

FLOODPLAIN MANAGEMENT IN GEORGIA





GEORGIA DEPARTMENT OF NATURAL RESOURCES

Environmental Protection Division Floodplain Management Office

http://www.gadnr.org/

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About This Guide



This **Quick Guide** was prepared by the Floodplain Management Office of the Georgia Department of Natural Resources to help you understand more about why and how communities in the State of Georgia manage floodplains to protect people and property.

Flood-prone communities adopt ordinances and building codes that detail the rules and requirements for floodplain development. In case of conflict, that ordinance and not this publication, must be followed. If you have questions, be sure to talk with your local planning, permit, engineering, or floodplain management officials.

The Floodplain Management Office coordinates the National Flood Insurance Program with Georgia's local jurisdictions. Please send questions and comments on this **Quick Guide** to FPM.Info@dnr.state.ga.us.

Prepared by:

RCQUINN CONSULTING, INC.

www.rcquinnconsulting.com

In association with:



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Introduction

The Georgia Floodplain Management Office is pleased to provide this **Quick Guide** to help our citizens understand what floodplain management is and why floodplain development is regulated.

Counties and local communities regulate development in floodplains to:

- Protect people and property
- **Ensure** that Federal flood insurance and disaster assistance are available
- **Save** tax dollars
- Reduce liability and lawsuits
- Reduce future flood losses



Floods have been, and continue to be, a destructive natural hazard in terms of economic loss to the citizens of Georgia. Since 1978, Federal flood insurance policy holders in Georgia have received over \$167 million in claim payments. Even though that represents many insurance payments, most of the State's flood-prone property owners do not have flood insurance.

Georgia's Disaster Declarations

Presidential Disaster Declarations (1990 -2007)

Total Presidential Disaster Declarations per County



Not all flood events are declared major disasters. Many floods are local, affecting only small areas or a few watersheds.



Why Do Communities Regulate the Floodplain?

To protect people and property. Floodplain management is about building smart. If we know where our high risk flood areas are located, we should be able to make reasonable decisions to help protect our families, homes, and businesses.

To make sure that Federal flood insurance and disaster assistance are available.

Federal flood insurance is available only in communities that agree to regulate floodplain development. Standard homeowners insurance does not cover flood damage. If your home or business is in the floodplain, and Federal flood insurance isn't available, then you can't get some types of Federal financial assistance. Home mortgages will be hard to find and you won't be able to get some types of State and Federal loans and grants.

- **To save tax dollars.** Every flood disaster affects your community's budget. If we build smarter in and near floodplains, we'll have fewer problems the next time the water rises. Remember, Federal disaster assistance isn't available for all floods. And even when the President declares a disaster, most of the time your community still has to pay a portion of the costs of evacuation, temporary housing, repair, and clean-up.
- **To avoid liability and lawsuits.** If we know an area is mapped as a high-risk flood area, if we know people could be in danger, and if we know that buildings could be damaged, it makes sense to take reasonable protective steps when we develop and build.
- **To reduce future flood losses in Georgia.** Development that complies with the minimum floodplain management requirements is better protected against major flood-related damage.

What is the National Flood Insurance Program?

The National Flood Insurance Program (NFIP) was created by Congress in 1968 to protect lives and property and to reduce the financial burden of providing disaster assistance. The NFIP is administered by the Federal Emergency Management Agency (FEMA). Nationwide, over 20,200 communities participate in the NFIP— over 470 of Georgia's flood-prone communities participate.

The NFIP is based on a mutual agreement between the Federal Government and communities. Communities that participate agree to regulate floodplain development according to certain criteria and standards. The partnership involves:



- **Flood hazard maps.** In partnership with FEMA, the State produces flood maps in accordance with FEMA standards. The maps are used by communities, insurance agents, and others.
- Flood insurance. Property owners and renters in participating communities are eligible to purchase Federal flood insurance for buildings and contents.
- Regulations. Communities must adopt and enforce minimum floodplain management regulations so that development, including buildings, is undertaken in ways that reduce exposure to flooding.

To learn more about the NFIP, including your potential flood risk and the approximate cost of a flood insurance policy, go to FEMA's FloodSmart website www.floodsmart.gov.

Community Responsibilities

To participate in the National Flood Insurance Program, your community agrees to:

- Adopt and enforce flood maps and a flood damage prevention ordinance.
- **Require** permits for all types of development in the floodplain (see page 29).
- Assure that building sites are reasonably safe from flooding.
- **Establish** Base Flood Elevations (BFE) where not determined by FEMA.
- **Require** new and substantially improved homes and manufactured homes to be elevated above the BFE.
- **Require** non-residential buildings to be elevated or floodproofed above the BFE.
- **Determine** if damaged buildings are *substantially* damaged.
- **Conduct** field inspections; cite and remedy violations.
- Require and maintain surveyed elevation information to document compliance (see pages 38, 39, and 40).
- **Carefully consider** requests for variances.
- **Resolve** non-compliance and violations.
- Advise and work with FEMA and the State when updates to flood maps are needed.
- **Maintain** records for review and respond to periodic requests for reports to FEMA

Flood Insurance: Property Owner's Best Protection

Who needs flood insurance? Federal flood insurance is required for all buildings in mapped Special Flood Hazard Areas (SFHAs) shown on FEMA's maps if they are financed by Federally-backed loans or mortgages. All homeowners, business owners, and renters in communities that participate in the NFIP may purchase Federal flood insurance on any building and its contents, even if outside of the mapped flood zone. If your home is in the mapped SFHA, you are five times more likely to be damaged by flood than by a major fire.

Not in a mapped floodplain? Unfortunately, it's often after a flood that many people discover that their home or business property insurance does NOT cover flood damage. Approximately 25% of all flood damage occurs in low risk zones, commonly described as being "outside the mapped flood zone."

