River<br>(1,5)                  | St. Marys       | St. Marys    | Fishing                         | N                           | SB                        | I1                        | 3                            | X             | N/A           | N/A             |