Protected by a levee or dam? Even if you live in an area protected by a levee or other flood control

structure, there is a residual risk that those structures will be overtopped or fail. If your community's levee provides "100-year" flood protection, there is still a chance that a higher flood will cause flooding.

What about disaster grants and loans? Federal disaster grants do not cover most losses and repayment of a disaster loan can cost many times more than the cost of a flood insurance policy.

Want to know more? Learn more at www.floodsmart.gov. To purchase a policy, call your insurance agent. To get the name of an agent in your community, call the NFIP's toll free number (888) 356-6329.



The NFIP's Community Rating System (CRS)

The NFIP's CRS gives "extra credit" to communities in the form of reduced flood insurance premiums. Communities must apply to the CRS and commit to implement and certify activities that contribute to reduced flood risk. Examples of actions your community can take to reduce the cost of your insurance premiums include:

- Preserve open space in the floodplain
- Enforce higher standards for safer development through zoning, stormwater, subdivision, and flood damage protection ordinances
- Develop hazard mitigation plans
- Undertake engineering studies and prepare flood maps
- Obtain grants to buy out or elevate houses or to floodproof businesses
- Maintain drainage systems
- Monitor flood conditions and issue warnings
- Inform people about flood hazards, flood insurance, and how to reduce flood damage

Property owners in 28 Georgia local jurisdictions that qualify for the CRS receive premium discounts ranging from 5% to 20% (as of 2008).

Community officials can request assistance from CRS specialists to help with the application process and prerequisites. Check the online CRS Resource Center (see page 71).

Georgia's Flood Map Modernization Program

Georgia entered into a partnership with FEMA to develop and update flood hazard maps for all 159 counties and incorporated municipalities. The State works with communities to identify map needs and to facilitate the formal process to adopt revised maps.

The new Digital Flood Insurance Rate Maps (DFIRMs) are designed to view digitally on a computer within a Geographic Information System (GIS), as a raster image in Portable Document Format (pdf), or as paper maps. Digital flood maps are composites of base data, topographic data, and flood layers that can be overlain with local parcel information or other data to more easily determine if a house or other property is or will be located in a floodway or floodway fringe.



Benefits of Georgia's Initiative:

- Help communities and property owners to make better decisions about locating and designing new developments or rebuilding after disasters
- Allow online access 24 hours a day
- Easy way for citizens to learn about their risk of flooding and the value of purchasing flood insurance

Learn More at www.georgiadfirm.com

Click on "Public Documents" for a series of fact sheets, including:

- Georgia Map Modernization Overview
- Flood Insurance Fact Sheet
- Homeowners FAQs: The Effect Revised Flood Maps Have on Existing Structures

Look under "Resources, Tutorials, and Glossary" to find easy-to-use tools to learn how to read FIRMs and to look up terms that will help you to use and understand flood maps.



The Flood Map Modernization Program is an active initiative and it will take many years to get all of our maps revised and online.

Looking for FEMA Flood Map Information?



- Use your computer to visit the FEMA Flood Map Service Center at www.msc.fema.gov. You can view current and historical flood maps online, order hardcopy maps or download digital scans of maps.
- Order hardcopies online at www.msc.fema.gov or by calling (800) 358-9616.
- I Check your city or county webpage. Many communities make available digital maps, including parcel data and flood hazard maps.

Need a fast answer? Visit your community's planning, engineering, or permit office where paper flood maps are available for viewing by the public.

FIRMette: FEMA Flood Maps Online



You can order paper maps or digital maps on CD-ROM from FEMA's Map Service Center (see page 71). You can find and print a portion of a FIRM by using online tools at www.msc.fema.gov.

- Use "Product Search by Address" on the left OR click on "Product Catalog" at the top of the page, select "FEMA Issued Flood Maps", select the State, county and community, then click on "Find FEMA Issued Flood Maps"
- Click the "View" button to display the map panel and use "Zoom" to enlarge the map.
- Use the pan and zoom tools to find the specific area of interest – a miniature map on the left side of the screen shows a red box around the area you are viewing.
- Click the "Make a FIRMette" button and drag the pink translucent box over the area you wish to print.
- Select paper size and Adobe Acrobat (pdf) or Image File (tif).
- Your FIRMette will be displayed and you can print the map or save the file to your hard drive.

Understanding the Riverine Floodplain



For floodplains with Base Flood Elevations (BFEs) determined by detailed flood studies, the Flood Profile in the Flood Insurance Study shows water surface elevations for different frequency floods (see page 19). BFEs determined by Limited Detailed Studies are listed in tables in the FIS (see page 21).

Terms and Definitions

The **Special Flood Hazard Area (SFHA)** is that portion of the floodplain subject to inundation by the base flood (1% annual chance) and/or flood-related erosion hazards. Riverine SFHAs are shown on new format FIRMs as Zones A, AE, AH, AO, AR, and A99. Older FIRMs may have numbered A Zones (A1-A30).

<u>See page 14</u> to learn about the floodway, the area of the floodplain where flood waters usually are deeper and flow faster.

<u>See page 7</u> to learn about flood insurance requirements in SFHAs.

Understanding the Floodway



Definitions

The **Floodway** is the channel of a river or other watercourse and the adjacent land areas that must be reserved in order to pass the base flood discharge without cumulatively increasing flood elevations.

Computer models of the floodplain are used to simulate "encroachment" or development in the flood fringe in order to predict where and how much the Base Flood Elevation would increase if the floodplain is allowed to be developed.

For any proposed floodway development, the applicant must provide evidence that "no rise" will occur or obtain a Conditional Letter of Map Revision (CLOMR) before a local floodplain permit can be issued (see page 42). You will need an experienced registered professional engineer to make sure your proposed project either won't increase flooding or that any increases do not impact structures on other properties.

Flood Insurance Rate Map (Riverine)



Old Format Flood Insurance Rate Map



FEMA prepares Flood Insurance Rate Maps (FIRMs) to show areas that are at high risk of flooding. These "old format" FIRMs, and companion Flood Boundary and Floodway Maps (<u>next page</u>), are being replaced as part of the Georgia Flood Map Modernization Program (<u>see page 9</u>).

Old Format Flood Boundary and Floodway Map





Floodway maps do not identify flood zones or BFEs. Check the companion FIRM for that information. <u>Page 16</u> shows the FIRM that matches the map clip to the left.

The Floodway is the unshaded area around the waterway profile baseline.

Cross Section location, where ground surveys determined the shape of the land and how constrictions such as bridges and culverts affect the flow of floodwater.

FEMA prepared floodway maps as companions to many "old format" FIRMs. You should check to see if your project will be in the floodway because additional engineering will be required (see page 42).

Future Conditions Floodplain Mapping

Future development will cause more runoff which will increase flood frequency and flood levels. Communities in the Metro-North Georgia Water Planning District area are required to develop maps that show future-condition floodplains. If the flood map shows a shaded area that is labeled **Zone X (FUTURE)**, the area is the future conditions 1% annual chance (100-year) floodplain.



- Flood insurance is not required for buildings in mapped Zone X (FUTURE) areas – it is available at reduced rates.
- The future conditions flood elevation may be higher than the current condition BFE shown on the FIRM.
- Communities usually require new and substantially improved buildings in **Zone AE** and **Zone X** (**FUTURE**) areas to be elevated to or above the future conditions flood elevation. These buildings will continue to be protected as more development occurs and floods become more severe – and flood insurance will cost less (see page 37).

Use the Riverine Flood Profile to Determine Riverine BFEs



Flood Profiles from Flood Insurance Study reports can be used to determine the BFE at a specific site. Profiles also show estimated water surface elevations for floods other than the 1% annual chance flood (100-year).

On the effective flood map, locate your site by measuring the distance, along the profile baseline of the stream channel, from a known point such as a road or cross section, for example, (JM) or (JN).

2 Scale that distance on the Flood Profile and read up to the profile of interest, then across to determine the BFE, to the nearest 1/10 of a foot.

Approximate Flood Zones



In A zones without BFEs, no encroachments, including structures or fill material, shall be located within the area defined by the distance from the top of the stream bank that is specified in your community's ordinance. BFE data available from any source must be used when development is proposed outside of this setback distance.

For assistance, contact your community's planning, engineering or permit office, or the Floodplain Management Office. The FEMA publication Managing Floodplain Development in Approximate Zone A Areas (FEMA 265) is useful for engineers and community officials.



Even if the estimated BFE indicates flooding might be only a foot or two deep, it is recommended that the lowest floor be at least 2 feet above the highest adjacent grade. Not only does this improve flood protection, but lower flood insurance premiums may apply.

Limited Detailed Study

Limited Detailed Study (LDS) is the term given to a method of delineating Special Flood Hazard Areas in areas that were originally mapped as Approximate A Zones (without BFEs) or for waterways that were not previously studied.

The map to the right shows distances that are marked every 10,000 feet along the stream centerline (shown as FT10,000 through FT15,000).The distances are measured going upstream from the stream's confluence with another waterway.

Communities with waterways studied using the LDS method receive a Limited Detailed Study report that contains information on estimated 1% annual chance water surface elevations. The distances marked along the stream on the map are used to locate a specific site, and the LDS report information provides the community information that is used in the same way BFEs are used for floodplain management purposes.



Floodways are not shown when the LDS method is used. When the FIRM shows BFEs but not floodways, the NFIP regulations require communities to ensure that no new construction, substantial improvement, or other development (including fill), is permitted "unless it is demonstrated that the cumulative effect of the proposed development, when combined with all other existing and anticipated development, will not increase the water surface elevation of the base flood more than one foot at any point."

Understanding the Coastal Floodplain



Coastal graphic from Coastal Construction Manual (FEMA 55-CD).

Areas subject to Coastal A Zone conditions (wave heights between 3 feet and 1.5 feet) may not be shown on FIRMs (<u>see page 24</u>). Some communities may treat the CAZ area as a V Zone and require development to comply with the V Zone requirements.

Definitions

The **Coastal High Hazard Area (V Zone)** is the Special Flood Hazard Area that extends from offshore to the inland limit of a primary frontal dune along an open coast and any other area subject to high velocity wave action. The area is designated on the FIRM as Zone VE.

The term Coastal A Zone

refers to the portion of the SFHA landward of the V Zone or landward of a shoreline that does not have a mapped V Zone. The principal sources of flooding are associated with astronomical tides, storm surges, seiches or tsunamis. Coastal A Zones may be subject to wave effects, velocity flows, erosion, scour or combinations of these forces.

Flood Insurance Rate Map (Coastal)





Coastal Barrier Resources System (CBRS) Areas



Protected

Areas (OPA)

In Coastal Barrier Resource System (CBRS) Areas, known as "CoBRA Zones", and in Otherwise Protected Areas (OPAs) shown on the FIRM, NFIP flood insurance is not available for new or substantially improved structures built after the date the areas were identified.

The Coastal A Zone (CAZ)



For illustrative purposes only. Flood Insurance Rate Maps do not show the Coastal A Zone Boundary depicted in this example (heavy dashed line).

- Post-flood evaluations and laboratory tests confirm that breaking waves as small as 1.5 feet high cause damage to walls and scour around foundations.
- The Limit of Moderate Wave Action may be shown on revised FIRMs.
- CAZ conditions are found inland of V Zones and along shorelines without V Zones.
- CAZ conditions occur where stillwater depths are between 2 and 4 feet, which can support 1.5 to 3-foot waves (see page 22).
 - V Zone construction methods are recommended in CAZs, including pile, post and column foundations and breakaway walls around enclosures.
 - Raising the lowest horizontal structural member of the lowest floor higher than the BFE is recommended.
 - Federal flood insurance in CAZs is rated using A Zone rates (lower than V Zone rates).

Levee Certification for FEMA Flood Maps

Many levees are designed to protect land against flooding from the base flood. In order for FEMA to show those areas as outside of the Special Flood Hazard Area, communities and levee owners must certify that levees meet certain design criteria. Certification presents significant challenges during the map revision process.

Communities that have levees should determine as soon as possible whether certification will be required. Pursuant to FEMA's Procedural Memoranda 34 and 43, and as outlined in Federal Regulations at 44 CFR Section 65.10, the documentation requirements address:



* Freeboard is the distance between the BFE and the top of the levee; for FEMA accreditation freeboard is at least 3 feet.

Flood Map Revisions: LOMAs and LOMR-Fs

The most accurate information available is used to make flood maps, including topographic base maps and detailed engineering methods or methods of approximation. FEMA issues map revisions if technical data are submitted to support the changes.



Letter of Map Amendment

(LOMA) is an official amendment to an effective FIRM that may be issued when a property owner provides additional technical information from a registered land surveyor or engineer, such as ground

elevation relative to the BFE. Lenders may waive the flood insurance requirement if the LOMA removes a building site from the SFHA because natural ground at the site is above the BFE.



Letter of Map Revision Based on Fill (LOMR-F) is an official revision to an effective FIRM that is issued to document

FEMA's determination that a structure or parcel

of land has been elevated by fill above the BFE, and therefore is no longer in the SFHA. Lenders may waive the insurance requirement if the LOMR-F removes a building site from the SFHA.

Check online at www.fema.gov/plan/prevent/fhm/ for more about map revisions for different user groups (homeowners, floodplain managers, surveyors, engineers and insurance professionals). Also learn about eLOMA, a web-based application for surveyors and engineers to submit applications for simple LOMAs to FEMA.

Flood Map Revisions: CLOMRs and LOMRs

Conditional Letter of Map Revision (CLOMR) is a letter commenting on whether a proposed project, if built as shown on the submitted documentation, would meet the standards for a map revision. Communities may require this evidence prior to issuing a permit, and the Certificate of Occupancy/Compliance should be withheld until receipt of the final LOMR based on "as-built" documentation and certification.

Letter of Map Revision (LOMR) is an official revision to an effective FIRM that may be issued to change flood insurance risk zones, special flood hazard areas and floodway boundary delineations, BFEs and/or other map features. Lenders may waive the insurance requirement if the approved map revision shows buildings to be outside of the SFHA.



To download the forms used to submit map revisions, go to www.fema.gov/library, click on "Search by Resource Title," and search on "MT-EZ", "MT-1", and "MT-2".



If your land is shown on the map as "in" the SFHA, but your building site is higher than the Base Flood Elevation (BFE)... get a professional land surveyor or professional engineer to complete a FEMA Elevation Certificate. Submit a request for a Letter of Map Amendment to FEMA along with the EC to verify that your structure is above the BFE (see page 26). If FEMA approves your request, lenders are not required to have you get a flood insurance policy, although some lenders may still require it. Keep the certificate and the LOMA with your deed— they will help future buyers.

Activities in SFHAs that Require Local Permits and Approvals

- Construction of new buildings
- Additions to buildings
- Substantial improvements of buildings
- Renovation of building interiors
- Repair of substantially damaged buildings
- Placement of manufactured (mobile) homes
- Subdivision of land
- Construction or placement of temporary buildings and accessory structures
- Construction of agricultural buildings
- Construction of roads, bridges, and culverts
- Placement of fill, grading, excavation, mining, and dredging
- Alteration of stream channels



You need local floodplain development permits for these and **ANY** land-disturbing activities in SFHAs.

Some Key Floodplain Development Permit Review Steps

The permit reviewer has to check many things. Some of the key questions are:

- Is the site near a watercourse?
- Is the site in the mapped FEMA floodplain or floodway?
- Have other State and Federal permits been obtained?
- Is the site reasonably safe from flooding?
- Does the site plan show the flood zone, Base Flood Elevation and building location?
- Is substantial improvement of an existing building proposed?
- Is an addition proposed?
- Will new buildings and utilities be elevated properly?
- Will manufactured homes be properly elevated and anchored?
- Do the plans show an appropriate and safe foundation?
- Will the owner/builder have to submit an as-built Elevation Certificate?



Applying for a Floodplain Development Permit



Good information will lead to better construction and less exposure to future flood damage. Information

You must get all permits and certifications **before** you do work in a floodplain.



Georgia's Coastal Management Program

The mission of the Georgia Coastal Management Program is to balance economic development in Georgia's coastal zone with preservation of natural, environmental, historic, archaeological, and recreational resources for the benefit of present and future generations. Among the program's many activities are:

Providing technical assistance to local governments, property owners, developers, and the public to promote smart development, help minimize environmental impacts, clarify regulatory requirements, and coordinate among agencies.



- Serving as a forum for local governments, developers, and citizens to discuss potential resource issues and permit requirements.
- Operating The Coastal Ark, a mobile training and education platform that visits local governments, classrooms, public festivals, and other events

The Coastal Resources Division issues Marsh Permits and Shore Permits, with the approval of the Coastal Marshlands Protection Committee and the Shore Protection Committee. The Division also issues Federal Consistency determinations and makes recommendations on 401 Water Quality Certifications for projects in the coastal area. Learn more at http://crd.dnr.state.ga.us.

Safer Uses of the Floodplain



All land subdivided into lots, some homesites and lots partially or entirely in the floodplain.

NOT RECOMMENDED

All land subdivided into lots, some lots partially in the floodplain, setbacks modified to keep homesites on high ground.

RECOMMENDED





Floodplain land put into public/ common open space, net density remains, lot sizes reduced and setbacks modified to keep homesites on high ground.

RECOMMENDED

Let the floodplain perform its natural function – if possible, keep it as open space. Other compatible uses: recreational areas, playgrounds, reforestation, parking, gardens, pasture, and created wetlands.


A building is **Pre-FIRM** if it was built **before** the date of your community's first FIRM. If built or substantially improved **after** that date, a building is **Post-FIRM**. Find the initial FIRM's date online at www.fema.gov/cis/GA.pdf or call your community's planning, engineering, or permit office.

Permits are required for improvements or repairs to Pre-FIRM buildings, which may have to be elevated to the current BFE and flood zone requirements (see pages 57 through 64).

Nature Doesn't Read Flood Maps



Information

Many people don't understand just how risky the floodplain can be. There is a greater than 26% chance that a non-elevated home in the SFHA will be flooded during a 30-year mortgage period. The chance that a major fire will occur during the same period is less than 5%!

CAUTION! Nature doesn't read the flood map! Major storms and flash floods can cause flooding that rises higher than the Base Flood Elevation (BFE). Be safer – protect your home or business by building higher. See page 37 to see how this will save you money on flood insurance.

Think Carefully Before You Seek A Floodplain Variance



Very specific conditions related to the property (not the owner's actions or preferences) must be satisfied to justify a variance:

- Good and sufficient cause
- Unique site conditions
- Non-economic hardship
- If in the floodway, no increase in flood level

A variance that allows construction below the BFE does not waive your lender's flood insurance requirement. Flood insurance will be <u>very</u> expensive – perhaps more than \$5,000 per year (see page 37)!

Think carefully before seeking a variance to build below the Base Flood Elevation. Not only will your property be more likely to suffer damage, but insurance will be very costly. If your community has a pattern of issuing variances, NFIP sanctions could be imposed – costing you even more!

Freeboard: Build Higher, Reduce Damage, Save on Insurance

Want to save some money and have peace of mind at the same time? Then add freeboard to build higher than the minimum elevation requirement! Freeboard is a factor of safety, usually one or two feet above the BFE.





NOTE: Flood insurance rates and various fees change from time to time. Rather than specific costs for insurance, these figures give a feel for how much difference just a foot or two can make.

Remember! When

building a new home, be sure the builder checks the floor elevation as part of the foundation inspection. An error of just 6 to 12 inches could more than double what you have to pay for NFIP flood insurance.

The community may be able to grant a variance, but the owner will probably be required to buy insurance. Imagine trying to sell a house if the bank requires insurance that costs more than \$5,000 a year!

What is the Elevation Certificate and How is it Used?

- The Elevation Certificate (EC) is a FEMA form. Go to www.fema.gov and search for "Elevation Certificate."
- The EC must be completed and sealed by a registered land surveyor or a professional engineer.
- The property owner, owner's representative or the community official may complete the EC for sites in Approximate A Zones and AO Zones.
- It can be used to show that the grades of building sites are above the Base Flood Elevation (see page 28).
- It is used to verify building and equipment elevations (see page 40).
- Insurance agents use the EC to write and rate flood insurance policies.
- See page 71 for online EC training and State workshop information.

By itself, the EC <u>cannot</u> be used to waive the requirement to obtain flood insurance. <u>See page 26</u> to learn about FEMA's Letter of Map Amendment process.



GEORGIA QUICK GUIDE

Completing the Elevation Certificate

SECTION C - BUILDING ELEVATION	FLEVATION CERTIFICATE		
C1. Building elevations are based on: □ Construction Drawings* *A new Elevation Certificate will be required when construction of the buildin C2. Elevations – Zones A1-A30, AE, AH, A (with BFE), VE, V1-V30, V (with BFE) below according to the building diagram specified in Item A7. Benchmark Utilized <u>fA0025</u> Vertical Datum <u>NAVD</u> <u>1988</u> Conversion/Comments	Building Under Construction* g is complete. E), AR, AR/A, AR/AE, AR/A1-A30, AR/A	AF Finished Construction	(partial)
 a) Top of bottom floor (including basement, crawl space, or enclosure floor)_ b) Top of the next higher floor c) Bottom of the lowest horizontal structural member (V Zones only) d) Attached garage (top of slab) e) Lowest elevation of machinery or equipment servicing the building (Describe type of equipment in Comments) f) Lowest adjacent (finished) grade (LAG) g) Highest adjacent (finished) grade (HAG) 	127.0 X feet n/a ☐ feet n/a ☐ feet 122.5 X feet 127.0 X feet 122.5 X feet 126.5 X feet	PLACE SEAL HERE	ATTACHED GARAGE ELECTRICAL BOX WIRED FROM CEILING
In this example, the BFE is 125.0 fee	it. (g		BFE
2 feet above the BFE; the vented garage is 2.5 feet below the BFE.			HOT WATER HEATER ELEVATED ON A PLATFORM

When you get your building permit you will be informed about when in the construction process you **must** submit Elevation Certificates. You must have a registered land surveyor or professional engineer fill out and seal the EC form. The EC includes diagrams for eight building types. Several points must be surveyed.

Paperwork is Important – for You and Your Community



If you get a permit to build in the floodplain, a FEMA Elevation Certificate or a similar documentation will be required as soon as your lowest floor is set. An "as-built" survey and Elevation Certificate will be required when construction is completed. **This form is important!** It proves that you built correctly. It can be used to obtain the correct insurance rating.

Floodplain Fill Can Make Things Worse

Floodplains are supposed to store floodwater. If storage space is blocked by fill material, future flooding may be worsened. Floodplain fill can alter valuable floodplain functions, including wildlife habitat and wetlands. Your community may apply the same restrictions to fill in the floodway fringe as those applied in floodways.



Make sure your floodplain fill project won't harm your neighbors. Before deciding that your project requires the placement of fill, check with your community's planning, engineering, or permit office. You may be required to demonstrate that fill will cause "no rise" (see page 42).

Required "No Rise" Certification

- Floodways can be dangerous because water may flow very fast.
- "No rise" means no increase in flood elevations.
- An engineer must evaluate the hydraulic impact of proposed development. A "no rise" certification with supporting documentation is required and must be signed, sealed and dated by a registered professional engineer.

ENGINEERING "NO RISE" CERTIFICATION (example)

This is to certify that I am a duly qualified engineer licensed to practice in the State of Georgia. It is to further certify that the attached technical data supports the fact that proposed (Name of Development) will not impact the 100-year flood elevations, floodway elevations and floodway widths on (Name of Stream).

Signature	 Seal

- Check with your community for guidance <u>before</u> planning work in a floodway.
- If the FIRM for your site shows Approximate A Zones, check with your community <u>before</u> you do any work in the area along the stream that is defined as fifty (50) feet from the top of the stream bank or twice the width of the stream, whichever is greater.

The engineering analysis must be based on technical data obtained from the State or FEMA. Save time and money – don't encroach in the floodway!

How to Elevate Your Floodplain Building (Riverine)

ELEVATE ON FOUNDATION WALLS

ELEVATE ON FILL



CAUTION! Enclosures (including crawlspaces) have some special requirements (see pages 45 and 46). Note: When the walking surface of the lowest floor is at the BFE, under-floor utilities are not allowed. Fill used to elevate buildings must be placed properly (see page 44).

Compaction of Floodplain Fill (A Zones)

Earthen fill used to raise the ground above the flood elevation must be placed properly so that it does not erode or slump when water rises. For safety and to meet floodplain requirements, floodplain fill should:

- Be good clean soil, free of large rocks, construction debris, and woody material (stumps, roots)
- Be machine-compacted to 95 percent of the maximum density (determined by a design professional)
- Extend 10 to 15 feet beyond the footprint of the structure
- Have graded side slopes that are not steeper than 2:1 (one foot vertical rise for every 2 feet horizontal extent); flatter slopes are recommended
- Have slopes protected against erosion (vegetation for "low" velocities, durable materials for "high" velocities – determined by a design professional)



Communities may ask for a professional engineer to certify the fill elevation, compaction, slope, and slope protection materials in order to determine that the proposed structure will be "reasonably safe from flooding."

Enclosures Below the Lowest Floor (A Zone)



Solid perimeter wall foundations can enclose flood-prone space. A crawlspace is a good way to elevate just a couple of feet. In all cases, the following are required: flood openings, elevated utilities, flood-resistant materials, and limitations on use.

Crawlspace Details (A Zones)



- The Lowest Floor Elevation must be at or above the BFE.
- All materials below the BFE must be flood resistant.
- The bottom of flood openings must be no more than 12 inches above grade.
 - Standard air ventilation units must be disabled in the "open" position to allow water to flow in and out.
- Interior grade must be equal to or higher than exterior grade on at least one side.

Calculate Net Flood Opening:

A building that measures 30' x 40' has 1,200 square feet of enclosed crawlspace. Flood openings must provide 1,200 sq. in. of net open area (or have certified engineered openings). If a standard air vent unit provides 60 sq. in. of net open area, 20 vent units are required to satisfy the flood opening requirement (1,200 divided by 60). As an alternative, use certified engineered openings.



Manufactured Homes Require Special Attention



Homes must be anchored to resist flotation, collapse, and lateral movement by being tied down in accordance with your community's ordinance or the manufacturers' installation specifications for SFHAs. Experience shows that manufactured homes are easily damaged. Just a few inches of water above the floor can cause substantial damage.



Typical Elevation Methods for Coastal Buildings



PROPER DEPTH OFFER MORE PROTECTION AGAINST SCOUR

REINFORCED MASONRY OR CONCRETE COLUMNS ON SPREAD FOOTERS

In V Zones, the design specifics will be determined by your architect or engineer based on your site, including how your building will be elevated and how deep in the ground the foundation elements will extend. Your community will require certified building designs and plans (see page 52).



Coastal buildings may be exposed to both high winds, waves, and floodwater, so they must be built to hold together during storms. These details are only examples. Your architect or engineer will specify the type of corrosion-resistant clips and straps to keep the roof and building connected to the foundation.

Enclosures Below V Zone Buildings



Do not modify an enclosure below an elevated V Zone building (or any zone for that matter)! It is a violation of your community's regulations, and you may have increased damage when it floods. Plus, your flood insurance policy will cost a lot more! Avoid building an enclosure under your V Zone building. If you must enclose a small area, your community will require:

 Walls must be designed to collapse or "breakaway" under storm and flood conditions

Must be unfinished and use flood resistant materials

- Utility wires and pipes should not go through or be attached to the breakaway walls
- Enclosed area is to be used only for parking, building access, and limited storage
- No bathrooms, utility rooms, or electric service below BFE

Enclosures larger than 299 sq.ft. may have higher insurance premiums.

V Zone Certification

V-ZONE CERTIFICATION (sample)								
Note: This form is not a substitute for an Elevation Certificate. Elevations should be rounded to nearest one tenth (1/10) of a foot.								
Map & Panel Number (10 digits)	Suffix	FIRM Index Date	FIRM Panel Date	FIRM Zone	BFE(s) 14.0			
3720346700	J	FEB 6, 2007	APR 3, 2006	VE				
SECTION II: ELEVATION INFORMATION								
1. Elevation of the Bottom of Lowest Horizontal Structure Member of the Lowest Floor 16.0 feet								
2. Lowest Elevation of machinery and/or equipment servicing the structure.								
Describe: ON PLATFORM					17.5 feet			
3. Elevation of Lowest Adjacent Grade [at structure including attached deck and/or garage location] 7.3 fe								
4. Approximate Depth of Anticipated Scour/Erosion Used for Foundation Design 3.5 feet / feet								
5. Embedment Depth of Pilings or Foundation Below Lowest Adjacent Grade						feet		

A registered professional engineer or architect must review or prepare your building design and provide a signed and sealed statement that the design meets minimum design and construction requirements.





Whether inside an attached garage or outside the building, all utilities, appliances, and equipment must be elevated above the BFE or protected against flood damage. Utilities include plumbing, electrical components, gas lines, fuel tanks, and heating and air conditioning equipment.

Utility Service Inside Enclosures



Accessory Structures

In Special Flood Hazard Areas, accessory structures must:

- Not be habitable
- Be used only for parking or storage (not pollutants or hazardous materials)
- Be anchored to resist floating
- Have flood openings
- Be built of flood-resistant materials
- Have elevated utilities
- Not be modified for different use in the future
- Have documented floor elevation

Even small buildings are "development" and permits or variances with noted conditions are required. They must be elevated or anchored and built to withstand flood damage. **Caution!** Remember, everything inside will get wet when flooding occurs.

BFE

ELEVATED UTILITIES

FLOOD OPENINGS



Accessory

Structure means a structure that is located on the same parcel of land as a principal structure and whose use is incidental to the use of the principal structure. Accessory structures may not be used for human habitation and must be designed to minimize flood damage. Examples: detached garages, carports, storage sheds, gazebos, pole barns, and hay sheds.

Recreational Vehicles

In Special Flood Hazard Areas, RVs must:

- Be licensed and titled as an RV or park model (not as a permanent residence)
- Be built on a single chassis
- Must measure 400 sq.ft. or less (measured at largest horizontal projection)
- Have inflated wheels and be self-propelled or towable by light truck
- Have no attached deck, porch or shed
- Be used for temporary recreational, camping, travel or seasonal use (no more than 180 consecutive days)
- Have quick-disconnect sewage, water and electrical connectors





Camping near the water?

Ask the campground or RV park operator about flood warnings and plans for safe evacuations.

RVs that do not meet these conditions must be installed and elevated like manufactured homes, including permanent foundations and tie-downs (see page 48).

Planning to Improve Your Floodplain Building?

To obtain a permit to improve a building in a floodplain:

- You must provide a copy of your construction contract or a cost estimate (including estimated market value of your own or donated labor and materials).
- Your community will compare the cost of the proposed work to the market value of your building and check the value of improvements.
- You may submit an independent assessment of the market value of the building, if performed by a licensed appraiser.
- If the cost of the improvement equals or exceeds 50% of the market value of the building, it is considered a <u>Substantial Improvement and you must bring the building</u> into full compliance this may involve raising the foundation or other measures.
- If the costs do not trigger Substantial Improvement requirements, then you should still consider ways to reduce future damage (see page 58).

Terms and

Substantial Improvement means any reconstruction, rehabilitation, addition, or other improvement of a structure, the cost of which equals or exceeds 50% of the market value of the structure before the start of construction of the improvement. This term includes structures which have incurred substantial damage from any cause (flood, fire, earthquake, hurricanes, tornadoes, etc.), regardless of the actual repair work performed (see page 62). Some Georgia communities track improvements over a period of time



Improvements include:

- Renovation/ rehabilitation of the interior of the existing building (see page 59)
- Lateral addition, <u>without</u> renovation or structural alteration of the existing building (see page 60)
- Lateral addition, with renovation or structural alteration of the existing building (see page 61)
- Vertical addition (add new story)

Non-Substantial Improvements

Your proposed improvements are "non-substantial" if the <u>costs of all improvements</u> are less than 50% of the market value of the building. Although you are not required to bring the existing building into compliance, there are many things you can do to reduce future flood damage. Find out the BFE at your location and consider the following:



Note! Be sure to include ALL proposed work in your initial permit application. If you add more work after the permit is issued, your community will make another evaluation for Substantial Improvement.

Substantial Improvement: Renovation Only



RENOVATED/REHABILITATED BUILDING



Floodplain buildings can be improved, renovated, rehabilitated or altered, but special rules apply.

Check with your local permit office before you begin. It will be easier to do it right the first time.

The cost to correct previously cited violations of State or local health, sanitary, or safety codes to provide safe living conditions can be excluded from the cost of renovations.

Alteration of a registered historic structure is allowed, by variance, as long as it will continue to meet the criteria for listing as a historic structure.

Substantial Improvement: Lateral Addition Only



Information

See page 61 if your project to add a lateral addition also includes modifying the interior of the existing building or making structural modifications to the existing common wall.

You must get a permit from your community to build an addition to your floodplain building. Only the addition must be built with the lowest floor at or above the Base Flood Elevation provided:

- You make no interior modifications to the existing building; and
- Vou make no structural modifications to the existing common wall other than adding a standard 36" door.

Substantial Improvement: Addition Plus Other Work



Your community must prepare an evaluation to determine if all of your proposed work will trigger the Substantial Improvement requirement. Substantial Improvement is triggered if:

- The work involves adding a new top floor, modifying the interior of the existing building, or structural modifications to the existing common wall (for lateral addition); and
- The cost of all proposed work <u>plus</u> <u>the cost of improvements</u> equals or exceeds 50% of the market value of the existing building.

Your community's permit office can help you determine which requirements apply. It is always a good idea to request a preliminary review before you get too far along with your plans.

What About After Damage?



A permit is required to repair a damaged floodplain structure, regardless of cause — fire, flood, wind, or even vehicle impact. You will be asked to provide a detailed cost estimate to repair it to its pre-damaged condition. If the repair costs are 50% or more of the pre-damage market value of the building, then the building is substantially damaged and must be brought into compliance, which may involve raising the foundation or other measures. Check with your community before you begin repairs.

<u>See page 64</u> for more information about elevating an existing building above a crawlspace.

Paying for Post-Flood Compliance

USE THE ICC CLAIM TO:

You may be eligible for up to \$30,000 to help pay to protect your building in compliance with your community's requirements – if <u>all</u> of the following apply:



ELEVATE THE HOUSE ON YOUR LOT



DEMOLISH AND REBUILD THE HOUSE



MOVE THE HOUSE TO HIGH GROUND

- You have NFIP flood insurance it includes Increased Cost of Compliance (ICC) coverage.
- I Your building is <u>in</u> the mapped Special Flood Hazard Area.
- Your building's lowest floor is below the elevation required by your community.
- Your community has made an official determination that the building was substantially damaged by flooding.
- You act quickly with your claims adjuster and community official to process all the required paperwork.

Owners whose buildings are substantially damaged are required to "bring the building into compliance" with floodplain requirements. Substantial damage is a special case of substantial improvement.

Elevating a Pre-FIRM Building



This is one way to elevate an existing building to comply with floodplain regulations. If your insured building is damaged by flood and your community determines it is substantially damaged, you may be eligible for an **Increased Cost of Compliance** payment. The State and FEMA can help with more information and options.



Move fuse boxes, water heaters, furnaces, and ductwork out of crawlspaces and basements. Anchor heating oil and propane gas tanks to prevent flotation and lateral movement. **Do not** store valuables or hazardous materials in a flood-prone crawlspace or basement. Use water-resistant materials when you repair.

Some Flood Mitigation Projects are More Costly



After floods, some communities buy out and demolish homes that were severely damaged. The acquired land is dedicated to open space and can be used for recreation or to help restore wildlife habitat and wetlands. Some homes have been raised up on higher foundations, and others have been moved to safer high ground outside of the floodplain.

Be Prepared for Flood Emergencies

Everyone should be prepared for floods and other emergencies. You need to be prepared at home, at work, at school, and in your community.

Sometimes floods and other disasters can strike quickly and without warning. You may have to evacuate your neighborhood, workplace or school, or you may be trapped at home. Ask yourself – what would I do if basic services (water, gas, electricity, and telephones) are interrupted, at least for several days? Local officials and emergency relief workers will be on the scene after disasters, but they cannot reach everyone right away. You need to be prepared to keep your family safer by preparing now:

- Learn about the risks in your community
- Find out if your community has a flood warning system
- Make family and workplace emergency plans
- Know where to go if you're told to evacuate
- Put together a disaster kit with supplies to last a couple of days



To learn more about preparing for disasters, visit the American Red Cross website at www.RedCross.org and click on "Preparedness."

Turn Around Don't Drown™

Learn about flood risks and follow these safety rules:

- When flooding is expected, stay away from creeks, streams, and rivers.
- NEVER drive through flooded roads they may be washed out.
- Passenger cars may float in only 18-24 inches of water.
- Be especially cautious at night when it is harder to recognize dangers.
- Just 6 inches of fast-moving water can knock you off your feet.
- Visit www.weather.gov/os/water/tadd/ for more advice.





Metropolitan North Georgia Water Planning District

The Georgia General Assembly created the Metropolitan North Georgia Water Planning District in 2001, to establish policy, create plans and promote intergovernmental coordination of all water issues in the District from a regional perspective. The District includes sixteen counties and 99 cities, an area where more than four million people live, nearly half the population of the State. See www.northgeorgiawater.com.

Communities in the District administer floodplain management programs that:

- Develop maps to show future-condition floodplains (see page 18), even in watersheds of 100 acres or more
- Require that buildings and service equipment and components (including ductwork), are located 3 feet above the BFE elevation or 1 foot above the futurecondition flood elevation, whichever is higher
- Require that residential subdivision proposals have sufficient buildable area outside of the future-condition floodplain such that encroachments into the floodplain to construct homes are not necessary


Useful Resources and Common Acronyms

Useful Resources

- The American Red Cross addresses disaster safety, being prepared, and repairing homes (Disaster Services): www.redcross.org
- FEMA has developed materials to help families and businesses prepare for floods and recover from disasters: www.fema.gov/library
- NFIP regulations (Parts 59, 60, 65 and 70):
 www.fema.gov/business/nfip/laws1.shtm
- CRS Resource Center: www.training.fema.gov/EMIWeb/CRS
- Association of State Floodplain Managers: www.floods.org
- Metropolitan North Georgia Water Planning District: www.northgeorgiawater.com
- Georgia Association of Floodplain Management:
 www.gafloods.org

Common Acronyms

- BFE = Base Flood Elevation
- EC = Elevation Certificate
- FEMA = Federal Emergency Management Agency
- FIRM = Flood Insurance Rate Map
- ICC = Increased Cost of Compliance
- NFIP = National Flood Insurance Program
- SFHA = Special Flood Hazard Area (100-year floodplain)

Want to Learn More About Floodplain Management?

- For advice on flood information and permits, call your community's building permit office, engineering or planning department.
- Learn about the Georgia Flood Map Modernization Program at www.georgiadfirm.com.
- To order flood maps, call FEMA's Flood Map Service Center (800) 358-9616 or enter the FEMA Map Store to order online at www.msc.fema.gov.
- FEMA's publications can be found at www.fema.gov/library. Search by key word, title or publication number. Call (800) 480-2520 to order free printed copies.
- Find Elevation Certificate training for surveyors by going to www.fema.gov and search on "Elevation Certificate."
- Learn about the NFIP's Community Rating System at: www.fema.gov/business/nfip/crs.
- Find out about floodplain management conferences and training sessions at **www.gafloods.org**.

Want to Learn More About Flood Insurance?

- Consumer information about flood insurance, flood risks, and flood maps is online at www.floodsmart.gov. Click on "Flood Insurance Policies" to learn more about estimating the cost of a policy, finding an agent, purchasing a policy, coverage limits and exclusions, filing claims, and other topics.
- At www.floodsmart.gov, click on "About the National Flood Insurance Program" to learn more about flood maps.
- Also at www.floodsmart.gov, click on "Preparation and Recovery" to learn more about what to do before, during, and after a flood.
- To obtain an NFIP flood insurance policy, call your insurance agent. Most insurance companies can write an NFIP policy for you. If you need more help, call the National Flood Insurance Program's toll free number to get the name of an agent in your area who does write flood insurance, (888) 356-6329.
- To find out how many NFIP flood insurance policies are in force in your community, or how many claims have been paid since 1978, go to www.fema.gov/business/nfip and click on "Flood Insurance Statistics."